
SKAGIT RIVER HYDROELECTRIC PROJECT

FERC No. 553

SETTLEMENT AGREEMENT

CONCERNING

TRADITIONAL CULTURAL PROPERTIES

BETWEEN

**THE CITY OF SEATTLE
CITY LIGHT DEPARTMENT**

AND

THE SWINOMISH INDIAN TRIBAL COMMUNITY

APRIL 1991

TABLE OF CONTENTS

	Page
1.0 PARTIES	1
2.0 GENERAL PROVISIONS	1
2.1 PURPOSE AND INTENT	1
2.1.1 Resolution of Issues	1
2.1.2 Stipulation of Adequacy	2
2.1.3 Release and Waiver of Claims	2
2.1.4 Compliance with Laws and Effect on Rights	2
2.1.5 Integrated Agreement	3
2.1.6 Assignment	3
2.1.7 Authority	3
2.2 OBLIGATIONS OF THE PARTIES	3
2.2.1 The City's Obligations	3
2.2.2 The Intervenor's Obligations	4
2.2.3 The Parties' Obligations	5
2.3 EFFECTIVE DATE AND DURATION	5
2.3.1 Execution and Effective Date	5
2.3.2 Duration	6
2.4 COORDINATED IMPLEMENTATION	6
2.4.1 Across Forum Coordination	6
2.4.2 Annual Meeting	6
2.5 MONETARY FIGURES	7
2.5.1 Adjustments For Inflation/Deflation	7
2.5.2 Time Basis For Payments and Obligations	7
2.6 FORCE MAJEURE	7
2.7 DESIGNATED CONTACTS	8
2.7.1 Contact Person	8
2.7.2 Notices	8
2.8 REOPENER AND MODIFICATION	8
2.8.1 Use of Reopener Clause in License	8
2.8.2 Modification	9
2.8.3 Burden of Proof	9
2.8.4 Effect of Reopener Proceedings	9
2.9 PROJECT MODIFICATIONS (HIGH ROSS)	9
2.9.1 Project Modifications	9
2.9.2 Notice	9
2.9.3 Consultation	9
2.9.4 Resolution	10
2.9.5 Mitigation Criteria	10
2.9.6 Preservation of Rights	10

TABLE OF CONTENTS (continued)

	<u>Page</u>
2.10 DISPUTE RESOLUTION.....	10
2.10.1 Technical Level Review	10
2.10.2 Optional Policy Level Review.....	10
2.10.3 FERC Review.....	11
2.10.4 Non-compliance.....	11
2.11 ROSS LAKE OPERATIONS.....	11
2.11.1 Refill After April 15.....	11
2.11.2 Full Pool Through Labor Day	11
2.11.3 Overdraft Years	11
2.11.4 Conflict.....	11
3.0 TRADITIONAL CULTURAL PROPERTIES MITIGATION PLAN	12
3.1 CULTURAL ACTIVITIES SUPPORT.....	12
3.2 EARLY ACQUISITION OF TRADITIONAL CULTURAL PROPERTIES PROGRAM.....	12
3.3 TRADITIONAL CULTURAL PROPERTIES INVENTORY.....	13
3.3.1 Scope of Work	13
3.3.2 Funding.....	14
3.3.3 Confidentiality of Work Product.....	14
3.3.4 Schedule	14
3.4 NON-MONETARY MITIGATION.....	14
3.4.1 Archaeological Studies and Mitigation Plans.....	14
3.4.2 Recreation Plan.....	15
3.4.3 Implementation of Other Proposed Mitigation Measures	15
4.0 SIGNATURES.....	15
APPENDIX A – MEMORANDUM OF AGREEMENT FOR THE EARLY ACQUISITION OF TRADITIONAL CULTURAL PROPERTIES	

LIST OF TABLES

	<u>Page</u>
Table 1 Schedule of Payments by City to the Tribe for Traditional Cultural Activities.....	12

UNITED STATES OF AMERICA
FEDERAL ENERGY REGULATORY COMMISSION

SETTLEMENT AGREEMENT
CONCERNING
TRADITIONAL CULTURAL PROPERTIES
(SWINOMISH INDIAN TRIBAL COMMUNITY)

1.0 PARTIES

This Traditional Cultural Properties Settlement Agreement (Agreement) is entered into this 24th day of April, 1991, by and between The City of Seattle, City Light Department (the City) and the Swinomish Indian Tribal Community (the Tribe or Intervenor), a federally recognized tribal government reorganized pursuant to Section 16 of the Indian Reorganization Act of 1934. Together the City and the Intervenor are referred to as the "Parties". The Skagit River Hydroelectric Project is referred to as the "Project".

2.0 GENERAL PROVISIONS

2.1 PURPOSE AND INTENT

2.1.1 Resolution of Issues

This Settlement Agreement establishes a mechanism for the completion of studies needed to inventory certain traditional cultural properties (TCPs) in the Project area and to analyze the potential impacts of continued Project operation on those TCPs. This Settlement Agreement also establishes mechanisms for ensuring that the Tribe's interests in TCPs and other cultural properties (e.g., archaeological resources) are included in further studies and mitigation development, and further provides for the City to fund the Tribe's cultural activities located away from the Project area in specified amounts in lieu of TCP site mitigation.

This Settlement Agreement also establishes the Tribe's obligations in support of this Settlement Agreement, which include agreement that City funding will be spent on cultural activities and cooperation with the City in the scoping and implementation of studies funded by the City under this Agreement.

The Parties intend that full performance of this Agreement shall resolve all mitigation issues, including any of the Tribe's objections to license issuance for the Project, as currently constructed, for the period October 28, 1977 through the duration of this Agreement, which are related to TCPs and shall fulfill the City's mitigation obligations for existing and potential impacts, whether or not anticipated, on TCPs during the term of the new license for the Project, subject to the right of the Tribe to reopen the proceedings pursuant to Section 2.8, and subject to the provisions of Section 2.9. By executing this Agreement, the Tribe agrees that the financial obligations set forth in the TCPs Mitigation Plan, Section 3 of this Agreement, constitutes the City's entire monetary obligation for mitigation for the Project as currently constructed regarding TCPs for the duration of the new license period, subject to the right of the Tribe to reopen the proceedings pursuant to Section 2.8. To the extent that the Tribe receives a possessory interest in real property or other assets transferred directly from the City or through the procedures established pursuant to the Memorandum of Agreement, Appendix A, the parties agree that the value of those interests and other assets to the Tribe may be entered into the administrative record for the third Project licensing proceeding solely as evidence of previous mitigation of ongoing TCP impacts of the current Project. Nothing herein shall prevent the Tribe from seeking additional mitigation under the third license.

This Agreement shall be submitted to the FERC for incorporation into the new license for the Project, and shall be enforceable as an article thereof. The Parties agree that incorporation and enforcement as a license condition is a material provision of this Agreement.

2.1.2 Stipulation of Adequacy

The Parties stipulate that this Agreement constitutes adequate mitigation and enhancement for impacts on Traditional Cultural Properties by the Project, as currently constructed, for the period October 28, 1977 through the duration of this Agreement.

2.1.3 Release and Waiver of Claims

For the period October 28, 1977, through the duration of this Agreement, the Intervenor, and its successors and assigns, hereby releases, waives and discharges the City, its successors, and assigns, from any and all claims, demands, actions and causes of action of any kind (claims) arising during that period from the effects of the Project, as currently constructed, on TCPs, so long as the City performs its obligations under this Agreement. This release does not waive claims that may arise from negligent or intentional misconduct of the City in the operation of the Project.

2.1.4 Compliance with Laws and Effect on Rights

Nothing in this Agreement precludes the City or the Intervenor from complying with their obligations under the National Environmental Policy Act (NEPA), the Federal Power Act, the National Historic Preservation Act, or any other laws applicable to the Project. This Agreement shall not affect the rights of either Party except as expressly covered in this Agreement. Nothing in this Agreement or in the plans, memoranda, procedures or other actions taken to further the purposes of this Agreement shall reduce or otherwise impair access to and exercise of implied or

explicit Indian rights, including religious practices, hunting, fishing and gathering rights; nor shall anything in this Agreement be construed as limiting, waiving or otherwise impairing whatever money damages claims the Tribes may have arising out of the construction and operation of the current Project outside the term of this Agreement.

2.1.5 Integrated Agreement

All previous communications between the Parties, either verbal or written, with reference to the subject matter of this Agreement are superseded by the terms and provisions of this Agreement, and, once executed, this Agreement and its companion memorandum of agreement (Appendix A) constitutes the entire agreement between the Parties.

2.1.6 Assignment

This Agreement shall be binding on and inure to the benefit of the Parties and their successors and assigns.

2.1.7 Authority

Each Party to this Agreement represents and acknowledges that it has the full legal authority to execute this Agreement and shall be fully bound by its terms.

2.2 OBLIGATIONS OF THE PARTIES

2.2.1 The City's Obligations

2.2.1.1 Compliance and Submittal

By entering into this Agreement, the City agrees to comply with all of the terms of this Agreement, including the payment of monies and the funding of activities specified herein. The City further agrees to submit this Agreement to the FERC as its proposed measures relating to TCPs affected by the Project, as currently constructed, as required by applicable provisions of federal and state law, including without limitation the Federal Power Act and the National Historic Preservation Act.

2.2.1.2 Additional Staffing

The City will assign adequate professional environmental staff to implement this TCP Agreement. This shall include establishment of two new environmental staff positions with expertise in fisheries, wildlife, recreation, visual quality, cultural resources, and erosion control. One staff position shall be dedicated primarily to implementation of the settlement agreement on fisheries. The second staff position shall be dedicated primarily to implementation of the wildlife, recreation and aesthetics, and erosion control agreements, and this TCP Agreement and other cultural resource agreements.

2.2.2 The Intervenor's Obligations

2.2.2.1 Support for Project Relicense

The Intervenor agrees to support the expeditious issuance of a new license to the City for the Project, as currently constructed, which is consistent with the provisions of this Agreement, and includes this Agreement as an article. This support shall include reasonable efforts to expedite the NEPA process. The Parties shall file comments on any draft EA or EIS developed by the FERC in the relicensing for this Project and shall support the measures defined by this Agreement as the preferred action. The Parties shall exchange drafts of their respective comments prior to submittal to the FERC and consult with each other to ensure that the comments are consistent with this Agreement.

2.2.2.2 Traditional Cultural Properties Recommendations

The Intervenor shall submit this Agreement to the FERC as its recommendations related to the TCPs affected by the Project under any applicable provision of the Federal Power Act (including without limitation Sections 10(a), 10(j) and 4(e) thereof), and the National Historic Preservation Act.

2.2.2.3 Gorge Bypass Reach

The Intervenor agrees that this Agreement obviates any need for flow releases in the Gorge bypass reach for TCP purposes. The Intervenor shall support all efforts by the City to either retain its existing water quality certificate issued by the State of Washington, Department of Ecology (WDOE) on April 8, 1977, or, in the alternative, to obtain a new water quality certificate consistent with the terms and conditions of this Agreement, including the absence of flows in the Gorge bypass reach. In the event efforts are made to reclassify the Gorge bypass reach from a Class AA water to another Class water under WDOE regulations, the Intervenor shall not oppose this action, and shall, at a minimum, provide written comments not opposing this action to the WDOE. Should the City be required to release flows in the Gorge bypass reach at any time before the issuance of a new FERC license and for any reason, this Agreement shall be voidable at the option of the City. Should the City be required to release flows in the Gorge bypass reach at any time after the issuance of a new FERC license and for any reason, this Agreement shall give rise to an immediate right of the City to petition the FERC to reconsider or reopen applicable license provisions to reconsider all traditional cultural resources provisions in light of such requirement. Under such circumstances, the City's efforts to initiate a proceeding before the FERC to reconsider or reopen shall not be opposed by the Intervenor; the Parties may however, differ in their respective positions in such a proceeding.

2.2.3 The Parties' Obligations

2.2.3.1 Cooperation Among Parties

The Parties shall cooperate in conducting and participating in studies and other actions provided for in this Agreement and shall provide assistance in obtaining any approvals or permits which may be required for implementation of this Agreement. It is understood by the Parties that substantively identical settlement agreements are being executed by the City and each of the two other Skagit System Cooperative Tribes. For purposes of efficient implementation of the TCP Mitigation Plan (Section 3), it is expected by the Parties that certain of the identical elements in the three plans will be implemented jointly, particularly the TCP study (Section 3.3). Therefore, all three Tribes shall coordinate their efforts amongst themselves and with the City as necessary and appropriate. In each instance where this Agreement requires coordination or notice between the City and the Tribe, the other two Tribes shall be included to the extent appropriate (Sections 2.2.2, 2.4, 2.7, and 2.10).

2.2.3.2 Support of Agreement

The Parties agree to join in the filing of an Offer of Settlement with the FERC based on this Agreement and to request that the FERC issue appropriate orders approving this Agreement. All Parties shall refrain from seeking judicial review of the FERC's approval of this Agreement. It is expressly agreed by the Parties that this Agreement shall be submitted to the FERC as a unit and that any material modification of its terms, approval of less than the entire Agreement, or addition of material terms by the FERC shall make the Agreement voidable at the option of either Party, provided that, should the FERC impose, in this Agreement, additional financial obligations on the City for the benefit of Indian communities, tribes, bands or nations other than the Swinomish Indian Tribal Community, the Upper Skagit Tribe, or the Sauk-Suiattle Tribe, such obligations shall not make this Agreement voidable at the option of either Party.

2.2.3.3 Confidentiality

The Parties agree that they will, to the greatest extent allowed by law, request from FERC and other distributees of this Agreement and reports produced as a result of this Agreement, the highest possible degree of confidentiality of the reports produced pursuant to this Agreement.

2.3 EFFECTIVE DATE AND DURATION

2.3.1 Execution and Effective Date

This Agreement shall take effect upon the effective date of a license issued by the FERC consistent with this Agreement, provided that Sections 2.5.2, 3.1 and 3.2 obligate the City to specific commitments prior to the effective date; these early obligations take effect upon the submittal to the FERC by the Parties of an Offer of Settlement pursuant to Section 2.2.3.2. If the FERC issues a new license inconsistent with this Agreement, and if a Party appeals, the Agreement shall not go

into effect. The Parties retain the right to appeal the issuance of a license in whole or in part if unacceptable provisions are added, including a stay of any provision.

2.3.2 Duration

This Agreement, together with any subsequent modifications, shall remain in effect for the term of the new FERC license period for the Project, which includes the term(s) of any annual license(s) which may be issued after the foregoing new license has expired.

2.4 COORDINATED IMPLEMENTATION

2.4.1 Across Forum Coordination

It is understood and agreed by the Parties that similar settlement agreements are being executed between the City, the Intervenor as well as other intervenors (not party to this Traditional Cultural Properties Agreement) in the Project relicensing proceedings concerning other resources affected by continuing Project operations. These other settlement agreements and mitigation and enhancement plans include:

Fisheries—Fisheries Settlement Agreement, incorporating the Anadromous Fish Flow Plan and the Anadromous and Resident Fish Non-Flow Plan

Wildlife—Settlement Agreement Concerning Wildlife, incorporating the Wildlife Habitat Protection and Management Plan

Recreation and Aesthetics—Settlement Agreement on Recreation and Aesthetics (including Recreation Plan and Visual Quality Mitigation Plan)

Erosion—Settlement Agreement Concerning Erosion Control, incorporating Erosion Control Plan

Cultural Resources—Settlement Agreement Concerning Cultural Resources (Archaeological and Historic Resources), incorporating the Cultural Resources Mitigation and Management Plan, which includes the historic and archaeological resources mitigation and management plans.

2.4.2 Annual Meeting

The City shall host an annual meeting of the intervenors interested in any of these issues to facilitate coordination of implementation of the various settlement agreements. The Intervenor agrees to cooperate in across forum coordination as necessary and appropriate to further effective program implementation.

2.5 MONETARY FIGURES

2.5.1 Adjustments For Inflation/Deflation

All dollar amounts listed in this Agreement are defined as 1990 dollars and shall be adjusted annually for inflation or deflation by using the revised Consumer Price Index (CPI-U) for All Urban Consumers as published by the United States Department of Labor for the Seattle metropolitan area. The indices used shall be those published for the last half for 1990 and, for subsequent years, the last half of the calendar year preceding that in which a payment or expenditure is to be made. Indexing of items in this Agreement shall continue until the year of actual payment unless otherwise provided in this Agreement. The percentage of change from the earlier index to the later index shall be multiplied by the amount specified in this Agreement and the result added to or subtracted from that amount to arrive at the total payment or expenditure. Should the CPI-U index not be available, the Parties agree to negotiate another comparable statistical basis for determining annual changes in the City's monetary commitments.

2.5.2 Time Basis For Payments and Obligations

The City shall make the money required by Section 3.1 available on April 1 of each year of the license (until the total amount provided has been distributed), except for the first payment which shall be made as soon as practicable after the effective date of this Agreement (Section 2.3.1). The City shall make the monies required by Section 3.2 available as soon as practicable after the Offer of Settlement is submitted and after the first anniversary date of that submittal (Section 2.2.3.2). The City shall make the monies for studies required by Section 3.3 available as soon as practicable after the effective date of this Agreement in response to a specific project schedule. Monies not otherwise provided for in these sections that are to be paid to or on behalf of the Tribe for non-project specific purposes shall be paid on the last day of each license year.

2.6 FORCE MAJEURE

The City shall not be liable or responsible for failure to perform or for delay in performance due to any cause or event or circumstance of Force Majeure. For purposes of this Agreement, Force Majeure is any cause or event beyond its the City's reasonable control. This may include, but is not limited to, fire, flood, mechanical failure or accidents that could not reasonably have been avoided by the City, strike or other labor disruption, act of God, act of any governmental authority or of the Parties, embargo, fuel or energy unavailability (ancillary to, but not including basic power generation), wrecks or unavoidable delays in transportation, and inability to obtain necessary labor, materials or manufacturing facilities from generally recognized sources in the applicable industry, or communications systems breakdowns, or for any other reason beyond the City's control. The City shall make all reasonable efforts to resume performance promptly once the Force Majeure is eliminated.

2.7 DESIGNATED CONTACTS

2.7.1 Contact Person

For purposes of implementing this Agreement, the Parties agree that one individual will be designated by each to be the primary contact person. The initial contact person for the City is:

Superintendent
Seattle City Light
1015 Third Avenue
Seattle, WA. 98104
(206) 684-3200

and the initial contact person for the Intervenor is :

Tribal Chairperson
Swinomish Indian Tribal Community
P.O. Box 817
LaConner, WA 98257
(206)466-4047

Notification of changes in the contact persons must be made in writing, and given to the Tribal parties and to the two other TCP settlement agreements at the same time.

2.7.2 Notices

All written notices to be given pursuant to this Agreement shall be mailed by first class mail, or overnight express service postage prepaid, to the contact persons at the addresses listed above or such subsequent address as a Party shall identify by written notice. Notices shall be deemed to be given five (5) days after the date of mailing.

2.8 REOPENER AND MODIFICATION

2.8.1 Use of Reopener Clause In License

Notwithstanding any other provision of the Agreement, any party may at any time invoke or rely on any reopener clause(s) in the license for the Project in order to request the imposition by the FERC of different or modified measures for TCP mitigation. Any provision of this agreement that might be read to limit or preclude a party from raising any relevant, material issue of fact or law in reopening or to otherwise conflict with reopening (e.g., Sections 2.1, 2.1.1, 2.1.2, 2.1.3, 2.1.4, and 2.2.3.2) shall be inoperative to the extent of any such limitation, preclusion or conflict.

2.8.2 Modification

Before invoking any reopener clause under Section 2.8.1 a Party shall request all other Parties to commence negotiations for a period of up to 90 days to modify the terms and conditions of this Agreement in whole or in part. Any such modification shall be subject to FERC approval, except that the Parties may agree to implement on an interim basis, pending FERC approval, any measure not requiring prior FERC approval.

2.8.3 Burden of Proof

In any action under this Section 2.8, the petitioning Party shall have the burden of proof.

2.8.4 Effect of Reopener Proceedings

The Parties shall continue to implement this Agreement pending final resolution of any modification sought from the FERC, or until the relief sought becomes effective by operation of law, or unless otherwise agreed. At the time of petitioning the FERC under Section 2.8.1, nothing shall prevent either Party from requesting the imposition of different or modified measures or from bringing any cause of action in any appropriate forum, or from taking other actions relating to any issue or matter addressed by this Agreement.

2.9 PROJECT MODIFICATIONS (HIGH ROSS)

2.9.1 Project Modifications

This Agreement applies to the Project excluding High Ross or any modified High Ross construction. It does not address mitigation for the effects of raising Ross dam. In the event the City decides to consider raising Ross dam, separate provision will be made for additional mitigation. The Parties shall initiate discussions regarding TCP mitigation according to the following procedures.

2.9.2 Notice

The City shall notify the Tribe of its decision to consider raising Ross dam at least thirty months before construction would commence.

2.9.3 Consultation

At the same time, the City shall commence consultation on necessary TCP studies and possible mitigation measures.

2.9.4 Resolution

At least 180 days prior to construction, the City shall either agree with the Tribe on modifications to this Agreement, or remaining disputes over TCP measures may proceed to dispute resolution as described in Section 2.10 at the option of either Party.

2.9.5 Mitigation Criteria

Mitigation for the TCP effects of raising Ross dam shall be at least comparable to the mitigation provided for here for the effects of the current project and shall, at a minimum, replace the resources lost by resources of like kind, quality and quantity or by mutually agreed arrangements in lieu of such replacement.

2.9.6 Preservation of Rights

Nothing in this Agreement shall preclude either Party from challenging the construction of High Ross or modified High Ross, including disputed mitigation, in any proceeding. The mitigation procedures set out in this section are not exclusive and need not be commenced or exhausted prior to such challenges.

2.10 DISPUTE RESOLUTION

2.10.1 Technical Level Review

Any dispute between the Parties concerning compliance with this Agreement shall first be referred to technical representatives of the contact persons identified in Section 2.7. Should the other two, similar TCP agreements give rise to the same dispute at the same time, the designated technical representatives of all involved parties shall be included in this process. The technical representatives will meet as soon as possible after written notification of a dispute by a Party. Decisions of the technical representatives must be unanimous. In the event that the technical representatives cannot resolve the dispute within ninety (90) days after first meeting on said dispute, the City will give notice of such failure to the Tribe.

2.10.2 Optional Policy Level Review

The Parties may, at their option, prior to elevating an issue to the FERC under Section 2.10.3, convene an in-person or telephone conference of the policy-level representatives, identified in Section 2.7, after notice of the failure of the technical level representatives. Any Party through its designated contact (persons identified in Section 2.7 or their designated representative) may invoke the optional policy level review by contacting the other party's designated contact and arranging a suitable conference. Decisions by unanimous consent shall bind the Parties. In the event that the policy representatives cannot either resolve the dispute or agree to arbitration or mediation within fifteen (15) days, the matter may be taken to the next level.

2.10.3 FERC Review

In the event that disputes are not resolved at the first two levels of dispute resolution, either Party may refer the matter to the FERC for resolution pursuant to the FERC's Rules of Practice and Procedure.

2.10.4 Non-compliance

Notwithstanding any other provision of this Agreement, either Party may seek relief arising solely from non-compliance with this Agreement by either Party.

2.11 ROSS LAKE OPERATIONS

2.11.1 Refill After April 15

The City will fill Ross Lake as early and as full as possible after April 15 each year, subject to adequate runoff, anadromous fisheries protection flows (specified in the Skagit River Anadromous Fish Flow Plan), flood protection, minimized spill, and firm power generation needs. Subject to the above constraints and hydrologic conditions permitting, the City will achieve full pool by July 31 each year.

