

SALE DATE: MAY 23, 2023  
SALE TIME: 7:45 A.M., PACIFIC TIME

PRELIMINARY OFFICIAL STATEMENT DATED MAY 15, 2023

New Issue  
Book-Entry Only

Moody's Rating: Aa1  
S&P Rating: AA+

(See "Other Bond Information—Ratings on the Bonds.")

*In the opinion of Stradling Yocca Carlson & Rauth, a Professional Corporation, Seattle, Washington ("Bond Counsel"), under existing statutes, regulations, rulings, and judicial decisions, and assuming the accuracy of certain representations and compliance with certain covenants and requirements described herein, interest (and original issue discount, if any) on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals. See "Legal and Tax Information—Tax Matters" herein with respect to tax consequences relating to the Bonds, including with respect to the alternative minimum tax imposed on certain large corporations for tax years beginning after December 31, 2022*

\$96,465,000<sup>(1)</sup>

THE CITY OF SEATTLE, WASHINGTON  
DRAINAGE AND WASTEWATER SYSTEM IMPROVEMENT REVENUE BONDS, 2023

DATED: DATE OF INITIAL DELIVERY

DUE: FEBRUARY 1, AS SHOWN ON PAGE i

The City of Seattle, Washington (the "City"), will issue its Drainage and Wastewater System Improvement Revenue Bonds, 2023 (the "Bonds"), as fully registered bonds under a book-entry only system, registered in the name of the Securities Depository.

The Depository Trust Company, New York, New York ("DTC") will act as initial Securities Depository for the Bonds. Individual purchases of the Bonds will be made in Book-Entry Form, in the denomination of \$5,000 or any integral multiple thereof within a single maturity. Purchasers will not receive certificates representing their interest in the Bonds. Interest on the Bonds is payable semiannually on each February 1 and August 1, beginning August 1, 2023. The principal of and interest on the Bonds are payable by the fiscal agent of the State of Washington (the "Bond Registrar") (currently U.S. Bank Trust Company, National Association) to DTC, which is obligated in turn to remit such payments to its participants for subsequent disbursement to Beneficial Owners of the Bonds, as described in "Description of the Bonds—Registration and Book-Entry Form" and in Appendix E.

The Bonds are being issued to pay for part of the costs of various projects of the City's Drainage and Wastewater System, and to pay the costs of issuing the Bonds. See "Use of Proceeds."

The Bonds are subject to redemption prior to maturity as described herein. See "Description of the Bonds—Redemption of Bonds."

The Bonds are special limited obligations of the City payable from and secured solely by the Net Revenue of the Drainage and Wastewater System (including all utility local improvement district assessments pledged to Parity Bonds) and by money in the Parity Bond Account and the subaccounts therein (including the Reserve Subaccount). Net Revenue is pledged to make the payments into the Parity Bond Account and the Reserve Subaccount required by the Bond Documents, which pledge constitutes a charge and lien upon such Net Revenue prior and superior to all other liens and charges whatsoever. The Bonds are on a parity of lien with the Outstanding Parity Bonds and all Future Parity Bonds, without preference or priority of right or lien. Upon the redemption or defeasance of certain of the Outstanding Parity Bonds, the Bond Documents provide that the Bonds will cease to be secured by the Reserve Subaccount. See "Security for the Bonds."

**The Bonds do not constitute general obligations of the City, the State of Washington (the "State"), or any political subdivision of the State, or a lien or charge upon any general fund or upon any money or other property of the City, the State, or any political subdivision of the State not specifically pledged thereto by the legislation authorizing the issuance of the Bonds. Neither the full faith and credit nor the taxing power of the City, nor any revenues of the City derived from sources other than the Drainage and Wastewater System, are pledged to the payment of the Bonds.**

The Bonds are offered for delivery by the Purchaser, when, as, and if issued, subject to the approving legal opinion of Stradling Yocca Carlson & Rauth, a Professional Corporation, Seattle, Washington, Bond Counsel. The form of Bond Counsel's opinion is attached hereto as Appendix B. Bond Counsel will also act as Disclosure Counsel to the City. It is expected that the Bonds will be ready for delivery at DTC's facilities in New York, New York, or to the Bond Registrar on behalf of DTC for closing by Fast Automated Securities Transfer, on or about June 8, 2023.

*This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire official statement to obtain information essential to the making of an informed investment decision.*

Dated: \_\_\_\_\_

(1) Preliminary, subject to change.

This is a Preliminary Official Statement, subject to correction and change. The City has authorized the distribution of the Preliminary Official Statement to prospective purchasers and others. Upon the sale of the Bonds, the City will complete and deliver an Official Statement substantially in this form.

*The information in this Official Statement has been compiled from official and other sources considered reliable and, while not guaranteed as to accuracy, is believed by the City to be correct as of its date. The City makes no representation regarding the accuracy or completeness of the information in Appendix E—Book-Entry Transfer System, which has been obtained from DTC’s website, or other information provided by parties other than the City. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made by use of this Official Statement shall, under any circumstances, create any implication that there has been no change in the affairs of the City since the date hereof.*

*No dealer, broker, salesperson, or other person has been authorized by the City to give any information or to make any representations with respect to the Bonds other than those contained in this Official Statement and, if given or made, such information or representations must not be relied upon as having been authorized by the City. This Official Statement does not constitute an offer to sell or a solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.*

*The Bonds have not been registered under the Securities Act of 1933, as amended, and the Bond Documents have not been qualified under the Trust Indenture Act of 1939, as amended, in reliance upon exemptions contained in such acts. The Bonds have not been recommended by any federal or state securities commission or regulatory authority. Furthermore, the Securities and Exchange Commission has not confirmed the accuracy or determined the adequacy of this Official Statement. Any representation to the contrary may be a criminal offense.*

*The presentation of certain information, including tables of revenues and expenses, is intended to show recent historical information and is not intended to indicate future or continuing trends in the financial position or other affairs of the City. No representation is made that past experience, as it might be shown by such financial and other information, will necessarily continue or be repeated in the future.*

*The information set forth in the Drainage and Wastewater System’s 2022 Audited Financial Statements, which are included as Appendix C, speaks only as of the date of those statements and is subject to revision or restatement in accordance with applicable accounting principles and procedures. The City specifically disclaims any obligation to update this information except to the extent described under “Continuing Disclosure Agreement.”*

*Certain statements contained in this Official Statement do not reflect historical facts, but rather are forecasts and “forward-looking statements.” No assurance can be given that the future results shown herein will be achieved, and actual results may differ materially from the forecasts shown. In this respect, the words “estimate,” “forecast,” “project,” “anticipate,” “expect,” “intend,” “believe,” and other similar expressions are intended to identify forward-looking statements. The forward-looking statements in this Official Statement are subject to risks and uncertainties that could cause actual results to differ materially from those expressed in or implied by such statements. All estimates, projections, forecasts, assumptions, and other forward-looking statements are expressly qualified in their entirety by the cautionary statements set forth in this Official Statement. These forward-looking statements speak only as of the date they were prepared. The City specifically disclaims any obligation to update any forward-looking statements to reflect occurrences or unanticipated events or circumstances after the date of this Official Statement, except as otherwise expressly provided in “Continuing Disclosure Agreement.”*

*CUSIP® is a registered trademark of the American Bankers Association. CUSIP Global Services (“CGS”) is managed on behalf of the American Bankers Association by FactSet Research Systems Inc. Copyright(c) 2023 CUSIP Global Services. All rights reserved. CUSIP numbers have been assigned by an independent company not affiliated with the City and are provided solely for convenience and reference. The CUSIP number for a specific maturity is subject to change after the issuance of the Bonds. The City takes no responsibility for the accuracy of the CUSIP numbers.*

*The order and placement of materials in this Official Statement, including the appendices, are not to be deemed to be a determination of relevance, materiality, or importance, and this Official Statement, including the appendices, must be considered in its entirety. The offering of the Bonds is made only by means of this entire Official Statement.*

*The website of the City or any City department or agency is not part of this Official Statement, and investors should not rely on information presented on the City’s website, any social media account, or any other internet presence referenced herein, in determining whether to purchase the Bonds. Information appearing on any such website, social media account, or any other internet presence is not incorporated by reference in this Official Statement.*

*This Preliminary Official Statement, as of its date, is in a form “deemed final” by the City for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1) but is subject to revision, amendment, and completion in a final Official Statement which will be available within seven business days of the sale date.*

## MATURITY SCHEDULE

\$96,465,000<sup>(1)</sup>

THE CITY OF SEATTLE, WASHINGTON  
DRAINAGE AND WASTEWATER SYSTEM IMPROVEMENT REVENUE BONDS, 2023

<u>Due February 1</u>	<u>Amounts<sup>(1)</sup></u>	<u>Interest Rates</u>	<u>Yields</u>	<u>Prices</u>	<u>CUSIP Numbers</u>
2024	\$ 1,420,000				
2025	1,490,000				
2026	1,565,000				
2027	1,645,000				
2028	1,730,000				
2029	1,820,000				
2030	1,915,000				
2031	2,010,000				
2032	2,115,000				
2033	2,225,000				
2034	2,340,000 <sup>(2)</sup>				
2035	2,460,000 <sup>(2)</sup>				
2036	2,585,000 <sup>(2)</sup>				
2037	2,715,000 <sup>(2)</sup>				
2038	2,855,000 <sup>(2)</sup>				
2039	3,000,000 <sup>(2)</sup>				
2040	3,155,000 <sup>(2)</sup>				
2041	3,315,000 <sup>(2)</sup>				
2042	3,485,000 <sup>(2)</sup>				
2043	3,665,000 <sup>(2)</sup>				
2044	3,855,000 <sup>(2)</sup>				
2045	4,050,000 <sup>(2)</sup>				
2046	4,260,000 <sup>(2)</sup>				
2047	4,480,000 <sup>(2)</sup>				
2048	4,710,000 <sup>(2)</sup>				
2049	4,955,000 <sup>(2)</sup>				
2050	5,225,000 <sup>(2)</sup>				
2051	5,505,000 <sup>(2)</sup>				
2052	5,800,000 <sup>(2)</sup>				
2053	6,115,000 <sup>(2)</sup>				

(1) Preliminary, subject to change.

(2) These amounts will constitute principal maturities of the Bonds unless Term Bonds are specified by the successful bidder, in which case the amounts so specified will constitute sinking fund requirements of the Term Bonds.

**THE CITY OF SEATTLE**

**MAYOR AND CITY COUNCIL**

Bruce A. Harrell	Mayor
<b>Council Member</b>	<b>Term Expiration</b>
Lisa Herbold <sup>(1)</sup>	2023
Debora Juarez <sup>(1)</sup>	2023
Andrew Lewis	2023
Tammy Morales	2023
Teresa Mosqueda <sup>(2)</sup>	2025
Sara Nelson	2025
Alex Pedersen <sup>(1)</sup>	2023
Kshama Sawant <sup>(1)</sup>	2023
Dan Strauss	2023

**CITY ADMINISTRATION**

Jamie L. Carnell	Interim Director of Finance
Ann Davison	City Attorney

**SEATTLE PUBLIC UTILITIES**

Andrew Lee	General Manager/Chief Executive Officer
Paula Laschober	Chief Financial Officer/Deputy Director of Financial and Risk Services
Idris Beaugard	Deputy Director of People, Culture, and Community
Keri Burchard-Juarez	Deputy Director for Project Delivery and Engineering
Ellen Stewart	Deputy Director for Drainage and Wastewater Line of Business
Jeff Fowler	Deputy Director for Solid Waste Line of Business
Alex Chen	Deputy Director for Water Line of Business and Shared Services

**BOND COUNSEL AND DISCLOSURE COUNSEL**

Stradling Yocca Carlson & Rauth, a Professional Corporation  
Seattle, Washington

**MUNICIPAL ADVISOR**

Piper Sandler & Co.  
Seattle, Washington

**BOND REGISTRAR**

Washington State Fiscal Agent  
(currently U.S. Bank Trust Company, National Association)

- 
- (1) These Council Members have announced that they do not intend to seek re-election when their terms expire.  
(2) Council Member Mosqueda has announced her candidacy for a King County Council position that will be on the ballot in November 2023. If elected, she will resign from her position on the Seattle City Council prior to the expiration of her term.

## TABLE OF CONTENTS

	PAGE
OFFICIAL NOTICE OF BOND SALE.....	v
INTRODUCTION .....	1
DESCRIPTION OF THE BONDS .....	1
Authorization for the Bonds.....	1
Principal Amounts, Dates, Interest Rates, and Maturities .....	2
Registration and Book-Entry Form .....	2
Payment of Bonds.....	2
Redemption of Bonds.....	3
Purchase .....	4
Failure to Pay Bonds .....	4
Refunding or Defeasance of Bonds.....	4
Defaults and Remedies; No Acceleration of the Bonds .....	5
USE OF PROCEEDS .....	5
Purpose .....	5
Sources and Uses of Funds .....	5
SECURITY FOR THE BONDS.....	5
Pledge of Net Revenue.....	5
Reserve Subaccount.....	6
Outstanding Parity Bonds .....	7
State Loan Program Obligations .....	8
Additional Obligations.....	9
Rate Covenant.....	10
Rate Stabilization Account.....	10
Other Covenants.....	11
Separate Utility Systems .....	11
Combined Utility Systems .....	11
Debt Service Requirements.....	11
SEATTLE PUBLIC UTILITIES .....	13
Administrative Structure .....	13
Management.....	13
Employment Retirement System and Employee Relations.....	15
Operating and Fiscal Impacts of COVID-19 Pandemic .....	15
DRAINAGE AND WASTEWATER SYSTEM.....	16
Historical Information.....	16
Wastewater Services .....	16
Drainage Services .....	20
Billing .....	22
Regulations .....	23
Financial Policies.....	25
Financial Performance .....	25
Management Discussion and Analysis of Operating Results .....	28
Strategic Business Plan .....	28
Capital Improvement Program.....	28
Risk Management and Quality Assurance .....	32
Endangered Species Act and Regional Needs Assessment .....	32
Environmental Liabilities.....	32
Climate Change.....	34
Emergency Operations Plan.....	34
THE CITY OF SEATTLE.....	35
Municipal Government .....	35
Budgeting and Forecasting.....	35
Fiscal Reserves .....	36
Financial Management.....	37
Investments .....	38
Risk Management .....	39
Pension Plans .....	39
Other Post-Employment Benefits.....	48
State Paid Family and Medical Leave Insurance.....	48
State Long-Term Care Services and Supports Benefit Program .....	49
Labor Relations.....	49
Emergency Management and Preparedness .....	50

**TABLE OF CONTENTS (CONTINUED)**

	<b>PAGE</b>
Climate Change.....	50
Cyber Security .....	51
OTHER CONSIDERATIONS.....	52
Public Health Emergencies .....	52
Public Safety .....	52
Federal Policy Risk and Other Federal Funding Considerations.....	53
INITIATIVE AND REFERENDUM.....	53
State-Wide Measures .....	53
Local Measures .....	53
LEGAL AND TAX INFORMATION.....	54
No Litigation Relating to the Bonds .....	54
Other Litigation.....	54
Approval of Counsel.....	54
Limitations on Remedies and Municipal Bankruptcies.....	54
Tax Matters .....	55
CONTINUING DISCLOSURE AGREEMENT.....	56
OTHER BOND INFORMATION .....	58
Ratings on the Bonds .....	58
Municipal Advisor .....	59
Purchaser of the Bonds .....	59
Conflicts of Interest.....	59
Official Statement .....	59
BOND ORDINANCE.....	APPENDIX A
FORM OF BOND COUNSEL OPINION .....	APPENDIX B
2022 AUDITED FINANCIAL STATEMENTS OF THE DRAINAGE AND WASTEWATER FUND .....	APPENDIX C
DEMOGRAPHIC AND ECONOMIC INFORMATION.....	APPENDIX D
BOOK-ENTRY TRANSFER SYSTEM.....	APPENDIX E

## OFFICIAL NOTICE OF BOND SALE

\$96,465,000<sup>(1)</sup>

### THE CITY OF SEATTLE, WASHINGTON

### DRAINAGE AND WASTEWATER SYSTEM IMPROVEMENT REVENUE BONDS, 2023

Electronic bids for the purchase of The City of Seattle Drainage and Wastewater System Improvement Revenue Bonds, 2023 (the “Bonds”), will be received by the Director of Finance of The City of Seattle, Washington (the “City”), via the BiDCOMP/Parity Electronic Bid Submission System (“Parity”), in the manner described below on

**MAY 23, 2023, NO LATER THAN 7:45 A.M., PACIFIC TIME,**

or such other day or time and under such other terms and conditions as may be established by the Director of Finance and provided to Parity as described under “Modification, Cancellation, Postponement.”

***Bids must be submitted electronically via Parity in accordance with this Official Notice of Bond Sale. For further information about Parity, potential bidders may contact Parity at 212-849-5021. Hard-copy bids will not be accepted.***

No bid will be accepted after the cut-off time for receiving bids specified above. Each bidder (and not the City) is responsible for the timely electronic delivery of its bid. The official time will be determined by the City and not by any bidder or Parity. All proper bids received with respect to the Bonds will be considered and acted on by the City’s Director of Finance, pursuant to a delegation of authority by the City Council. The winning bid for the Bonds is expected to be awarded by the Director of Finance at approximately 1:30 p.m., Pacific Time, on May 23, 2023, upon execution and delivery to the winning bidder of a certificate of bid award for the Bonds (a “Certificate of Bid Award”), in substantially the form attached to this Official Notice of Bond Sale as Exhibit 1.

Bidders are referred to the Preliminary Official Statement for additional information regarding the City, Seattle Public Utilities, the Bonds, the security for the Bonds, and other matters.

#### **Modification, Cancellation, Postponement**

The City may modify the terms of this Official Notice of Bond Sale prior to the sale date to change the principal amounts or the redemption or other provisions or increase or decrease the total principal amount or the amounts of individual maturities of Bonds. Notice of any such modification will be provided to Parity on or before May 22, 2023, and it is the bidder’s responsibility to check for any such modification prior to submitting its bid.

The City may cancel or postpone the date and time for receiving bids for the Bonds at any time prior to the cut-off time for receiving bids. Notice of such cancellation or postponement will be provided to Parity as soon as practicable following such cancellation or postponement.

As an accommodation to bidders, telephone, or electronic notice of any modification, cancellation, or postponement will be given to any prospective bidder requesting such notice from the City’s Municipal Advisor at the address and phone number provided under “Contact Information” below. Failure of any bidder to receive such notice will not affect the legality of the sale.

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(1) Preliminary, subject to change.

## CONTACT INFORMATION

Office of City Finance	Kristi Beattie, Director of Debt Management, City of Seattle (206) 233-0026 <i>kristi.beattie@seattle.gov</i>
Municipal Advisor	Rob Shelley, Piper Sandler & Co. Office phone: (206) 628-2879 Day of sale phone: (206) 601-2249 <i>robert.shelley@psc.com</i>
Bond Counsel	Alice Ostdiek, Stradling Yocca Carlson & Rauth, P.C. (206) 829-3002 <i>aostdiek@stradlinglaw.com</i>

## DESCRIPTION OF THE BONDS

### **Bond Details**

The Bonds will be dated the date of their initial delivery. Interest on the Bonds is payable semiannually on each February 1 and August 1, beginning August 1, 2023.

### **Registration and Book-Entry Form**

The Bonds will be issued only in registered form as to both principal and interest by the fiscal agent of the State (the “Bond Registrar”), currently U.S. Bank Trust Company, National Association, in Seattle, Washington (or such other fiscal agent or agents as the State may from time to time designate). The Bonds initially will be issued in Book-Entry Form and registered in the name of the Securities Depository, which is defined in the Bond Documents as the Depository Trust Company, New York, New York (“DTC”), or any successor thereto.



## Election of Maturities

The successful bidder for the Bonds shall designate whether some or all of the principal amounts of the Bonds maturing on and after February 1, 2034, shall be retired as shown in the table below as serial bonds maturing in such year or as sinking fund requirements of Term Bonds maturing in the years specified by the bidder. Term Bonds, if any, must consist of the total principal payments of two or more consecutive years and mature in the latest of those years.

<u>Years</u> <u>(February 1)</u>	<u>Serial Maturities</u> <u>or Amortization</u> <u>Installments<sup>(1)</sup></u>	<u>Years</u> <u>(February 1)</u>	<u>Serial Maturities</u> <u>or Amortization</u> <u>Installments<sup>(1)</sup></u>
2024	\$ 1,420,000	2039	\$ 3,000,000 <sup>(2)</sup>
2025	1,490,000	2040	3,155,000 <sup>(2)</sup>
2026	1,565,000	2041	3,315,000 <sup>(2)</sup>
2027	1,645,000	2042	3,485,000 <sup>(2)</sup>
2028	1,730,000	2043	3,665,000 <sup>(2)</sup>
2029	1,820,000	2044	3,855,000 <sup>(2)</sup>
2030	1,915,000	2045	4,050,000 <sup>(2)</sup>
2031	2,010,000	2046	4,260,000 <sup>(2)</sup>
2032	2,115,000	2047	4,480,000 <sup>(2)</sup>
2033	2,225,000	2048	4,710,000 <sup>(2)</sup>
2034	2,340,000 <sup>(2)</sup>	2049	4,955,000 <sup>(2)</sup>
2035	2,460,000 <sup>(2)</sup>	2050	5,225,000 <sup>(2)</sup>
2036	2,585,000 <sup>(2)</sup>	2051	5,505,000 <sup>(2)</sup>
2037	2,715,000 <sup>(2)</sup>	2052	5,800,000 <sup>(2)</sup>
2038	2,855,000 <sup>(2)</sup>	2053	6,115,000 <sup>(2)</sup>

- (1) Preliminary, subject to change. See “Bidding Information and Award—Adjustment of Principal Amounts and Bid Price After Receipt of Bids” below for a description of the City’s right to adjust the principal amounts after the bids are received
- (2) These amounts will constitute principal maturities of the Bonds unless Term Bonds are specified by the successful bidder, in which case the amounts so specified will constitute sinking fund requirements of Term Bonds.

## Redemption

*Optional Redemption.* The Bonds maturing on and before February 1, 2033, are not subject to redemption prior to maturity. The City reserves the right and option to redeem Bonds maturing on and after February 1, 2034, prior to their stated maturity dates at any time on or after February 1, 2033, as a whole or in part, at a price equal to the principal amount to be redeemed plus accrued interest to the date fixed for redemption. See “Description of the Bonds—Redemption of Bonds—Optional Redemption” in the Preliminary Official Statement.

*Mandatory Redemption.* As indicated on the schedule above, Bonds that are designated by the successful bidder as Term Bonds will be subject to sinking fund requirements. See “Description of the Bonds—Redemption of Bonds—Mandatory Redemption” in the Preliminary Official Statement.

*Selection of Bonds for Redemption.* If fewer than all of the Bonds are to be redeemed prior to maturity, the selection of such Bonds for redemption shall be made as described under “Description of the Bonds—Redemption of Bonds—Selection of Bonds for Redemption” in the Preliminary Official Statement.

## Purpose

The Bonds are being issued to pay for part of the costs of various projects of the City’s Drainage and Wastewater System and to pay the costs of issuing the Bonds.

## Security

The Bonds are special limited obligations of the City payable from and secured solely by the Net Revenue of the Drainage and Wastewater System (including all utility local improvement district assessments pledged to Parity Bonds) and by money in the Drainage and Wastewater System Parity Bond Account (the “Parity Bond Account”) and the subaccounts therein (including the Reserve Subaccount). Net Revenue is pledged to make the payments into the

Parity Bond Account and the Reserve Subaccount required by the Bond Documents, which pledge constitutes a charge and lien upon such Net Revenue prior and superior to all other liens and charges whatsoever. The Bonds are on a parity of lien with the Outstanding Parity Bonds and all Future Parity Bonds, without preference or priority of right or lien. Upon the redemption or defeasance of certain of the Outstanding Parity Bonds, the Bond Documents provide that the Bonds will cease to be secured by the Reserve Subaccount. See “Security for the Bonds” in the Preliminary Official Statement.

*The Bonds do not constitute general obligations of the City, the State of Washington (the “State”), or any political subdivision of the State, or a lien or charge upon any general fund or upon any money or other property of the City, the State, or any political subdivision of the State not specifically pledged thereto by the legislation authorizing the issuance of the Bonds. Neither the full faith and credit nor the taxing power of the City, nor any revenues of the City derived from sources other than the Drainage and Wastewater System, are pledged to the payment of the Bonds.*

## **BIDDING INFORMATION AND AWARD**

Bidders are invited to submit bids for the purchase of the Bonds fixing the interest rate or rates that the Bonds will bear. Interest rates included as part of a bid shall be in multiples of 1/8 or 1/20 of 1%, or any combination thereof. No interest rate greater than 5.25% is allowed for any maturity of the Bonds. The minimum interest rate allowed for each maturity of the Bonds maturing on February 1 in the years 2024 through and including 2033 is 4%. The minimum interest rate allowed for each maturity of the Bonds maturing on February 1 in the years 2034 through and including 2053 is 5%. No more than one interest rate may be fixed for any one maturity of the Bonds.

No bid will be considered for the Bonds that is less than an amount equal to 107% of the par value of the Bonds nor more than an amount equal to 117% of the par value of the Bonds.

Bids for the Bonds must be unconditional. No bid for less than the entire offering of the Bonds will be accepted. Bids may not be withdrawn or revised after the cut-off time for receiving bids. The City strongly encourages the inclusion of women and minority business enterprise firms in bidding syndicates.

### **Bidding Process**

Bids for the Bonds must be submitted via Parity. By submitting an electronic bid for the Bonds, each bidder agrees to the following terms and conditions:

- (i) If any provision in this Official Notice of Bond Sale conflicts with information or terms provided or required by Parity, this Official Notice of Bond Sale (including any modifications provided by the City to Parity) shall control.
- (ii) Each bidder is solely responsible for making necessary arrangements to access Parity for purposes of submitting a timely bid in compliance with the requirements of this Official Notice of Bond Sale (including any modifications provided by the City to Parity).
- (iii) The City has no duty or obligation to provide or assure access to Parity, and the City shall not be responsible for the proper operation of Parity, or have any liability for any delays or interruptions or any damages caused by use or attempted use of Parity.
- (iv) Parity is acting as an independent contractor and is not acting for or on behalf of the City.
- (v) The City is not responsible for ensuring or verifying bidder compliance with Parity’s procedures.
- (vi) If the bidder’s bid is accepted by the City, this Official Notice of Bond Sale (including any modifications provided by the City to Parity) and the information that is submitted electronically through Parity, as confirmed by the Certificate of Bid Award, shall form a contract, and the bidder shall be bound by the terms of such contract.
- (vii) Information provided by Parity to bidders shall form no part of any bid or of any contract between the successful bidder and the City unless that information is included in this Official Notice of Bond Sale, as may be modified and/or amended by the City.

## **Good Faith Deposit**

The winning bid must be backed by a good faith deposit in the amount of \$965,000. The good faith deposit must be paid by federal funds wire transfer within 90 minutes after notice from the City's Municipal Advisor to the apparent successful bidder for the Bonds. Wiring instructions will be provided to the apparent successful bidder at the time of the notice from the City.

The good faith deposit for the Bonds shall be retained by the City as security for the performance of the apparent successful bidder and shall be applied to the purchase price of the Bonds upon the delivery of the Bonds to the apparent successful bidder. Pending delivery of the Bonds, the good faith deposit may be invested for the sole benefit of the City. If the Bonds are ready for delivery and the apparent successful bidder fails or neglects to complete the purchase of the Bonds within 30 days following the acceptance of its bid, the good faith deposit shall be retained by the City as reasonable liquidated damages and not as a penalty.

## **Award**

The Bonds will be sold to the bidder making a bid for the Bonds that conforms to the terms of the offering and is, based on the City's determination of the lowest true interest cost, the best bid. The true interest cost will be the rate that, when used to discount to the date of the Bonds all future payments of principal and interest (using semiannual compounding and a 30/360-day basis), produces an amount equal to the bid amount for the Bonds, without regard to the interest accrued to the date of the Bonds. The true interest cost calculations for the Bonds will be performed by the City's Municipal Advisor, and the City will base its determination of the best bid for the Bonds solely on such calculations. If there are two or more equal bids for the Bonds and those bids are the best bids received, the Director of Finance will determine by random selection which bid will be accepted.

The apparent successful bidder for the Bonds will be notified on behalf of the City and must provide a good faith deposit as described above. The bid for the Bonds shall be considered awarded upon the receipt by the City of the good faith deposit and the execution and delivery of the Certificate of Bid Award by the Director of Finance, acting on behalf of the City. The form of the Certificate of Bid Award is attached to this Official Notice of Bond Sale as Exhibit 1.

The City reserves the right to reject any or all bids submitted and to waive any formality or irregularity in any bid or the bidding process. If all bids for the Bonds are rejected, then the Bonds may be sold in the manner provided by law. Any bid presented after the cut-off time for receiving bids will not be accepted.

## **Adjustment of Principal Amounts and Bid Price After Receipt of Bids**

The City reserves the right to increase or decrease the preliminary aggregate principal amount of the Bonds shown on Parity by an amount not to exceed 10% of the aggregate principal amount of the Bonds after the cut-off time for receiving bids. The City also reserves the right to increase or decrease the preliminary principal amount of any maturity of the Bonds shown on Parity by an amount not to exceed 15% of the preliminary principal amount of that maturity after the cut-off time for receiving bids.

If the preliminary principal amount of the Bonds is adjusted by the City, the price bid by the successful bidder for the Bonds will be adjusted by the City on a proportionate basis to reflect an increase or decrease in the principal amount and maturity schedule. In the event that the City elects to increase or decrease the principal amount of the Bonds after receiving bids, the underwriter's discount, expressed in dollars per thousand, will be held constant. The City will not be responsible in the event and to the extent that any adjustment affects (i) the net compensation to be realized by the successful bidder, or (ii) the true interest cost of the winning bid or its ranking relative to other bids.

## **Issue Price Information**

*Establishment of Issue Price.* By submitting a bid for the Bonds, the winning bidder agrees to assist the City in establishing the issue price of the Bonds and to execute and deliver to the City at closing an "issue price" or similar certificate ("Issue Price Certificate") setting forth the reasonably expected initial offering price to the public or the sales price or prices of the Bonds, together with the supporting pricing wires or equivalent communications. **By submitting a bid, the winning bidder agrees to observe the "hold-the-offering-price" rule (defined below) if the Competitive Sale Safe Harbor (defined below) does not apply on the sale date. Bids will not be accepted if they are subject to cancellation in the event that the Competitive Sale Safe Harbor does not apply.**

The City has attached to this Official Notice of Bond Sale as Exhibits 2 and 3 two alternatives for the form of Issue Price Certificate. Exhibit 2 reflects the form that would be used if the safe harbor described in Treasury Regulations Section 1.148-1(f)(3)(i) (the “Competitive Sale Safe Harbor”) is applicable on the sale date; Exhibit 3 reflects the form that would be used if the Competitive Sale Safe Harbor is inapplicable, in which case the City will require that the winning bidder observe the “hold-the-offering-price” rule. The winning bidder agrees to execute the appropriate Issue Price Certificate, substantially in the form attached hereto with only such modifications as may be acceptable to the City, and Bond Counsel.

All communications with the City pursuant to this Official Notice of Bond Sale relating to establishing the issue price of the Bonds may be directed to the City’s Municipal Advisor (identified under “Contact Information”). Any notice, report, pricing wire, or equivalent communication that is to be provided to the City to establish the issue price is to be provided to the City’s Municipal Advisor and its Bond Counsel (identified under “Contact Information”).