2.11.2 Full Pool Through Labor Day

The City will hold the reservoir as close to full pool as possible through Labor Day weekend, subject to adequate runoff, anadromous fisheries protection flows (specified in the Skagit River Anadromous Fish Flow Plan), flood protection, minimized spill, and firm power generation needs.

2.11.3 Overdraft Years

In any overdraft year, the City will bring the Ross Lake level up to the variable energy content curve (VECC) no later than March 31, subject to adequate runoff, anadromous fisheries protection flows (specified in the Skagit River Anadromous Fish Flow Plan), flood protection, minimized spill, and firm power generation needs.

2.11.4 Conflict

In the event of conflict between the provisions of this Section 2.11 and provisions of the Settlement Agreement on Fisheries, the provisions of the Settlement Agreement on Fisheries will control.

3.0 TRADITIONAL CULTURAL PROPERTIES MITIGATION PLAN

3.1 CULTURAL ACTIVITIES SUPPORT

The City shall make annual payments to the Tribe for the support of the Tribe's cultural activities after the effective date of this agreement (Section 2.3.1) in the amount of \$154,167 per year, at the times indicated in Table 1. The payment due in the first year of the license shall be made as soon as practicable after the effective date of this Agreement. All subsequent payments shall be made on April 1 of each year. If license issuance is delayed past April 1, 1993, payments to the Tribe will begin in the first year of the license, with all accrued payments due in the first year. For example, if the license is issued in December, 1994, \$308,334 (two license year's payments) shall be paid on the effective date of the license.

Table 1. Schedule of Payments by City to the Tribe for Cultural Activities

Date of Payment	Amount
April 1, 1993 or effective date of Agreement, whichever is later	\$154,167
April 1, 1994 or effective date of Agreement, whichever is later	\$154,167
April 1, 1995 or effective date of Agreement, whichever is later	\$154,167
April 1, 1996 or effective date of Agreement, whichever is later	\$154,167
April 1, 1997 or effective date of Agreement, whichever is later	\$154,167
April 1, 1998 or effective date of Agreement, whichever is later	\$154,167
April 1, 1999 or effective date of Agreement, whichever is later	\$154,167
Total	\$1,079,169

3.2 EARLY ACQUISITION OF TRADITIONAL CULTURAL PROPERTIES PROGRAM

The City shall enter into an agreement with the Tribe for the early acquisition of traditional cultural properties identified by the Tribe. The agreement shall provide for acquisition of these properties prior to the acceptance of the new license by the City. These properties shall be held by the City until the date of the acceptance of the new license by the City, whereupon the properties shall be transferred by the City at the Tribe's option either to the Tribe or to the United States in trust for the

Tribe for cultural purposes and cultural activities. The agreement for implementing this early acquisition program is attached as Appendix A.

The maximum amount available for the early acquisition of lands pursuant to this section is \$154,167. Of this amount, \$80,000 shall be made available in 1991, and \$74,167 shall be made available in 1992. The City will place the 1991 moneys in a separate interest bearing account, with interest to be added to principal, as provided by City Charter Article VII, Section 15, and implemented by City Ordinance 115554 and such other ordinances as may be promulgated to implement this Agreement as soon as practicable after the Parties submit an agreed upon offer of settlement to the FERC pursuant to Section 2.2.3.2. These moneys will be available for use in the early acquisition of TCPs or in lieu lands at that time. The City will deposit the 1992 moneys in a separate interest bearing account as provided by City Charter Article VII, Section 15, and implemented by City Ordinance 115554 and such other ordinances as may be promulgated to implement this Agreement, as soon as practicable after the first anniversary date of the submittal of an agreed upon offer of settlement to the FERC pursuant to Section 2.2.3.2. These moneys will be available for use in the early acquisition of TCPs or in lieu lands at that time. Any of the specified amounts not spent in the early acquisition program by the date of the acceptance of the new license by the City will be paid to the Tribe at the time of the payment for license year 1 under Section 3.1. The indexing provisions of Section 2.5.1 shall not apply to payments under this section after they have been placed in the separate interest bearing accounts or expended on TCP acquisitions under this section.

Two substantively identical settlement agreements are being executed between the City and each of the two other Skagit System Cooperative Tribes with equal amounts of funds. The three Tribes may agree to combine funds amongst the three agreements for the purchase of traditional cultural properties in other proportions than as currently provided in the three settlement agreements, provided that such agreements between the Tribes shall not affect the City's obligations.

3.3 TRADITIONAL CULTURAL PROPERTIES INVENTORY

The City will fund completion by the Tribe of an inventory of TCPs in the Project area including completion of analyses under the National Historic Preservation Act (NHPA) as required by law and requested by the FERC. Such an inventory study is required to complete the City's obligations under the NHPA as implemented by the FERC in the course of Project relicensing. The goal of the study is to complete the work commenced during the relicensing proceedings to identify all TCPs in the Project area and the impact of continuing Project operations on them.

3.3.1 Scope of Work

The City and the Tribe will negotiate the scope of work for the inventory study by an agreement subject to the terms of this settlement agreement. The study shall include, at a minimum, a complete inventory of the TCPs in the Project area; a complete analysis under the National Historic Preservation Act as required by law and requested by the FERC; and potential mitigation measures in and near the Project area, including an analysis of their cost, if any. The Tribe will as part of the agreement with the City comply with applicable city, state and federal law, including, but not

limited to, minority and women owned business participation requirements and performance evaluation. As a government to government relationship, this contract will be a memorandum of agreement (MOA). The MOA will provide that the study work is conducted under the Tribes' direct supervision and control, including hiring of subconsultants and staff by the Tribes as prime consultant, with the 1981 Inventory of Native American Religious Use, Practices, Localities and Resources, Mt. Baker-Snoqualmie National Forest as a model. The parties will consult with the NPS in the development of the scope of work. The MOA will provide for the hiring of necessary subconsultants and staff at the tribal level, and payment of informants. The City will commit sufficient staff time in its Environmental Affairs Division to ensure that the scope of work and contracting paperwork are prepared in a timely manner.

3.3.2 Funding

The City will provide funding for the inventory study through the MOA with the Tribes, or the Tribes' designee, as the prime contractor. The City's obligation under this section is limited to one-third of \$250,000. Substantively identical settlement agreements are being executed by the City with each of the two other Skagit System Cooperative Tribes. In order to efficiently implement this section, the Parties will utilize their best faith efforts to conduct this study jointly with the similar studies required by the other two settlement agreements. The parties will attempt to obtain contributing funding from the other benefitting agencies, primarily the National Park Service (NPS) and the United States Forest Service (USFS).

3.3.3 Confidentiality of Work Product

The MOA shall specify the work product(s) to result from the completed studies, and shall specify the uses to which the products may be put, and shall include a confidentiality protocol acceptable to the Tribes.

3.3.4 Schedule

The MOA may be executed after the effective date of this mitigation plan. The City's obligation to encumber funds for the MOA will be in compliance with the Settlement Agreement Section 2.5.

3.4 NON-MONETARY MITIGATION

The City will undertake other TCP related mitigative activities described in this section. The City may not be required to conduct any measures which require the expenditure of moneys not expressly provided for in other sections of this plan.

3.4.1 Archaeological Studies and Mitigation Plans

Within its powers to do so, the City shall ensure that the NPS includes the Tribe in Project related archaeological studies and mitigation planning.

3.4.2 Recreation Plan

The City shall include the Tribe as a party in discussions over interpretive facility/program development provided for in the Project's recreation plan (Settlement Agreement on Recreation and Aesthetics, Section 3.5.3.1). The Tribe will, at its option, be included on the advisory committee for the North Cascades Environmental Learning Center to be created pursuant to the Project's recreation plan (Settlement Agreement on Recreation and Aesthetics, Appendix C, Article III, Section 6).

3.4.3 Implementation of Other Proposed Mitigation Measures

The City will implement actions proposed at the conclusion of the inventory conducted under Section 3.2 of this plan, as determined in further negotiations to be commenced upon completion of those studies.

4.0 SIGNATURES

IN WITNESS WHEREOF, the City has caused this Settlement Agreement to be executed by its Superintendent of Light pursuant to Ordinance No. 106741 and the Intervenor has executed same pursuant to applicable legal authority.

Respectfully submitted.

Dated: April 24, 1991

THE CITY OF SEATTLE

By: _____

Randall W. Hardy
Superintendent of City Light

ORIGINAL

Address for Notice:

Seattle City Light
1015 Third Avenue
Seattle, WA 98104

Dated: April 24th, 1991

SWINOMISH INDIAN TRIBAL COMMUNITY

By: Robert Joe
Robert Joe
Tribal Chairperson

ORIGINAL

Addresses for Notice:

Swinomish Indian Tribal Community
P.O. Box 817
LaConner, WA 98257

**MEMORANDUM OF AGREEMENT
FOR THE EARLY ACQUISITION OF
TRADITIONAL CULTURAL PROPERTIES**

**APPENDIX A TO
SETTLEMENT AGREEMENT
CONCERNING
TRADITIONAL CULTURAL PROPERTIES**

BETWEEN

THE CITY OF SEATTLE

AND THE

THE SWINOMISH INDIAN TRIBAL COMMUNITY

APRIL 1991

TABLE OF CONTENTS

	<u>Page</u>
1.0 INTRODUCTION.....	1
2.0 RECITALS.....	1
3.0 AGREEMENT.....	2
3.1 TERM OF AGREEMENT.....	2
3.1.1 Effective Date.....	2
3.1.2 Duration.....	2
3.1.3 Relationship to Settlement Agreement.....	2
3.2 OBLIGATIONS OF PARTIES.....	3
3.2.1 Indexing of Monetary Payments.....	3
3.2.2 Funding of Acquisition of Traditional Cultural Properties.....	3
3.3 PROCEDURES.....	3
3.3.1 Unexpended Funds Carried Over.....	3
3.3.2 Tribal Contribution to Purchase.....	3
3.3.3 Conveyance of Title to Property.....	4
3.3.4 Distribution of Unspent Funds.....	4
4.0 EARLY TRADITIONAL CULTURAL PROPERTY ACQUISITION PROGRAM.....	4
4.1 NEGOTIATION AND ACQUISITION.....	4
4.1.1 Tribal Acquisition of Rights.....	4
4.1.2 City Negotiation and Acquisition of Lands.....	4
4.1.3 City's Exercise of Discretion.....	5
4.2 INTERIM USE OF PROPERTY.....	5
4.2.1 Lease Agreement.....	5
4.2.2 Indemnification.....	6
5.0 PARCELS TO BE PURCHASED.....	6
6.0 TERMINATION OF AGREEMENT.....	6
7.0 SIGNATURES.....	6

**MEMORANDUM OF AGREEMENT
FOR THE EARLY ACQUISITION OF
TRADITIONAL CULTURAL PROPERTIES**

BETWEEN

**THE CITY OF SEATTLE
CITY LIGHT DEPARTMENT**

AND

THE SWINOMISH INDIAN TRIBAL COMMUNITY

1.0 INTRODUCTION

This Agreement is made for the purposes of (1) allowing for the early acquisition of property(s) identified as useful for traditional cultural purposes prior to acceptance of the new license by the City from the Federal Energy Regulatory Commission, (2) allowing the City to purchase the properties in the interim period prior to the acceptance of the license, (3) allowing for the City to hold the properties for the Tribe in the interim period, and for the transfer of the lands to the Tribe (or to the United States in trust for the Tribe) upon the acceptance of the license by the City, and (4) allowing the Tribe to participate in the acquisition process at its option.

2.0 RECITALS

WHEREAS, The City of Seattle, through its City Light Department hereinafter "the City" owns and operates the Skagit River Hydroelectric Project, FERC No. 553, hereinafter the "Project," pursuant to annual licenses issued by the Federal Energy Regulatory Commission, hereinafter referred to as "the FERC;" and

WHEREAS, the City has applied to the FERC for a new license to continue to operate the Project; and

WHEREAS, the Swinomish Indian Tribal Community is an intervenor in the relicensing proceeding for the Project now pending before the FERC; and

WHEREAS, on September 19, 1990, the City and the Swinomish Indian Tribal Community entered into a Preliminary Agreement including provision for traditional cultural properties, hereinafter "Preliminary Agreement;" and

WHEREAS, on April 24, 1991, the City and the Swinomish Indian Tribal Community entered into a Traditional Cultural Properties Settlement Agreement, hereinafter "Settlement Agreement;" and

WHEREAS, the parties recognize the need to take immediate steps to acquire lands which have been identified as useful for traditional cultural purposes; and

WHEREAS, the Tribe has cooperated with and assisted the City in the licensing process through the agreements noted above; and

WHEREAS, the City has agreed to make available the maximum amounts identified in Section 3.2 the Settlement Agreement to purchase and hold title to the lands until the City accepts the new license, whereupon the City has agreed to transfer the lands to the Tribe (or to the United States in trust for the Tribe) in consideration for its cooperation and services in facilitating the licensing process.

IT IS HEREBY AGREED AS FOLLOWS;

3.0 AGREEMENT

3.1 TERM OF AGREEMENT

3.1.1 Effective Date

Notwithstanding Section 2.3.1 of the Settlement Agreement, this agreement takes effect upon the submittal to the FERC of an agreed upon Offer of Settlement pursuant to Section 2.2.3.2 of the Settlement Agreement.

3.1.2 Duration

This agreement shall remain in effect until the acceptance of a new license by the City and the conveyance of title to all lands pursuant to Section 3.3.3 of this agreement.

3.1.3 Relationship to Settlement Agreement

This agreement has been executed pursuant to the Settlement Agreement, and is to be read in conjunction with that document. In the event of the conflict between the provisions of the Settlement Agreement and this agreement, the provisions of this agreement shall prevail.

3.2 OBLIGATIONS OF PARTIES

3.2.1 Indexing of Monetary Payments

All moneys paid by the City pursuant to this agreement are subject to adjustment for inflation/deflation as provided in Sections 2.5 and 3.2 of the Settlement Agreement.

3.2.2 Funding of Acquisition of Traditional Cultural Properties

The maximum amount of the city's obligation under this agreement is \$154,167, in 1990 dollars.

3.2.2.1 1991 Funding

The City shall provide up to \$80,000.00 in 1991 to purchase all or part of the lands identified in this Agreement. These funds shall be deposited in a separate interest bearing account as provided by Section 3.2 of the Settlement Agreement.

3.2.2.2 1992 Funding

The City shall provide up to \$74,167.00 in 1992 to purchase all or part of the lands identified in this Agreement. These funds shall be deposited in a separate interest bearing account as provided by Section 3.2 of the Settlement Agreement.

3.3 PROCEDURES

3.3.1 Unexpended Funds Carried Over

If the funds available in 1991 are not completely used in that year, the City shall make the unused portion available in 1992 in addition to the amount of \$74,167.00 available in 1992. Payment of these funds will be in compliance with Section 2.5 of the Traditional Cultural Properties Settlement Agreement. Funds shall be indexed pursuant to Sections 2.5 and 3.2 of the Settlement Agreement.

3.3.2 Tribal Contribution to Purchase

If during the term of this agreement, the specified amounts are insufficient to acquire the parcels identified in this agreement, the City and the Tribe may mutually agree on alternative parcels for purchase, or, in the alternative, the Tribe may contribute sufficient funds to complete the purchase, provided that the City shall nonetheless take title to the property(s) so acquired until it is reconveyed pursuant to Section 3.3.3.

3.3.3 Conveyance of Title to Property

The City will hold title to the properties purchased pursuant to this agreement until a new license is accepted by the City, whereupon any lands thus acquired by the City shall be transferred by the City at the Tribe's option either to the Tribe or to the United States in trust for the Tribe for cultural purposes and cultural activities.

3.3.4 Distribution of Unspent Funds

If the entire \$154,167.00 is not expended on the purchase of lands prior to the date of acceptance of the license by the City, the unexpended portion of that amount shall be added to the payment from the City to the Tribe pursuant to the Settlement Agreement (Section 3.1). The unexpended funds distributed under this provision shall be indexed pursuant to Sections 2.5 and 3.2 of the Settlement Agreement.

4.0 EARLY TRADITIONAL CULTURAL PROPERTY ACQUISITION PROGRAM

4.1 NEGOTIATION AND ACQUISITION

4.1.1 Tribal Acquisition of Rights

The Tribe may, prior to the effective date of this agreement, negotiate with the owners of the parcels identified in this Agreement and obtain options to purchase the lands, execute purchase and sale agreements, or purchase fee title to lands. After the effective date of this agreement and prior to the effective date of the Settlement Agreement, these options, purchase and sale agreements, or fee titles may be assigned or conveyed to the City, in exchange for the cost of obtaining them, which monies shall be paid from the account established under Section 3.2 of the Settlement Agreement, subject to the provisions of Section 4.1.3. The City shall purchase the lands pursuant to the terms negotiated by the Tribe, using the funds available under this Agreement, pursuant to the provisions of Section 4.1.2, and subject to the provisions of Section 4.1.3. The lands will be held by the City until the effective date of the Settlement Agreement, at which time the City will begin the process of reconveying the lands pursuant to Section 3.3.3.

4.1.2 City Negotiation and Acquisition of Lands.

After the effective date of this agreement and prior to the date of acceptance of the new license by the City, the Tribe may request the City to purchase or otherwise acquire rights to purchase the lands identified in this Agreement. In the event the Tribe designates the City to acquire the lands, the City shall use its best efforts to acquire the lands at the most favorable price using the amounts available under this Agreement.

As soon as practicable after the date of acceptance of the new license by the City, any lands thus acquired by the City shall be transferred by the City at the Tribe's option either to the Tribe or to the United States in trust for the Tribe for cultural purposes and cultural activities. Any other rights such as options to purchase such lands shall be assigned to the Tribe. Each purchase shall be made pursuant to City ordinance.

Should the specifically identified lands not be available for purchase for any reason (e.g., owner refuses to sell) or the price exceeds the funds available, the City shall consult with the Tribe and mutually agree upon a substitute parcel for acquisition under this Agreement, or, in the alternative, the Tribe may contribute sufficient funds to complete the purchase, provided that the City shall nonetheless take title to the property(s) so acquired until it is reconveyed pursuant to Section 3.3.3.

4.1.3 City's Exercise of Discretion

In acquiring and managing the lands prior to the conveyance of the lands pursuant to Section 4.1.2, the City shall exercise the judgment and care under the circumstances which reasonable persons would exercise in the management of their own affairs. Such exercise of judgment shall include but not be limited to performing environmental site assessments of the properties and obtaining title reports.

The City retains the right to refuse to acquire title or any interest in properties that would present an unacceptable risk of liability to the City (e.g., the City may be liable for hazardous wastes as owner of the property).

The City may refuse to acquire the properties if there are unacceptable conditions such as inability of current owner to convey good title, deed restrictions, or other unacceptable conditions that would affect good title or limit the full enjoyment and use of the property by the Tribe.

The City may refuse to acquire the properties if the cost of such property exceeds fair market value, in which event the City shall confer with the Tribe and mutually agree on a substitute property, or, in the alternative, the Tribe may contribute sufficient funds to complete the purchase.

4.2 INTERIM USE OF PROPERTY

The Tribe may use property acquired by this agreement for cultural purposes prior to its transfer to the Tribe, pursuant to the following provisions.

4.2.1 Lease Agreement

The City and the Tribe shall enter into a lease for the use of the property by the Tribe. The consideration for the lease shall be the Tribe's continued compliance with the provisions of the Settlement Agreement; termination of the Settlement Agreement due to non-compliance by the Tribe shall, at the City's option, be cause for immediate termination of the lease.

4.2.2 Indemnification

The Tribe shall hold the City harmless for any claims, damages or liability which may arise from the Tribe's use the property. Adequacy of the indemnification shall be determined by the City. Any insurance for the property on behalf of the Tribe shall name the City as an additional insured.

5.0 PARCELS TO BE PURCHASED

Specific parcels of land have not been identified as of the date of execution of this Agreement. Properties may be added for application of the provisions of this Agreement upon concurrence of the Parties.

6.0 TERMINATION OF AGREEMENT

The City may terminate this Agreement in the event the Tribe takes any action prior to the relicensing of this Project, in material and substantial breach of this Agreement or of the other agreements entered into by the Tribe to implement the Preliminary Agreement or in direct opposition to the City's application for and implementation of a new (second) license for the Project, provided that the invocation of dispute resolution procedures by the Tribe shall not constitute such an action. The City may at its option terminate this agreement in the event that the Settlement Agreement is voided prior to the acceptance of the license by the City.

In the event the City terminates this Agreement, the ownership of any and all properties held by the City pursuant to this Agreement shall remain with the City to be disposed of by the City, the City's obligation to provide or carryover funds for acquisition of the properties shall also terminate, and the City shall retain any funds deposited into the account established in Section 3.2 of the Settlement Agreement.

7.0 SIGNATURES

IN WITNESS WHEREOF, the City has caused this Memorandum of Agreement to be executed by its Superintendent of Light pursuant to Ordinance No. 106741 and the Intervenors have executed same pursuant to applicable legal authority.

Respectfully submitted.

Dated: April 24, 1991

THE CITY OF SEATTLE

By: 

Randall W. Hardy
Superintendent of City Light

ORIGINAL

Address for Notice:

Seattle City Light
1015 Third Avenue
Seattle, WA 98104

Dated: April 24th, 1991

SWINOMISH INDIAN TRIBAL COMMUNITY

By: Robert Joe S.
Robert Joe
Tribal Chairperson

ORIGINAL

Addresses for Notice:

Swinomish Indian Tribal Community
P.O. Box 817
LaConner, WA 98257

ORIGINAL

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SKAGIT RIVER HYDROELECTRIC PROJECT

FERC No. 553

SETTLEMENT AGREEMENT

CONCERNING

TRADITIONAL CULTURAL PROPERTIES

BETWEEN

**THE CITY OF SEATTLE
CITY LIGHT DEPARTMENT**

AND

THE SAUK-SUIATTLE TRIBE

APRIL 1991

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SKAGIT RIVER HYDROELECTRIC PROJECT

FERC No. 553

SETTLEMENT AGREEMENT

CONCERNING

TRADITIONAL CULTURAL PROPERTIES

BETWEEN

**THE CITY OF SEATTLE
CITY LIGHT DEPARTMENT**

AND

THE SAUK-SUIATLE TRIBE

APRIL 1991

TABLE OF CONTENTS

	Page
1.0 PARTIES	1
2.0 GENERAL PROVISIONS	1
2.1 PURPOSE AND INTENT	1
2.1.1 Resolution of Issues	1
2.1.2 Stipulation of Adequacy	2
2.1.3 Release and Waiver of Claims	2
2.1.4 Compliance with Laws and Effect on Rights	2
2.1.5 Integrated Agreement	3
2.1.6 Assignment	3
2.1.7 Authority	3
2.2 OBLIGATIONS OF THE PARTIES	3
2.2.1 The City's Obligations	3
2.2.2 The Intervenor's Obligations	4
2.2.3 The Parties' Obligations	5
2.3 EFFECTIVE DATE AND DURATION	5
2.3.1 Execution and Effective Date	5
2.3.2 Duration	6
2.4 COORDINATED IMPLEMENTATION	6
2.4.1 Across Forum Coordination	6
2.4.2 Annual Meeting	6
2.5 MONETARY FIGURES	7
2.5.1 Adjustments For Inflation/Deflation	7
2.5.2 Time Basis For Payments and Obligations	7
2.6 FORCE MAJEURE	7
2.7 DESIGNATED CONTACTS	8
2.7.1 Contact Person	8
2.7.2 Notices	8
2.8 REOPENER AND MODIFICATION	8
2.8.1 Use of Reopener Clause in License	8
2.8.2 Modification	9
2.8.3 Burden of Proof	9
2.8.4 Effect of Reopener Proceedings	9
2.9 PROJECT MODIFICATIONS (HIGH ROSS)	9
2.9.1 Project Modifications	9
2.9.2 Notice	9
2.9.3 Consultation	9
2.9.4 Resolution	10
2.9.5 Mitigation Criteria	10
2.9.6 Preservation of Rights	10

TABLE OF CONTENTS (continued)

	<u>Page</u>
2.10 DISPUTE RESOLUTION.....	10
2.10.1 Technical Level Review.....	10
2.10.2 Optional Policy Level Review.....	10
2.10.3 FERC Review.....	11
2.10.4 Non-compliance.....	11
2.11 ROSS LAKE OPERATIONS.....	11
2.11.1 Refill After April 15.....	11
2.11.2 Full Pool Through Labor Day.....	11
2.11.3 Overdraft Years.....	11
2.11.4 Conflict.....	11
3.0 TRADITIONAL CULTURAL PROPERTIES MITIGATION PLAN.....	12
3.1 CULTURAL ACTIVITIES SUPPORT.....	12
3.2 EARLY ACQUISITION OF TRADITIONAL CULTURAL PROPERTIES PROGRAM.....	12
3.3 TRADITIONAL CULTURAL PROPERTIES INVENTORY.....	13
3.3.1 Scope of Work.....	13
3.3.2 Funding.....	14
3.3.3 Confidentiality of Work Product.....	14
3.3.4 Schedule.....	14
3.4 NON-MONETARY MITIGATION.....	14
3.4.1 Archaeological Studies and Mitigation Plans.....	14
3.4.2 Recreation Plan.....	15
3.4.3 Implementation of Other Proposed Mitigation Measures.....	15
4.0 SIGNATURES.....	15
APPENDIX A – MEMORANDUM OF AGREEMENT FOR THE EARLY ACQUISITION OF TRADITIONAL CULTURAL PROPERTIES	

LIST OF TABLES

	<u>Page</u>
Table 1 Schedule of Payments by City to the Tribe for Traditional Cultural Activities.....	12

UNITED STATES OF AMERICA
FEDERAL ENERGY REGULATORY COMMISSION

SETTLEMENT AGREEMENT
CONCERNING
TRADITIONAL CULTURAL PROPERTIES
(SAUK-SUIATTLE TRIBE)

1.0 PARTIES

This Traditional Cultural Properties Settlement Agreement (Agreement) is entered into this 24th day of April, 1991, by and between The City of Seattle, City Light Department (the City) and the Sauk-Suiattle Tribe (the Tribe or Intervenor), a federally recognized tribal government reorganized pursuant to Section 16 of the Indian Reorganization Act of 1934. Together the City and the Intervenor are referred to as the "Parties". The Skagit River Hydroelectric Project is referred to as the "Project".