*Competitive Sale Safe Harbor.* The City intends for the provisions of Treasury Regulations Section 1.148-1(f)(3)(i) (defining “competitive sale” for purposes of establishing the issue price of the Bonds) to apply to the initial sale of the Bonds (the “competitive sale requirements”), because:

- (i) the City will disseminate this Official Notice of Bond Sale to potential underwriters in a manner reasonably designed to reach potential underwriters;
- (ii) all bidders will have an equal opportunity to bid;
- (iii) the City expects to receive bids from at least three underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds; and
- (iv) the City anticipates awarding the sale of the Bonds to the bidder who submits a firm offer to purchase the Bonds at the highest price (or lowest interest cost), as set forth in this Official Notice of Bond Sale.

Each bid submitted pursuant to this Official Notice of Bond Sale will be considered a firm offer for the purchase of the Bonds, as specified in the bid. The Competitive Sale Safe Harbor will be considered inapplicable if the City and its Bond Counsel determine that the requirements of Treasury Regulations Section 1.148-1(f)(3)(i), including the requirement to receive at least three bids, have not been met.

*Hold-the-Offering-Price Rule Applies if Competitive Sale Safe Harbor Not Met.* If the competitive sale requirements are not satisfied, the City will so advise the winning bidder. The City, in its sole discretion, on a maturity-by-maturity basis, may determine to treat:

- (i) the first price at which 10% of a maturity of the Bonds (the “10% test”) is sold to the public as the issue price of that maturity; and/or
- (ii) the initial offering price to the public as of the sale date of any maturity of the Bonds as the issue price of that maturity (the “hold-the-offering-price rule”).

The winning bidder must advise the City, as soon as practicable following the notice of award, if any maturity of the Bonds satisfies the 10% test as of the date and time of the award of the Bonds. The City will promptly advise the winning bidder, if practicable, at or before the time of award of the Bonds, which maturities of the Bonds will be subject to the 10% test or subject to the hold-the-offering-price rule. If, prior to the time of the award, the winning bidder has not advised the City that any maturity satisfies the 10% test, the bidder should assume that all maturities will be subject to the hold-the-offering-price rule. Bids will **not** be accepted if they are subject to cancellation upon determination by the City to apply the hold-the-offering-price rule to any maturity of the Bonds. **Bidders should prepare their bids on the assumption that some or all of the maturities of the Bonds will be subject to the hold-the-offering-price rule in order to establish the issue price of the Bonds.**

By submitting a bid, the winning bidder agrees that, in the event that the City determines to apply the hold-the-offering-price rule, it will:

- (i) confirm that the underwriters have offered or will offer the Bonds to the public on or before the date of award at the offering price or prices (the “initial offering price”), or at the corresponding yield or yields, set forth in the bid submitted by the winning bidder;
- (ii) agree, on behalf of the underwriters participating in the purchase of the Bonds, that the underwriters will neither offer nor sell unsold Bonds of any maturity to which the hold-the-offering-price rule applies to any person at a price that is higher than the initial offering price to the public during the period starting on the

sale date and ending on the earlier of (a) the close of the fifth business day after the sale date (the “End of the Holding Period”), or (b) the date on which the underwriters have sold at least 10% of that maturity of the Bonds to the public at a price that is no higher than the initial offering price to the public; and

- (iii) promptly advise the City when the underwriters have sold 10% of each maturity of the Bonds that is subject to the hold-the-offering-price rule to the public at a price that is no higher than the initial offering price to the public, if that occurs prior to the End of the Holding Period.

*Reliance on Agreements with Participating Underwriters, Dealers, and Broker-Dealers.* In making the representations set forth above, the winning bidder agrees to obtain and, if obtained, may rely on:

- (i) the agreement of each underwriter to comply with the hold-the-offering-price rule, as set forth in an agreement among underwriters and the related pricing wires;
- (ii) if a selling group has been created in connection with the initial sale of the Bonds to the public, the agreement of each dealer who is a member of the selling group to comply with the hold-the-offering-price rule, as set forth in a selling group agreement and the related pricing wires; and
- (iii) if an underwriter is a party to a retail distribution agreement that was employed in connection with the initial sale of the Bonds to the public, the agreement of each broker-dealer that is a party to such agreement to comply with the hold-the-offering-price rule, as set forth in the retail distribution agreement and the related pricing wires.

If appropriate agreements have been obtained, the City acknowledges that each underwriter will be solely liable for its failure to comply with its agreement regarding the hold-the-offering-price rule and that no underwriter will be liable for the failure of any other underwriter, or of any dealer who is a member of a selling group, or of any broker-dealer that is a party to a retail distribution agreement, to comply with its corresponding agreement regarding the hold-the-offering-price rule as applicable to the Bonds.

In addition, by submitting a bid, each bidder confirms that any agreement among underwriters, any selling group agreement, and each retail distribution agreement (to which the bidder is a party) relating to the initial sale of the Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter, each dealer who is a member of the selling group, and each broker-dealer that is a party to such retail distribution agreement, as applicable, to (i) report the prices at which it sells to the public the unsold Bonds of each maturity allotted to it until either it is notified by the winning bidder that the 10% test has been satisfied as to the Bonds of that maturity or the End of the Holding Period, whichever occurs first, and (ii) comply with the hold-the-offering-price rule, if applicable, in each case if and for so long as directed by the winning bidder and as set forth in the related pricing wires.

Further, each bidder confirms that any agreement among underwriters relating to the initial sale of the Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter that is a party to a retail distribution agreement to be employed in connection with the initial sale of the Bonds to the public to require each broker-dealer that is a party to such retail distribution agreement to:

- (i) report the prices at which it sells to the public the unsold Bonds of each maturity allotted to it until either it is notified by the winning bidder or such underwriter that the 10% test has been satisfied as to the Bonds of that maturity or the End of the Holding Period, whichever occurs first; and
- (ii) comply with the hold-the-offering-price rule, if applicable, in each case if and for so long as directed by the winning bidder or such underwriter and as set forth in the related pricing wires.

*Other Terms.* Sales of any Bonds to any person that is a related party to an underwriter will not constitute sales to the public for purposes of the representations of the bidder pursuant to this Official Notice of Bond Sale, including any representations to be made in an Issue Price Certificate. Further, for purposes of this Official Notice of Bond Sale and the Issue Price Certificate:

- (i) “public” means any person other than an underwriter or a related party;
- (ii) “underwriter” means (a) any person that agrees pursuant to a written contract with the City (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the public, and (b) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (a) to participate in the initial sale of the Bonds to the public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the public);

- (iii) a purchaser of any of the Bonds is a “related party” to an underwriter if the underwriter and the purchaser are subject, directly or indirectly, to (a) at least 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (b) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (c) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other); and
- (iv) “sale date” means the date that the Bonds are awarded by the City to the winning bidder.

Questions regarding the form of expected Issue Price Certificate should be directed to the City’s Municipal Advisor or its Bond Counsel. See “Contact Information.”

### **Insurance**

No bid for the Bonds may be conditioned upon obtaining insurance or any other credit enhancement, or upon the City’s acceptance of any of the terms of insurance or other credit enhancement. Any purchase of municipal bond insurance or commitment therefor shall be at the sole option and expense of the bidder, and any increased costs of issuance of the Bonds resulting by reason of such insurance, unless otherwise paid, shall be paid by such bidder, but shall not, in any event, be paid by the City. Any failure of the Bonds to be so insured or of any such policy of insurance to be issued shall not in any way relieve the successful bidder of its contractual obligations arising from the acceptance of its bid.

If the successful bidder purchases insurance for any of the Bonds, the City may require the successful bidder to furnish to the City and Bond Counsel a certificate in form and substance acceptable to Bond Counsel confirming that the present value (calculated using the same yield as the yield on the insured Bonds) of the insurance premium is less than the present value (calculated using the same yield as the yield on the insured Bonds) of the interest cost savings represented by the comparative differences between interest amounts that would have been payable on the various maturities of the insured Bonds at interest rates on the insured Bonds issued with and without the insurance on the insured Bonds.

### **Ratings**

The Bonds have been rated “Aa1” and “AA+” by Moody’s Investors Service, Inc. and S&P Global Ratings, respectively. The City will pay the fees for these ratings; any other ratings are the responsibility of the successful bidder.

## **DELIVERY**

The City will deliver the Bonds (consisting of one certificate for each maturity of the Bonds) to DTC in New York, New York, or to the Bond Registrar on behalf of DTC for closing by Fast Automated Securities Transfer, prior to the date of closing. Closing shall occur within 30 days after the sale date. Settlement shall be in immediately available federal funds on the date of delivery.

If, prior to the delivery of the Bonds, the interest receivable by the owners of the Bonds becomes includable in gross income for federal income tax purposes, or becomes subject to federal income tax other than as described in the Preliminary Official Statement, the successful bidder for the Bonds, at its option, may be relieved of its obligation to purchase the Bonds and in that case the good faith deposit accompanying its bid will be returned without interest.

The City will furnish to the successful bidder for the Bonds one electronic transcript of proceedings; additional transcripts, if requested, will be furnished at the successful bidder’s cost.

### **Legal Opinion**

The approving legal opinion of Stradling Yocca Carlson & Rauth, a Professional Corporation, Seattle, Washington, Bond Counsel, with respect to the Bonds will be provided to the successful bidder for the Bonds at the time of the delivery of the Bonds. The form of Bond Counsel’s opinion is attached to the Preliminary Official Statement as Appendix B. A no-material-litigation certificate from the City will be included in the closing documents for the Bonds.

## **CUSIP Numbers**

It is anticipated that a CUSIP identification number will appear on each Bond, but neither the failure to insert such number nor any error with respect thereto shall constitute cause for a failure or refusal by the successful bidder for the Bonds to accept delivery of and pay for the Bonds in accordance with the terms of this Official Notice of Bond Sale.

*The City's Municipal Advisor is responsible for obtaining CUSIP numbers for the Bonds. The charge of the CUSIP Service Bureau shall be paid by the successful bidder.*

## **OTHER INFORMATION**

### **Continuing Disclosure Agreement**

In order to assist bidders in complying with paragraph (b)(5) of United States Securities and Exchange Commission Rule 15c2-12 ("Rule 15c2-12"), the City will undertake to provide certain annual financial information and notices of the occurrence of certain events. A description of this undertaking and the City's compliance with its prior undertakings is set forth in the Preliminary Official Statement under "Continuing Disclosure Agreement" and also will be set forth in the final Official Statement.

### **Preliminary Official Statement**

The Preliminary Official Statement is in a form that the City has deemed final for the purpose of paragraph (b)(1) of Rule 15c2-12, but is subject to revision, amendment, and completion in a final Official Statement, which the City will deliver, at the City's expense, to the successful bidder through its designated representative not later than seven business days after the City's acceptance of the successful bidder's bid, in sufficient quantities to permit the successful bidder to comply with Rule 15c2-12.

By submitting the successful bid for the Bonds, the successful bidder's designated senior representative agrees:

- (i) to provide to the City's Municipal Advisor, in writing, within 24 hours after the acceptance of the bid, pricing and other related information, including Initial Reoffering Prices of the Bonds, necessary for completion of the final Official Statement (see also "Bidding Information and Award—Issue Price Information");
- (ii) to disseminate to all members of the underwriting syndicate, if any, copies of the final Official Statement, including any amendments or supplements prepared by the City;
- (iii) to take any and all actions necessary to comply with applicable rules of the Securities and Exchange Commission and Municipal Securities Rulemaking Board governing the offering, sale, and delivery of the Bonds to ultimate purchasers, including the delivery of a final Official Statement to each investor who purchases Bonds; and
- (iv) to file the final Official Statement or cause it to be filed with the Municipal Securities Rulemaking Board within one business day following its receipt from the City.

The Preliminary Official Statement may be obtained from i-Deal Prospectus, a service of i-Deal LLC, at [www.i-dealprospectus.com](http://www.i-dealprospectus.com), telephone (212) 849-5024. In addition, the Preliminary Official Statement may be obtained upon request to the City's Director of Debt Management or its Municipal Advisor. See "Contact Information" in this Official Notice of Bond Sale.

### **Official Statement**

At closing, the City will furnish a certificate of an official or officials of the City, stating that, to the best knowledge of such official(s), as of the date of the Official Statement and as of the date of delivery of the Bonds:

- (i) the information (including financial information) regarding the City contained in the Official Statement was and is true and correct in all material respects and did not and does not contain any untrue statement of a material fact or omit to state a material fact necessary in order to make the statements therein, in light of the circumstances under which they were made, not misleading; and
- (ii) the descriptions and statements, including financial data, of or pertaining to entities other than the City and their activities contained in the Official Statement have been obtained from sources that the City believes to be reliable and the City has no reason to believe that they are untrue in any material respect (however, the City will make no representation regarding Bond Counsel's form of opinion, the information provided by Bond Counsel under "Legal and Tax Information—Limitations on Remedies and Municipal Bankruptcies")

and “—Tax Matters,” or the information provided by or obtained from DTC or from any entity providing bond insurance, reserve insurance, or other credit facility).

DATED at Seattle, Washington, this 15th day of May, 2023.

/s/ Jamie L. Carnell

Jamie L. Carnell  
Interim Director of Finance



**OFFICIAL NOTICE OF BOND SALE—EXHIBIT 1  
FORM OF CERTIFICATE OF BID AWARD**

**THE CITY OF SEATTLE, WASHINGTON  
DRAINAGE AND WASTEWATER SYSTEM IMPROVEMENT REVENUE BONDS, 2023**

With respect to the above-captioned bonds (the “Bonds”), the Director of Finance of The City of Seattle, Washington (the “City”), as the Designated Representative authorized to act on behalf of the City pursuant to Ordinance 126715 (the “Bond Ordinance”), certifies as follows:

1. In accordance with the Bond Ordinance, an Official Notice of Bond Sale dated May 15, 2023, has been prepared and distributed, and on May 23, 2023, bids for the purchase of the Bonds were received and reviewed in accordance with the Official Notice of Bond Sale.
2. The sale of the Bonds is hereby awarded to \_\_\_\_\_ (the “Purchaser”), the Purchaser’s bid being the best responsive bid determined by the method of calculation set forth in the Official Notice of Bond Sale as follows:

Aggregate Principal Amount:	\$
less Underwriter’s Discount:	()
[plus/less] original issue [premium/(discount)]:	_____
Aggregate Purchase Price:	\$ _____
True Interest Cost:	%
Aggregate Purchase Price (% of Aggregate Principal Amount):	%

A copy of the Purchaser’s bid setting forth interest rates and purchase price for the Bonds is attached hereto as Schedule A. A summary reflecting the resizing of the Purchaser’s bid in accordance with the Official Notice of Bond Sale is as follows:

**Maturity Dates, Principal Amounts, Interest Rates and Prices**

<b>Due February 1</b>	<b>Amount</b>	<b>Interest Rate</b>	<b>Price</b>	<b>Due February 1</b>	<b>Amount</b>	<b>Interest Rate</b>	<b>Price</b>
2024				2039			
2025				2040			
2026				2041			
2027				2042			
2028				2043			
2029				2044			
2030				2045			
2031				2046			
2032				2047			
2033				2048			
2034				2049			
2035				2050			
2036				2051			
2037				2052			
2038				2053			

- (1) Term Bonds.
- (2) Priced to call date of February 1, 2033.

**Redemption Provisions**

*Optional Redemption.* The Bonds maturing on February 1 in the years 2024 through 2033, inclusive, are not subject to redemption prior to their stated maturity.

The Bonds maturing on or after February 1, 2034, are subject to optional redemption, as a whole or in part (and if in part, with maturities to be selected by the City), on any date on or after February 1, 2033, at a price equal to 100% of the principal amount to be redeemed plus accrued interest, if any, to the date fixed for redemption.

*Mandatory Redemption.* The Bonds maturing in the years 20\_\_ and 20\_\_ are Term Bonds and, if not optionally redeemed or purchased in accordance with the Bond Ordinance, will be called for redemption at a price equal to 100% of the principal amount to be redeemed, plus accrued interest, if any, to the date fixed for redemption, on February 1 in years and amounts as follows:

<u>Mandatory Redemption Years</u>	<u>Mandatory Redemption Amounts</u>	<u>Mandatory Redemption Years</u>	<u>Mandatory Redemption Amounts</u>
20__	\$	20__	\$
20__		20__	
20__		20__	
20__ <sup>(1)</sup>		20__ <sup>(1)</sup>	

(1) Term Bond maturity.

All bids received other than that of the Purchaser are hereby rejected.

THE CITY OF SEATTLE

By: \_\_\_\_\_  
 Jamie L. Carnell, Interim Director of Finance  
 Date: \_\_\_\_\_ Time: \_\_\_\_\_

Acknowledged by:  
 [PURCHASER]

By: \_\_\_\_\_  
 Name: \_\_\_\_\_  
 Title: \_\_\_\_\_

**OFFICIAL NOTICE OF BOND SALE—EXHIBIT 2  
FORM OF ISSUE PRICE CERTIFICATE  
COMPETITIVE SALE SAFE HARBOR**

\$96,465,000<sup>(1)</sup>

**THE CITY OF SEATTLE, WASHINGTON  
DRAINAGE AND WASTEWATER SYSTEM IMPROVEMENT REVENUE BONDS, 2023**

The undersigned, on behalf of [NAME OF UNDERWRITER] (“[SHORT NAME OF UNDERWRITER]”) hereby certifies as set forth below with respect to the sale of the above-captioned obligations (the “Bonds”).

**Reasonably Expected Initial Offering Price**

- (i) As of the Sale Date, the reasonably expected initial offering prices of the Bonds to the Public by [SHORT NAME OF UNDERWRITER] are the prices listed in Schedule A (the “Expected Offering Prices”). The Expected Offering Prices are the prices for the maturities of the Bonds used by [SHORT NAME OF UNDERWRITER] in formulating its bid to purchase the Bonds. Attached as Schedule B is a true and correct copy of the bid provided by [SHORT NAME OF UNDERWRITER] to purchase the Bonds.
- (ii) [SHORT NAME OF UNDERWRITER] was not given the opportunity to review other bids prior to submitting its bid.
- (iii) The bid submitted by [SHORT NAME OF UNDERWRITER] constituted a firm offer to purchase the Bonds.

**Defined Terms**

- (i) *Maturity* means Bonds having the same maturity date and credit and payment terms.
- (ii) *Public* means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term “related party” for purposes of this certificate generally means any two or more persons who have greater than 50% common ownership, directly or indirectly.
- (iii) *Sale Date* means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds, as evidenced by the award of the bid submitted pursuant to the Official Notice of Bond Sale. The Sale Date of the Bonds is May 23, 2023.
- (iv) *Underwriter* means (a) [SHORT NAME OF UNDERWRITER], as the winning bidder to purchase the Bonds (and any person that agrees pursuant to a written contract with [SHORT NAME OF UNDERWRITER] as the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (b) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (a) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents [SHORT NAME OF UNDERWRITER]’s interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the City with respect to certain of the representations set forth in the Tax Certificate and with respect to compliance with the federal income tax rules affecting the Bonds, and by Stradling Yocca Carlson & Rauth, a Professional Corporation, in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may provide to the City from time to time relating to the Bonds.

Dated: [ISSUE DATE]

[UNDERWRITER]

By: \_\_\_\_\_  
Name: \_\_\_\_\_

(1) Preliminary, subject to change.

**OFFICIAL NOTICE OF BOND SALE—EXHIBIT 3  
FORM OF ISSUE PRICE CERTIFICATE  
HOLD-THE-OFFERING-PRICE RULE**

\$96,465,000<sup>(1)</sup>

**THE CITY OF SEATTLE, WASHINGTON  
DRAINAGE AND WASTEWATER SYSTEM IMPROVEMENT REVENUE BONDS, 2023**

The undersigned, on behalf of [NAME OF UNDERWRITER/REPRESENTATIVE] (“[SHORT NAME OF UNDERWRITER]”) (the “Representative”), on behalf of itself and [NAMES OF OTHER UNDERWRITERS] (together, the “Underwriting Group”), hereby certifies as set forth below with respect to the sale and issuance of the above-captioned obligations (the “Bonds”).

**Sale of the General Rule Maturities**

As of the date of this certificate, for each Maturity of the General Rule Maturities, the first price at which at least 10% of such Maturity was sold to the Public is the respective price listed in Schedule A.

**Initial Offering Price of the Hold-the-Offering-Price Maturities**

- (i) [SHORT NAME OF UNDERWRITER][The Underwriting Group] offered the Hold-the-Offering-Price Maturities to the Public for purchase at the respective initial offering prices listed in Schedule A (the “Initial Offering Prices”) on or before the Sale Date. A copy of the pricing wire or equivalent communication for the Bonds is attached to this certificate as Schedule B.
- (ii) As set forth in the Official Notice of Bond Sale and bid award, [SHORT NAME OF UNDERWRITER][the members of the Underwriting Group] [has][have] agreed in writing that (i) for each Maturity of the Hold-the-Offering-Price Maturities, it would neither offer nor sell any of the Bonds of such Maturity to any person at a price that is higher than the Initial Offering Price for such Maturity during the Holding Period for such Maturity (the “hold-the-offering-price rule”), and (ii) any selling group agreement shall contain the agreement of each dealer who is a member of the selling group, and any retail distribution agreement shall contain the agreement of each broker-dealer who is a party to the retail distribution agreement, to comply with the hold-the-offering-price rule. Pursuant to such agreement, no Underwriter (as defined below) has offered or sold any Maturity of the Hold-the-Offering-Price Maturities at a price that is higher than the respective Initial Offering Price for that Maturity of the Bonds during the Holding Period.

**Defined Terms**

- (i) *General Rule Maturities* means those Maturities of the Bonds listed in Schedule A hereto as the “General Rule Maturities.”
- (ii) *Hold-the-Offering-Price Maturities* means those Maturities of the Bonds listed in Schedule A hereto as the “Hold-the-Offering-Price Maturities.”
- (iii) *Holding Period* means, with respect to a Hold-the-Offering-Price Maturity, the period starting on the Sale Date and ending on the earlier of (i) the close of the fifth business day after the Sale Date, or (ii) the date on which [SHORT NAME OF UNDERWRITER][the Underwriters] [has][have] sold at least 10% of such Hold-the-Offering-Price Maturity to the Public at prices that are no higher than the Initial Offering Price for such Hold-the-Offering-Price Maturity.
- (iv) *Issuer* means The City of Seattle, Washington.
- (v) *Maturity* means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate maturities.
- (vi) *Public* means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term “related party” for

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(1) Preliminary, subject to change.

purposes of this certificate generally means any two or more persons who have greater than 50% common ownership, directly or indirectly.

- (vii) *Sale Date* means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is May 23, 2023.
- (viii) *Underwriter* means (a) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (b) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (a) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents [NAME OF UNDERWRITING FIRM'S][the Representative's] interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with respect to certain of the representations set forth in the Tax Certificate and with respect to compliance with the federal income tax rules affecting the Bonds, and by Stradling Yocca Carlson & Rauth, a Professional Corporation, in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Issuer from time to time relating to the Bonds.

Dated: [ISSUE DATE]

[NAME OF UNDERWRITER/REPRESENTATIVE]

By: \_\_\_\_\_

Name: \_\_\_\_\_

## PRELIMINARY OFFICIAL STATEMENT

\$96,465,000<sup>(1)</sup>

### THE CITY OF SEATTLE, WASHINGTON

### DRAINAGE AND WASTEWATER SYSTEM IMPROVEMENT REVENUE BONDS, 2023

#### INTRODUCTION

The purpose of this Official Statement, which includes the cover, inside cover, and appendices, is to set forth certain information concerning The City of Seattle, Washington (the “City”), a municipal corporation duly organized and existing under and by virtue of the laws of the State of Washington (the “State”), in connection with the offering of \$96,465,000<sup>(1)</sup> aggregate principal amount of its Drainage and Wastewater System Improvement Revenue Bonds, 2023 (the “Bonds”). This Official Statement contains certain information related to such offering and sale concerning the City, the Bonds, Seattle Public Utilities (“SPU”), and the City’s drainage and wastewater system (the “Drainage and Wastewater System”).

Appendix A to this Official Statement is a copy of the ordinance authorizing the Bonds (see “Description of the Bonds—Authorization for the Bonds”). Appendix B is the form of legal opinion of Stradling Yocca Carlson & Rauth, a Professional Corporation, Seattle, Washington (“Bond Counsel”). Appendix C is the audited financial statements of the Drainage and Wastewater Fund as of and for the fiscal year ended December 31, 2022 (the “2022 Financial Statements”). Appendix D provides demographic and economic information for the City. Appendix E is a description provided on its website by The Depository Trust Company, New York, New York (“DTC”), of DTC procedures with respect to book-entry bonds. Capitalized terms that are not defined herein have the meanings set forth in Section 1 of the ordinance attached as Appendix A.

All of the summaries of provisions of the Washington State Constitution (the “State Constitution”) and laws of the State, of ordinances and resolutions of the City, and of other documents contained in this Official Statement, copies of which may be obtained from the City upon request, are subject to the complete provisions thereof and do not purport to be complete statements of such laws or documents. A full review should be made of the entire Official Statement. The offering of the Bonds to prospective investors is made only by means of the entire Official Statement.

*Certain forecast information provided in this Official Statement was prepared by Seattle Public Utilities. Any forecast information speaks only as of the date it was prepared and the reader should exercise caution in relying on such information. Actual results could differ materially.*

#### DESCRIPTION OF THE BONDS

##### Authorization for the Bonds

The Bonds are to be issued by the City pursuant to the State Constitution, chapter 35.92 of the Revised Code of Washington (“RCW”), the Seattle City Charter, Ordinance 126715, passed by the City Council on November 29, 2022 (the “Bond Ordinance”), delegating to the Director of the Office of City Finance within the Department of Finance and Administrative Services (the “Director of Finance”) the authority to execute, on behalf of the City, a certificate of bid award, a pricing certificate (“Pricing Certificate”), and other documents (collectively, the “Bond Documents”) in accordance with the parameters set forth in the Bond Ordinance.

The Bond Ordinance authorizes the issuance of drainage and wastewater system bonds in a maximum aggregate principal amount not to exceed \$173,000,000. The authorization expires on December 31, 2025. The Bonds comprise approximately \$96,465,000<sup>(1)</sup> of this authorization, leaving approximately \$76,535,000<sup>(1)</sup> available under the authorization. The City has available \$70,315,000 remaining under a total authorization of not to exceed \$88,000,000

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(1) Preliminary, subject to change.

established under Ordinance 126482, passed by the City Council on November 22, 2021. The City currently has no plans to issue additional bonds under this authorization prior to its expiration on December 31, 2024. In addition, the City has \$203,203,249 remaining under a total authorization not to exceed \$500,000,000 established under Ordinance 125454, passed by the City Council on November 20, 2017 (as amended by Ordinances 125712 and 126222). The City currently has no plans to issue additional bonds under this authorization prior to its expiration on December 31, 2023.

### **Principal Amounts, Dates, Interest Rates, and Maturities**

The Bonds will be dated the date of their initial issuance and delivery. The Bonds will mature on February 1 in the years and amounts set forth on page i of this Official Statement.

Interest on the Bonds is payable semiannually on each February 1 and August 1, beginning August 1, 2023, at the rates set forth on page i of this Official Statement. Interest on the Bonds will be computed on the basis of a 360-day year consisting of twelve 30-day months.

### **Registration and Book-Entry Form**

*Registrar and Paying Agent.* The Bonds will be issued only in registered form as to both principal and interest. The fiscal agent for the State, currently U.S. Bank Trust Company, National Association, in Seattle, Washington (or such other fiscal agent or agents as the State may from time to time designate) will act as registrar and paying agent for the Bonds (the “Bond Registrar”).

*Book-Entry Form.* The Bonds will be held fully immobilized in Book-Entry Form, registered in the name of the Securities Depository (defined in the Bond Documents as the Depository Trust Company, New York, New York (“DTC”), or any successor thereto) in accordance with the provisions of the Letter of Representations. Neither the City nor the Bond Registrar will have any responsibility or obligation to participants of the Securities Depository or the persons for whom they act as nominees with respect to the Bonds regarding the accuracy of any records maintained by the Securities Depository or its participants of any amount in respect of principal of or interest on the Bonds, or any notice which is permitted or required to be given to Registered Owners under the Bond Ordinance (except such notice as is required to be given by the Bond Registrar to the Securities Depository). Registered ownership of a Bond initially held in Book-Entry Form, or any portion thereof, may not be transferred except (i) to any successor Securities Depository, (ii) to any substitute Securities Depository appointed by the City or such substitute Securities Depository’s successor, or (iii) to any person if the Bond is no longer held in Book-Entry Form. For information about DTC and its book-entry system, see Appendix E—Book-Entry Transfer System. The City makes no representation as to the accuracy or completeness of the information in Appendix E obtained from DTC. Purchasers of the Bonds should confirm this information with DTC or its participants.

*Termination of Book-Entry System.* Upon the resignation of the Securities Depository from its functions as depository, or upon a determination by the Director of Finance to discontinue services of the Securities Depository, the Director of Finance may appoint a substitute Securities Depository. If the Securities Depository resigns from its functions as depository and no substitute Securities Depository can be obtained, or if the Director of Finance determines not to utilize a Securities Depository, then the Bonds no longer will be held in Book-Entry Form and ownership may be transferred only as provided in the Bond Ordinance.

*Lost or Stolen Bonds.* In case any Bond is lost, stolen, or destroyed, the Bond Registrar may authenticate and deliver a new bond or bonds of like amount, date, tenor, and effect to the Registered Owner(s) thereof upon the Registered Owner(s)’ paying the expenses and charges of the City in connection therewith and upon filing with the Bond Registrar evidence satisfactory to the Bond Registrar that such bond or bonds were actually lost, stolen, or destroyed and of Registered Ownership thereof, and upon furnishing the City with indemnity satisfactory to both.

### **Payment of Bonds**

Principal of and interest on each Bond is payable in the manner set forth in the Letter of Representations. No Bonds will be subject to acceleration under any circumstances.

Interest on each Bond not held in Book-Entry Form is payable by electronic transfer on the interest payment date, or by check or draft of the Bond Registrar mailed on the interest payment date to the Registered Owner at the address appearing on the Bond Register on the Record Date. The City, however, is not required to make electronic transfers except pursuant to a request by a Registered Owner in writing received at least ten days prior to the Record Date and at the sole expense of the Registered Owner. Principal of each Bond not held in Book-Entry Form is payable upon presentation and surrender of the Bond by the Registered Owner to the Bond Registrar.

The Bond Ordinance defines “Record Date” as, in the case of each interest or principal payment date, the Bond Registrar’s close of business on the 15th day of the month preceding the interest or principal payment date. With regard to redemption of a Bond prior to its maturity, the Record Date means the Bond Registrar’s close of business on the day prior to the date on which the Bond Registrar sends the notice of redemption to the Registered Owner(s) of the affected Bonds.

**Redemption of Bonds**

*Optional Redemption.* The Bonds maturing on and before February 1, 2033, are not subject to redemption prior to maturity. The City reserves the right and option to redeem Bonds maturing on and after February 1, 2034, prior to their stated maturity dates at any time on and after February 1, 2033, as a whole or in part, at a price equal to 100% of the stated principal amount to be redeemed plus accrued interest to the date fixed for redemption.

*Mandatory Redemption.* If not redeemed or purchased at the City’s option prior to maturity, the Bonds designated as Term Bonds must be redeemed, at a price equal to 100% of the principal amount to be redeemed plus accrued interest, on February 1 in the years and principal amounts as follows:

TERM BONDS		TERM BONDS		TERM BONDS	
Years	Amounts	Years	Amounts	Years	Amounts
(1)		(1)		(1)	

(1) Maturity.