2.0 GENERAL PROVISIONS

2.1 PURPOSE AND INTENT

2.1.1 Resolution of Issues

This Settlement Agreement establishes a mechanism for the completion of studies needed to inventory certain traditional cultural properties (TCPs) in the Project area and to analyze the potential impacts of continued Project operation on those TCPs. This Settlement Agreement also establishes mechanisms for ensuring that the Tribe's interests in TCPs and other cultural properties (e.g. archaeological resources) are included in further studies and mitigation development, and further provides for the City to fund the Tribe's cultural activities located away from the Project area in specified amounts in lieu of TCP site mitigation.

This Settlement Agreement also establishes the Tribe's obligations in support of this Settlement Agreement, which include agreement that City funding will be spent on cultural activities and cooperation with the City in the scoping and implementation of studies funded by the City under this Agreement.

The Parties intend that full performance of this Agreement shall resolve all mitigation issues, including any of the Tribe's objections to license issuance for the Project, as currently constructed, for the period October 28, 1977 through the duration of this Agreement, which are related to TCPs and shall fulfill the City's mitigation obligations for existing and potential impacts, whether or not anticipated, on TCPs during the term of the new license for the Project, subject to the right of the Tribe to reopen the proceedings pursuant to Section 2.8, and subject to the provisions of Section 2.9. By executing this Agreement, the Tribe agrees that the financial obligations set forth in the TCPs Mitigation Plan, Section 3 of this Agreement, constitutes the City's entire monetary obligation for mitigation for the Project as currently constructed regarding TCPs for the duration of the new license period, subject to the right of the Tribe to reopen the proceedings pursuant to Section 2.8. To the extent that the Tribe receives a possessory interest in real property or other assets transferred directly from the City or through the procedures established pursuant to the Memorandum of Agreement, Appendix A, the parties agree that the value of those interests and other assets to the Tribe may be entered into the administrative record for the third Project licensing proceeding solely as evidence of previous mitigation of ongoing TCP impacts of the current Project. Nothing herein shall prevent the Tribe from seeking additional mitigation under the third license.

This Agreement shall be submitted to the FERC for incorporation into the new license for the Project, and shall be enforceable as an article thereof. The Parties agree that incorporation and enforcement as a license condition is a material provision of this Agreement.

2.1.2 Stipulation of Adequacy

The Parties stipulate that this Agreement constitutes adequate mitigation and enhancement for impacts on Traditional Cultural Properties by the Project, as currently constructed, for the period October 28, 1977 through the duration of this Agreement.

2.1.3 Release and Waiver of Claims

For the period October 28, 1977, through the duration of this Agreement, the Intervenor, and its successors and assigns, hereby releases, waives and discharges the City, its successors, and assigns, from any and all claims, demands, actions and causes of action of any kind (claims) arising during that period from the effects of the Project, as currently constructed, on TCPs, so long as the City performs its obligations under this Agreement. This release does not waive claims that may arise from negligent or intentional misconduct of the City in the operation of the Project.

2.1.4 Compliance with Laws and Effect on Rights

Nothing in this Agreement precludes the City or the Intervenor from complying with their obligations under the National Environmental Policy Act (NEPA), the Federal Power Act, the National Historic Preservation Act, or any other laws applicable to the Project. This Agreement shall not affect the rights of either Party except as expressly covered in this Agreement. Nothing in this Agreement or in the plans, memoranda, procedures or other actions taken to further the purposes of this Agreement shall reduce or otherwise impair access to and exercise of implied or

explicit Indian rights, including religious practices, hunting, fishing and gathering rights; nor shall anything in this Agreement be construed as limiting, waiving or otherwise impairing whatever money damages claims the Tribes may have arising out of the construction and operation of the current Project outside the term of this Agreement.

2.1.5 Integrated Agreement

All previous communications between the Parties, either verbal or written, with reference to the subject matter of this Agreement are superseded by the terms and provisions of this Agreement, and, once executed, this Agreement and its companion documents constitutes the entire agreement between the Parties.

2.1.6 Assignment

This Agreement shall be binding on and inure to the benefit of the Parties and their successors and assigns.

2.1.7 Authority

Each Party to this Agreement represents and acknowledges that it has the full legal authority to execute this Agreement and shall be fully bound by its terms.

2.2 OBLIGATIONS OF THE PARTIES

2.2.1 The City's Obligations

2.2.1.1 Compliance and Submittal

By entering into this Agreement, the City agrees to comply with all of the terms of this Agreement, including the payment of monies and the funding of activities specified herein. The City further agrees to submit this Agreement to the FERC as its proposed measures relating to TCPs affected by the Project, as currently constructed, as required by applicable provisions of federal and state law, including without limitation the Federal Power Act and the National Historic Preservation Act.

2.2.1.2 Additional Staffing

The City will assign adequate professional environmental staff to implement this TCP Agreement. This shall include establishment of two new environmental staff positions with expertise in fisheries, wildlife, recreation, visual quality, cultural resources, and erosion control. One staff position shall be dedicated primarily to implementation of the settlement agreement on fisheries. The second staff position shall be dedicated primarily to implementation of the wildlife, recreation and aesthetics, and erosion control agreements, and this TCP Agreement and other cultural resource agreements.

2.2.2 The Intervenor's Obligations

2.2.2.1 Support for Project Relicense

The Intervenor agrees to support the expeditious issuance of a new license to the City for the Project, as currently constructed, which is consistent with the provisions of this Agreement, and includes this Agreement as an article. This support shall include reasonable efforts to expedite the NEPA process. The Parties shall file comments on any draft EA or EIS developed by the FERC in the relicensing for this Project, and shall support the measures defined by this Agreement as the preferred action. The Parties shall exchange drafts of their respective comments prior to submittal to the FERC and consult with each other to ensure that the comments are consistent with this Agreement.

2.2.2.2 Traditional Cultural Properties Recommendations

The Intervenor shall submit this Agreement to the FERC as its recommendations related to the TCPs affected by the Project under any applicable provision of the Federal Power Act (including without limitation Sections 10(a), 10(j) and 4(e) thereof), and the National Historic Preservation Act.

2.2.2.3 Gorge Bypass Reach

The Intervenor agrees that this Agreement obviates any need for flow releases in the Gorge bypass reach for TCP purposes. The Intervenor shall support all efforts by the City to either retain its existing water quality certificate issued by the State of Washington, Department of Ecology (WDOE) on April 8, 1977, or, in the alternative, to obtain a new water quality certificate consistent with the terms and conditions of this Agreement, including the absence of flows in the Gorge bypass reach. In the event efforts are made to reclassify the Gorge bypass reach from a Class AA water to another Class water under WDOE regulations, the Intervenor shall not oppose this action, and shall, at a minimum, provide written comments not opposing this action to the WDOE. Should the City be required to release flows in the Gorge bypass reach at any time before the issuance of a new FERC license and for any reason, this Agreement shall be voidable at the option of the City. Should the City be required to release flows in the Gorge bypass reach at any time after the issuance of a new FERC license and for any reason, this Agreement shall give rise to an immediate right of the City to petition the FERC to reconsider or reopen applicable license provisions to reconsider all traditional cultural resources provisions in light of such requirement. Under such circumstances, the City's efforts to initiate a proceeding before the FERC to reconsider or reopen shall not be opposed by the Intervenor; the Parties may however, differ in their respective positions in such a proceeding.

2.2.3 The Parties' Obligations

2.2.3.1 Cooperation Among Parties

The Parties shall cooperate in conducting and participating in studies and other actions provided for in this Agreement and shall provide assistance in obtaining any approvals or permits which may be required for implementation of this Agreement. It is understood by the Parties that substantively identical settlement agreements are being executed by the City and each of the two other Skagit System Cooperative Tribes. For purposes of efficient implementation of the TCP Mitigation Plan (Section 3), it is expected by the Parties that certain of the identical elements in the three plans will be implemented jointly, particularly the TCP study (Section 3.3). Therefore, all three Tribes shall coordinate their efforts amongst themselves and with the City as necessary and appropriate. In each instance where this Agreement requires coordination or notice between the City and the Tribe, the other two Tribes shall be included to the extent appropriate (Sections 2.2.2, 2.4, 2.7, and 2.10)

2.2.3.2 Support of Agreement

The Parties agree to join in the filing of an Offer of Settlement with the FERC based on this Agreement and to request that the FERC issue appropriate orders approving this Agreement. All Parties shall refrain from seeking judicial review of the FERC's approval of this Agreement. It is expressly agreed by the Parties that this Agreement shall be submitted to the FERC as a unit and that any material modification of its terms, approval of less than the entire Agreement, or addition of material terms by the FERC shall make the Agreement voidable at the option of either Party, provided that, should the FERC impose, in this Agreement, additional financial obligations on the City for the benefit of Indian communities, tribes, bands or nations other than the Swinomish Indian Tribal Community, the Upper Skagit Tribe, or the Sauk-Suiattle Tribe, such obligations shall not make this Agreement voidable at the option of either Party.

2.2.3.3 Confidentiality

The Parties agree that they will, to the greatest extent allowed by law, request from FERC and other distributees of this Agreement and reports produced as a result of this Agreement, the highest possible degree of confidentiality of the reports produced pursuant to this Agreement.

2.3 EFFECTIVE DATE AND DURATION

2.3.1 Execution and Effective Date

This Agreement shall take effect upon the effective date of a license issued by the FERC consistent with this Agreement, provided that Sections 2.5.2, 3.1 and 3.2 obligate the City to specific commitments prior to the effective date; these early obligations take effect upon the submittal to the FERC by the Parties of an Offer of Settlement pursuant to Section 2.2.3.2. If the FERC issues a new license inconsistent with this Agreement, and if a Party appeals, the Agreement shall not go

into effect. The Parties retain the right to appeal the issuance of a license in whole or in part if unacceptable provisions are added, including a stay of any provision.

2.3.2 Duration

This Agreement, together with any subsequent modifications, shall remain in effect for the term of the new FERC license period for the Project, which includes the term(s) of any annual license(s) which may be issued after the foregoing new license has expired.

2.4 COORDINATED IMPLEMENTATION

2.4.1 Across Forum Coordination

It is understood and agreed by the Parties that similar settlement agreements are being executed between the City, the Intervenor as well as other intervenors (not party to this Traditional Cultural Properties Agreement) in the Project relicensing proceedings concerning other resources affected by continuing Project operations. These other settlement agreements and mitigation and enhancement plans include:

Fisheries—Fisheries Settlement Agreement, incorporating the Anadromous Fish Flow Plan and the Anadromous and Resident Fish Non-Flow Plan

Wildlife—Settlement Agreement Concerning Wildlife, incorporating the Wildlife Habitat Protection and Management Plan

Recreation and Aesthetics—Settlement Agreement on Recreation and Aesthetics (including Recreation Plan and Visual Quality Mitigation Plan)

Erosion—Settlement Agreement Concerning Erosion Control, incorporating Erosion Control Plan

Cultural Resources—Settlement Agreement Concerning Cultural Resources (Archaeological and Historic Resources), incorporating the Cultural Resources Mitigation and Management Plan, which includes the historic and archaeological resources mitigation and management plans.

2.4.2 Annual Meeting

The City shall host an annual meeting of the intervenors interested in any of these issues to facilitate coordination of implementation of the various settlement agreements. The Intervenor agrees to cooperate in across forum coordination as necessary and appropriate to further effective program implementation.

2.5 MONETARY FIGURES

2.5.1 Adjustments For Inflation/Deflation

All dollar amounts listed in this Agreement are defined as 1990 dollars and shall be adjusted annually for inflation or deflation by using the revised Consumer Price Index (CPI-U) for All Urban Consumers as published by the United States Department of Labor for the Seattle metropolitan area. The indices used shall be those published for the last half for 1990 and, for subsequent years, the last half of the calendar year preceding that in which a payment or expenditure is to be made. Indexing of items in this Agreement shall continue until the year of actual payment unless otherwise provided in this Agreement. The percentage of change from the earlier index to the later index shall be multiplied by the amount specified in this Agreement and the result added to or subtracted from that amount to arrive at the total payment or expenditure. Should the CPI-U index not be available, the Parties agree to negotiate another comparable statistical basis for determining annual changes in the City's monetary commitments.

2.5.2 Time Basis For Payments and Obligations

The City shall make the money required by Section 3.1 available on April 1 of each year of the license (until the total amount provided has been distributed), except for the first payment which shall be made as soon as practicable after the effective date of this Agreement (Section 2.3.1). The City shall make the monies required by Section 3.2 available as soon as practicable after the Offer of Settlement is submitted and after the first anniversary date of that submittal (Section 2.2.3.2). The City shall make the monies for studies required by Section 3.3 available as soon as practicable after the effective date of this Agreement in response to a specific project schedule. Monies not otherwise provided for in these sections that are to be paid to or on behalf of the Tribe for non-project specific purposes shall be paid on the last day of each license year.

2.6 FORCE MAJEURE

The City shall not be liable or responsible for failure to perform or for delay in performance due to any cause or event or circumstance of Force Majeure. For purposes of this Agreement, Force Majeure is any cause or event beyond its the City's reasonable control. This may include, but is not limited to, fire, flood, mechanical failure or accidents that could not reasonably have been avoided by the City, strike or other labor disruption, act of God, act of any governmental authority or of the Parties, embargo, fuel or energy unavailability (ancillary to, but not including basic power generation), wrecks or unavoidable delays in transportation, and inability to obtain necessary labor, materials or manufacturing facilities from generally recognized sources in the applicable industry, or communications systems breakdowns, or for any other reason beyond the City's control. The City shall make all reasonable efforts to resume performance promptly once the Force Majeure is eliminated.

2.7 DESIGNATED CONTACTS

2.7.1 Contact Person

For purposes of implementing this Agreement, the Parties agree that one individual will be designated by each to be the primary contact person. The initial contact person for the City is:

Superintendent
Seattle City Light
1015 Third Avenue
Seattle, WA. 98104
(206) 684-3200

and the initial contact person for the Intervenor is:

Natural Resource Manager
Sauk-Suiattle Indian Tribe
5318 Chief Brown Lane
Darrington, WA 98241
(206) 436-0131

Notification of changes in the contact persons must be made in writing, and given to the Tribal parties and to the two other TCP settlement agreements at the same time.

2.7.2 Notices

All written notices to be given pursuant to this Agreement shall be mailed by first class mail, or overnight express service postage prepaid, to the contact persons at the addresses listed above or such subsequent address as a Party shall identify by written notice. Notices shall be deemed to be given five (5) days after the date of mailing.

2.8 REOPENER AND MODIFICATION

2.8.1 Use of Reopener Clause in License

Notwithstanding any other provision of the Agreement, any party may at any time invoke or rely on any reopener clause(s) in the license for the Project in order to request the imposition by the FERC of different or modified measures for TCP mitigation. Any provision of this agreement that might be read to limit or preclude a party from raising any relevant, material issue of fact or law in reopening or to otherwise conflict with reopening (e.g. Sections 2.1, 2.1.1, 2.1.2, 2.1.3, 2.1.4, 2.2.3.2) shall be inoperative to the extent of any such limitation, preclusion or conflict.

2.8.2 Modification

Before invoking any reopener clause under Section 2.8.1 a Party shall request all other Parties to commence negotiations for a period of up to 90 days to modify the terms and conditions of this Agreement in whole or in part. Any such modification shall be subject to FERC approval, except that the Parties may agree to implement on an interim basis, pending FERC approval, any measure not requiring prior FERC approval.

2.8.3 Burden of Proof

In any action under this Section 2.8, the petitioning Party shall have the burden of proof.

2.8.4 Effect of Reopener Proceedings

The Parties shall continue to implement this Agreement pending final resolution of any modification sought from the FERC, or until the relief sought becomes effective by operation of law, or unless otherwise agreed. At the time of petitioning the FERC under Section 2.8.1, nothing shall prevent either Party from requesting the imposition of different or modified measures or from bringing any cause of action in any appropriate forum, or from taking other actions relating to any issue or matter addressed by this Agreement.

2.9 PROJECT MODIFICATIONS (HIGH ROSS)

2.9.1 Project Modifications

This Agreement applies to the Project excluding High Ross or any modified High Ross construction. It does not address mitigation for the effects of raising Ross dam. In the event the City decides to consider raising Ross dam, separate provision will be made for additional mitigation. The Parties shall initiate discussions regarding TCP mitigation according to the following procedures.

2.9.2 Notice

The City shall notify the Tribe of its decision to consider raising Ross dam at least thirty months before construction would commence.

2.9.3 Consultation

At the same time, the City shall commence consultation on necessary TCP studies and possible mitigation measures.

2.9.4 Resolution

At least 180 days prior to construction, the City shall either agree with the Tribe on modifications to this Agreement, or remaining disputes over TCP measures may proceed to dispute resolution as described in Section 2.10 at the option of either Party.

2.9.5 Mitigation Criteria

Mitigation for the TCP effects of raising Ross dam shall be at least comparable to the mitigation provided for here for the effects of the current project and shall, at a minimum, replace the resources lost by resources of like kind, quality and quantity or by mutually agreed arrangements in lieu of such replacement.

2.9.6 Preservation of Rights

Nothing in this Agreement shall preclude either Party from challenging the construction of High Ross or modified High Ross, including disputed mitigation, in any proceeding. The mitigation procedures set out in this section are not exclusive and need not be commenced or exhausted prior to such challenges.

2.10 DISPUTE RESOLUTION

2.10.1 Technical Level Review

Any dispute between the Parties concerning compliance with this Agreement shall first be referred to technical representatives of the contact persons identified in Section 2.7. Should the other two, similar TCP agreements give rise to the same dispute at the same time, the designated technical representatives of all involved parties shall be included in this process. The technical representatives will meet as soon as possible after written notification of a dispute by a Party. Decisions of the technical representatives must be unanimous. In the event that the technical representatives cannot resolve the dispute within ninety (90) days after first meeting on said dispute, the City will give notice of such failure to the Tribe.

2.10.2 Optional Policy Level Review

The Parties may, at their option, prior to elevating an issue to the FERC under Section 2.10.3, convene an in-person or telephone conference of the policy-level representatives, identified in Section 2.7, after notice of the failure of the technical level representatives. Any Party through its designated contact (persons identified in Section 2.7 or their designated representative) may invoke the optional policy level review by contacting the other party's designated contact and arranging a suitable conference. Decisions by unanimous consent shall bind the Parties. In the event that the policy representatives cannot either resolve the dispute or agree to arbitration or mediation within fifteen (15) days, the matter may be taken to the next level.

2.10.3 FERC Review

In the event that disputes are not resolved at the first two levels of dispute resolution, either Party may refer the matter to the FERC for resolution pursuant to the FERC's Rules of Practice and Procedure.

2.10.4 Non-compliance

Notwithstanding any other provision of this Agreement, either Party may seek relief arising solely from non-compliance with this Agreement by either Party.

2.11 ROSS LAKE OPERATIONS

2.11.1 Refill After April 15

The City will fill Ross Lake as early and as full as possible after April 15 each year, subject to adequate runoff, anadromous fisheries protection flows (specified in the Skagit River Anadromous Fish Flow Plan), flood protection, minimized spill, and firm power generation needs. Subject to the above constraints and hydrologic conditions permitting, the City will achieve full pool by July 31 each year.

2.11.2 Full Pool Through Labor Day

The City will hold the reservoir as close to full pool as possible through Labor Day weekend, subject to adequate runoff, anadromous fisheries protection flows (specified in the Skagit River Anadromous Fish Flow Plan), flood protection, minimized spill, and firm power generation needs.

2.11.3 Overdraft Years

In any overdraft year, the City will bring the Ross Lake level up to the variable energy content curve (VECC) no later than March 31, subject to adequate runoff, anadromous fisheries protection flows (specified in the Skagit River Anadromous Fish Flow Plan), flood protection, minimized spill, and firm power generation needs.

2.11.4 Conflict

In the event of conflict between the provisions of this Section 2.11 and provisions of the Settlement Agreement on Fisheries, the provisions of the Settlement Agreement on Fisheries will control.

3.0 TRADITIONAL CULTURAL PROPERTIES MITIGATION PLAN

3.1 CULTURAL ACTIVITIES SUPPORT

The City shall make annual payments to the Tribe for the support of the Tribe's cultural activities after the effective date of this agreement (Section 2.3.1) in the amount of \$154,167 per year, at the times indicated in Table 1. The payment due in the first year of the license shall be made as soon as practicable after the effective date of this Agreement. All subsequent payments shall be made on April 1 of each year. If license issuance is delayed past April 1, 1993, payments to the Tribe will begin in the first year of the license, with all accrued payments due in the first year. For example, if the license is issued in December, 1994, \$308,334 (two license year's payments) shall be paid on the effective date of the license.