If the City optionally redeems or purchases Term Bonds prior to maturity, the principal amount of those Term Bonds so redeemed or purchased (irrespective of their actual redemption or purchase prices) will be credited against the remaining mandatory redemption installment payments for that Term Bond in the manner directed by the Director of Finance. In the absence of direction by the Director of Finance, credit will be allocated to each mandatory redemption installment payment for that Term Bond on a *pro rata* basis.

*Selection of Bonds for Redemption.* If fewer than all of the outstanding Bonds are to be redeemed at the option of the City, the Director of Finance will select the maturity or maturities to be redeemed. If less than all of the principal amount of a maturity of the Bonds is to be redeemed and such maturity is held in Book-Entry Form, the portion of such maturity to be redeemed will be selected for redemption by the Securities Depository in accordance with the Letter of Representations, and if such maturity is not then held in Book-Entry Form, the portion of such maturity to be redeemed will be selected by the Bond Registrar at random in such manner as the Bond Registrar determines.

All or a portion of the principal amount of any Bond that is to be redeemed may be redeemed in denominations of \$5,000 or integral multiples thereof within a maturity of the Bonds (“Authorized Denominations”). If less than all of the outstanding principal amount of any Bond is redeemed, upon surrender of that Bond to the Bond Registrar, there will be issued to the Registered Owner, without charge, a new Bond (or Bonds, at the option of the Registered Owner) of the same maturity and interest rate in any Authorized Denomination in the aggregate principal amount to remain outstanding.

*Notice of Redemption.* The City must cause notice of any intended redemption of Bonds to be given not less than 20 nor more than 60 days prior to the date fixed for redemption by first-class mail, postage prepaid, to the Registered Owner of any Bond to be redeemed at the address appearing on the Bond Register on the Record Date, and that notice requirement will be deemed to have been fulfilled when notice has been mailed as so provided, whether or not it is actually received by the Owner of any Bond. Interest on Bonds called for redemption will cease to accrue on the date



fixed for redemption unless the Bond or Bonds called are not redeemed when presented pursuant to the call. See “—Registration and Book-Entry Form” and Appendix E.

*Rescission of Notice of Redemption.* In the case of an optional redemption, the notice may state that the City retains the right to rescind the redemption notice and the related optional redemption of the Bonds by giving a notice of rescission to the affected Registered Owners at any time on or prior to the scheduled optional redemption date. Any notice of optional redemption that is rescinded by the Director of Finance will be of no effect, and the Bonds for which the notice of optional redemption has been rescinded will remain outstanding.

### **Purchase**

The City reserves the right and option to purchase any or all of the Bonds offered to the City at any time at any price acceptable to the City plus accrued interest to the date of purchase.

### **Failure to Pay Bonds**

If any Bond is not paid when properly presented at its maturity or redemption date, the City will be obligated to pay interest on that Bond at the same rate provided on that Bond from and after its maturity or redemption date until that Bond, principal, premium, if any, and interest, is paid in full or until sufficient money for its payment in full is on deposit in the Drainage and Wastewater System Parity Bond Account (the “Parity Bond Account”), and that Bond has been called for payment by giving notice of that call to the Registered Owner of that Bond.

### **Refunding or Defeasance of Bonds**

The City may issue refunding bonds pursuant to the laws of the State or use money available from any other lawful source (i) to pay when due the principal of (including premium, if any) and interest on any Bond, or portion thereof, included in a refunding or defeasance plan (the “Defeased Bonds”), (ii) to redeem and retire, release, refund, or defease the Defeased Bonds, and (iii) to pay the costs of such refunding or defeasance. If money and/or Government Obligations (defined below) maturing at a time or times and in an amount sufficient, together with known earned income from the investment thereof, to redeem and retire, release, refund, or defease the defeased Bonds in accordance with their terms are set aside in a special trust fund or escrow account irrevocably pledged to such redemption, retirement, or defeasance (the “Trust Account”), then all right and interest of the Owners of the Defeased Bonds in the covenants of the Bond Ordinance and in the Net Revenue (defined under “Security for the Bonds—Pledge of Net Revenue”) and the funds and accounts pledged to the payment of such Defeased Bonds, other than the right to receive the funds so set aside and pledged, thereafter will cease and become void. Such Owners thereafter have the right to receive payment of the principal of and interest or redemption price on the Defeased Bonds from the Trust Account. After the Trust Account is established and fully funded, the Defeased Bonds will be deemed no longer outstanding and the Director of Finance may then apply any money in any other fund or account established for the payment or redemption of the Defeased Bonds to any lawful purposes. Notice of refunding or defeasance will be given, and selection of Bonds for any partial refunding or defeasance will be conducted, in the manner set forth in the Bond Ordinance for the redemption of Bonds.

The term “Government Obligations” is defined in the Bond Ordinance to include any securities that are then permissible investments under the State law definition of “government obligations” under RCW 39.53.010. In the Pricing Certificate, the City has limited eligibility to the following types of securities (provided that such securities are then permissible under the applicable statute): (i) direct obligations of, or obligations the principal of and interest on which are unconditionally guaranteed by, the United States of America, and bank certificates of deposit secured by such obligations; (ii) bonds, debentures, notes, participation certificates, or other obligations issued by the Banks for Cooperatives, the Federal Intermediate Credit Bank, the Federal Home Loan Bank system, the Export-Import Bank of the United States, Federal Land Banks, or the Federal National Mortgage Association; (iii) public housing bonds and project notes fully secured by contracts with the United States; and (iv) obligations of financial institutions insured by the Federal Deposit Insurance Corporation or the Federal Savings and Loan Insurance Corporation, to the extent insured or to the extent guaranteed as permitted under any other provision of State law.

**Defaults and Remedies; No Acceleration of the Bonds**

The Bond Ordinance does not enumerate events of default or remedies upon an event of default. In the event of a default, Bond owners would be permitted to pursue remedies permitted by State law. See “—Failure to Pay Bonds” above and “Security for the Bonds” below.

The Bonds are not subject to acceleration upon the occurrence of a default. The City, therefore, would be liable only for principal and interest payments as they become due. In the event of multiple defaults in payment of principal of or interest on the Bonds, the Registered Owners would be required to bring a separate action for each such payment not made. This could give rise to a difference in interests between Registered Owners of earlier and later maturing Bonds.

**USE OF PROCEEDS**

**Purpose**

The Bonds are being issued to pay for part of the costs of various projects of the City’s Drainage and Wastewater System, and to pay the costs of issuing the Bonds.

**Sources and Uses of Funds**

The proceeds of the Bonds will be applied as follows:

**TABLE 1  
SOURCES AND USES OF FUNDS**

<b>SOURCES OF FUNDS</b>
Stated Principal Amount of Bonds
Net Original Issue Premium (Discount)
Total Sources of Funds
<b>USES OF FUNDS</b>
Construction Account Deposit
Costs of Issuance <sup>(1)</sup>
Total Uses of Funds

(1) Includes legal fees, financial advisory and rating agency fees, printing costs, underwriter’s discount, and other costs of issuing the Bonds.

**SECURITY FOR THE BONDS**

**Pledge of Net Revenue**

The Bonds are special limited obligations of the City payable from and secured solely by the Net Revenue of the Drainage and Wastewater System (including all utility local improvement district assessments pledged to Parity Bonds (“ULID Assessments”), if any) and by money in the Parity Bond Account and the subaccounts therein. Net Revenue (including ULID Assessments, if any) is pledged to make the payments in respect of the Parity Bonds into the Parity Bond Account and the Reserve Subaccount required by the Bond Documents, which pledge constitutes a charge and lien upon such Net Revenue prior and superior to all other liens and charges whatsoever. Net Revenue is defined as Gross Revenue, less Operating and Maintenance Expense, as defined in the Bond Ordinance. See Appendix A—Bond Ordinance—Section 1.

The Bonds are on a parity of lien with the Outstanding Parity Bonds and all Future Parity Bonds, without preference or priority of right or lien. Upon the redemption or defeasance of certain of the Outstanding Parity Bonds, the Bond Documents provide that the Bonds will cease to be secured by the Reserve Subaccount. The City has covenanted that for as long as any Bond is outstanding, it will not issue any other revenue obligations (or create any special fund or

account therefor) which will have a priority over or which will rank on a parity of lien with the payments required in respect of the Parity Bonds and that it will issue Future Parity Bonds only in accordance with the Bond Documents. See “—Additional Obligations” and Appendix A—Bond Ordinance—Section 13 and Section 17.

The City has reserved the right to combine the Drainage and Wastewater System, including its funds and accounts, with other City utility systems, funds, and accounts. See “—Combined Utility Systems.”

*The Bonds do not constitute general obligations of the City, the State, or any political subdivision of the State, or a lien or charge upon any general fund or upon any money or other property of the City, the State, or any political subdivision of the State not specifically pledged thereto by the Bond Documents. Neither the full faith and credit nor the taxing power of the City, nor any revenues of the City derived from sources other than the Drainage and Wastewater System, are pledged to the payment of the Bonds.*

The Parity Bond Account has been created in the Drainage and Wastewater Fund for the sole purpose of paying the principal of and interest on all Parity Bonds, including the Bonds. So long as any Parity Bonds are outstanding, the City has agreed to set aside and pay into the Parity Bond Account all ULID Assessments on their collection and certain amounts from the Net Revenue of the Drainage and Wastewater System sufficient to pay interest, or principal and interest and sinking fund requirements, due and payable on the Parity Bonds on the payment date and to fund the Reserve Subaccount (see “Reserve Subaccount” below). See Appendix A—Bond Ordinance—Section 15.

### **Reserve Subaccount**

The Reserve Subaccount has been created and maintained as a subaccount within the Parity Bond Account for the purpose of securing the payment of the principal of and interest on all Parity Bonds outstanding. The City has covenanted that it will at all times, so long as any Parity Bonds are outstanding, maintain the Reserve Subaccount at the least of (i) Maximum Annual Debt Service on all Parity Bonds outstanding at the time of calculation, (ii) 1.25 times Adjusted Annual Debt Service on all Parity Bonds outstanding at the time of calculation, or (iii) the sum of 10% of the proceeds of each series of Parity Bonds then outstanding, as of the delivery of each such series (the “Reserve Requirement”), as it is adjusted from time to time, except for withdrawals authorized by the Bond Documents. Under the Bond Documents, the City must fund any increase in the Reserve Requirement due to the issuance of the Bonds by a deposit of Parity Bond proceeds, Net Revenue in no more than five annual installments, or a Reserve Security.

*From and after the Reserve Covenant Date (as defined below), the Reserve Subaccount will secure only such Parity Bonds as are designated as “Covered Parity Bonds” and the Reserve Requirement will be calculated based on debt service relating to Covered Parity Bonds only. **The Bond Documents provide that the Bonds will not be designated as Covered Parity Bonds and, consequently, from and after the Reserve Covenant Date, the Bonds will no longer be secured by the amounts on deposit in the Reserve Subaccount.** See Appendix A—Bond Ordinance—Sections 1, 13 and 15.*

*The Reserve Covenant Date is the earlier to occur of (i) the date on which all of the currently outstanding Drainage and Wastewater Revenue Bonds, 2009A (Taxable Build America Bonds-Direct Payment) (the “2009A Bonds”); Drainage and Wastewater Improvement and Refunding Revenue Bonds, 2014 (the “2014 Bonds”); and Drainage and Wastewater System Improvement and Refunding Revenue Bonds, 2016 (the “2016 Bonds”), are defeased or redeemed in full; or (ii) the date on which the City has obtained consents of the requisite percentage of Registered Owners of Parity Bonds then-outstanding. **The Registered Owners of the outstanding Drainage and Wastewater System Improvement and Refunding Revenue Bonds, 2022 (the “2022 Bonds”) consented to these amendments upon their purchase of the 2022 Bonds. Purchasers of the Bonds are also deemed to have given their consent as of the issue date for the Bonds and will be added to the consents obtained at the issuance of the 2022 Bonds and any other consents obtained in the future.***

Upon the issuance of the Bonds, the Reserve Subaccount is expected to be funded as shown in the following table. Under the Bond Documents, each of the surety policies shown in the following table qualifies as a Reserve Security in order to satisfy the Reserve Requirement, as each issuer was assigned a credit rating in the two highest rating categories at the time of issuance. See Appendix A—Bond Ordinance—Section 1 for definitions of Reserve Security and Qualified Insurance. The existing Reserve Securities and cash on deposit securing the Reserve Subaccount are shown in the following table.

**TABLE 2**  
**CASH AND SURETY BONDS**

Provider	Surety Amount	Expiration	Ratings as of 12/31/2022	
			Moody's	S&P
AMBAC	\$1,577,250	11/01/2027	withdrawn	
NPFG <sup>(1)</sup>	3,572,313	11/01/2029	Baa2	NR
NPFG <sup>(2)</sup>	3,756,104	11/01/2031	Baa2	NR
NPFG <sup>(2)</sup>	3,866,550	07/01/2032	Baa2	NR
NPFG <sup>(1)</sup>	3,538,992	09/01/2034	Baa2	NR
NPFG <sup>(1)</sup>	2,188,810	02/01/2037	Baa2	NR
NPFG <sup>(1)</sup>	<u>5,053,914</u>	02/01/2037	Baa2	NR
<b>Total Surety Bonds</b>	<b>\$23,553,933</b>			
<b>Cash Deposits</b>				
Existing Cash Deposit	<u>\$30,872,471</u>			
<b>Total Cash and Surety Bonds</b>	<b><u>\$54,426,404</u></b>			
<b>Reserve Fund Requirement<sup>(3)</sup></b>	<b>\$51,983,354</b>			

- (1) Reinsured by National Public Finance Guarantee Corp. (a wholly-owned subsidiary of MBIA, Inc.) (“NPFG”).
- (2) Purchased in 2007 independent of a bond issue as a substitution of Reserve Security for cash held in the Reserve Subaccount. Surety originally provided by Financial Guaranty Insurance Company.
- (3) Preliminary, subject to change.

Note: Totals may not add due to rounding.

### Outstanding Parity Bonds

The outstanding 2009A Bonds, 2014 Bonds, 2016 Bonds, the Drainage and Wastewater System Improvement and Refunding Revenue Bonds, 2017 (the “2017 Bonds”), the 2020 WIFIA Bond described below under “—Water Infrastructure Finance and Innovation Act (“WIFIA”),” the Drainage and Wastewater System Improvement and Refunding Revenue Bonds, 2021 (the “2021 Bonds”), and the 2022 Bonds, issued by the City and secured by Net Revenue on a parity of lien with the Bonds collectively are referred to as the “Outstanding Parity Bonds.” The Outstanding Parity Bonds, the Bonds, and any Future Parity Bonds are collectively referred to as the “Parity Bonds.” The following table provides a summary of the Outstanding Parity Bonds.

**TABLE 3**  
**OUTSTANDING PARITY BONDS**

Bond Description	Original Par Amount	Outstanding Principal on 12/31/2022
2009A Bonds	\$ 102,535,000	\$ 83,030,000
2014 Bonds	133,180,000	89,315,000
2016 Bonds	160,910,000	141,405,000
2017 Bonds	234,125,000	201,550,000
2020 WIFIA Bond <sup>(1)</sup>	-	-
2021 Bonds	111,010,000	108,990,000
2022 Bonds	<u>117,165,000</u>	<u>106,420,000</u>
<b>Total</b>	<b>\$ 858,925,000</b>	<b>\$ 730,710,000</b>

- (1) Issued through WIFIA in the amount of \$192,181,651. See “—Water Infrastructure Finance and Innovation Act (“WIFIA”).” As of April 30, 2023, \$8,592,028 has been drawn on the WIFIA Bond and the City expects that the loan will be fully drawn by the end of 2026.

*Water Infrastructure Finance and Innovation Act (“WIFIA”)*. On April 24, 2020, the City entered into a WIFIA Loan Agreement for up to \$192,181,651 (the “2020 WIFIA Bond”) with the U.S. Environmental Protection Agency (the “WIFIA Lender”). The 2020 WIFIA Bond is available to be drawn from time to time in an aggregate principal amount not to exceed \$192,181,651 solely to pay project costs for a large combined sewage storage facility (the “Ship Canal Water Quality Project”). See “Drainage and Wastewater System—Regulations— Combined Sewer Overflow NPDES Permit, Reduction Plan, and Amendments.” The City made its first draw on the 2020 WIFIA Bond on January 15, 2023, in the amount of \$4,571,306, and made a second draw on March 14, 2023, in the amount of \$4,020,722. The City plans to continue making draws throughout 2023 and expects to have fully drawn the 2020 WIFIA Bond by the end of 2026. See “Drainage and Wastewater System—Capital Improvement Program.” The 2020 WIFIA Bond has a final maturity date of July 1, 2055, unless earlier paid, with principal payment dates beginning on July 1, 2026. Amounts drawn bear interest at a fixed rate of 1.01%. The 2020 WIFIA Bond is subject to prepayment at the option of the City at any time at par plus accrued interest to the date of prepayment.

### **State Loan Program Obligations**

The City has eight currently outstanding agreements with State agencies for very low interest rate loans from various State- and federally-funded revolving fund programs, including the State’s Public Works Assistance Account and several programs funded with a combination of State and federal Clean Water Act dollars through the Washington State Department of Ecology (“Ecology”). The loans are used by the City to pay for the construction of capital improvements.

The City’s currently outstanding loans are identified in the table below. All outstanding loans are secured by a lien on Net Revenue of the Drainage and Wastewater System that is junior to the lien of the Parity Bonds. The documents for each loan program differ slightly from one another in various respects. While some of the programmatic documents contain language purporting to permit acceleration, the State Attorney General’s Office has provided guidance that none of these provisions would be enforced in the event of a default. Certain of the loan documents and a State statute relating to the revolving fund loans funded by federal grants purport to permit the State to recapture loan debt service payments from other funds payable to the borrower by the State to make the revolving fund whole in the event of a payment default. It is not clear whether such a provision would be enforceable or, if such recapture were to occur, what funds would be charged or how it would be treated from an accounting standpoint.

**TABLE 4**  
**STATE LOAN PROGRAM OBLIGATIONS**  
**(AS OF DECEMBER 31, 2022)**

<b>Fully Drawn Loans</b>					
<b>Project</b>	<b>Year of Agreement</b>	<b>Maturity</b>	<b>Amount Outstanding</b>	<b>Interest Rate</b>	
High Point	2004	2029	\$ 974,248	1.50%	
Thornton Creek	2004	2024	391,765	0.50%	
South Park	2005	2025	591,368	0.50%	
Thornton Creek	2006	2030	2,940,499	1.50%	
Midvale	2011	2031	1,905,936	0.25%	
Capitol Hill Water Quality	2014	2033	1,185,994	2.60%	
Henderson	2015	2037	28,266,065	2.40%	
Ship Canal Water Quality Project	2019	2042	23,516,493	2.00%	
Ship Canal Water Quality Project	2021	2044	38,835,263	1.20%	
Ship Canal Water Quality Project	2021	2044	27,635,000	1.20%	
Subtotal			\$126,242,631		
<b>Loans in Drawdown Period<sup>(1)</sup></b>					
<b>Project</b>	<b>Year of Agreement</b>	<b>Maturity</b>	<b>Amount Outstanding</b>	<b>Interest Rate</b>	<b>Total Loan Amount</b>
Pearl Street	2020	2039	\$ 8,174,143	1.58%	\$ 10,000,000
Ship Canal Water Quality Project	2021	2044	8,074,370	1.20%	59,000,000
Subtotal			\$ 16,248,513		
Total			\$142,491,144		

(1) Amounts shown in table reflect amount outstanding as of December 31, 2022.

To finance the Ship Canal Water Quality Project, SPU has entered into four federally funded Clean Water State Revolving Fund (“CWSRF”) loans as of December 31, 2022, which are shown in the table above. Together, the 2020 WIFIA Bond and the federally funded CWSRF loans bring the Federal sources share of the total Ship Canal Water Quality Project funding to 80%, the maximum share allowable under WIFIA rules. The remaining 20% of the project is expected to be funded through non-federal CWSRF money.

All loans shown above are secured by a pledge of Net Revenues that is subordinate to the pledge of the Parity Bonds. Federal WIFIA loans (not shown above) are secured by a pledge of Net Revenues that is on parity with the pledge of the Parity Bonds.

### **Additional Obligations**

*Future Parity Bonds.* The City reserves the right to issue Future Parity Bonds and to enter into Parity Payment Agreements for any lawful purpose of the Drainage and Wastewater System or to refund a portion of the Parity Bonds upon satisfaction of certain conditions set forth in the Bond Documents. Among other conditions, the City must have on file at the time of issuance of Future Parity Bonds, either:

- (i) a certificate of the Director of Finance demonstrating that, during any 12 consecutive calendar months out of the immediately preceding 24 calendar months, Adjusted Net Revenue (as defined in Appendix A—Bond Ordinance) was at least equal to 1.25 times Adjusted Annual Debt Service (the “Coverage Requirement”) for all Parity Bonds plus the Future Parity Bonds to be issued (using Average Annual Debt Service on such proposed Future Parity Bonds as the assumed debt service for those proposed bonds during such 12-month period); or

- (ii) a certificate of the Director of Finance and the Director of SPU demonstrating that, in their opinion, Adjusted Net Revenue for the five fiscal years next following the earlier of (a) the end of the period during which interest on those Future Parity Bonds is to be capitalized or, if no interest is capitalized, the fiscal year in which the Future Parity Bonds are issued, or (b) the date on which substantially all new facilities financed with those Future Parity Bonds are expected to commence operations, such Adjusted Net Revenue (further adjusted as described in the Bond Documents) will be at least equal to the Coverage Requirement.

If the Future Parity Bonds are for the sole purpose of refunding Parity Bonds, no such coverage certification is required if the Adjusted Annual Debt Service on the Parity Bonds after the issuance of the Future Parity Bonds is not, for any year in which the Parity Bonds being refunded were outstanding, more than \$5,000 over the Adjusted Annual Debt Service on the Parity Bonds prior to the issuance of those Future Parity Bonds. See Appendix A—Bond Ordinance—Section 17.

*Future Subordinate Lien Bonds.* In the Bond Documents, the City has reserved the right to issue revenue bonds or other obligations having a lien on Gross Revenue subordinate to the lien thereon of the Parity Bonds. The City has never issued subordinate lien obligations other than the State loans described under “State Loan Program Obligations.” The City may enter into additional such loans from State agencies, but currently has no intention of issuing bonds or other types of obligations on a subordinate lien basis.

*Parity Payment Agreements.* The City may enter into Parity Payment Agreements (such as interest rate swaps) secured by a pledge of and lien on Net Revenue on a parity of lien with the Parity Bonds, subject to the satisfaction of the requirements for the issuance of Future Parity Bonds. See Appendix A—Bond Ordinance—Section 17. The City has never entered into a Parity Payment Agreement with respect to the Drainage and Wastewater System and currently has no intention of doing so.

*Contract Resource Obligations.* The City may at any time enter into one or more Contract Resource Obligations for the acquisition, from facilities to be constructed, of drainage and wastewater services or other commodity or service relating to the Drainage and Wastewater System. The City may determine that, and may agree under a Contract Resource Obligation to provide that, all payments under that Contract Resource Obligation (including payments prior to the time that drainage or wastewater services or other commodity or service is being provided, or during a suspension or after termination of supply or service) will be an Operating and Maintenance Expense, upon compliance with certain requirements of the Bond Documents. See Appendix A—Bond Ordinance—Section 20. The City has never entered into a Contract Resource Obligation with respect to the Drainage and Wastewater System.

### **Rate Covenant**

The City has covenanted to establish, maintain, revise as necessary, and collect rates and charges for services and facilities provided by the Drainage and Wastewater System so that Adjusted Net Revenue in each fiscal year will be sufficient to meet or exceed the Coverage Requirement. Calculations of historical coverage ratios for the Drainage and Wastewater Fund are provided below in Table 16—Drainage and Wastewater System Operating Results under “Drainage and Wastewater System—Financial Performance.”

See Appendix A—Bond Ordinance—Section 1 and Section 16(b).

### **Rate Stabilization Account**

The Rate Stabilization Account has been created as a separate account in the Drainage and Wastewater Fund. The City may at any time, as determined by the Director of Finance, deposit in the Rate Stabilization Account Gross Revenue and any other money received by the Drainage and Wastewater System and available therefor and may withdraw any or all of the money from that account for inclusion in Adjusted Gross Revenue for any fiscal year of the City. Such deposits or withdrawals may be made up to and including the date 90 days after the end of the fiscal year for which the deposit or withdrawal will be included as Adjusted Gross Revenue. No deposit of Gross Revenue may be made into the Rate Stabilization Account to the extent that such deposit would prevent the City from meeting the Coverage Requirement. The City has never funded a Rate Stabilization Account in the Drainage and Wastewater Fund and currently has no plans to fund it. See Appendix A—Bond Ordinance—Section 18.

**Other Covenants**

In the Bond Documents, the City has entered into other covenants, including those with respect to maintenance of the Drainage and Wastewater System, sale of the Drainage and Wastewater System, and preservation of tax exemption for interest on the Bonds. See Appendix A—Bond Ordinance—Section 16.

**Separate Utility Systems**

The City has reserved the right to create, acquire, construct, finance, own, and operate one or more additional systems for drainage and wastewater service or other commodity or service relating to the Drainage and Wastewater System. The revenue of that separate utility system will not be included in Gross Revenue and may be pledged to the payment of revenue obligations issued to purchase, construct, condemn, or otherwise acquire or expand the separate utility system. Neither Gross Revenue nor Net Revenue will be pledged by the City to the payment of any obligations of the separate utility system, except as a Contract Resource Obligation in compliance with the Bond Documents or, with respect to Net Revenue, on a basis subordinate to the lien of the Parity Bonds on that Net Revenue. See Appendix A—Bond Ordinance—Section 19. The City has never created any such separate utility system relating to drainage and wastewater service and currently has no intention of doing so.

**Combined Utility Systems**

The City has reserved the right to combine the Drainage and Wastewater System with other City utility systems, including their funds and accounts. See the definition of “Drainage and Wastewater System” in Appendix A—Bond Ordinance—Section 1. Also see “Seattle Public Utilities—Administrative Structure” for a description of existing City utilities that have reserved the right to combine with other City utilities.

**Debt Service Requirements**

The following table shows the debt service scheduled to be paid from the Net Revenue of the Drainage and Wastewater System as of December 31, 2022, along with the addition of debt service on the Bonds.



**TABLE 5**  
**DEBT SERVICE REQUIREMENTS AS OF DECEMBER 31, 2022<sup>(1)</sup>**

Year	Outstanding Parity Bonds <sup>(2)</sup>			The Bonds <sup>(3)</sup>			Total Parity Bonds	State Loan Program Obligations <sup>(4)</sup>	Total Debt Service
	Principal	Interest	Total	Principal	Interest	Total			
2023	\$ 29,225,000	\$ 32,122,958	\$ 61,347,958	\$ -	\$ 720,248	\$ 720,248	\$ 62,068,206	\$ 5,708,357	\$ 67,776,563
2024	30,660,000	30,707,626	61,367,626	1,420,000	4,856,750	6,276,750	67,644,376	5,698,265	73,342,641
2025	32,165,000	29,161,626	61,326,626	1,490,000	4,784,000	6,274,000	67,600,626	5,979,076	73,579,702
2026	32,851,632	27,636,626	60,488,258	1,565,000	4,707,625	6,272,625	66,760,883	5,772,841	72,533,724
2027	34,149,123	26,083,722	60,232,845	1,645,000	4,627,375	6,272,375	66,505,220	5,764,714	72,269,934
2028	32,541,639	24,393,006	56,934,645	1,730,000	4,543,000	6,273,000	63,207,645	5,756,588	68,964,233
2029	34,784,181	22,838,102	57,622,283	1,820,000	4,454,250	6,274,250	63,896,533	5,669,513	69,566,046
2030	32,441,748	21,349,441	53,791,189	1,915,000	4,360,875	6,275,875	60,067,064	5,374,400	65,441,464
2031	33,839,341	19,877,485	53,716,827	2,010,000	4,262,750	6,272,750	59,989,577	5,158,235	65,147,812
2032	31,966,960	18,333,116	50,300,077	2,115,000	4,159,625	6,274,625	56,574,702	4,938,338	61,513,039
2033	32,449,606	16,856,480	49,306,087	2,225,000	4,051,125	6,276,125	55,582,212	4,930,741	60,512,952
2034	33,912,279	15,399,800	49,312,079	2,340,000	3,937,000	6,277,000	55,589,079	4,798,384	60,387,463
2035	31,379,978	14,002,021	45,381,999	2,460,000	3,817,000	6,277,000	51,658,999	4,790,787	56,449,786
2036	32,662,705	12,625,441	45,288,147	2,585,000	3,690,875	6,275,875	51,564,022	4,783,190	56,347,211
2037	33,950,459	11,227,530	45,177,989	2,715,000	3,558,375	6,273,375	51,451,364	3,614,732	55,066,096
2038	33,078,241	9,774,635	42,852,877	2,855,000	3,419,125	6,274,125	49,127,002	2,446,274	51,573,276
2039	29,621,052	8,447,925	38,068,977	3,000,000	3,272,750	6,272,750	44,341,727	2,438,677	46,780,404
2040	24,118,890	7,164,221	31,283,112	3,155,000	3,118,875	6,273,875	37,556,987	1,950,248	39,507,235
2041	25,081,758	6,200,054	31,281,811	3,315,000	2,957,125	6,272,125	37,553,936	1,950,248	39,504,185
2042	26,079,654	5,197,158	31,276,811	3,485,000	2,787,125	6,272,125	37,548,936	1,218,516	38,767,453
2043	22,487,579	4,154,032	26,641,611	3,665,000	2,608,375	6,273,375	32,914,986	486,784	33,401,771
2044	23,390,534	3,254,377	26,644,912	3,855,000	2,420,375	6,275,375	32,920,287	486,784	33,407,071
2045	17,758,519	2,449,592	20,208,112	4,050,000	2,222,750	6,272,750	26,480,862	-	26,480,862
2046	18,466,534	1,743,877	20,210,411	4,260,000	2,015,000	6,275,000	26,485,411	-	26,485,411
2047	13,474,580	1,124,232	14,598,812	4,480,000	1,796,500	6,276,500	20,875,312	-	20,875,312
2048	3,657,656	594,355	4,252,012	4,710,000	1,566,750	6,276,750	10,528,762	-	10,528,762
2049	3,790,763	457,248	4,248,011	4,955,000	1,318,931	6,273,931	10,521,943	-	10,521,943
2050	3,933,902	314,909	4,248,812	5,225,000	1,051,706	6,276,706	10,525,518	-	10,525,518
2051	4,082,073	166,939	4,249,011	5,505,000	770,044	6,275,044	10,524,055	-	10,524,055
2052	320,275	13,136	333,412	5,800,000	473,288	6,273,288	6,606,699	-	6,606,699
2053	323,510	9,902	333,412	6,115,000	160,519	6,275,519	6,608,930	-	6,608,930
<b>Total</b>	<b>\$ 738,645,173</b>	<b>\$ 373,681,573</b>	<b>\$1,112,326,747</b>	<b>\$ 96,465,000</b>	<b>\$ 92,490,110</b>	<b>\$188,955,110</b>	<b>\$ 1,301,281,857</b>	<b>\$89,715,693</b>	<b>\$1,390,997,550</b>

Notes to table on following page.