Table 1. Schedule of Payments by City to the Tribe for Cultural Activities

Date of Payment	Amount
April 1, 1993 or effective date of Agreement, whichever is later	\$154,167
April 1, 1994 or effective date of Agreement, whichever is later	\$154,167
April 1, 1995 or effective date of Agreement, whichever is later	\$154,167
April 1, 1996 or effective date of Agreement, whichever is later	\$154,167
April 1, 1997 or effective date of Agreement, whichever is later	\$154,167
April 1, 1998 or effective date of Agreement, whichever is later	\$154,167
April 1, 1999 or effective date of Agreement, whichever is later	\$154,167
Total	\$1,079,169

3.2 EARLY ACQUISITION OF TRADITIONAL CULTURAL PROPERTIES PROGRAM

The City shall enter into an agreement with the Tribe for the early acquisition of traditional cultural properties identified by the Tribe. The agreement shall provide for acquisition of these properties prior to the acceptance of the new license by the City. These properties shall be held by the City until the date of the acceptance of the new license by the City, whereupon the properties shall be transferred by the City at the Tribe's option either to the Tribe or to the United States in trust for the

Tribe for cultural purposes and cultural activities. The agreement for implementing this early acquisition program is attached as Appendix A.

The maximum amount available for the early acquisition of lands pursuant to this section is \$154,167. Of this amount, \$80,000 shall be made available in 1991, and \$74,167 shall be made available in 1992. The City will place the 1991 moneys in a separate interest bearing account, with interest to be added to principal, as provided by City Charter Article VII, Section 15, and implemented by City Ordinance 115554 and such other ordinances as may be promulgated to implement this Agreement as soon as practicable after the Parties submit an agreed upon offer of settlement to the FERC pursuant to Section 2.2.3.2. These moneys will be available for use in the early acquisition of TCPs or in lieu lands at that time. The City will deposit the 1992 moneys in a separate interest bearing account as provided by City Charter Article VII, Section 15, and implemented by City Ordinance 115554 and such other ordinances as may be promulgated to implement this Agreement, as soon as practicable after the first anniversary date of the submittal of an agreed upon offer of settlement to the FERC pursuant to Section 2.2.3.2. These moneys will be available for use in the early acquisition of TCPs or in lieu lands at that time. Any of the specified amounts not spent in the early acquisition program by the date of the acceptance of the new license by the City will be paid to the Tribe at the time of the payment for license year 1 under Section 3.1. The indexing provisions of Section 2.5.1 shall not apply to payments under this section after they have been placed in the separate interest bearing accounts or expended on TCP acquisitions under this section.

Two substantively identical settlement agreements are being executed between the City and each of the two other Skagit System Cooperative Tribes with equal amounts of funding. The three Tribes may agree to combine funds amongst the three agreements for the purchase of traditional cultural properties in other proportions than as currently provided in the three settlement agreements, provided that such agreements between the Tribes shall not affect the City's obligations.

3.3 TRADITIONAL CULTURAL PROPERTIES INVENTORY

The City will fund completion by the Tribe of an inventory of TCPs in the Project area including completion of analyses under the National Historic Preservation Act (NHPA) as required by law and requested by the FERC. Such an inventory study is required to complete the City's obligations under the NHPA as implemented by the FERC in the course of Project relicensing. The goal of the study is to complete the work commenced during the relicensing proceedings to identify all TCPs in the Project area and the impact of continuing Project operations on them.

3.3.1 Scope of Work

The City and the Tribe will negotiate the scope of work for the inventory study by an agreement subject to the terms of this settlement agreement. The study shall include, at a minimum, a complete inventory of the TCPs in the Project area; a complete analysis under the National Historic Preservation Act as required by law and requested by the FERC; and potential mitigation measures in and near the Project area, including an analysis of their cost, if any. The Tribe will as part of the agreement with the City comply with applicable city, state and federal law, including, but not

limited to, minority and women owned business participation requirements and performance evaluation. As a government to government relationship, this contract will be a memorandum of agreement (MOA). The MOA will provide that the study work is conducted under the Tribes' direct supervision and control, including hiring of subconsultants and staff by the Tribes as prime consultant, with the 1981 Inventory of Native American Religious Use, Practices, Localities and Resources, Mt. Baker-Snoqualmie National Forest as a model. The parties will consult with the NPS in the development of the scope of work. The MOA will provide for the hiring of necessary subconsultants and staff at the tribal level, and payment of informants. The City will commit sufficient staff time in its Environmental Affairs Division to ensure that the scope of work and contracting paperwork are prepared in a timely manner.

3.3.2 Funding

The City will provide funding for the inventory study through the MOA with the Tribes, or the Tribes' designee, as the prime contractor. The City's obligation under this section is limited to one-third of \$250,000. Substantively identical settlement agreements are being executed by the City with each of the two other Skagit System Cooperative Tribes. In order to efficiently implement this section, the Parties will utilize their best faith efforts to conduct this study jointly with the similar studies required by the other two settlement agreements. The parties will attempt to obtain contributing funding from the other benefitting agencies, primarily the National Park Service (NPS) and the United States Forest Service (USFS).

3.3.3 Confidentiality of Work Product

The MOA shall specify the work product(s) to result from the completed studies, and shall specify the uses to which the products may be put, and shall include a confidentiality protocol acceptable to the Tribes.

3.3.4 Schedule

The MOA may be executed after the effective date of this mitigation plan. The City's obligation to encumber funds for the MOA will be in compliance with the Settlement Agreement Section 2.5.

3.4 NON-MONETARY MITIGATION

The City will undertake other TCP related mitigative activities described in this section. The City may not be required to conduct any measures which require the expenditure of moneys not expressly provided for in other sections of this plan.

3.4.1 Archaeological Studies and Mitigation Plans

Within its powers to do so, the City shall ensure that the NPS includes the Tribe in Project related archaeological studies and mitigation planning.

3.4.2 Recreation Plan

The City shall include the Tribe as a party in discussions over interpretive facility/program development provided for in the Project's recreation plan (Settlement Agreement on Recreation and Aesthetics, Section 3.5.3.1). The Tribe will, at its option, be included on the advisory committee for the North Cascades Environmental Learning Center to be created pursuant to the Project's recreation plan (Settlement Agreement on Recreation and Aesthetics, Appendix C, Article III, Section 6).

3.4.3 Implementation of Other Proposed Mitigation Measures

The City will implement actions proposed at the conclusion of the inventory conducted under Section 3.2 of this plan, as determined in further negotiations to be commenced upon completion of those studies.

4.0 SIGNATURES

IN WITNESS WHEREOF, the City has caused this Settlement Agreement to be executed by its Superintendent of Light pursuant to Ordinance No. 106741 and the Intervenor has executed same pursuant to applicable legal authority.

Respectfully submitted.

Dated: April 29, 1991

THE CITY OF SEATTLE

By: _____

Randall W. Hardy
Superintendent of City Light

ORIGINAL

Address for Notice:

Seattle City Light
1015 Third Avenue
Seattle, WA 98104

Dated: April 19, 1991

SAUK SUIATTLE INDIAN TRIBE

By: Lawrence Joseph

Lawrence Joseph,
Chairman

ORIGINAL

Address for Notice:

Sauk-Suiattle Tribe
5318 Chief Brown Lane
Darrington, WA 98241

**MEMORANDUM OF AGREEMENT
FOR THE EARLY ACQUISITION OF
TRADITIONAL CULTURAL PROPERTIES**

**APPENDIX A TO
SETTLEMENT AGREEMENT
CONCERNING
TRADITIONAL CULTURAL PROPERTIES**

BETWEEN

THE CITY OF SEATTLE

AND THE

THE SAUK-SUIATTLE TRIBE

APRIL 1991

TABLE OF CONTENTS

	Page
1.0 INTRODUCTION.....	1
2.0 RECITALS.....	1
3.0 AGREEMENT.....	2
3.1 TERM OF AGREEMENT.....	2
3.1.1 Effective Date.....	2
3.1.2 Duration.....	2
3.1.3 Relationship to Settlement Agreement.....	2
3.2 OBLIGATIONS OF PARTIES.....	3
3.2.1 Indexing of Monetary Payments.....	3
3.2.2 Funding of Acquisition of Traditional Cultural Properties.....	3
3.3 PROCEDURES.....	3
3.3.1 Unexpended Funds Carried Over.....	3
3.3.2 Tribal Contribution to Purchase.....	3
3.3.3 Conveyance of Title to Property.....	4
3.3.4 Distribution of Unspent Funds.....	4
4.0 EARLY TRADITIONAL CULTURAL PROPERTY ACQUISITION PROGRAM.....	4
4.1 NEGOTIATION AND ACQUISITION.....	4
4.1.1 Tribal Acquisition of Rights.....	4
4.1.2 City Negotiation and Acquisition of Lands.....	4
4.1.3 City's Exercise of Discretion.....	5
4.2 INTERIM USE OF PROPERTY.....	5
4.2.1 Lease Agreement.....	5
4.2.2 Indemnification.....	6
5.0 PARCELS TO BE PURCHASED.....	6
5.1 BARSTOW PROPERTY.....	6
6.0 TERMINATION OF AGREEMENT.....	6
7.0 SIGNATURES.....	6

**MEMORANDUM OF AGREEMENT
FOR THE EARLY ACQUISITION OF
TRADITIONAL CULTURAL PROPERTIES**

BETWEEN

**THE CITY OF SEATTLE
CITY LIGHT DEPARTMENT**

AND

THE SAUK-SUIATTLE TRIBE

1.0 INTRODUCTION

This Agreement is made for the purposes of (1) allowing for the early acquisition of property(s) identified as useful for traditional cultural purposes prior to acceptance of the new license by the City from the Federal Energy Regulatory Commission, (2) allowing the City to purchase the properties in the interim period prior to the acceptance of the license, (3) allowing for the City to hold the properties for the Tribe in the interim period, and for the transfer of the lands to the Tribe (or to the United States in trust for the Tribe) upon the acceptance of the license by the City, and (4) allowing the Tribe to participate in the acquisition process at its option.

2.0 RECITALS

WHEREAS, The City of Seattle, through its City Light Department hereinafter "the City" owns and operates the Skagit River Hydroelectric Project, FERC No. 553, hereinafter the "Project," pursuant to annual licenses issued by the Federal Energy Regulatory Commission, hereinafter referred to as "the FERC;" and

WHEREAS, the City has applied to the FERC for a new license to continue to operate the Project; and

WHEREAS, the Sauk-Suiattle Tribe is an intervenor in the relicensing proceeding for the Project now pending before the FERC; and

WHEREAS, on September 19, 1990, the City and the Sauk-Suiattle Tribe entered into a Preliminary Agreement including provision for traditional cultural properties, hereinafter "Preliminary Agreement;" and

WHEREAS, on April 24, 1991, the City and the Sauk-Suiattle Tribe entered into a Traditional Cultural Properties Settlement Agreement, hereinafter "Settlement Agreement;" and

WHEREAS, the parties recognize the need to take immediate steps to acquire lands which have been identified as useful for traditional cultural purposes; and

WHEREAS, the Tribe has cooperated with and assisted the City in the licensing process through the agreements noted above; and

WHEREAS, the City has agreed to make available the maximum amounts identified in Section 3.2 the Settlement Agreement to purchase and hold title to the lands until the City accepts the new license, whereupon the City has agreed to transfer the lands to the Tribe (or to the United States in trust for the Tribe) in consideration for its cooperation and services in facilitating the licensing process.

IT IS HEREBY AGREED AS FOLLOWS;

3.0 AGREEMENT

3.1 TERM OF AGREEMENT

3.1.1 Effective Date

Notwithstanding Section 2.3.1 of the Settlement Agreement, this agreement takes effect upon the submittal to the FERC of an agreed upon Offer of Settlement pursuant to Section 2.2.3.2 of the Settlement Agreement.

3.1.2 Duration

This agreement shall remain in effect until the acceptance of a new license by the City and the conveyance of title to all lands pursuant to Section 3.3.3 of this agreement.

3.1.3 Relationship to Settlement Agreement

This agreement has been executed pursuant to the Settlement Agreement, and is to be read in conjunction with that document. In the event of the conflict between the provisions of the Settlement Agreement and this agreement, the provisions of this agreement shall prevail.

3.2 OBLIGATIONS OF PARTIES

3.2.1 Indexing of Monetary Payments

All moneys paid by the City pursuant to this agreement are subject to adjustment for inflation/deflation as provided in Sections 2.5 and 3.2 of the Settlement Agreement.

3.2.2 Funding of Acquisition of Traditional Cultural Properties

The maximum amount of the city's obligation under this agreement is \$154,167, in 1990 dollars.

3.2.2.1 1991 Funding

The City shall provide up to \$80,000.00 in 1991 to purchase all or part of the lands identified in this Agreement. These funds shall be deposited in a separate interest bearing account as provided by Section 3.2 of the Settlement Agreement.

3.2.2.2 1992 Funding

The City shall provide up to \$74,167.00 in 1992 to purchase all or part of the lands identified in this Agreement. These funds shall be deposited in a separate interest bearing account as provided by Section 3.2 of the Settlement Agreement.

3.3 PROCEDURES

3.3.1 Unexpended Funds Carried Over

If the funds available in 1991 are not completely used in that year, the City shall make the unused portion available in 1992 in addition to the amount of \$74,167.00 available in 1992. Payment of these funds will be in compliance with Section 2.5 of the Traditional Cultural Properties Settlement Agreement. Funds shall be indexed pursuant to Sections 2.5 and 3.2 of the Settlement Agreement.

3.3.2 Tribal Contribution to Purchase

If during the term of this agreement, the specified amounts are insufficient to acquire the parcels identified in this agreement, the City and the Tribe may mutually agree on alternative parcels for purchase, or, in the alternative, the Tribe may contribute sufficient funds to complete the purchase, provided that the City shall nonetheless take title to the property(s) so acquired until it is reconveyed pursuant to Section 3.3.3.

3.3.3 Conveyance of Title to Property

The City will hold title to the properties purchased pursuant to this agreement until a new license is accepted by the City, whereupon any lands thus acquired by the City shall be transferred by the City at the Tribe's option either to the Tribe or to the United States in trust for the Tribe for cultural purposes and cultural activities.

3.3.4 Distribution of Unspent Funds

If the entire \$154,167.00 is not expended on the purchase of lands prior to the date of acceptance of the license by the City, the unexpended portion of that amount shall be added to the payment from the City to the Tribe pursuant to the Settlement Agreement (Section 3.1). The unexpended funds distributed under this provision shall be indexed pursuant to Sections 2.5 and 3.2 of the Settlement Agreement.

4.0 EARLY TRADITIONAL CULTURAL PROPERTY ACQUISITION PROGRAM

4.1 NEGOTIATION AND ACQUISITION

4.1.1 Tribal Acquisition of Rights

The Tribe may, prior to the effective date of this agreement, negotiate with the owners of the parcels identified in this Agreement and obtain options to purchase the lands, execute purchase and sale agreements, or purchase fee title to lands. After the effective date of this agreement and prior to the effective date of the Settlement Agreement, these options, purchase and sale agreements, or fee titles may be assigned or conveyed to the City, in exchange for the cost of obtaining them, which monies shall be paid from the account established under Section 3.2 of the Settlement Agreement, subject to the provisions of Section 4.1.3. The City shall purchase the lands pursuant to the terms negotiated by the Tribe, using the funds available under this Agreement, pursuant to the provisions of Section 4.1.2, and subject to the provisions of Section 4.1.3. The lands will be held by the City until the effective date of the Settlement Agreement, at which time the City will begin the process of reconveying the lands pursuant to Section 3.3.3.

4.1.2 City Negotiation and Acquisition of Lands.

After the effective date of this agreement and prior to the date of acceptance of the new license by the City, the Tribe may request the City to purchase or otherwise acquire rights to purchase the lands identified in this Agreement. In the event the Tribe designates the City to acquire the lands, the City shall use its best efforts to acquire the lands at the most favorable price using the amounts available under this Agreement.

As soon as practicable after the date of acceptance of the new license by the City, any lands thus acquired by the City shall be transferred by the City at the Tribe's option either to the Tribe or to the United States in trust for the Tribe for cultural purposes and cultural activities. Any other rights such as options to purchase such lands shall be assigned to the Tribe. Each purchase shall be made pursuant to City ordinance.

Should the specifically identified lands not be available for purchase for any reason (e.g., owner refuses to sell) or the price exceeds the funds available, the City shall consult with the Tribe and mutually agree upon a substitute parcel for acquisition under this Agreement, or, in the alternative, the Tribe may contribute sufficient funds to complete the purchase, provided that the City shall nonetheless take title to the property(s) so acquired until it is reconveyed pursuant to Section 3.3.3.

4.1.3 City's Exercise of Discretion

In acquiring and managing the lands prior to the conveyance of the lands pursuant to Section 4.1.2, the City shall exercise the judgment and care under the circumstances which reasonable persons would exercise in the management of their own affairs. Such exercise of judgment shall include but not be limited to performing environmental site assessments of the properties and obtaining title reports.

The City retains the right to refuse to acquire title or any interest in properties that would present an unacceptable risk of liability to the City (e.g., the City may be liable for hazardous wastes as owner of the property).

The City may refuse to acquire the properties if there are unacceptable conditions such as inability of current owner to convey good title, deed restrictions, or other unacceptable conditions that would affect good title or limit the full enjoyment and use of the property by the Tribe.

The City may refuse to acquire the properties if the cost of such property exceeds fair market value, in which event the City shall confer with the Tribe and mutually agree on a substitute property, or, in the alternative, the Tribe may contribute sufficient funds to complete the purchase.

4.2 INTERIM USE OF PROPERTY

The Tribe may use property acquired by this agreement for cultural purposes prior to its transfer to the Tribe, pursuant to the following provisions.

4.2.1 Lease Agreement

The City and the Tribe shall enter into a lease for the use of the property by the Tribe. The consideration for the lease shall be the Tribe's continued compliance with the provisions of the Settlement Agreement; termination of the Settlement Agreement due to non-compliance by the Tribe shall, at the City's option, be cause for immediate termination of the lease.

4.2.2 Indemnification

The Tribe shall hold the City harmless for any claims, damages or liability which may arise from the Tribe's use of the property. Adequacy of the indemnification shall be determined by the City. Any insurance for the property on behalf of the Tribe shall name the City as an additional insured.

5.0 PARCELS TO BE PURCHASED

The following property is identified as a traditional cultural property to be acquired pursuant to this agreement. This list is not exclusive of properties which may be purchased pursuant to this Agreement. Properties may be added to this list for application of the provisions of this Agreement upon concurrence of the Parties.

5.1 BARSTOW PROPERTY

A parcel of land in the southwest quarter of the northwest quarter of Section 29, Township 33 North, Range 10 East, Willamette Meridian, in Skagit County, presently owned by Howard Barstow of Darrington, Washington.

6.0 TERMINATION OF AGREEMENT

The City may terminate this Agreement in the event the Tribe takes any action prior to the relicensing of this Project, in material and substantial breach of this Agreement or of the other agreements entered into by the Tribe to implement the Preliminary Agreement or in direct opposition to the City's application for and implementation of a new (second) license for the Project, provided that the invocation of dispute resolution procedures by the Tribe shall not constitute such an action. The City may at its option terminate this agreement in the event that the Settlement Agreement is voided prior to the acceptance of the license by the City.

In the event the City terminates this Agreement, the ownership of any and all properties held by the City pursuant to this Agreement shall remain with the City to be disposed of by the City, the City's obligation to provide or carryover funds for acquisition of the properties shall also terminate, and the City shall retain any funds deposited into the account established in Section 3.2 of the Settlement Agreement.

7.0 SIGNATURES

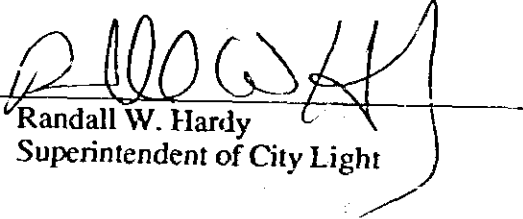
IN WITNESS WHEREOF, the City has caused this Memorandum of Agreement to be executed by its Superintendent of Light pursuant to Ordinance No. 106741 and the Intervenor has executed same pursuant to applicable legal authority.

Respectfully submitted.

Dated: April 24, 1991

THE CITY OF SEATTLE

By:


Randall W. Hardy
Superintendent of City Light

ORIGINAL

Address for Notice:

Seattle City Light
1015 Third Avenue
Seattle, WA 98104

Dated: April _____, 1991

SAUK-SUIATTLE INDIAN TRIBE

By: _____

Lawrence Joseph,
Chairman

ORIGINAL

Address for Notice:

Sauk-Suiattle Tribe
5318 Chief Brown Lane
Darrington, WA 98241

ORIGINAL

SKAGIT RIVER HYDROELECTRIC PROJECT

FERC No. 553

SETTLEMENT AGREEMENT

CONCERNING

TRADITIONAL CULTURAL PROPERTIES

BETWEEN

**THE CITY OF SEATTLE
CITY LIGHT DEPARTMENT**

AND

THE UPPER SKAGIT TRIBE

APRIL 1991

15410000

SKAGIT RIVER HYDROELECTRIC PROJECT

FERC No. 553

SETTLEMENT AGREEMENT

CONCERNING

TRADITIONAL CULTURAL PROPERTIES

BETWEEN

**THE CITY OF SEATTLE
CITY LIGHT DEPARTMENT**

AND

THE UPPER SKAGIT TRIBE

APRIL 1991

TABLE OF CONTENTS

	<u>Page</u>
1.0 PARTIES	1
2.0 GENERAL PROVISIONS	1
2.1 PURPOSE AND INTENT.....	1
2.1.1 Resolution of Issues	1
2.1.2 Stipulation of Adequacy	2
2.1.3 Release and Waiver of Claims.....	2
2.1.4 Compliance with Laws and Effect on Rights.....	2
2.1.5 Integrated Agreement	3
2.1.6 Assignment.....	3
2.1.7 Authority.....	3
2.2 OBLIGATIONS OF THE PARTIES	3
2.2.1 The City's Obligations	3
2.2.2 The Intervenor's Obligations.....	4
2.2.3 The Parties' Obligations	5
2.3 EFFECTIVE DATE AND DURATION.....	5
2.3.1 Execution and Effective Date.....	5
2.3.2 Duration.....	6
2.4 COORDINATED IMPLEMENTATION	6
2.4.1 Across Forum Coordination	6
2.4.2 Annual Meeting	6
2.5 MONETARY FIGURES.....	7
2.5.1 Adjustments For Inflation/Deflation.....	7
2.5.2 Time Basis For Payments and Obligations.....	7
2.6 FORCE MAJEURE.....	7
2.7 DESIGNATED CONTACTS.....	8
2.7.1 Contact Person.....	8
2.7.2 Notices	8
2.8 REOPENER AND MODIFICATION	8
2.8.1 Use of Reopener Clause in License	8
2.8.2 Modification.....	9
2.8.3 Burden of Proof	9
2.8.4 Effect of Reopener Proceedings.....	9
2.9 PROJECT MODIFICATIONS (HIGH ROSS)	9
2.9.1 Project Modifications	9
2.9.2 Notice.....	9
2.9.3 Consultation.....	9
2.9.4 Resolution	10
2.9.5 Mitigation Criteria.....	10
2.9.6 Preservation of Rights.....	10

TABLE OF CONTENTS (continued)

	<u>Page</u>
2.10 DISPUTE RESOLUTION.....	10
2.10.1 Technical Level Review.....	10
2.10.2 Optional Policy Level Review.....	10
2.10.3 FERC Review.....	11
2.10.4 Non-compliance.....	11
2.11 ROSS LAKE OPERATIONS.....	11
2.11.1 Refill After April 15.....	11
2.11.2 Full Pool Through Labor Day.....	11
2.11.3 Overdraft Years.....	11
2.11.4 Conflict.....	11
3.0 TRADITIONAL CULTURAL PROPERTIES MITIGATION PLAN.....	12
3.1 CULTURAL ACTIVITIES SUPPORT.....	12
3.2 EARLY ACQUISITION OF TRADITIONAL CULTURAL PROPERTIES PROGRAM.....	12
3.3 TRADITIONAL CULTURAL PROPERTIES INVENTORY.....	13
3.3.1 Scope of Work.....	13
3.3.2 Funding.....	14
3.3.3 Confidentiality of Work Product.....	14
3.3.4 Schedule.....	14
3.4 NON-MONETARY MITIGATION.....	14
3.4.1 Archaeological Studies and Mitigation Plans.....	14
3.4.2 Recreation Plan.....	15
3.4.3 Implementation of Other Proposed Mitigation Measures.....	15
4.0 SIGNATURES.....	15
APPENDIX A – MEMORANDUM OF AGREEMENT FOR THE EARLY ACQUISITION OF TRADITIONAL CULTURAL PROPERTIES	

LIST OF TABLES

	<u>Page</u>
Table 1 Schedule of Payments by City to the Tribe for Traditional Cultural Activities.....	12

UNITED STATES OF AMERICA
FEDERAL ENERGY REGULATORY COMMISSION

SETTLEMENT AGREEMENT
CONCERNING
TRADITIONAL CULTURAL PROPERTIES
(UPPER SKAGIT TRIBE)

1.0 PARTIES

This Traditional Cultural Properties Settlement Agreement (Agreement) is entered into this 24th day of April, 1991, by and between The City of Seattle, City Light Department (the City) and the Upper Skagit Tribe (the Tribe or Intervenor), a federally recognized tribal government reorganized pursuant to Section 16 of the Indian Reorganization Act of 1934. Together the City and the Intervenor are referred to as the "Parties". The Skagit River Hydroelectric Project is referred to as the "Project".

2.0 GENERAL PROVISIONS

2.1 PURPOSE AND INTENT

2.1.1 Resolution of Issues

This Settlement Agreement establishes a mechanism for the completion of studies needed to inventory certain traditional cultural properties (TCPs) in the Project area and to analyze the potential impacts of continued Project operation on those TCPs. This Settlement Agreement also establishes mechanisms for ensuring that the Tribe's interests in TCPs and other cultural properties (e.g. archaeological resources) are included in further studies and mitigation development, and further provides for the City to fund the Tribe's cultural activities located away from the Project area in specified amounts in lieu of TCP site mitigation.

This Settlement Agreement also establishes the Tribe's obligations in support of this Settlement Agreement, which include agreement that City funding will be spent on cultural activities and cooperation with the City in the scoping and implementation of studies funded by the City under this Agreement.

The Parties intend that full performance of this Agreement shall resolve all mitigation issues, including any of the Tribe's objections to license issuance for the Project, as currently constructed, for the period October 28, 1977 through the duration of this Agreement, which are related to TCPs and shall fulfill the City's mitigation obligations for existing and potential impacts, whether or not anticipated, on TCPs during the term of the new license for the Project, subject to the right of the Tribe to reopen the proceedings pursuant to Section 2.8, and subject to the provisions of Section 2.9. By executing this Agreement, the Tribe agrees that the financial obligations set forth in the TCPs Mitigation Plan, Section 3 of this Agreement, constitutes the City's entire monetary obligation for mitigation for the Project as currently constructed regarding TCPs for the duration of the new license period, subject to the right of the Tribe to reopen the proceedings pursuant to Section 2.8. To the extent that the Tribe receives a possessory interest in real property or other assets transferred directly from the City or through the procedures established pursuant to the Memorandum of Agreement, Appendix A, the parties agree that the value of those interests and other assets to the Tribe may be entered into the administrative record for the third Project licensing proceeding solely as evidence of previous mitigation of ongoing TCP impacts of the current Project. Nothing herein shall prevent the Tribe from seeking additional mitigation under the third license.

This Agreement shall be submitted to the FERC for incorporation into the new license for the Project, and shall be enforceable as an article thereof. The Parties agree that incorporation and enforcement as a license condition is a material provision of this Agreement.

2.1.2 Stipulation of Adequacy

The Parties stipulate that this Agreement constitutes adequate mitigation and enhancement for impacts on Traditional Cultural Properties by the Project, as currently constructed, for the period October 28, 1977 through the duration of this Agreement.

2.1.3 Release and Waiver of Claims

For the period October 28, 1977, through the duration of this Agreement, the Intervenor, and its successors and assigns, hereby releases, waives and discharges the City, its successors, and assigns, from any and all claims, demands, actions and causes of action of any kind (claims) arising during that period from the effects of the Project, as currently constructed, on TCPs, so long as the City performs its obligations under this Agreement. This release does not waive claims that may arise from negligent or intentional misconduct of the City in the operation of the Project.

2.1.4 Compliance with Laws and Effect on Rights

Nothing in this Agreement precludes the City or the Intervenor from complying with their obligations under the National Environmental Policy Act (NEPA), the Federal Power Act, the National Historic Preservation Act, or any other laws applicable to the Project. This Agreement shall not affect the rights of either Party except as expressly covered in this Agreement. Nothing in this Agreement or in the plans, memoranda, procedures or other actions taken to further the purposes of this Agreement shall reduce or otherwise impair access to and exercise of implied or

explicit Indian rights, including religious practices, hunting, fishing and gathering rights; nor shall anything in this Agreement be construed as limiting, waiving or otherwise impairing whatever money damages claims the Tribes may have arising out of the construction and operation of the current Project outside the term of this Agreement.

2.1.5 Integrated Agreement

All previous communications between the Parties, either verbal or written, with reference to the subject matter of this Agreement are superseded by the terms and provisions of this Agreement, and, once executed, this Agreement and its companion documents constitutes the entire agreement between the Parties.

2.1.6 Assignment

This Agreement shall be binding on and inure to the benefit of the Parties and their successors and assigns.

2.1.7 Authority

Each Party to this Agreement represents and acknowledges that it has the full legal authority to execute this Agreement and shall be fully bound by its terms.

2.2 OBLIGATIONS OF THE PARTIES

2.2.1 The City's Obligations

2.2.1.1 Compliance and Submittal

By entering into this Agreement, the City agrees to comply with all of the terms of this Agreement, including the payment of monies and the funding of activities specified herein. The City further agrees to submit this Agreement to the FERC as its proposed measures relating to TCPs affected by the Project, as currently constructed, as required by applicable provisions of federal and state law, including without limitation the Federal Power Act and the National Historic Preservation Act.

2.2.1.2 Additional Staffing

The City will assign adequate professional environmental staff to implement this TCP Agreement. This shall include establishment of two new environmental staff positions with expertise in fisheries, wildlife, recreation, visual quality, cultural resources, and erosion control. One staff position shall be dedicated primarily to implementation of the settlement agreement on fisheries. The second staff position shall be dedicated primarily to implementation of the wildlife, recreation and aesthetics, and erosion control agreements, and this TCP Agreement and other cultural resource agreements.

2.2.2 The Intervenor's Obligations

2.2.2.1 Support for Project Relicense

The Intervenor agrees to support the expeditious issuance of a new license to the City for the Project, as currently constructed, which is consistent with the provisions of this Agreement, and includes this Agreement as an article. This support shall include reasonable efforts to expedite the NEPA process. The Parties shall file comments on any draft EA or EIS developed by the FERC in the relicensing for this Project, and shall support the measures defined by this Agreement as the preferred action. The Parties shall exchange drafts of their respective comments prior to submittal to the FERC and consult with each other to ensure that the comments are consistent with this Agreement.

2.2.2.2 Traditional Cultural Properties Recommendations

The Intervenor shall submit this Agreement to the FERC as its recommendations related to the TCPs affected by the Project under any applicable provision of the Federal Power Act (including without limitation Sections 10(a), 10(j) and 4(e) thereof), and the National Historic Preservation Act.

2.2.2.3 Gorge Bypass Reach

The Intervenor agrees that this Agreement obviates any need for flow releases in the Gorge bypass reach for TCP purposes. The Intervenor shall support all efforts by the City to either retain its existing water quality certificate issued by the State of Washington, Department of Ecology (WDOE) on April 8, 1977, or, in the alternative, to obtain a new water quality certificate consistent with the terms and conditions of this Agreement, including the absence of flows in the Gorge bypass reach. In the event efforts are made to reclassify the Gorge bypass reach from a Class AA water to another Class water under WDOE regulations, the Intervenor shall not oppose this action, and shall, at a minimum, provide written comments not opposing this action to the WDOE. Should the City be required to release flows in the Gorge bypass reach at any time before the issuance of a new FERC license and for any reason, this Agreement shall be voidable at the option of the City. Should the City be required to release flows in the Gorge bypass reach at any time after the issuance of a new FERC license and for any reason, this Agreement shall give rise to an immediate right of the City to petition the FERC to reconsider or reopen applicable license provisions to reconsider all traditional cultural resources provisions in light of such requirement. Under such circumstances, the City's efforts to initiate a proceeding before the FERC to reconsider or reopen shall not be opposed by the Intervenor, the Parties may however, differ in their respective positions in such a proceeding.

2.2.3 The Parties' Obligations

2.2.3.1 Cooperation Among Parties

The Parties shall cooperate in conducting and participating in studies and other actions provided for in this Agreement and shall provide assistance in obtaining any approvals or permits which may be required for implementation of this Agreement. It is understood by the Parties that substantively identical settlement agreements are being executed by the City and each of the two other Skagit System Cooperative Tribes. For purposes of efficient implementation of the TCP Mitigation Plan (Section 3), it is expected by the Parties that certain of the identical elements in the three plans will be implemented jointly, particularly the TCP study (Section 3.3). Therefore, all three Tribes shall coordinate their efforts amongst themselves and with the City as necessary and appropriate. In each instance where this Agreement requires coordination or notice between the City and the Tribe, the other two Tribes shall be included to the extent appropriate (Sections 2.2.2, 2.4, 2.7, and 2.10).

2.2.3.2 Support of Agreement

The Parties agree to join in the filing of an Offer of Settlement with the FERC based on this Agreement and to request that the FERC issue appropriate orders approving this Agreement. All Parties shall refrain from seeking judicial review of the FERC's approval of this Agreement. It is expressly agreed by the Parties that this Agreement shall be submitted to the FERC as a unit and that any material modification of its terms, approval of less than the entire Agreement, or addition of material terms by the FERC shall make the Agreement voidable at the option of either Party, provided that, should the FERC impose, in this Agreement, additional financial obligations on the City for the benefit of Indian communities, tribes, bands or nations other than the Swinomish Indian Tribal Community, the Upper Skagit Tribe, or the Sauk-Suiattle Tribe, such obligations shall not make this Agreement voidable at the option of either Party.

2.2.3.3 Confidentiality

The Parties agree that they will, to the greatest extent allowed by law, request from FERC and other distributees of this Agreement and reports produced as a result of this Agreement, the highest possible degree of confidentiality of the reports produced pursuant to this Agreement.

2.3 EFFECTIVE DATE AND DURATION

2.3.1 Execution and Effective Date

This Agreement shall take effect upon the effective date of a license issued by the FERC consistent with this Agreement, provided that Sections 2.5.2, 3.1 and 3.2 obligate the City to specific commitments prior to the effective date; these early obligations take effect upon the submittal to the FERC by the Parties of an Offer of Settlement pursuant to Section 2.2.3.2. If the FERC issues a new license inconsistent with this Agreement, and if a Party appeals, the Agreement shall not go

into effect. The Parties retain the right to appeal the issuance of a license in whole or in part if unacceptable provisions are added, including a stay of any provision.

2.3.2 Duration

This Agreement, together with any subsequent modifications, shall remain in effect for the term of the new FERC license period for the Project, which includes the term(s) of any annual license(s) which may be issued after the foregoing new license has expired.

2.4 COORDINATED IMPLEMENTATION

2.4.1 Across Forum Coordination

It is understood and agreed by the Parties that similar settlement agreements are being executed between the City, the Intervenor as well as other intervenors (not party to this Traditional Cultural Properties Agreement) in the Project relicensing proceedings concerning other resources affected by continuing Project operations. These other settlement agreements and mitigation and enhancement plans include:

Fisheries—Fisheries Settlement Agreement, incorporating the Anadromous Fish Flow Plan and the Anadromous and Resident Fish Non-Flow Plan

Wildlife—Settlement Agreement Concerning Wildlife, incorporating the Wildlife Habitat Protection and Management Plan

Recreation and Aesthetics—Settlement Agreement on Recreation and Aesthetics (including Recreation Plan and Visual Quality Mitigation Plan)

Erosion—Settlement Agreement Concerning Erosion Control, incorporating Erosion Control Plan

Cultural Resources—Settlement Agreement Concerning Cultural Resources (Archaeological and Historic Resources), incorporating the Cultural Resources Mitigation and Management Plan, which includes the historic and archaeological resources mitigation and management plans.

2.4.2 Annual Meeting

The City shall host an annual meeting of the intervenors interested in any of these issues to facilitate coordination of implementation of the various settlement agreements. The Intervenor agrees to cooperate in across forum coordination as necessary and appropriate to further effective program implementation.

2.5 MONETARY FIGURES

2.5.1 Adjustments For Inflation/Deflation

All dollar amounts listed in this Agreement are defined as 1990 dollars and shall be adjusted annually for inflation or deflation by using the revised Consumer Price Index (CPI-U) for All Urban Consumers as published by the United States Department of Labor for the Seattle metropolitan area. The indices used shall be those published for the last half for 1990 and, for subsequent years, the last half of the calendar year preceding that in which a payment or expenditure is to be made. Indexing of items in this Agreement shall continue until the year of actual payment unless otherwise provided in this Agreement. The percentage of change from the earlier index to the later index shall be multiplied by the amount specified in this Agreement and the result added to or subtracted from that amount to arrive at the total payment or expenditure. Should the CPI-U index not be available, the Parties agree to negotiate another comparable statistical basis for determining annual changes in the City's monetary commitments.

2.5.2 Time Basis For Payments and Obligations

The City shall make the money required by Section 3.1 available on April 1 of each year of the license (until the total amount provided has been distributed), except for the first payment which shall be made as soon as practicable after the effective date of this Agreement (Section 2.3.1). The City shall make the monies required by Section 3.2 available as soon as practicable after the Offer of Settlement is submitted and after the first anniversary date of that submittal (Section 2.2.3.2). The City shall make the monies for studies required by Section 3.3 available as soon as practicable after the effective date of this Agreement in response to a specific project schedule. Monies not otherwise provided for in these sections that are to be paid to or on behalf of the Tribe for non-project specific purposes shall be paid on the last day of each license year.

2.6 FORCE MAJEURE

The City shall not be liable or responsible for failure to perform or for delay in performance due to any cause or event or circumstance of Force Majeure. For purposes of this Agreement, Force Majeure is any cause or event beyond its the City's reasonable control. This may include, but is not limited to, fire, flood, mechanical failure or accidents that could not reasonably have been avoided by the City, strike or other labor disruption, act of God, act of any governmental authority or of the Parties, embargo, fuel or energy unavailability (ancillary to, but not including basic power generation), wrecks or unavoidable delays in transportation, and inability to obtain necessary labor, materials or manufacturing facilities from generally recognized sources in the applicable industry, or communications systems breakdowns, or for any other reason beyond the City's control. The City shall make all reasonable efforts to resume performance promptly once the Force Majeure is eliminated.

2.7 DESIGNATED CONTACTS

2.7.1 Contact Person

For purposes of implementing this Agreement, the Parties agree that one individual will be designated by each to be the primary contact person. The initial contact person for the City is:

Superintendent
Seattle City Light
1015 Third Avenue
Seattle, WA. 98104
(206) 684-3200

and the initial contact person for the Intervenor is :

Tribal Chairperson
Upper Skagit Tribe
2284 Community Plaza
Sedro Woolley, WA 98284
(206) 856-5501

Notification of changes in the contact persons must be made in writing, and given to the Tribal parties and to the two other TCP settlement agreements at the same time.

2.7.2 Notices

All written notices to be given pursuant to this Agreement shall be mailed by first class mail, or overnight express service postage prepaid, to the contact persons at the addresses listed above or such subsequent address as a Party shall identify by written notice. Notices shall be deemed to be given five (5) days after the date of mailing.

2.8 REOPENER AND MODIFICATION

2.8.1 Use of Reopener Clause In License

Notwithstanding any other provision of the Agreement, any party may at any time invoke or rely on any reopener clause(s) in the license for the Project in order to request the imposition by the FERC of different or modified measures for TCP mitigation. Any provision of this agreement that might be read to limit or preclude a party from raising any relevant, material issue of fact or law in reopening or to otherwise conflict with reopening (e.g., Sections 2.1, 2.1.1, 2.1.2, 2.1.3, 2.1.4, and 2.2.3.2) shall be inoperative to the extent of any such limitation, preclusion or conflict.

2.8.2 Modification

Before invoking any reopener clause under Section 2.8.1 a Party shall request all other Parties to commence negotiations for a period of up to 90 days to modify the terms and conditions of this Agreement in whole or in part. Any such modification shall be subject to FERC approval, except that the Parties may agree to implement on an interim basis, pending FERC approval, any measure not requiring prior FERC approval.

2.8.3 Burden of Proof

In any action under this Section 2.8, the petitioning Party shall have the burden of proof.

2.8.4 Effect of Reopener Proceedings

The Parties shall continue to implement this Agreement pending final resolution of any modification sought from the FERC, or until the relief sought becomes effective by operation of law, or unless otherwise agreed. At the time of petitioning the FERC under Section 2.8.1, nothing shall prevent either Party from requesting the imposition of different or modified measures or from bringing any cause of action in any appropriate forum, or from taking other actions relating to any issue or matter addressed by this Agreement.

2.9 PROJECT MODIFICATIONS (HIGH ROSS)

2.9.1 Project Modifications

This Agreement applies to the Project excluding High Ross or any modified High Ross construction. It does not address mitigation for the effects of raising Ross dam. In the event the City decides to consider raising Ross dam, separate provision will be made for additional mitigation. The Parties shall initiate discussions regarding TCP mitigation according to the following procedures.

2.9.2 Notice

The City shall notify the Tribe of its decision to consider raising Ross dam at least thirty months before construction would commence.

2.9.3 Consultation

At the same time, the City shall commence consultation on necessary TCP studies and possible mitigation measures.

2.9.4 Resolution

At least 180 days prior to construction, the City shall either agree with the Tribe on modifications to this Agreement, or remaining disputes over TCP measures may proceed to dispute resolution as described in Section 2.10 at the option of either Party.

2.9.5 Mitigation Criteria

Mitigation for the TCP effects of raising Ross dam shall be at least comparable to the mitigation provided for here for the effects of the current project and shall, at a minimum, replace the resources lost by resources of like kind, quality and quantity or by mutually agreed arrangements in lieu of such replacement.

2.9.6 Preservation of Rights

Nothing in this Agreement shall preclude either Party from challenging the construction of High Ross or modified High Ross, including disputed mitigation, in any proceeding. The mitigation procedures set out in this section are not exclusive and need not be commenced or exhausted prior to such challenges.

2.10 DISPUTE RESOLUTION

2.10.1 Technical Level Review

Any dispute between the Parties concerning compliance with this Agreement shall first be referred to technical representatives of the contact persons identified in Section 2.7. Should the other two, similar TCP agreements give rise to the same dispute at the same time, the designated technical representatives of all involved parties shall be included in this process. The technical representatives will meet as soon as possible after written notification of a dispute by a Party. Decisions of the technical representatives must be unanimous. In the event that the technical representatives cannot resolve the dispute within ninety (90) days after first meeting on said dispute, the City will give notice of such failure to the Tribe.

2.10.2 Optional Policy Level Review

The Parties may, at their option, prior to elevating an issue to the FERC under Section 2.10.3, convene an in-person or telephone conference of the policy-level representatives, identified in Section 2.7, after notice of the failure of the technical level representatives. Any Party through its designated contact (persons identified in Section 2.7 or their designated representative) may invoke the optional policy level review by contacting the other party's designated contact and arranging a suitable conference. Decisions by unanimous consent shall bind the Parties. In the event that the policy representatives cannot either resolve the dispute or agree to arbitration or mediation within fifteen (15) days, the matter may be taken to the next level.

2.10.3 FERC Review

In the event that disputes are not resolved at the first two levels of dispute resolution, either Party may refer the matter to the FERC for resolution pursuant to the FERC's Rules of Practice and Procedure.

2.10.4 Non-compliance

Notwithstanding any other provision of this Agreement, either Party may seek relief arising solely from non-compliance with this Agreement by either Party.

2.11 ROSS LAKE OPERATIONS

2.11.1 Refill After April 15

The City will fill Ross Lake as early and as full as possible after April 15 each year, subject to adequate runoff, anadromous fisheries protection flows (specified in the Skagit River Anadromous Fish Flow Plan), flood protection, minimized spill, and firm power generation needs. Subject to the above constraints and hydrologic conditions permitting, the City will achieve full pool by July 31 each year.

2.11.2 Full Pool Through Labor Day

The City will hold the reservoir as close to full pool as possible through Labor Day weekend, subject to adequate runoff, anadromous fisheries protection flows (specified in the Skagit River Anadromous Fish Flow Plan), flood protection, minimized spill, and firm power generation needs.

2.11.3 Overdraft Years

In any overdraft year, the City will bring the Ross Lake level up to the variable energy content curve (VECC) no later than March 31, subject to adequate runoff, anadromous fisheries protection flows (specified in the Skagit River Anadromous Fish Flow Plan), flood protection, minimized spill, and firm power generation needs.

2.11.4 Conflict

In the event of conflict between the provisions of this Section 2.11 and provisions of the Settlement Agreement on Fisheries, the provisions of the Settlement Agreement on Fisheries will control.

3.0 TRADITIONAL CULTURAL PROPERTIES MITIGATION PLAN

3.1 CULTURAL ACTIVITIES SUPPORT

The City shall make annual payments to the Tribe for the support of the Tribe's cultural activities after the effective date of this agreement (Section 2.3.1) in the amount of \$154,167 per year, at the times indicated in Table 1. The payment due in the first year of the license shall be made as soon as practicable after the effective date of this Agreement. All subsequent payments shall be made on April 1 of each year. If license issuance is delayed past April 1, 1993, payments to the Tribe will begin in the first year of the license, with all accrued payments due in the first year. For example, if the license is issued in December, 1994, \$308,334 (two license year's payments) shall be paid on the effective date of the license.

Table 1. Schedule of Payments by City to the Tribe for Cultural Activities

Date of Payment	Amount
April 1, 1993 or effective date of Agreement, whichever is later	\$154,167
April 1, 1994 or effective date of Agreement, whichever is later	\$154,167
April 1, 1995 or effective date of Agreement, whichever is later	\$154,167
April 1, 1996 or effective date of Agreement, whichever is later	\$154,167
April 1, 1997 or effective date of Agreement, whichever is later	\$154,167
April 1, 1998 or effective date of Agreement, whichever is later	\$154,167
April 1, 1999 or effective date of Agreement, whichever is later	\$154,167
Total	\$1,079,169

3.2 EARLY ACQUISITION OF TRADITIONAL CULTURAL PROPERTIES PROGRAM

The City shall enter into an agreement with the Tribe for the early acquisition of traditional cultural properties identified by the Tribe. The agreement shall provide for acquisition of these properties prior to the acceptance of the new license by the City. These properties shall be held by the City until the date of the acceptance of the new license by the City, whereupon the properties shall be transferred by the City at the Tribe's option either to the Tribe or to the United States in trust for the

Tribe for cultural purposes and cultural activities. The agreement for implementing this early acquisition program is attached as Appendix A.