## NOTES TO TABLE 5:

- (1) Totals may not add due to rounding.
- (2) Does not reflect the Tax Credit Subsidy Payments associated with the 2009A Bonds. See “Treatment of Tax Credit Subsidy Payments Under the Bond Documents and Consent to Future Amendments.” Includes debt service outstanding on the 2020 WIFIA Bond for the Ship Canal Water Quality Project as of May 15, 2023. The City began making draws on this loan in January 2023. See “—Outstanding Parity Bonds—Water Infrastructure Finance and Innovation Act (“WIFIA”).” When the loan amount of \$192.2 million is fully drawn, which is expected to occur by the end of 2026, annual debt service payments are expected to be approximately \$7.5 million per year through 2055. See “—Outstanding Parity Bonds.”
- (3) Preliminary, subject to change. Assumes the Bonds are sold at a premium with interest rates of 5.00% and 5.25%.
- (4) These loans are secured by a lien on Net Revenue of the Drainage and Wastewater System that is junior to the lien of the Parity Bonds. Does not include amortization of loans in the process of being drawn down. See “—State Loan Program Obligations.”

*Tax Credit Subsidy Bond Payments and Future Amendments to Bond Documents.* The 2009A Bonds were issued as Build America Bonds. The Bond Documents authorizing the Outstanding Parity Bonds and the Bonds do not currently permit the City to net the Tax Credit Subsidy Payments received out of its calculation of Annual Debt Service for purposes of calculating whether the Coverage Requirement has been met, or to include the payments expected to be received as Gross Revenue for purposes of meeting the test for issuing Future Parity Bonds. The City includes the amounts actually received in respect of Tax Credit Subsidy Payments as “Other Income” in calculating current compliance with the Coverage Requirement.

Section 24(g) of the Bond Ordinance provides that purchasers of the Bonds have consented to the adoption by the City of future supplemental or amendatory ordinances or resolutions that would permit the tax credit subsidy payments to be netted against debt service to be paid in the future. See Appendix A—Bond Ordinance—Section 24(g).

*Effect of Federal Sequestration.* With respect to the City’s outstanding 2009A Bonds, the City is eligible for a tax credit subsidy payment of 35% of each interest payment due. As a result of federal sequestration, the interest subsidy payments from the federal government that came due in federal fiscal year 2022 were reduced by 5.7% (\$93,175), and payments in federal fiscal year 2023 will also be reduced by 5.7% (\$89,858). The City has sufficient cash available in the Drainage and Wastewater Fund to make timely debt service payments through its 2023 budget cycle. The City cannot predict how future federal legislative or budgetary measures could adversely affect the amount of the subsidy payment to the City. See “Other Considerations—Federal Policy Risk and Other Federal Funding Considerations.”

## SEATTLE PUBLIC UTILITIES

### Administrative Structure

The City’s water, drainage, wastewater, and solid waste utility services are consolidated administratively into a single entity known as Seattle Public Utilities. Within SPU, there are three separate funds: the Water Fund, the Drainage and Wastewater Fund, and the Solid Waste Fund. The City has reserved the right to combine the Drainage and Wastewater System, including the Drainage and Wastewater Fund, with other City utility systems, funds, and accounts in the future. The City also has reserved the right to combine the Water System (including the Water Fund) and the Solid Waste System (including the Solid Waste Fund) with other City utility systems, funds, and accounts.

### Management

SPU consists of the General Manager’s Office, which includes groups dedicated to corporate policy and planning, corporate performance, and intergovernmental relations, and six Executive Branches. Of these Executive Branches, one group, People, Culture, and Community, provides City-wide services; two groups, Financial and Risk Services and Project Delivery and Engineering, provide utility-wide services; and three groups, Drainage and Wastewater, Solid Waste, and Water, are lines of business. SPU’s organizational structure has been created by strategic business planning activities and priorities across multiple years. See “Drainage and Wastewater System—Strategic Business Plan.” The General Manager administers SPU in accordance with policies established by the Mayor of the City (the “Mayor”) and the City Council. Brief biographies of the members of SPU’s executive management team follow.

*Andrew Lee, PE, PMP, General Manager/Chief Executive Officer.* Mr. Lee joined SPU in 2019 and currently is responsible for SPU’s annual budget and oversight of its rates and utility funds, as well as conservation of the City’s

watersheds and compliance with federal and State water quality and environmental laws. He has more than 20 years of experience in utilities, having worked for SPU, the San Francisco Public Utilities Commission, Bellevue Utilities, Brown and Caldwell, and Olivia Chen Consultants (now AECOM). He has extensive experience in capital planning and program management, regulatory compliance and negotiations, asset management, and drainage, wastewater, and drinking water engineering, and is a member of the Project Management Institute.

Mr. Lee has a BS degree in Civil and Environmental Engineering and an MS degree in Environmental Engineering and Sciences, both from Stanford University. He is a licensed Professional Engineer in Washington and California and a certified Project and Program Management Professional.

*Paula Laschober, Chief Financial Officer/Deputy Director of Financial and Risk Services.* Ms. Laschober was appointed as CFO in 2019 and oversees the functions of finance, accounting, internal control, real property, contracts and procurement, and risk and quality assurance. Prior to joining SPU, she served for 30 years at Seattle City Light in financial services. Most recently, she was City Light's CFO, responsible for leadership and strategic direction of financial planning, rate setting, budgeting, accounting, internal audit, corporate performance and risk mitigation. She also managed City Light's information technology planning and strategy, via liaison with Seattle Information Technology ("Seattle IT"), a City department. Prior to joining City Light, she was a senior analyst with the utility consulting firm R.W. Beck and Associates in its Seattle headquarters office.

Ms. Laschober has an MBA in Finance and a Ph.D. in Latin American Literature from the University of Washington.

*Idris Beauregard, Deputy Director, People, Culture, and Community Branch.* Mr. Beauregard oversees the Community Affairs, Human Resources, Customer Response, Utility Accounts, and Clean Cities divisions. He has been with the City for more than 20 years. He began his City career at Seattle Parks and Recreation and joined SPU in 2013. Prior to taking on the deputy director role, he was the Clean City Division Director, overseeing illegal dumping and graffiti response, as well as encampment trash, sharps, RV remediation, homelessness, and litter abatement programs.

Mr. Beauregard earned his bachelor's degree from the University of Washington and his Executive Master of Public Administration degree from the University of Washington's Evans School of Public Policy and Governance.

*Keri Burchard-Juarez, PE, PMP, Deputy Director for Project Delivery and Engineering.* Ms. Burchard-Juarez joined SPU in 2018 as the Deputy Director for Project Delivery and Engineering, overseeing the design and construction of drinking water, wastewater, drainage, and solid waste projects. In this role, she oversees Project Management and Controls, Engineering and Technical Services, Project Services, Construction Management, Development Services, and delivery of the Ship Canal Water Quality Project. Previously, she served as the Assistant Director for Engineering and Capital Project Delivery at the City of Austin, Texas, where she worked for 11 years. She started in Austin as a Project Manager, managing drainage and water treatment plant rehabilitation projects, then served as Manager of the Project Management Division. She played a significant role in delivering major infrastructure projects to Austin residents, including a new water treatment plant and a mile-long drainage tunnel through downtown. She also spent time in the private sector, designing public infrastructure and land development projects.

Ms. Burchard-Juarez earned a Bachelor of Science in Civil Engineering from the University of Texas at Austin. She is a licensed Professional Engineer in Texas and Washington and a certified Project Management Professional.

*Ellen Stewart, Deputy Director for Drainage and Wastewater Line of Business.* Ms. Stewart oversees planning, program management, regulatory compliance, operations and maintenance, source control, and pollution prevention for the Drainage and Wastewater line of business. She started with SPU in 2001 as a Source Control Inspector and most recently served as the Division Director for the Source Control and Pollution Prevention Division, which includes regulatory compliance functions such as stormwater and wastewater source control, as well as outreach and engagement programs. Her expertise includes ensuring systems and processes are designed for efficiency and innovation.

Ms. Stewart has a Bachelor of Science degree in Aquatic Resources from the University of Vermont.

*Jeff Fowler, PE, Deputy Director for Solid Waste Line of Business.* Mr. Fowler is the Deputy Director of the Solid Waste line of business and Program and Planning Division. He oversees the management of two transfer stations, two household hazardous waste facilities, and multiple closed landfills, administration and compliance of SPU's solid waste collection contracts, and solid waste-related outreach and education. He has been with SPU for 23 years. Most recently, he was the Director of SPU Construction Management, responsible for contract administration and quality assurance on capital improvements.

Mr. Fowler has a Bachelor of Civil Engineering degree from Washington State University and a Master of Civil Engineering degree from the University of Washington. He is a licensed Professional Engineer in Washington.

*Alex Chen, PE, Deputy Director for Water Line of Business and Shared Services.* As the Deputy Director for the Water Line of Business and Shared Services since early 2020, Mr. Chen oversees SPU's drinking water system. He supervises SPU's Watershed Management Division, Water Quality Division, Water Planning and Program Management Division, Water Operations and System Maintenance Division, and Shared Services Maintenance Division. He has been at SPU since 2005, serving nine years as the drinking water treatment plants contract manager and five years as the Division Director for long-term asset management of the drinking water system as well as water supply operations. Prior to joining SPU, he spent seven years as a private design consultant, managing the design and construction of wastewater and drinking water reservoirs, pump stations, and treatment plants for a variety of utility clients, and four years as a treatment plant engineer for the East Bay Municipal Utility District.

Mr. Chen holds Bachelor of Science and Master of Science degrees in Civil/Environmental Engineering from Stanford University. He is a licensed Professional Engineer, a Water Treatment Plant Operator IV, and a Water Distribution Manager IV in Washington.

### **Employment Retirement System and Employee Relations**

As of December 31, 2022, SPU had approximately 1,371 regular employees, approximately 83% of whom are represented under one of 14 labor agreements with the Coalition of City Unions. In 2021, the Civil Service Commission certified the Washington State Council of County & City Employees (WSCCE) as the exclusive bargaining unit for Seattle Public Utilities' Strategic Advisors and Managers effective January 1, 2022. Negotiations of the collective bargaining agreement between WSCCE and the City are underway as of the date of this Official Statement. See "The City of Seattle—Labor Relations."

Almost all SPU employees are members of the Seattle City Employee Retirement System, which requires SPU, like all City departments, to make contributions equal to an actuarially determined percentage of covered payrolls. See "The City of Seattle—Pension Plans."

### **Operating and Fiscal Impacts of COVID-19 Pandemic**

SPU's financial performance was affected by the COVID-19 pandemic and collections of delinquencies that accrued during the pandemic and remain outstanding continue to be slow. Accounts receivable balances for past-due wastewater bills increased significantly in the first quarter of 2020. Shorter-term (one to three months past due) balances have leveled off, but longer-term (over 90 days) balances have continued to climb. Disconnections, which were suspended during the pandemic, recommenced in late 2022. The City has waived late fees and interest on outstanding bills through 2023, and customer payment plans are being arranged for all delinquent customers through intensive outreach. Despite the lingering slow collections of delinquent accounts, SPU was able to meet or exceed all financial policy targets for each component utility in 2021 and 2022 and expects to meet or exceed all financial policy targets for 2023 and 2024 in part due to the application by SPU of funds from the American Rescue Plan Act ("ARPA") of 2021 to backfill certain accounts that received pandemic-related forgiveness. In the fourth quarter of 2022, \$6.9 million in U.S. Department of Commerce funds were allocated to SPU through the State. The funds were largely earmarked to provide utility relief for past due accounts and approximately \$1.3 million was applied to past-due Drainage and Wastewater Fund bills. COVID-19 debt relief grant money from the State was reflected on the balance sheet in December 2022; Drainage and Wastewater Fund balances received approximately \$2 million to \$3 million of a total of \$6 million granted to SPU. See "Drainage and Wastewater System—Management Discussion and Analysis of Operating Results" for additional detail.

## DRAINAGE AND WASTEWATER SYSTEM

### Historical Information

The City began building public sewers in 1882 in order to protect public health and quality of life. Over half of the current system was built in the first three decades of the 20th century, long before sewage treatment was contemplated. Consistent with the then current practice, combined sewers were built to carry both stormwater and wastewater. This practice not only saved the expense of building a second pipe, it also provided dilution to flush the sewers and the discharge sites. Wastewater was discharged untreated at nearby sites along Puget Sound, the Duwamish Waterway, Lake Washington, Lake Union, and the Ship Canal. As the community realized that untreated sewage discharges caused water quality problems, the City began to separate the combined stormwater and wastewater systems and to build sewage treatment plants. By the 1950s, the City had more than 1,000 miles of combined sewers and 379 miles of separate sanitary sewer lines, and was operating three primary sewage treatment plants and numerous rudimentary treatment devices at discharge sites. The City formed the Sewer Utility within the Engineering Department in 1955, and began charging City residents and businesses for wastewater service the following year.

### Wastewater Services

The wastewater system currently serves a population of more than 760,000, substantially all of whom are within City limits. Table 6 presents an overview of key wastewater operating statistics for the past five years. Wastewater demand during this period (and going back to the Great Recession) has remained largely unchanged, fluctuating around 21 million CCF per year despite rapid population growth over the same period. Population growth was accommodated through infill development—the replacement of older, less efficient buildings and single-family homes with large lots with newer, higher efficiency apartments and townhomes with small lots and low irrigation needs. This general trend is expected to continue into the foreseeable future, with wastewater demand experiencing no to low growth, independent of whether population growth continues.

**TABLE 6**  
**WASTEWATER SYSTEM OPERATING STATISTICS**

	2018	2019	2020	2021	2022
Population Served	707,555	724,144	737,015	742,400	762,500
Wastewater Revenues (000)	\$280,554	\$303,935	\$302,829	\$324,630	\$337,634
Billed Wastewater Volume (thousand ccf)					
Residential	7,613	7,723	7,851	7,867	7,429
Commercial	13,504	13,554	11,995	12,127	12,818
Total Billed Wastewater Volume	\$ 21,117	\$ 21,277	\$ 19,846	\$ 19,994	\$ 20,247
Gallons Used Per Day Per Capita	61	60	55	55	54

*Source: Drainage and Wastewater Fund Audited Annual Financial Statements*

*Regional Treatment and Disposal.* In 1958, a regional sewage treatment agency, the Municipality of Metropolitan Seattle (“Metro”), was formed to provide a regional solution to water quality problems. The City, rather than expanding its own treatment facilities, entered into a contract with Metro for sewage treatment. Metro operates three major regional wastewater treatment plants, two smaller local treatment plants, and four combined sewer overflow (“CSO”) treatment facilities, along with an extensive regional interceptor system to route sewage to the plants and stop untreated discharges into Lake Washington and other bodies of water.

Metro and King County (the “County”) were merged in 1994. Since then, the County has been responsible for sewage treatment and disposal and has entered into long-term contracts with local sewage agencies, including the City, which remain responsible for their own local collection and transmission lines. The County currently provides services to 37 entities, including cities (including the City), sewer districts, and others. The City’s current agreement with the County expires on July 1, 2036. Negotiations for a renewal or extension are currently underway. The County has passed an ordinance purporting to assert its authority under State statute to require that local sewage agencies in the County, including the City, continue to deliver wastewater to the County following expiration of their treatment contracts on terms substantially similar to those under the current agreement.

Payments to the County for wastewater treatment constitute an Operating and Maintenance Expense under the Bond Ordinance and must be paid prior to payment of the principal of or interest on any bonds secured by the revenues of the Drainage and Wastewater System, including the Parity Bonds. See “Security for the Bonds—Pledge of Net Revenue.”

The County’s Regional Wastewater Services Plan (“RWSP”) outlines important projects, programs, and policies for the County to implement through 2030 to continue to protect public health and water quality and ensure sufficient wastewater capacity to meet future growth. The current RWSP was first adopted in 1999 and last updated in 2013. The County is currently working on a successor to the RWSP known as the Clean Water Plan, which is intended to direct investments for regional water quality over the near-term and long-term. Between 1999 and 2022, the County completed \$5.5 billion in projects, including Brightwater, a 36 million-gallon-per-day (“mgd”) treatment and reclaimed water plant and associated conveyance system, at a cost of \$1.86 billion. Between 2023 and 2033, approximately \$7 billion of additional investments in the regional sewer system are planned, based on the County’s current rate projections.