The maximum amount available for the early acquisition of lands pursuant to this section is \$154,167. Of this amount, \$80,000 shall be made available in 1991, and \$74,167 shall be made available in 1992. The City will place the 1991 moneys in a separate interest bearing account, with interest to be added to principal, as provided by City Charter Article VII, Section 15, and implemented by City Ordinance 115554 and such other ordinances as may be promulgated to implement this Agreement as soon as practicable after the Parties submit an agreed upon offer of settlement to the FERC pursuant to Section 2.2.3.2. These moneys will be available for use in the early acquisition of TCPs or in lieu lands at that time. The City will deposit the 1992 moneys in a separate interest bearing account as provided by City Charter Article VII, Section 15, and implemented by City Ordinance 115554 and such other ordinances as may be promulgated to implement this Agreement, as soon as practicable after the first anniversary date of the submittal of an agreed upon offer of settlement to the FERC pursuant to Section 2.2.3.2. These moneys will be available for use in the early acquisition of TCPs or in lieu lands at that time. Any of the specified amounts not spent in the early acquisition program by the date of the acceptance of the new license by the City will be paid to the Tribe at the time of the payment for license year 1 under Section 3.1. The indexing provisions of Section 2.5.1 shall not apply to payments under this section after they have been placed in the separate interest bearing accounts or expended on TCP acquisitions under this section.

Two substantively identical settlement agreements are being executed between the City and each of the two other Skagit System Cooperative Tribes with equal amounts of funding. The three Tribes may agree to combine funds amongst the three agreements for the purchase of traditional cultural properties in other proportions than as currently provided in the three settlement agreements, provided that such agreements between the Tribes shall not affect the City's obligations.

3.3 TRADITIONAL CULTURAL PROPERTIES INVENTORY

The City will fund completion by the Tribe of an inventory of TCPs in the Project area including completion of analyses under the National Historic Preservation Act (NHPA) as required by law and requested by the FERC. Such an inventory study is required to complete the City's obligations under the NHPA as implemented by the FERC in the course of Project relicensing. The goal of the study is to complete the work commenced during the relicensing proceedings to identify all TCPs in the Project area and the impact of continuing Project operations on them.

3.3.1 Scope of Work

The City and the Tribe will negotiate the scope of work for the inventory study by an agreement subject to the terms of this settlement agreement. The study shall include, at a minimum, a complete inventory of the TCPs in the Project area; a complete analysis under the National Historic Preservation Act as required by law and requested by the FERC; and potential mitigation measures in and near the Project area, including an analysis of their cost, if any. The Tribe will as part of the agreement with the City comply with applicable city, state and federal law, including, but not

limited to, minority and women owned business participation requirements and performance evaluation. As a government to government relationship, this contract will be a memorandum of agreement (MOA). The MOA will provide that the study work is conducted under the Tribes' direct supervision and control, including hiring of subconsultants and staff by the Tribes as prime consultant, with the 1981 Inventory of Native American Religious Use, Practices, Localities and Resources, Mt. Baker-Snoqualmie National Forest as a model. The parties will consult with the NPS in the development of the scope of work. The MOA will provide for the hiring of necessary subconsultants and staff at the tribal level, and payment of informants. The City will commit sufficient staff time in its Environmental Affairs Division to ensure that the scope of work and contracting paperwork are prepared in a timely manner.

3.3.2 Funding

The City will provide funding for the inventory study through the MOA with the Tribes, or the Tribes' designee, as the prime contractor. The City's obligation under this section is limited to one-third of \$250,000. Substantively identical settlement agreements are being executed by the City with each of the two other Skagit System Cooperative Tribes. In order to efficiently implement this section, the Parties will utilize their best faith efforts to conduct this study jointly with the similar studies required by the other two settlement agreements. The parties will attempt to obtain contributing funding from the other benefitting agencies, primarily the National Park Service (NPS) and the United States Forest Service (USFS).

3.3.3 Confidentiality of Work Product

The MOA shall specify the work product(s) to result from the completed studies, and shall specify the uses to which the products may be put, and shall include a confidentiality protocol acceptable to the Tribes.

3.3.4 Schedule

The MOA may be executed after the effective date of this mitigation plan. The City's obligation to encumber funds for the MOA will be in compliance with the Settlement Agreement Section 2.5.

3.4 NON-MONETARY MITIGATION

The City will undertake other TCP related mitigative activities described in this section. The City may not be required to conduct any measures which require the expenditure of moneys not expressly provided for in other sections of this plan.

3.4.1 Archaeological Studies and Mitigation Plans

Within its powers to do so, the City shall ensure that the NPS includes the Tribe in Project related archaeological studies and mitigation planning.

3.4.2 Recreation Plan

The City shall include the Tribe as a party in discussions over interpretive facility/program development provided for in the Project's recreation plan (Settlement Agreement on Recreation and Aesthetics, Section 3.5.3.1). The Tribe will, at its option, be included on the advisory committee for the North Cascades Environmental Learning Center to be created pursuant to the Project's recreation plan (Settlement Agreement on Recreation and Aesthetics, Appendix C, Article III, Section 6.

3.4.3 Implementation of Other Proposed Mitigation Measures

The City will implement actions proposed at the conclusion of the inventory conducted under Section 3.2 of this plan, as determined in further negotiations to be commenced upon completion of those studies.

4.0 SIGNATURES

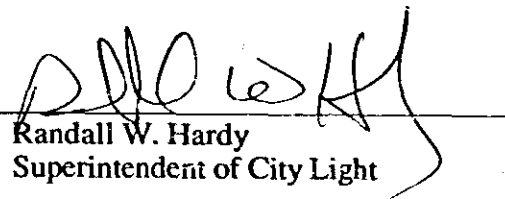
IN WITNESS WHEREOF, the City has caused this Settlement Agreement to be executed by its Superintendent of Light pursuant to Ordinance No. 106741 and the Intervenor has executed same pursuant to applicable legal authority.

Respectfully submitted.

Dated: April 29, 1991

THE CITY OF SEATTLE

By: _____


Randall W. Hardy
Superintendent of City Light

ORIGINAL

Address for Notice:

Seattle City Light
1015 Third Avenue
Seattle, WA 98104

Dated: April 24, 1991

UPPER SKAGIT TRIBE

By:

Floyd Williams

Floyd Williams
Tribal Chairperson

ORIGINAL

Address for Notice:

Upper Skagit Tribe
2284 Community Plaza
Sedro Woolley, WA 98284

**MEMORANDUM OF AGREEMENT
FOR THE EARLY ACQUISITION OF
TRADITIONAL CULTURAL PROPERTIES**

**APPENDIX A TO
SETTLEMENT AGREEMENT
CONCERNING
TRADITIONAL CULTURAL PROPERTIES**

BETWEEN

THE CITY OF SEATTLE

AND THE

UPPER SKAGIT TRIBE

APRIL 1991

TABLE OF CONTENTS

	Page
1.0 INTRODUCTION.....	1
2.0 RECITALS.....	1
3.0 AGREEMENT.....	2
3.1 TERM OF AGREEMENT.....	2
3.1.1 Effective Date.....	2
3.1.2 Duration.....	2
3.1.3 Relationship to Settlement Agreement.....	2
3.2 OBLIGATIONS OF PARTIES.....	3
3.2.1 Indexing of Monetary Payments.....	3
3.2.2 Funding of Acquisition of Traditional Cultural Properties.....	3
3.3 PROCEDURES.....	3
3.3.1 Unexpended Funds Carried Over.....	3
3.3.2 Tribal Contribution to Purchase.....	3
3.3.3 Conveyance of Title to Property.....	4
3.3.4 Distribution of Unspent Funds.....	4
4.0 EARLY TRADITIONAL CULTURAL PROPERTY ACQUISITION PROGRAM.....	4
4.1 NEGOTIATION AND ACQUISITION.....	4
4.1.1 Tribal Acquisition of Rights.....	4
4.1.2 City Negotiation and Acquisition of Lands.....	4
4.1.3 City's Exercise of Discretion.....	5
4.2 INTERIM USE OF PROPERTY.....	5
4.2.1 Lease Agreement.....	5
4.2.2 Indemnification.....	6
5.0 PARCELS TO BE PURCHASED.....	6
5.1 PUGET POWER PROPERTY.....	6
5.2 BRENDLE DESCRIPTION.....	6
6.0 TERMINATION OF AGREEMENT.....	6
7.0 SIGNATURES.....	6

**MEMORANDUM OF AGREEMENT
FOR THE EARLY ACQUISITION OF
TRADITIONAL CULTURAL PROPERTIES**

BETWEEN:

**THE CITY OF SEATTLE
CITY LIGHT DEPARTMENT**

AND

THE UPPER SKAGIT TRIBE

1.0 INTRODUCTION

This Agreement is made for the purposes of (1) allowing for the early acquisition of property(s) identified as useful for traditional cultural purposes prior to acceptance of the new license by the City from the Federal Energy Regulatory Commission, (2) allowing the City to purchase the properties in the interim period prior to the acceptance of the license, (3) allowing for the City to hold the properties for the Tribe in the interim period, and for the transfer of the lands to the Tribe (or to the United States in trust for the Tribe) upon the acceptance of the license by the City, and (4) allowing the Tribe to participate in the acquisition process at its option.

2.0 RECITALS

WHEREAS, The City of Seattle, through its City Light Department hereinafter "the City" owns and operates the Skagit River Hydroelectric Project, FERC No. 553, hereinafter the "Project," pursuant to annual licenses issued by the Federal Energy Regulatory Commission, hereinafter referred to as "the FERC;" and

WHEREAS, the City has applied to the FERC for a new license to continue to operate the Project; and

WHEREAS, the Upper Skagit Tribe is an intervenor in the relicensing proceeding for the Project now pending before the FERC; and

WHEREAS, on September 19, 1990, the City and the Upper Skagit Tribe entered into a Preliminary Agreement including provision for traditional cultural properties, hereinafter "Preliminary Agreement;" and

WHEREAS, on April 24, 1991, the City and the Upper Skagit Tribe entered into a Traditional Cultural Properties Settlement Agreement, hereinafter "Settlement Agreement;" and

WHEREAS, the parties recognize the need to take immediate steps to acquire lands which have been identified as useful for traditional cultural purposes; and

WHEREAS, the Tribe has cooperated with and assisted the City in the licensing process through the agreements noted above; and

WHEREAS, the City has agreed to make available the maximum amounts identified in Section 3.2 the Settlement Agreement to purchase and hold title to the lands until the City accepts the new license, whereupon the City has agreed to transfer the lands to the Tribe (or to the United States in trust for the Tribe) in consideration for its cooperation and services in facilitating the licensing process.

IT IS HEREBY AGREED AS FOLLOWS;

3.0 AGREEMENT

3.1 TERM OF AGREEMENT

3.1.1 Effective Date

Notwithstanding Section 2.3.1 of the Settlement Agreement, this agreement takes effect upon the submittal to the FERC of an agreed upon Offer of Settlement pursuant to Section 2.2.3.2 of the Settlement Agreement.

3.1.2 Duration

This agreement shall remain in effect until the acceptance of a new license by the City and the conveyance of title to all lands pursuant to Section 3.3.3 of this agreement.

3.1.3 Relationship to Settlement Agreement

This agreement has been executed pursuant to the Settlement Agreement, and is to be read in conjunction with that document. In the event of the conflict between the provisions of the Settlement Agreement and this agreement, the provisions of this agreement shall prevail.

3.2 OBLIGATIONS OF PARTIES

3.2.1 Indexing of Monetary Payments

All moneys paid by the City pursuant to this agreement are subject to adjustment for inflation/deflation as provided in Sections 2.5 and 3.2 of the Settlement Agreement.

3.2.2 Funding of Acquisition of Traditional Cultural Properties

The maximum amount of the city's obligation under this agreement is \$154,167, in 1990 dollars.

3.2.2.1 1991 Funding

The City shall provide up to \$80,000.00 in 1991 to purchase all or part of the lands identified in this Agreement. These funds shall be deposited in a separate interest bearing account as provided by Section 3.2 of the Settlement Agreement.

3.2.2.2 1992 Funding

The City shall provide up to \$74,167.00 in 1992 to purchase all or part of the lands identified in this Agreement. These funds shall be deposited in a separate interest bearing account as provided by Section 3.2 of the Settlement Agreement.

3.3 PROCEDURES

3.3.1 Unexpended Funds Carried Over

If the funds available in 1991 are not completely used in that year, the City shall make the unused portion available in 1992 in addition to the amount of \$74,167.00 available in 1992. Payment of these funds will be in compliance with Section 2.5 of the Traditional Cultural Properties Settlement Agreement. Funds shall be indexed pursuant to Sections 2.5 and 3.2 of the Settlement Agreement.

3.3.2 Tribal Contribution to Purchase

If during the term of this agreement, the specified amounts are insufficient to acquire the parcels identified in this agreement, the City and the Tribe may mutually agree on alternative parcels for purchase, or, in the alternative, the Tribe may contribute sufficient funds to complete the purchase, provided that the City shall nonetheless take title to the property(s) so acquired until it is reconveyed pursuant to Section 3.3.3.

3.3.3 Conveyance of Title to Property

The City will hold title to the properties purchased pursuant to this agreement until a new license is accepted by the City, whereupon any lands thus acquired by the City shall be transferred by the City at the Tribe's option either to the Tribe or to the United States in trust for the Tribe for cultural purposes and cultural activities.

3.3.4 Distribution of Unspent Funds

If the entire \$154,167.00 is not expended on the purchase of lands prior to the date of acceptance of the license by the City, the unexpended portion of that amount shall be added to the payment from the City to the Tribe pursuant to the Settlement Agreement (Section 3.1). The unexpended funds distributed under this provision shall be indexed pursuant to Sections 2.5 and 3.2 of the Settlement Agreement.

4.0 EARLY TRADITIONAL CULTURAL PROPERTY ACQUISITION PROGRAM

4.1 NEGOTIATION AND ACQUISITION

4.1.1 Tribal Acquisition of Rights

The Tribe may, prior to the effective date of this agreement, negotiate with the owners of the parcels identified in this Agreement and obtain options to purchase the lands, execute purchase and sale agreements, or purchase fee title to lands. After the effective date of this agreement and prior to the effective date of the Settlement Agreement, these options, purchase and sale agreements, or fee titles may be assigned or conveyed to the City, in exchange for the cost of obtaining them, which monies shall be paid from the account established under Section 3.2 of the Settlement Agreement, subject to the provisions of Section 4.1.3. The City shall purchase the lands pursuant to the terms negotiated by the Tribe, using the funds available under this Agreement, pursuant to the provisions of Section 4.1.2, and subject to the provisions of Section 4.1.3. The lands will be held by the City until the effective date of the Settlement Agreement, at which time the City will begin the process of reconveying the lands pursuant to Section 3.3.3.

4.1.2 City Negotiation and Acquisition of Lands.

After the effective date of this agreement and prior to the date of acceptance of the new license by the City, the Tribe may request the City to purchase or otherwise acquire rights to purchase the lands identified in this Agreement. In the event the Tribe designates the City to acquire the lands, the City shall use its best efforts to acquire the lands at the most favorable price using the amounts available under this Agreement.

As soon as practicable after the date of acceptance of the new license by the City, any lands thus acquired by the City shall be transferred by the City at the Tribe's option either to the Tribe or to the United States in trust for the Tribe for cultural purposes and cultural activities. Any other rights such as options to purchase such lands shall be assigned to the Tribe. Each purchase shall be made pursuant to City ordinance.

Should the specifically identified lands not be available for purchase for any reason (e.g., owner refuses to sell) or the price exceeds the funds available, the City shall consult with the Tribe and mutually agree upon a substitute parcel for acquisition under this Agreement, or, in the alternative, the Tribe may contribute sufficient funds to complete the purchase, provided that the City shall nonetheless take title to the property(s) so acquired until it is reconveyed pursuant to Section 3.3.3.

4.1.3 City's Exercise of Discretion

In acquiring and managing the lands prior to the conveyance of the lands pursuant to Section 4.1.2, the City shall exercise the judgment and care under the circumstances which reasonable persons would exercise in the management of their own affairs. Such exercise of judgment shall include but not be limited to performing environmental site assessments of the properties and obtaining title reports.

The City retains the right to refuse to acquire title or any interest in properties that would present an unacceptable risk of liability to the City (e.g., the City may be liable for hazardous wastes as owner of the property).

The City may refuse to acquire the properties if there are unacceptable conditions such as inability of current owner to convey good title, deed restrictions, or other unacceptable conditions that would affect good title or limit the full enjoyment and use of the property by the Tribe.

The City may refuse to acquire the properties if the cost of such property exceeds fair market value, in which event the City shall confer with the Tribe and mutually agree on a substitute property, or, in the alternative, the Tribe may contribute sufficient funds to complete the purchase.

4.2 INTERIM USE OF PROPERTY

The Tribe may use property acquired by this agreement for cultural purposes prior to its transfer to the Tribe, pursuant to the following provisions.

4.2.1 Lease Agreement

The City and the Tribe shall enter into a lease for the use of the property by the Tribe. The consideration for the lease shall be the Tribe's continued compliance with the provisions of the Settlement Agreement; termination of the Settlement Agreement due to non-compliance by the Tribe shall, at the City's option, be cause for immediate termination of the lease.

4.2.2 Indemnification

The Tribe shall hold the City harmless for any claims, damages or liability which may arise from the Tribe's use of the property. Adequacy of the indemnification shall be determined by the City. Any insurance for the property on behalf of the Tribe shall name the City as an additional insured.

5.0 PARCELS TO BE PURCHASED

The following properties are identified as the traditional cultural properties to be acquired pursuant to this agreement. This list is not exclusive of properties which may be purchased pursuant to this Agreement. Properties may be added to this list for application of the provisions of this Agreement upon concurrence of the Parties.

5.1 PUGET POWER PROPERTY

Tract 3 of Skagit County Short Plat No. 37-89 within the southwest quarter of the northwest quarter of the northwest quarter of Section 9, Township 35 North, Range 5 East, Willamette Meridian.

5.2 BRENDLE PROPERTY

A portion of Lots 2 and 3 of Section 6, Township 35 North, Range 4 East, Willamette Meridian, listed as parcel 063504-0-004-0005 by the Skagit County Treasurer.

6.0 TERMINATION OF AGREEMENT

The City may terminate this Agreement in the event the Tribe takes any action prior to the relicensing of this Project, in material and substantial breach of this Agreement or of the other agreements entered into by the Tribe to implement the Preliminary Agreement or in direct opposition to the City's application for and implementation of a new (second) license for the Project, provided that the invocation of dispute resolution procedures by the Tribe shall not constitute such an action. The City may at its option terminate this agreement in the event that the Settlement Agreement is voided prior to the acceptance of the license by the City.

In the event the City terminates this Agreement, the ownership of any and all properties held by the City pursuant to this Agreement shall remain with the City to be disposed of by the City, the City's obligation to provide or carryover funds for acquisition of the properties shall also terminate, and the City shall retain any funds deposited into the account established in Section 3.2 of the Settlement Agreement.

7.0 SIGNATURES

IN WITNESS WHEREOF, the City has caused this Memorandum of Agreement to be executed by its Superintendent of Light pursuant to Ordinance No. 106741 and the Intervenor has executed same pursuant to applicable legal authority.

Respectfully submitted.

Dated: April 29, 1991

THE CITY OF SEATTLE

By: _____

Randall W. Hardy
Superintendent of City Light

ORIGINAL

Address for Notice:

Seattle City Light
1015 Third Avenue
Seattle, WA 98104

Dated: April 24, 1991

UPPER SKAGIT TRIBE

ORIGINAL

By: Floyd Williams

Floyd Williams
Tribal Chairperson

Address for Notice:

Upper Skagit Tribe
2284 Community Plaza
Sedro Woolley, WA 98284

ORIGINAL

SKAGIT RIVER HYDROELECTRIC PROJECT

No. 553

SETTLEMENT AGREEMENT
CONCERNING
CULTURAL RESOURCES
(ARCHAEOLOGICAL AND HISTORIC RESOURCES)
BETWEEN
THE CITY OF SEATTLE
AND THE
U.S. DEPARTMENT OF THE INTERIOR,
NATIONAL PARK SERVICE; AND
UPPER SKAGIT TRIBE, SAUK-SUIATTLE TRIBE,
AND SWINOMISH INDIAN TRIBAL COMMUNITY

APRIL 1991

SKAGIT RIVER HYDROELECTRIC PROJECT

No. 553

SETTLEMENT AGREEMENT

CONCERNING

**CULTURAL RESOURCES
(ARCHAEOLOGICAL AND HISTORIC RESOURCES)**

BETWEEN

THE CITY OF SEATTLE

AND THE

**U.S. DEPARTMENT OF THE INTERIOR,
NATIONAL PARK SERVICE; AND
UPPER SKAGIT TRIBE, SAUK-SUIATTLE TRIBE,
AND SWINOMISH INDIAN TRIBAL COMMUNITY**

APRIL 1991

TABLE OF CONTENTS

	Page
1.0 PARTIES	1
2.0 GENERAL PROVISIONS	2
2.1 PURPOSE AND INTENT.....	2
2.1.1 Resolution of Issues	2
2.1.2 Stipulation of Adequacy	2
2.1.3 Release and Waiver of Claims.....	2
2.1.4 Compliance with Laws and Effect on Rights.....	2
2.1.5 Integrated Agreement	3
2.1.6 Assignment.....	3
2.1.7 Authority.....	3
2.2 OBLIGATIONS OF THE PARTIES.....	3
2.2.1 The City's Obligations.....	3
2.2.2 The Intervenors' Obligations.....	4
2.2.3 The Parties' Obligations	5
2.3 EFFECTIVE DATE AND DURATION.....	5
2.3.1 Execution and Effective Date.....	5
2.3.2 Duration	5
2.4 COORDINATED IMPLEMENTATION.....	5
2.4.1 Across Forum Coordination	5
2.4.2 Annual Meeting	6
2.5 MONETARY FIGURES.....	6
2.5.1 Adjustments For Inflation/Deflation.....	6
2.5.2 Time Basis For Payments and Obligations.....	6
2.6 FORCE MAJEURE.....	7
2.7 DESIGNATED CONTACTS.....	7
2.7.1 Contact Persons	7
2.7.2 Notices	8
2.8 REOPENER AND MODIFICATION.....	8
2.8.1 Use of Reopener Clause in License	8
2.8.2 Modification.....	9
2.8.3 Burden of Proof	9
2.8.4 Effect of Reopener Proceedings.....	9

TABLE OF CONTENTS (continued)

	Page
2.9 PROJECT MODIFICATIONS (HIGH ROSS)	9
2.9.1 Project Modifications	9
2.9.2 Notice	9
2.9.3 Consultation	9
2.9.4 Resolution	10
2.9.5 Mitigation Criteria	10
2.9.6 Preservation of Rights	10
3.0 EXPENDITURES	10
3.1 CULTURAL RESOURCES MITIGATION AND MANAGEMENT PLAN EXPENDITURES	10
3.2 ARCHAEOLOGICAL RESOURCES	10
3.2.1 Survey, Testing, and Evaluation of Archaeological Sites	11
3.2.2 Preparation of the Archaeological Plan	11
3.2.3 Implementation of the Archaeological Plan	11
3.3 HISTORIC BUILDING AND ENGINEERING RESOURCES	12
3.3.1 Documentation	12
3.3.2 Maintenance and Protection of Historic Resources	13
3.3.3 Interpretative Exhibits and Education Measures	13
3.4 CONTINUATION OF ANNUAL AND BIENNIAL PAYMENTS	14
3.5 TRADITIONAL CULTURAL PROPERTIES	14
4.0 DISPUTE RESOLUTION	14
4.1 DISPUTE RESOLUTION PROCEDURE	14
4.1.1 Referral of Disputes	14
4.1.2 Optional Policy Review	15
4.1.3 Referral to the FERC	15
4.2 NONCOMPLIANCE	15
5.0 ISSUES OF GENERAL CONCERN	15
5.1 ROSS LAKE OPERATIONS	15
5.1.1 Refill After April 15	15
5.1.2 Full Pool Through Labor Day	16
5.1.3 Overdraft Years	16
5.2 MEMORANDUM OF AGREEMENT WITH THE NATIONAL PARK SERVICE	16
5.3 MEMORANDA OF AGREEMENT WITH THE WASHINGTON SHPO	16
5.4 COMPLETION OF THE ARCHAEOLOGICAL PLAN	16

TABLE OF CONTENTS (continued)

	Page
5.5 CONSULTATION AND REPORTING.....	17
5.6 COORDINATION WITH THE TRIBES.....	17
6.0 SIGNATURES.....	17

LIST OF APPENDICES

	<u>Page</u>
APPENDIX A – Archaeological Resources Mitigation and Management Plan	25
APPENDIX B – Historic Resources Mitigation and Management Plan <i>and</i> Memorandum of Agreement Among the City of Seattle, Washington State Historic Preservation Officer, and the National Park Service.....	27

UNITED STATES OF AMERICA
FEDERAL ENERGY REGULATORY COMMISSION

SETTLEMENT AGREEMENT
INCORPORATING
CULTURAL RESOURCES
MITIGATION AND MANAGEMENT PLAN

1.0 PARTIES

This Cultural Resources Settlement Agreement (Agreement), incorporating the Cultural Resources Mitigation and Management Plan (Cultural Plan) which includes the Archaeological Resources Mitigation and Management Plan (Archaeology Plan)(see Appendix A), and the Historic Resources Mitigation and Management Plan (Historic Plan) and Memorandum of Agreement with the Washington State Historic Preservation Officer (SHPO)(see Appendix B), is entered into this 24th day of April, 1991 by and between the City of Seattle, City Light Department (City) and the U.S. Department of the Interior, National Park Service; and the Upper Skagit Tribe, the Sauk-Suiattle Tribe, and the Swinomish Indian Tribal Community (the Tribes) (collectively referred to as the "Intervenors"). Together the City and the Intervenors are referred to as the "Parties." (A Traditional Cultural Properties Mitigation Plan, which is covered by a separate settlement agreement between the City and the Tribes, will also be bound into the Cultural Plan.) The Traditional Cultural Properties Mitigation Plan and its settlement agreement are expressly excluded from the provisions below.) The Skagit River Hydroelectric Project is referred to as the "Project." "Cultural resources" refers to objects (artifacts and documents) which are illustrative of cultural history; properties (including sites, districts, buildings and structures) which possess integrity of location and setting, materials and design, technique and feeling; and traditional cultural properties and values which contribute to the folk aspects of the cultures of the State of Washington, including locations associated with myths and legends or current religious use.

2.0 GENERAL PROVISIONS

2.1 PURPOSE AND INTENT

This Agreement establishes the City's obligations relating to the cultural resources affected by the Project, as currently constructed. It also establishes the Intervenor's obligations to support this Agreement and to submit it to the Federal Energy Regulatory Commission (FERC) as their recommendations relating to said cultural resources under any applicable provisions of the Federal Power Act (including without limitation Sections 10(a), 10(j), and 4(e) thereof) and the National Historic Preservation Act.

2.1.1 Resolution of Issues

This Agreement resolves all issues related to the effects on cultural resources of the Project, as currently constructed, for the period October 28, 1977 through the duration of this Agreement. This includes resolution of the effects on cultural resources of the absence of flows in the Gorge bypass reach. It shall be submitted to the FERC for incorporation into the new license for the Project and shall be enforceable as an article thereof. The Parties agree that incorporation and enforcement as a license condition is a material provision of this Agreement.

2.1.2 Stipulation of Adequacy

The Parties stipulate that this Agreement constitutes adequate cultural resources protection and mitigation for cultural resources impacts caused by the Project, as currently constructed, for the period October 28, 1977 through the duration of this Agreement. The Parties further stipulate that this Agreement and the Memoranda of Agreement with the Washington SHPO satisfy the City's responsibilities to take into account the effect of the relicensing on cultural resources (historic and archaeological resources and properties) under Section 106 of the National Historic Preservation Act.

2.1.3 Release and Waiver of Claims

For the period October 28, 1977, through the duration of this Agreement, the Intervenor and their successors and assigns hereby release, waive, and discharge the City, its successors, and assigns from any and all claims, demands, actions and causes of action of any kind (claims) arising during that period from the effects of the Project as currently constructed on cultural resources, so long as the City performs its obligations under this Agreement. This release does not waive claims that may arise from the negligent or intentional misconduct of the City in the operation of the Project.

2.1.4 Compliance with Laws and Effect on Rights

Nothing in this Agreement precludes the City or the Intervenor from complying with their obligations under the National Environmental Policy Act (NEPA), the National Historic Preservation Act, the Endangered Species Act, the Federal Power Act, the Wild and Scenic Rivers

Act, the Fish and Wildlife Coordination Act, or any other laws applicable to the Project. This Agreement shall not affect the rights of any Party except as expressly covered in this Agreement.

2.1.5 Integrated Agreement

All previous communications between the Parties, either verbal or written, with reference to the subject matter of this Agreement are superseded by the terms and provisions of this Agreement, and, once executed, this Agreement and its companion documents constitute the entire agreement between the Parties.

2.1.6 Assignment

This Agreement shall be binding on and inure to the benefit of the Parties and their successors and assigns.

2.1.7 Authority

Each Party to this Agreement represents and acknowledges that it has the full legal authority to execute this Agreement and shall be fully bound by its terms.

2.2 OBLIGATIONS OF THE PARTIES

2.2.1 The City's Obligations

2.2.1.1 Compliance and Submittal

By entering into this Agreement, the City agrees to comply with all of the terms of this Agreement, including the payment of monies and the funding of activities specified herein. The City further agrees to submit this Agreement, including the Cultural Plan, to the FERC as its proposed measures relating to the cultural resources affected by the Project, as currently constructed, as required by applicable provisions of federal and state law, including without limitation the Federal Power Act.

2.2.1.2 Additional Staffing

The City shall assign adequate professional environmental staff to implement this Agreement. This shall include establishment of two new environmental staff positions with expertise in fisheries, wildlife, recreation, visual quality, cultural resources, and erosion control. One staff position shall be dedicated primarily to implementation of the Anadromous Fish Flow Plan and the Anadromous And Resident Fish Non-Flow Plan. The second staff position shall be dedicated primarily to implementation of the wildlife, recreation/aesthetics, erosion control, and cultural resource agreements.

2.2.2 The Intervenor's Obligations

2.2.2.1 Support for Project Relicense

The Intervenor's agree to support the expeditious issuance of a new license to the City for the Project, as currently constructed, which is consistent with the provisions of this Agreement and which includes the Agreement as an article. This support shall include reasonable effort to expedite the NEPA process. The Parties shall file comments on any draft EA or EIS developed by the FERC in the relicensing proceedings for this Project and shall support the measures defined by this Agreement as the preferred action. The Parties shall exchange drafts of their respective comments prior to submittal to the FERC and consult with each other to ensure that the comments are consistent with this Agreement.

2.2.2.2 Cultural Resources Recommendations

The Intervenor's shall submit this Agreement to the FERC as their recommendations related to the cultural resources affected by the Skagit Project under any applicable provision of the Federal Power Act (including without limitation Sections 10(a), 10(j), and 4(e) thereof) and the National Historic Preservation Act.

2.2.2.3 Gorge Bypass Reach

The Intervenor's agree that this Agreement obviates any need for flow releases in the Gorge bypass reach for cultural resources purposes. The Intervenor's shall support all efforts by the City to either retain its existing water quality certificate issued by the State of Washington Department of Ecology (WDOE) on October 27, 1977, or, in the alternative, to obtain a new water quality certificate consistent with the terms and conditions of this Agreement, including the absence of flows in the Gorge bypass reach. In the event efforts are made to reclassify the Gorge bypass reach from a Class AA water to another Class water under WDOE regulations, the Intervenor's shall not oppose this action, and shall, at a minimum, provide written comments not opposing this action to the WDOE. Should the City be required to release flows in the Gorge bypass reach at any time before the issuance of a new FERC license and for any reason, this Agreement shall be voidable at the option of the City. Should the City be required to release flows in the Gorge bypass reach at any time after the issuance of a new FERC license and for any reason, this Agreement shall give rise to an immediate right of the City to petition the FERC to reconsider or reopen applicable license provisions to reconsider all cultural resources provisions in light of such requirement. Under such circumstances, the City's efforts to initiate a proceeding before the FERC to reconsider or reopen shall not be opposed by the Intervenor's; the Parties may, however, differ in their respective positions in such a proceeding.

2.2.3 The Parties' Obligations

2.2.3.1 Cooperation Among Parties

The Parties shall cooperate in conducting and participating in studies and other actions provided for in this Agreement and shall provide assistance in obtaining any approvals or permits which may be required for implementation of this Agreement.

2.2.3.2 Support of Agreement

The Parties agree to join in the filing of an Offer of Settlement with the FERC based upon this Agreement and to request that the FERC issue appropriate orders approving this Agreement. All Parties shall refrain from seeking judicial review of the FERC's approval of this Agreement. It is expressly agreed by the Parties that this Agreement shall be submitted to the FERC as a unit and that any material modification of its terms, approval of less than the entire Agreement, or addition of material terms by the FERC shall make the Agreement voidable at the option of any Party.

2.3 EFFECTIVE DATE AND DURATION

2.3.1 Execution and Effective Date

This Agreement shall take effect upon the effective date of a license issued by the FERC consistent with this Agreement. If the FERC issues a new license inconsistent with this Agreement and if a Party appeals, the Agreement shall not go into effect. The Parties retain the right to appeal the issuance of a license in whole or in part if unacceptable provisions are added, including stay of any provision.

2.3.2 Duration

This Agreement, together with any subsequent modifications, shall remain in effect for the term of the new FERC license period for the Project, which includes the term(s) of any annual license(s) which may be issued after the foregoing new license has expired. This includes ongoing operations and maintenance expenses which shall continue to be funded for the duration of this Agreement.

2.4 COORDINATED IMPLEMENTATION

2.4.1 Across Forum Coordination

It is understood and agreed by the Parties that similar settlement agreements are being executed between the City and these Intervenor as well as other Intervenor (not party to this Cultural Resources Agreement) in the Project relicensing proceedings concerning other resources affected by continuing Project operations. These other settlement agreements and mitigation and enhancement plans include:

Fisheries—Fisheries Settlement Agreement incorporating the Anadromous Fish Flow Plan and the Anadromous and Resident Fish Non-Flow Plan

Wildlife—Settlement Agreement Concerning Wildlife, incorporating the Wildlife Habitat Protection and Management Plan

Recreation and Aesthetics—Settlement Agreement on Recreation and Aesthetics (including the Recreation Plan and Visual Quality Mitigation Plan)

Erosion—Settlement Agreement Concerning Erosion Control, incorporating the Erosion Control Plan

Traditional Cultural Resources—Settlement Agreements Concerning Traditional Cultural Properties.

2.4.2 Annual Meeting

The City shall host an annual meeting of the Intervenor to facilitate coordination of implementation of the various settlement agreements. The Intervenor agree to cooperate in across forum coordination as necessary and appropriate to further effective program implementation.

2.5 MONETARY FIGURES

2.5.1 Adjustments For Inflation/Deflation

All dollar amounts listed in this Agreement are defined as 1990 dollars and shall be adjusted annually for inflation or deflation by using the revised Consumer Price Index (CPI-U) for All Urban Consumers as published by the United States Department of Labor for the Seattle Metropolitan area. The indices used shall be those published for the last half of 1990 and, for subsequent years, the last half of the calendar year preceding that in which a payment or expenditure is to be made. Indexing of items in this Agreement shall continue until the year of actual payment, unless otherwise provided in this Agreement. The percentage of change from the earlier index to the later index shall be multiplied by the amount specified in this Agreement and the result added to or subtracted from that amount to arrive at the total payment or expenditure. Should the CPI-U index not be available, the Parties agree to negotiate another statistical basis for determining annual changes in the City's monetary commitments.

2.5.2 Time Basis For Payments and Obligations

Payments and obligations by the City for this Agreement shall be made and met, unless otherwise noted in the plan, on a license-year basis. License years are based on the date of the FERC order issuing a new license for the Project; however, unless specifically provided otherwise in this Agreement, the City's monetary obligations do not become payable until the license becomes effective (see Section 2.3.1). The City shall make Project-specific monies due in license year one available at the time they are needed as soon as possible after the license becomes effective. In

subsequent license years, the City shall make payments to the intervenors for the implementation of specific Cultural Plan projects at the time that they are needed. Monies required to be paid to or on behalf of the Intervenor for non-project specific purposes shall be paid on the last day of each license year. If the license is issued and accepted during a season which is critical for implementation, it may be impossible to implement a particular program element that year. Therefore, the Parties agree that implementation of such elements may not occur until the license year following its stated schedule in the plan. Agreed upon rescheduling of projects solely as a result of seasonal considerations shall not be considered a license compliance violation.

2.6 FORCE MAJEURE

The City shall not be liable or responsible for failure to perform or for delay in performance due to any cause or event or circumstance of Force Majeure. For purposes of this Agreement, Force Majeure is any cause or event beyond the City's reasonable control. This may include, but is not limited to, fire, flood, mechanical failure or accidents that could not reasonably have been avoided by the City, strike or other labor disruption, act of God, act of any governmental authority or of the Parties, embargo, fuel or energy unavailability (ancillary to, but not including, basic power generation), wrecks or unavoidable delays in transportation, and inability to obtain necessary labor, materials or manufacturing facilities from generally recognized sources in the applicable industry, or communications systems breakdowns, or for any other reason beyond the City's control. The City shall make all reasonable efforts to resume performance promptly once the Force Majeure is eliminated.

2.7 DESIGNATED CONTACTS

2.7.1 Contact Persons

For purposes of implementing this Agreement, the Parties agree that the following individuals shall be designated by each to be primary contact persons. The initial contact person for the City is:

Superintendent
Seattle City Light
1015 Third Avenue
Seattle, WA 98104-1198

and the initial contact persons for each of the Intervenor are:

National Park Service:

Regional Director
Pacific Northwest Region
National Park Service
83 South King Street, Suite 202
Seattle, WA 98104

and

Chief, Cultural Resources Division
National Park Service,
Pacific Northwest Regional Office
83 South King Street, Suite 202
Seattle, WA 98104
(206) 553-0791

Upper Skagit Tribe:

Tribal Chairperson
Upper Skagit Tribe
2284 Community Plaza
Sedro Woolley, WA 98284
(206) 856-5501

and

Doreen Maloney,
Natural Resources Manager
Upper Skagit Tribe
2284 Community Plaza
Sedro Woolley, WA 98284

Sauk-Suiattle Tribe:

Tribal Chairperson
Sauk-Suiattle Tribe
5318 Chief Brown Lane
Darrington, WA 98241
(206) 436-0131

and

Lawrence Joseph,
Natural Resources Manager
Sauk-Suiattle Tribe
5318 Chief Brown Lane
Darrington, WA 98241

Swinomish Indian Tribal Community:

Tribal Chairperson
Swinomish Indian Tribal Community and
P.O. Box 817
LaConner, WA 98504
(206) 466-4067

Lorraine Loomis,
Natural Resources Manager
Swinomish Indian Tribal Community
P.O. Box 817
LaConner, WA 98504

Notification of changes in the contact persons must be made in writing and delivered to all other contact persons.

2.7.2 Notices

All written notices to be given pursuant to this Agreement shall be mailed by first class mail or overnight express service, postage prepaid, to each Party at the addresses listed above or such subsequent address as a Party shall identify by written notice to all Parties. Notices shall be deemed to be given five (5) working days after the date of mailing.

2.8 REOPENER AND MODIFICATION

2.8.1 Use of Reopener Clause in License

Notwithstanding any other provision of this Agreement, any Party may at any time invoke or rely upon any reopener clause(s) in the license for the Project in order to request the imposition by the FERC of different or modified measures for cultural resources. Any provision of this Agreement that might be read to limit or preclude a Party from raising any relevant material issue of fact or law in reopening or to otherwise conflict with reopening (e.g., Sections 2.1, 2.1.1, 2.1.2, 2.1.3, 2.1.4, and 2.2.2.2) shall be inoperative to the extent of any such limitation, preclusion or conflict.

2.8.2 Modification

Before invoking any reopener clause under Section 2.8.1, a Party shall request all other Parties to commence negotiations for a period of up to 90 days to modify the terms and conditions of this Agreement in whole or in part. Any such modification shall be subject to FERC approval, except that the Parties may agree to implement on an interim basis, pending FERC approval, any measure not requiring prior FERC approval.

2.8.3 Burden of Proof

In any action under this Section 2.8, the petitioning Party shall have the burden of proof.

2.8.4 Effect of Reopener Proceedings

The Parties shall continue to implement this Agreement pending final resolution of any modification sought from the FERC, or until the relief sought becomes effective by operation of law, or unless otherwise agreed. At the time of petitioning the FERC under Section 2.8.1, nothing shall prevent any Party from requesting the imposition of different or modified measures or from bringing any cause of action in any appropriate forum, or from taking other actions relating to any issue or matter addressed by this Agreement.

2.9 PROJECT MODIFICATIONS (HIGH ROSS)

2.9.1 Project Modifications

This Agreement applies to the Project excluding High Ross or any modified High Ross construction. In the event the City decides to consider raising Ross dam, separate provision will be made for additional mitigation. The Parties shall initiate discussions regarding cultural resources mitigation according to the following procedures.

2.9.2 Notice

The City shall notify the Intervenor of its decision to consider raising Ross dam at least 30 months before construction would commence.

2.9.3 Consultation

At the same time, the City shall commence consultation on necessary cultural resources studies and mitigation measures with the Parties and the Washington SHPO.

2.9.4 Resolution

At least 180 days before construction would commence, the City shall either agree with the Intervenor on modifications to this Agreement, or remaining disputes over cultural resources measures may proceed to dispute resolution as described in Section 4.0 at the option of any Party.

2.9.5 Mitigation Criteria

Mitigation for the archaeological effects of raising Ross Dam shall be at least comparable to the mitigation provided for here for the effects of the current project and shall, at a minimum, replace the resources lost by resources of like kind, quality and quantity or by mutually agreed arrangements in lieu of such replacement.

2.9.6 Preservation of Rights

Nothing in this Agreement shall preclude any Party from challenging the construction and operation of High Ross or modified High Ross, including disputed mitigation, in any proceeding. The mitigation procedures set out in this Section are not exclusive and need not be commenced or exhausted prior to such challenges.

3.0 EXPENDITURES

3.1 CULTURAL RESOURCES MITIGATION AND MANAGEMENT PLAN EXPENDITURES

The City shall make available an estimated total of \$1,817,000, to be paid either in lump sum amounts, or annual or periodic payments as indicated within Section 3.0 for the purpose of funding the measures and programs in the Cultural Plan. Of these monies \$352,000 shall be provided for historic resources, and an estimated (for reasons set forth in Section 3.2) \$1,465,000 for archaeological resources.

3.2 ARCHAEOLOGICAL RESOURCES

The City shall make available an estimated \$1,465,000 from the \$1,817,000 for the purpose of funding the archaeological measures and programs in the Cultural Plan. The monies for the archaeological measures are estimated amounts: The eligible resources which require mitigation, the choice of measures and methods to be used, and the monetary amounts available and necessary for archaeological resources mitigation and management shall be determined and negotiated by the Parties and the Washington SHPO upon the completion (in approximately two years) of the field testing and evaluation of identified archaeological sites. The monetary estimates are based on the best evaluation by archaeology professionals of the likely results of the remaining field studies and the probable mitigation and management needs. Based on the actual results of the remaining field evaluations and the determinations of and negotiations between the Parties, the monies necessary to

mitigate adverse impacts may be somewhat higher or lower than these estimates. Thus, these amounts are neither minimum nor maximum expenditure levels but rather are best estimates of the monies needed to accomplish the mitigation of the final list of eligible archaeological resources.

3.2.1 Survey, Testing, and Evaluation of Archaeological Sites

The City shall make available, through its current Memorandum of Agreement with the NPS entitled "Survey of Cultural Resources in the Ross Lake Drawdown Zone and Skagit Hydroelectric Project Area" ("Survey MOA"), funding for the remaining field testing and evaluation of those archaeological sites which have the potential for being found eligible for listing on the National Register of Historic Places. The City and the NPS, in consultation with the Tribes, shall develop amendments to the Survey MOA before each remaining field season in which the City shall set forth the study plan and budget for that field season. The NPS has reported that two additional field seasons (1991 and 1992) will be required to complete the field testing and evaluation of the identified sites and that approximately \$200,000 of the \$1,465,000 will be needed to complete the work. These are lump sum payments which are not subject to Section 3.4.

The City shall make available \$25,000 of the \$1,465,000 for the purpose of publishing and distributing to the scientific community the results of the intensive survey and testing phases, and the results of any site excavations that are carried out as part of the Archaeological Plan (see Sections 3.2.2 and 3.2.3). The City shall spend these monies in consultation with the Intervenor as provided in the Archaeological Plan. This is a lump sum payment which is not subject to Section 3.4.

3.2.2 Preparation of the Archaeological Plan

Upon completion of field testing and evaluation, the City shall submit a Registration Form to the Washington SHPO for Determinations of Eligibility (and also, for those sites found eligible for listing on the National Register of Historic Places, Determinations of Effect). The City shall, in consultation with the Intervenor, engage the services of a professional archaeologist to prepare an Archaeological Plan for the eligible and affected sites. The Archaeological Plan shall address the information and effects identified in the survey, testing, and evaluation phase (see Section 3.2.1), and shall establish a process for the identification and reconciliation of potential conflicts between archaeological, recreation, erosion control and wildlife needs and activities. Because the full extent of the archaeological resources and impacts to be addressed will not be known until approximately 1993 (see Section 3.2.1), it is estimated that the preparation of the Archaeological Plan will require \$40,000 of the \$1,465,000. This is a lump sum payment which is not subject to Section 3.4. When completed the Archaeological Plan will be bound into the Cultural Plan (see Section 1.0).

3.2.3 Implementation of the Archaeological Plan

The City shall make available an estimated (for reasons set forth in Section 3.2) \$1,200,000 of the \$1,465,000 for the term of the license for the purpose of funding the measures and programs in the Archaeological Plan. The City shall make approximately \$800,000 of the \$1,200,000 available for excavation; approximately \$300,000 of the \$1,200,000 available for monitoring, reconnaissance

surveying every 6 years, and evaluations of any new sites which may be discovered during monitoring and reconnaissance; and approximately \$100,000 of the \$1,200,000 available for site protection measures such as erosion protection. The City shall spend these monies as provided in the Archaeological Plan and in consultation with the NPS and the other Intervenor as also provided in the Archaeological Plan.

The estimate of funding necessary for implementation of the Archaeological Plan was prepared by the NPS and is based upon the following assumptions: overhead was calculated based on NPS performing the work; approximately 20 sites will be found eligible; most mitigation will be achieved through data recovery (excavation) but with monitoring and protection for some sites throughout the license period; an average excavation of sites will entail thirty 1-meter x 1-meter test units per site; averaging 1 meter in depth; and three to six years will be required to accomplish the work.

3.3 HISTORIC BUILDING AND ENGINEERING RESOURCES

The City shall make available \$352,000 of the estimated \$1,817,000 (see Section 3.1) for the purpose of documenting, protecting, mitigating, and interpreting historic building and engineering resources in the Project Area. The Historic Plan, prepared by the City in consultation with the NPS and the Washington SHPO, establishes procedures and measures for the protection and mitigation of historic buildings and engineering facilities, provides guidance and direction for the spending of monies, and integrates the preservation and use of historic properties with the mission and programs of the City (see Appendix B).

3.3.1 Documentation

The City has previously made available \$70,000 and shall further make available \$16,000 (for a total of \$86,000) from the \$352,000 (see Section 3.3) for the purpose of inventorying, evaluating, and documenting the historic resources of the Project Area. These are lump sum payments which are not subject to Section 3.4.

In 1989-90 the City provided funding for the NPS to prepare a comprehensive architectural documentation of the historic buildings and engineering facilities of the Project. As a cultural resources enhancement measure, the City requested that this documentation be prepared to Level I standards, which is a higher standard than is required or normally completed. The City provided \$70,000 (of the \$86,000) to the NPS in support of the portion of the documentation that exceeded normal requirements. The documentation was completed in 1990.

The City has completed, in consultation with the NPS and the Washington SHPO, a National Register nomination form for the historic properties and has received a Determination of Eligibility from the Washington SHPO. The City shall make available from the \$86,000 a total of \$16,000 (\$2,000 in 1999, \$10,000 in 2009, and \$4,000 in 2019) for the purpose of periodically updating the National Register nomination to inventory and evaluate properties which are not currently old enough to merit consideration for eligibility, as provided in Section 2.4 of the Historic Plan.

3.3.2 Maintenance and Protection of Historic Resources

The City shall make available \$122,000 of the \$352,000 (see Section 3.3) for the purpose of further evaluating and protecting historic properties. Of this \$122,000, the City shall make available \$30,000 to prepare an historic structures report for Gorge Inn and Cambridge House; \$30,000 to prepare an historic landscape report for Ladder Creek Falls Gardens; and \$6,000 to prepare a landscape assessment for the town of Newhalem. The City shall also make available \$40,000 for the preparation of the Skagit Maintenance Guidelines and \$6,000 to implement a computerized maintenance record-keeping system. These are lump sum payments which are not subject to Section 3.4.

The City shall make payments for a projected total amount of \$10,000 to provide continuing education and training in historic preservation procedures and techniques. The City shall allocate \$2,500 of the \$10,000 to begin this educational seminar series, with an emphasis on familiarizing the City Light Department's Skagit Area personnel with the Historic Plan and historic preservation procedures and techniques. This is a lump sum payment which is not subject to Section 3.4. The City shall make biennial payments for an average total of \$500 per biennium beginning with license year 1 and in odd-numbered (3, 5, 7, etc.) license years thereafter for the term of the license (for a projected total amount of \$7,500) in support of the series. These biennial payments are subject to Section 3.4. The National Park Service shall assist in planning the workshops and in scheduling speakers, and shall spend an average of \$500 in even-numbered (2, 4, 6, etc.) license years for the term of the license. These expenditures are subject to the availability of funds appropriated by Congress for that purpose. These biennial payments by the National Park Service are subject to Section 3.4. The City shall spend these monies as provided in Section 3 and Table 5-2 in the Historic Plan and in consultation with the NPS and the Washington SHPO.

3.3.3 Interpretative Exhibits and Education Measures

The City shall make available \$144,000 of the \$352,000 (see Section 3.3) for interpretive and educational measures. From the \$144,000, the City shall spend \$4,500 in license year 1, and shall make annual payments of \$1,500 thereafter for the term of the license (for a projected total amount of \$48,000) to develop and print a Newhalem Walking Tour brochure, as provided in Section 4.1 of the Historic Plan. These annual payments are subject to Section 3.4.

The City shall make available \$10,000 of the \$144,000 to assess and re-evaluate the Project's interpretive displays. Based on this assessment, the City shall allocate \$45,000 from the \$144,000 for the redesign and refurbishment of the Newhalem Visitor Center; \$10,000 for the Diablo Powerhouse exhibit; \$10,000 for the Ross Powerhouse exhibit; and \$5,000 for an exhibit at the Incline Lift Waiting Station. Monies for these exhibits may be redistributed among the exhibits based upon the priorities listed in Section 4.2 of the Historic Plan, the results of the assessment, and in consultation with the NPS and the Washington SHPO. These are lump sum payments which are not subject to Section 3.4. To the extent possible the City shall complete the assessment and refurbishment of the exhibits within five years of the effective date of the new license, as provided in Section 4.2 of the Historic Plan.

As provided in Section 4.3 of the Historic Plan, the City shall make available \$12,000 of the \$144,000 to design and develop one or more new interpretive brochures which will incorporate some of the Historic American Building Survey/Historic American Engineering Record (HABS/HAER) and other historical documentation. The City may offer the brochure(s) for retail sale, the proceeds of which may be used at the City's discretion. This is a lump sum payment which is not subject to Section 3.4.

In 1991 the City shall make available \$4,000 of the \$144,000 to transfer historic photographic images from cellulose nitrate negatives to safety film and to produce two sets of contact prints, as provided in Section 4.4 of the Historic Plan. This is a lump sum payment which is not subject to Section 3.4.

3.4 CONTINUATION OF ANNUAL AND BIENNIAL PAYMENTS

In the event the City receives subsequent annual licenses, the annual payments of the City which are identified in Section 3.3.3 in this Agreement shall be continued through any subsequent annual license periods at the same amounts set forth in this Agreement, and the biennial payments of the City and the National Park Service which are identified in Section 3.3.2 in this Agreement shall also be continued through any subsequent annual license periods at the same amounts and time intervals set forth in this Agreement, resulting in an increase in the total expenditures for the particular category.

3.5 TRADITIONAL CULTURAL PROPERTIES

The City and the Tribes have concluded a separate Settlement Agreement which addresses Traditional Cultural Properties. That settlement agreement includes the Traditional Cultural Properties Mitigation Plan and provides that the City shall make available \$3,950,000 for Traditional Cultural Properties. This is noted here for informational purposes only.

4.0 DISPUTE RESOLUTION

4.1 DISPUTE RESOLUTION PROCEDURE

4.1.1 Referral of Disputes

Any dispute between the Parties solely concerning asserted non-compliance with the terms of this Agreement shall be referred for consideration to a committee to be composed of one representative each of the City and the Pacific Northwest Regional Office of the NPS. One representative of the Tribes shall be included for any disputes regarding archaeological terms of this Agreement, and one representative of the Washington SHPO shall be included where the dispute is relevant to the terms of the Memoranda of Agreement with the Washington SHPO. This committee shall convene as soon as practicable following the issuance of a written request by any Party. All decisions of the committee relating to asserted non-compliance shall be unanimous. In the event that the

committee cannot resolve the dispute within thirty (30) days after its first meeting on a dispute, it shall give notice of its failure to resolve the dispute to all Parties.

4.1.2 Optional Policy Review

The Parties may, at their option, prior to elevating an issue to the FERC, convene an in-person or telephone conference of policy-level administrators should committee-level dispute resolution fail. Any Party through its designated contact in Section 2.7 may invoke optional policy review by contacting the other Parties' designated contacts and arranging a suitable conference. Decisions by unanimous consent shall bind all Parties. In the event that the policy representatives cannot resolve the dispute within 15 days, the matter may be taken to the next level.

4.1.3 Referral to the FERC

Following failure of resolution by the committee established in Section 4.1.1 or the optional policy review established in Section 4.1.2, any Party may request the FERC to refer the dispute to (1) the Advisory Council on Historic Preservation (Council) for a non-binding mediation of the dispute pursuant to the Council's regulations implementing Section 106 of the National Historic Preservation Act; (2) the Chief Administrative Law Judge of the FERC; or (3) the Division of Project Compliance and Administration within the Office of Hydropower Licensing, or its successor, in the order listed above (unless otherwise agreed by the Parties or directed by FERC), for review and resolution pursuant to the FERC's Rules of Practice and Procedure.

4.2 NON-COMPLIANCE

Notwithstanding any other provision of this Agreement, any Party may seek relief arising solely from non-compliance with this Agreement by any Party.

5.0 ISSUES OF GENERAL CONCERN

5.1 ROSS LAKE OPERATIONS

5.1.1 Refill After April 15

The City shall fill Ross Lake as early and as full as possible after April 15 each year, subject to adequate runoff, anadromous fisheries protection flows (specified in the Skagit River Anadromous Fish Flow Plan), flood protection, minimized spill, and firm power generation needs. Subject to the above constraints and hydrologic conditions permitting, the City shall achieve full pool by July 31 each year.

5.1.2 Full Pool Through Labor Day

The City shall hold the reservoir as close to full pool as possible through Labor Day weekend, subject to adequate runoff, anadromous fisheries protection flows, flood protection, minimized spill, and firm power generation needs.

5.1.3 Overdraft Years

In any overdraft year (e.g., in those years in which Ross Lake is drafted below the energy content curve), the City shall bring the Ross Lake level up to the variable energy content curve (VECC) no later than March 31, subject to adequate runoff, anadromous fisheries protection flows, flood protection, minimized spill, and firm power generation needs.

5.2 MEMORANDUM OF AGREEMENT WITH THE NATIONAL PARK SERVICE

The City and the National Park Service are parties to a Memorandum of Agreement for "Survey of Cultural Resources in the Ross Lake Drawdown Zone and Skagit Hydroelectric Project Area" (Survey MOA). This Survey MOA and its subsequent amendments, when such amendments are done in consultation with the Tribes, shall govern the remaining field testing and evaluation of those archaeological sites which have the potential for being found eligible for listing on the National Register of Historic Places.

5.3 MEMORANDA OF AGREEMENT WITH THE WASHINGTON SHPO

Pursuant to 36 C.F.R., Part 800 of the regulations of the Advisory Council on Historic Preservation, the City has entered into a Memorandum of Agreement with the Washington SHPO (with the National Park Service as a concurring party) to satisfy the City's responsibility for historic properties under Section 106 of the National Historic Preservation Act, 16 U.S.C. 470f, and to implement the Historic Plan under the National Historic Preservation Act.

The City shall conclude a similar MOA with the Washington SHPO to implement the Archaeological Plan when such a plan has been completed. The NPS shall be a concurring party to that MOA. At the time of drafting of the MOA, the City, NPS, and the Washington SHPO shall confer with the Tribes about the procedurally appropriate level of participation for the Tribes in the MOA.

5.4 COMPLETION OF THE ARCHAEOLOGICAL PLAN

When the Archaeological Plan is complete in draft form (estimated to be 1992 or 1993), the City shall provide copies of the draft Archaeological Plan to the Intervenor and to the Washington SHPO for review and acceptance. Disagreements or questions about the draft Archaeological Plan shall be resolved as provided in Section 4.0 of this Agreement.

5.5 CONSULTATION AND REPORTING

The City shall consult at least once a year with the Intervenor and the Washington SHPO on the implementation of this Agreement. Every two years for the first 10 years of the license and every five years thereafter for the term of the license, the City shall prepare a report on its implementation of this Agreement and a reporting of any problems encountered and responsive actions taken, and shall provide this report to the Intervenor and the Washington SHPO for review and comment for at least 30 days before submittal to the FERC.

5.6 COORDINATION WITH THE TRIBES; TRADITIONAL CULTURAL PROPERTIES

The City shall develop the Archaeological Plan and its implementing MOA, and future updates to the existing MOA with the National Park Service, in cooperation with the Tribes to be consistent with tribal rights and to address the concerns of the Tribes. The Tribes shall also be consulted and included in the development of archaeological study plans and in mitigation planning and implementation.

The City and the Tribes have concluded a separate Settlement Agreement which addresses Traditional Cultural Properties. The Traditional Cultural Properties Mitigation Plan shall be bound together with the Historic Plan and the Archaeological Plan to form the Skagit Project Cultural Resources Mitigation and Management Plan.

6.0 SIGNATURES

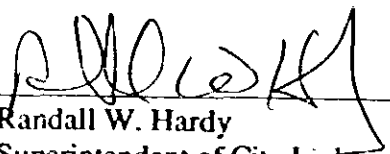
IN WITNESS WHEREOF, the City has caused this Settlement Agreement to be executed by its Superintendent of Light pursuant to Ordinance No. 106741 and the Intervenor has executed same pursuant to applicable legal authority.

Respectfully submitted.

Dated: April 24, 1991

THE CITY OF SEATTLE

By: _____


Randall W. Hardy
Superintendent of City Light

ORIGINAL

Address for Notice:

Seattle City Light
1015 Third Avenue
Seattle, WA 98104

Dated: April 23, 1991

U.S. DEPARTMENT OF THE INTERIOR, NATIONAL PARK SERVICE

By: _____

John A. Earnst

John Earnst
Superintendent

ORIGINAL

Address for Notice:

North Cascades Park Service Complex
Pacific Northwest Region, National Park Service
U.S. Department of the Interior
North Cascades National Park Service Complex
2105 Highway 20
Sedro Woolley, WA 98284

Dated: April 20, 1991

UPPER SKAGIT TRIBE

By: Floyd Williams

Floyd Williams
Tribal Chairperson

ORIGINAL

Address for Notice:

Upper Skagit Tribe
2284 Community Plaza
Sedro Woolley, WA 98284

Dated: April 19, 1991

SAUK-SUIATTLE TRIBE

By:


Lawrence Joseph
Tribal Chairperson

ORIGINAL

Address for Notice:

Sauk-Suiattle Tribe
5318 Chief Brown Lane
Darrington, WA 98241

Dated: April 24th, 1991

SWINOMISH INDIAN TRIBAL COMMUNITY

By: Robert Joe S.
Robert Joe
Tribal Chairperson

ORIGINAL

Address for Notice:

Swinomish Indian Tribal Community
P.O. Box 817
LaConner, WA 98257

Steve Fransen
Skagit System Cooperative
P.O. Box 338

APPENDIX A

Archaeological Resources Mitigation and Management Plan

This appendix provides a short summary of archaeological work completed to date, and a schedule and rationale for the completion of the Archaeological Resources Mitigation and Management Plan (Archaeological Plan).

Surveys Completed

In 1988 the City concluded a memorandum of agreement (MOA) with the National Park Service (NPS) by which the City provided funding for the NPS to conduct an intensive survey and evaluation of archaeological sites in the drawdown zone of Ross Lake (elevation 1475 to 1602.5 feet above mean sea level). Beginning in the Spring of 1988, and continuing through the present, the NPS has conducted an intensive survey down to 1490 feet, and a reconnaissance-level survey in the zone above high pool, between elevation 1602.5 and approximately 1725 to 1800 feet. These surveys were completed in 1990. Their results were initially described in interim reports which have previously been provided to the FERC, and are comprehensively presented and evaluated in the final *Report of Intensive and Reconnaissance-level Archeological Surveys in the Upper Skagit River Basin, Washington* which is included in the City's submittal to the FERC. Also completed in 1990 was a reconnaissance-level survey of the margins of Diablo and Gorge lakes, the results of which are presented and evaluated in the report "Diablo and Gorge Dam Reservoirs, Whatcom County: Cultural Resource Reconnaissance" which is also included in the City's submittal.

Field testing and evaluation is now being conducted at the sites which were identified in the intensive survey. Once this testing and evaluation is completed, nomination forms can be completed and Determinations of Eligibility can be made, after which the Archaeological Plan will be prepared.

Limitations on Completion of Field Testing and Evaluation of Sites

The NPS archaeologist estimates that two field seasons beyond the 1991 season will be required to complete the field testing and evaluation of identified sites in the drawdown zone to elevation 1490 feet. The field testing and evaluation therefore cannot be completed until 1993 at the earliest.

Completion of the field work could possibly require several years beyond 1993. This is because the maximum drawdown (or, the minimum pool height that is reached) is dependent on a number of factors, many of which are either partly or completely outside of the control of the City. These factors include the depth of the accumulated snowpack, air temperatures, occurrence of rain-on-snow events, power demand for heating and other needs, and the occurrence of drought conditions.

The record since 1953 (displayed in *Report of Intensive and Reconnaissance-level Archeological Surveys in the Upper Skagit River Basin, Washington*) indicates that the lake level reached a minimum elevation of approximately 1490 feet in eight years during that 38-year period of record, and was drawn down to the minimum level of 1475 feet once during that same period. Elevation

1490 feet was reached in both 1988 and 1989 but not in 1990. In 1991, the drawdown is not expected to reach below 1512 feet. It is therefore possible that the drawdown may not reach a sufficiently low level to allow the completion of the field testing and evaluation work to elevation 1490 feet by 1993, or for some time to come.

Schedule for Completion of the Archaeological Plan

The City has consulted with the NPS; Upper Skagit Tribe, Sauk-Suiattle Tribe, and Swinomish Indian Tribal Community (tribes); and Washington State Historic Preservation Officer (SHPO) regarding the field-testing schedule, uncertainties regarding the drawdown schedule, and the need to complete the Archaeological Plan before too many years pass. The City proposes to begin development of the Archaeological Plan no later than July 1993. If the field testing and evaluation work is not complete by that time, the Archaeological Plan will provide for the completion of the work when conditions become suitable. The Archaeological Plan will also provide a process to address any additional sites that are subsequently determined to be eligible and adversely affected.

The development of the Archaeological Plan by the City, in consultation with the NPS, tribes, and Washington SHPO, is projected to take nine months, and the review and approval of the plan by these parties is expected to take an additional six months. It is therefore projected that an Archaeological Plan which is begun in June 1993 can be submitted to the FERC by September 1994.

APPENDIX B

Historic Resources Mitigation and Management Plan

and

Memorandum of Agreement Among the City of Seattle, Washington State Historic Preservation Officer, and the National Park Service

MEMORANDUM OF AGREEMENT
AMONG
THE CITY OF SEATTLE,
WASHINGTON STATE HISTORIC PRESERVATION OFFICER,
AND THE NATIONAL PARK SERVICE

Regarding the Application for New License before the
Federal Energy Regulatory Commission for the Skagit River
Hydroelectric Project No. 553 located in the Ross Lake National
Recreation Area approximately 140 miles northeast of
Seattle, in Whatcom County, Washington

WHEREAS, the City of Seattle, City Light Department (City) has applied for a new license from the Federal Energy Regulatory Commission (FERC) for the Skagit River Hydroelectric Project (Skagit Project), FERC No. 553;

WHEREAS, the City has determined that the relicensing of the Skagit Project will have an effect upon the historic architectural and engineering resources of the Project Area of the Skagit Project which are now included and/or eligible for inclusion on the National Register of Historic Places, and has consulted with the Washington State Historic Preservation Officer (SHPO) pursuant to the regulations (36 CFR, Part 800) implementing Section 106 of the National Historic Preservation Act (16 U.S.C. 470f); and

WHEREAS, the National Park Service Pacific Northwest Regional Office (NPS-PNRO) participated in the consultation and has been invited to concur in this Memorandum of Agreement (MOA);

NOW, THEREFORE, the City and the Washington SHPO agree, and the NPS-PNRO concurs, that the Skagit Project Historic Resources Mitigation and Management Plan (HRMMP) shall be implemented in accordance with the following stipulations in order to take into account the effect of the relicensing and to satisfy the City's Section 106 responsibility for historic properties.

STIPULATIONS

The City will ensure that the following measures are carried out:

1. Historic Resources Mitigation and Management Plan (HRMMP)

By April 30, 1991 the City shall develop an HRMMP for the Skagit Project in accordance with the standards and guidelines attached as an Appendix. The City will

ensure that the HRMMP is developed in consultation with the SHPO and the NPS-PNRO.

2. Acceptance of Plan

The City shall provide copies of the draft HRMMP to the SHPO and the NPS-PNRO for review and acceptance. Disagreements or questions about the draft HRMMP will be resolved among the City, NPS-PNRO and SHPO; if these parties are unable to agree, the City will inform the FERC, which will request the assistance of the Advisory Council on Historic Preservation (Council) in resolving the issue in question.

3. Implementation of Plan

Upon acceptance of the HRMMP by the SHPO and the NPS-PNRO, the City shall complete, submit to the FERC, and implement the HRMMP in accordance with the requirements of the new license. Disagreements or questions about the HRMMP will be resolved among the City, NPS-PNRO, and the SHPO; if these parties are unable to agree, the City shall inform the FERC, which will request the assistance of the Council in resolving the issue in question.

4. Consultation and Reporting

The City shall consult at least once a year with the NPS-PNRO and the SHPO on its implementation of the HRMMP. Every two years for the first 10 years of the license, and every five years thereafter for the term of the license the City shall prepare a report on its implementation of the HRMMP and a reporting of any problems encountered and responsive actions taken, and shall provide this report to the SHPO and the NPS-PNRO for review and comment for at least 30 days before submittal to the FERC.

5. Amendment of the MOA

If any of the signatories to this MOA determines that the terms of the MOA cannot be met or believes a change is necessary, that signatory shall immediately request the City, SHPO, and NPS-PNRO to consider an amendment or addendum to the MOA. Such an amendment or addendum shall be executed in the same manner as the original MOA.

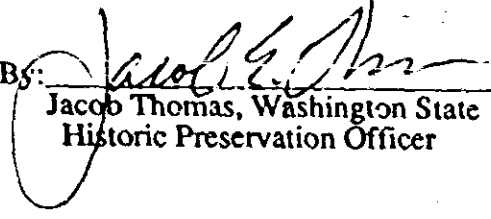
Execution of this Memorandum of Agreement by the City and the Washington SHPO, with the concurrence of the National Park Service PNRO, and implementation of its terms, evidence that the City has taken into account the effects on historic properties of the FERC's relicensing of the Skagit Project.

City of Seattle, City Light Department

By: Randall W. Hardy Date: 4/26/91
 Randall W. Hardy,
 Superintendent

Washington State Office of Archaeology and Historic Preservation

By:


Jacob Thomas, Washington State
Historic Preservation Officer

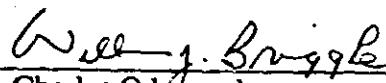
Date:

4/17/91

Concur:

National Park Service, Pacific Northwest Regional Office

By:


For Charles Odegaard
Regional Director

Date:

4/22/91

Memorandum of Agreement for Historic Resources

APPENDIX

The Historic Resources Mitigation and Management Plan (HRMMP) for the Skagit River Hydroelectric Project shall be prepared in accordance with the following guidelines:

1. The HRMMP will be prepared by or under the supervision of an individual or individuals who meet(s), at a minimum, the "professional qualifications standards" for architectural historian, as set forth in the Secretary of the Interior's Professional Qualifications Standards (48 FR 44738-9).
2. The HRMMP will be prepared with reference to the Secretary of the Interior's Standards for Historic Preservation Projects (48 FR 44740); the FERC's Hydroelectric Project Relicensing Handbook, Appendix G (April, 1990); and the Cultural Resources Management Guideline, NPS-28 (August 1985).
3. The HRMMP will be prepared in consultation with the Washington State Historic Preservation Officer, National Park Service, Pacific Northwest Regional Office, and the North Cascades National Park Complex.
4. The essential purpose of the HRMMP will be to establish processes for integrating the preservation and use of historic properties with the mission and programs of the City of Seattle, City Light Department in a manner appropriate to the nature of the historic properties involved, the nature of the Skagit River Hydroelectric Project, and the nature of the City's planning processes.
5. The HRMMP will include the following:

5.1. Introduction.

The introduction will explain the basis upon which the HRMMP is being prepared; scope of the project and nature of the historic resources; and methodology of the planning process.

5.2. Identification and Evaluation of Historic Resources.

This element will include description of the HABS/HAER documentation effort; synopsis of the National Register evaluation process; and a procedure for periodic updating.

5.3. Protection of Historic Resources.

This segment will encompass definitions of potential treatments; Skagit Project preservation standards; categories of actions with applicable standards and procedures; resource-specific lists of character-defining features; analysis of pertinent use, maintenance, rehabilitation and demolition issues; and a program for in-house training in preservation techniques.

5.4. Interpretation and Education.

This section will contain a description of existing interpretive programming, and methods for enhancement of exhibits, publications, and tours.

5.5. Mitigation Cost Estimates

Cost estimates of the mitigation and enhancement measures over the term of the new license will be presented in chart form.