In addition to the planned investments, the cost of compliance with new nutrient regulations is expected to impact regional wastewater treatment rates. In December 2021, Ecology issued the Puget Sound Nutrient General Permit to area wastewater treatment plants regarding nutrient removal during the sewage treatment process. The permit is on appeal and is the subject of litigation. Dependent on final permit requirements, it is expected that nutrient removal will add substantial costs to the County’s future capital plan. The City does not own or operate any of the regulated sewage treatment facilities (99% of the City’s sewage is treated by the County, with the remaining 1% treated by SWSSD), so this would not be a direct compliance obligation of the City. Nonetheless, costs of implementing the permit requirements would be paid by the agencies that send sewage flows to the County for treatment, including the City.

The County finances the capital and operating costs of its sewage treatment and disposal system, including projects from the RWSP, with capacity charges to new customers and wholesale charges to the City and other component agencies, all of which are established by the County Council pursuant to the current agreement. Currently, the City’s share of the County’s wholesale charge revenue is approximately 40%, and SPU passes this wholesale charge on to the City’s Drainage and Wastewater System ratepayers. The County has approximately \$3.5 billion of junior and senior lien sewer system debt outstanding (as of January 1, 2023) with a final maturity of 2055. The wholesale charge paid by the City to the County is used by the County to pay a portion of the debt service on these bonds and is included as an Operating and Maintenance Expense of the Drainage and Wastewater Fund under the Bond Ordinance. See Appendix A—Bond Ordinance.

In 1959, the City annexed a small portion of unincorporated King County in the southwest corner of the City. This portion of was connected to the Southwest Suburban Sewer District’s (“SWSSD”) sewer system and, through a long-term contract, SWSSD has continued to provide services to these 1,890 properties. On April 5, 2023, SWSSD notified the City of its intent to discontinue treatment services for City customers effective June 1, 2027. The City will begin discussions with SWSSD by the end of 2023 regarding the possibility of SWSSD continuing to provide wastewater treatment to its customers beyond June 1, 2027, and will begin investigating alternative options for wastewater treatment for affected customers, including connection to the County’s wastewater treatment system.

*Wastewater Rates.* Residential customers are charged based on actual water consumption from November through April and the lesser of actual consumption or average winter water consumption from May through October. Commercial customers are charged based on actual water consumption throughout the year unless they install submeters to measure actual use of the wastewater system.

Wastewater rates reflect a system rate and a treatment portion. The system rate covers system operations and maintenance expenses and the Drainage and Wastewater Capital Improvement Program (“CIP”). System rates are approved by the City Council and codified in the Seattle Municipal Code. System rates have been adopted by the City Council through 2024. Retail rates also include a treatment portion that consists of a pass-through of the County’s wastewater treatment rates and associated taxes. The treatment portion of the City’s retail rates increases to reflect the County’s adopted wastewater treatment rate increases (and changes in the taxes associated with the County’s wastewater treatment rates) without requiring City Council action. See “—Management Discussion and Analysis of

Operating Results” for additional detail. The most recent change to County wastewater treatment rates was adopted in June 2022 and became effective on January 1, 2023. The City expects the County Council to adopt its next increase to the treatment rate by July 1, 2023.

Approximately 40% of the Drainage and Wastewater System’s total operating revenue is spent on wastewater treatment. In 2022, the City Council passed Ordinance 126688, which streamlined the process of passing through increases of the County’s wastewater treatment rate by removing the need for formal City Council adoption (through ordinance) of updated SPU retail wastewater rates in response to County increases. The new process only requires SPU to calculate new rates, by formula, and implement them with notification to the City Council and the public.

The following table provides a summary of the County’s adopted wastewater treatment rates for the last six years, expressed as dollars per residential equivalent unit (“REU”).

**TABLE 7  
ADOPTED COUNTY WASTEWATER TREATMENT RATES**

<b>Effective Date</b>	<b>Monthly Rate (\$/REU)</b>	<b>Percentage Change</b>
January 2023	\$ 52.11	5.8%
January 2022	49.27	4.0
January 2021	47.37	4.5
January 2020	45.33	0.0
January 2019	45.33	2.5
January 2018	44.22	0.0

The City’s adopted retail wastewater rates (including the system rate and the treatment rate) are shown in Table 8. The single volume rate applies universally to all commercial and residential customers.

**TABLE 8  
ADOPTED WASTEWATER RATES<sup>(1)</sup>**

<b>Effective Date</b>	<b>Volume Rate (\$/ccf)</b>	<b>Percentage Change</b>
January 2024 <sup>(2)</sup>	\$ 18.19	2.9%
January 2023	17.68	3.9
January 2022	17.01	2.0
January 2021	16.68	7.2
January 2020	15.55	7.4
January 2019	14.48	7.6
January 2018	13.46	4.1
January 2017	12.93	5.4

- (1) Wastewater rates are inclusive of County wastewater treatment charges and all State and local taxes. Typical consumption per single-family residence is 4.3 ccf/month.
- (2) 2024 rates include the adopted system rate and a projected treatment rate that assumes a 5.6% increase over the County’s 2024 wastewater treatment rate.

The following table shows typical 2023 residential bills for wastewater services in the City and other cities in the region.

**TABLE 9**  
**COMPARATIVE 2023 RESIDENTIAL WASTEWATER CHARGES**

<u>City</u>	<u>Monthly Bill<sup>(1)</sup></u>
Bellevue WA <sup>(2)</sup>	\$ 99.69
Kirkland WA <sup>(2)</sup>	95.18
Issaquah WA <sup>(2)</sup>	76.13
<b>Seattle WA<sup>(2)</sup></b>	<b>76.02</b>
Redmond WA <sup>(2)</sup>	66.68
Tacoma WA	63.99
Everett WA	56.25
Portland OR	53.06

(1) Bills include taxes except Issaquah, which only taxes water consumption.

(2) County wastewater treatment customers.

*Source: Survey by SPU of 2023 rates in effect in each respective city as of March 13, 2023*

As of January 2023, approximately 57% of residential wastewater collections, including the portions attributable to the County’s wastewater treatment rate, taxes on the County’s treatment rates, and credit for Utility Discount Program participants, are used directly to pay County charges for wastewater treatment. For an explanation of billing, delinquencies, and application of partial payments, see “—Billing.”

The City’s wastewater system serves approximately 177,000 accounts in a developed urban area. Commercial accounts have, on average, comprised approximately 10% of the total. Growth in the number of accounts has been 0.5% to 1.0% per year since 2016.

The wastewater system’s ten largest customers in 2023 are listed in the table below. The share of total wastewater utility revenue provided by the top ten customers in any given year has held constant at approximately 10.4% except for a two-year COVID-related drop in 2020 and 2021, much of which can be attributed to significantly reduced usage by the University of Washington and several large hotel groups. By 2022, these customers had either nearly or largely returned to pre-COVID levels of demand.



**TABLE 10**  
**TEN LARGEST WASTEWATER CUSTOMERS IN 2022**

<b>Name</b>	<b>Revenue (\$000)</b>	<b>% of Total Revenue</b>
University of Washington	\$ 10,892	3.2%
Seattle Housing Authority	6,735	2.0%
City of Seattle	4,554	1.3%
Equity Residential	3,038	0.9%
Marriott International Inc.	2,527	0.7%
Port of Seattle	1,845	0.5%
Seattle Children's Hospital	1,618	0.5%
Essex Property Trust	1,290	0.4%
Bellwether Housing	1,287	0.4%
Hyatt	1,275	0.4%
Total-Ten Largest Customers	\$ 35,061	10.4%
Other Wastewater Customers	302,573	89.6%
Total Billed Revenue	\$ 337,634	100.0%

Note: Totals may not add due to rounding.

Source: SPU Wastewater Billing System

### **Drainage Services**

Stormwater run-off in the City is conveyed through one of three modes: storm drains, a combined stormwater and wastewater system, and a ditch, culvert, and creek system. Beginning in the late 1960s, the City converted some of the existing combined stormwater and drainage system to a two-pipe system, one for stormwater run-off and the other for sanitary sewage. A ditch, culvert, and creek system exists in areas of the City that originally were part of unincorporated King County and later were annexed by the City. Each of the three conveyance modes now represents about one-third of the system.

To address flooding of private property adjacent to major creeks carrying City stormwater, new trunk lines and detention ponds have been built and regulatory controls have been added for new residential and commercial developments. Also, several efforts are underway to reduce pollutants in stormwater that can contribute to water quality problems in receiving waters. SPU is responsible for coordinating the City's stormwater management programs. See "Regulations—NPDES Municipal Stormwater Permit."

*Drainage Rates.* The City charges drainage rates based on a property's estimated impact on the drainage system. In 2008, SPU implemented a new drainage rate design to increase equity among drainage customers and between wastewater and drainage customers. Prior to 2008, all residential customers paid the same annual flat rate, regardless of parcel size. Under the current structure, owners of single-family and duplex properties of less than 10,000 square feet pay an annual flat rate based on the size of their property. Owners of all other properties, including single-family and duplex properties on parcels of 10,000 square feet or greater, are charged based on the percent of impervious surface and buildable lot size. In addition, drainage rates fund a portion of the City's combined drainage and storm sewer system infrastructure and wastewater treatment costs. SPU began offering rate credits in 2009 to property owners installing water quality and flow control facilities that mitigate the impact of their runoff on the City's drainage system. To date, these credits have not had a material impact on net system revenues.

Drainage rates for 2021 through 2023 are shown in the table below, and the annual rates of increase in drainage rates for the period 2018 through 2023 are shown in Table 12.

**TABLE 11  
DRAINAGE RATE CATEGORIES**

Rate Category	Percent	Annual Charge		
	Impervious <sup>(1)</sup>	2021	2022	2023
<b>Small Residential</b>		per parcel		
(less than 10,000 square feet)				
0-1,999 sq. ft.		\$195.57	\$204.21	\$216.23
2,000-2,999 sq.ft.		320.58	337.13	356.90
3,000-4,999 sq. ft.		445.25	465.91	493.22
5,000-6,999 sq. ft.		599.94	632.67	669.75
7,000-9,999 sq. ft.		757.69	797.99	844.75
<b>General Service/Large Residential<sup>(2)</sup></b>		per 1,000 sq.ft.		
Undeveloped				
	0-15%			
Regular		\$49.49	\$53.68	\$56.83
Low Impact <sup>(3)</sup>		29.45	31.11	32.93
Light				
	16-35%			
Regular		\$73.92	\$79.66	\$84.33
Low Impact <sup>(3)</sup>		57.87	61.92	65.55
Medium				
	36-65%			
Regular		\$105.15	\$112.87	\$119.48
Low Impact <sup>(3)</sup>		85.00	91.20	96.54
High				
	66-85%			
High		139.17	149.12	157.85
Very High				
	86-100%			
Very High		165.81	177.83	188.24

- (1) Impervious surface is any hard or impermeable surface such as blacktop, rooftops, parking lots, patios, hardpan, and hard-packed athletic fields, which absorb much less rainwater than pervious surfaces covered with grass, trees, or other vegetation.
- (2) Includes single-family and duplex properties of 10,000 square feet or more.
- (3) A parcel may qualify for a low impact rate if it has a significant amount of highly pervious surface, e.g., forested land, other unmanaged vegetated areas such as pasturelands and meadows, or certain athletic fields that have been designed to substantially meet the same SPU-defined performance characteristics for infiltrating stormwater.

**TABLE 12  
ANNUAL DRAINAGE RATE PERCENTAGE INCREASE (%)**

	2018	2019	2020	2021	2022	2023
Residential <sup>(1)</sup>	11.2	7.5	8.0	7.6	5.0	5.9
Commercial	9.4	9.7	6.0	8.0	7.2	2.9

- (1) Residential parcels of 10,000 square feet or more are billed under the same rate structure as commercial parcels, based on percent impervious and actual parcel size.

The table below compares the typical residential charge for drainage services of comparable cities in the Northwest.

**TABLE 13**  
**2023 RESIDENTIAL DRAINAGE CHARGES**

<u>City</u>	<u>Monthly Bill</u>
<b>Seattle WA</b>	<b>\$ 55.81</b>
Bellevue WA	31.97
Portland OR	31.68
Everett WA	31.28
Tacoma WA	29.26
Kirkland WA	21.23
Issaquah WA	19.45
Redmond WA	16.73

*Source: Survey by SPU of 2023 rates in effect in each respective city as of March 13, 2023*

The City’s drainage system serves approximately 224,000 accounts in a developed urban area; the system has experienced a slow, steady increase in the number of customers as in-fill development results in the subdivision of lots. Residential customers make up approximately 70% of the total customers. The ten largest customers of the drainage system in 2022 are listed in the table below. In 2022, revenue billed to these ten customers totaled 16.8% of drainage service revenues.

**TABLE 14**  
**TEN LARGEST DRAINAGE CUSTOMERS IN 2022**

<u>Name</u>	<u>Revenue (\$000)</u>	<u>% of Total Revenue</u>
City of Seattle	\$ 11,554	6.6%
King County	3,705	2.1%
Seattle Public Schools	3,621	2.1%
University of Washington	3,018	1.7%
BNSF Railway Company	2,701	1.5%
U.S. Government	1,276	0.7%
Seattle Housing Authority	1,194	0.7%
Union Pacific Railroad Company	1,019	0.6%
Archdiocese of Seattle	700	0.4%
Seattle Community Colleges	672	0.4%
Total-Ten Largest Customers	\$ 29,462	16.8%
Other Drainage Customers	145,703	83.2%
Total Billed Revenue	\$ 175,164	100.0%

Note: Totals may not add due to rounding.

*Source: SPU Drainage Billing System*

### **Billing**

The City’s utility billing function for wastewater services is part of the combined utility billing that is co-managed by SPU and the City’s electric utility enterprise (“Seattle City Light”). SPU provides customer service through a call center and walk-in center. Seattle City Light operates and manages the billing system. SPU and Seattle City Light bill and reimburse each other for these services.

SPU accounts are billed bimonthly for residential and small commercial customers and monthly for larger accounts. Residential customers receive a combined utility bill that itemizes amounts due for water, wastewater, and solid waste services. Payments received from the combined utility bills are allocated to the appropriate funds. If a payment

received from a residential customer is insufficient to cover the total amount due and payable under the combined utility bill, that payment is credited first to the Solid Waste Fund. The balance of the payment is then credited to the Drainage and Wastewater Fund and then, if funds are available, to the Water Fund. If an account is 20 days past due, customers receive a water shut-off notice. Under State law, SPU has the authority to shut off water when an account is 30 days past due. Delinquent charges bear interest at the rate of 12% per annum. The total 90-day-plus outstanding balance for all SPU billed water, wastewater, and solid waste services, including inactive accounts, was \$15.8 million (approximately 1.5% of annual direct service revenue billed by SPU) as of December 31, 2022. These figures include all outstanding amounts going back to 2009. See “Seattle Public Utilities—Operating and Fiscal Impacts of COVID-19 Pandemic.”

Drainage rates are billed separately to all property owners within the City limits on the County property tax statement and collected through the County. Certain properties (e.g., submerged lands, houseboats, piers, City streets, State highways, and other streets that provide the same drainage service as City streets) are exempt from drainage rates. In accordance with RCW 35.67.200, City ordinances provide that the City has a lien for all delinquent and unpaid drainage service charges, and that delinquent drainage service charges bear interest at the rate of 8% per year.

## **Regulations**

*Clean Water Act.* The Federal Water Pollution Control Act (the “Clean Water Act”), as amended, establishes a broad goal of restoring and maintaining the chemical, physical, and biological integrity of the nation’s waters. Among other directives, the Clean Water Act requires permitting of point source discharges of pollutants into waters of the United States under the National Pollutant Discharge Elimination System (“NPDES”) permitting system; mandates that states set water quality standards, and requires periodic listing of impaired waters (section 303(d) list); mandates “total maximum daily load” analyses for impaired waters; and requires programs to encourage control of nonpoint source pollution.

The Clean Water Act creates some state responsibilities directly and allows the U.S. Environmental Protection Agency (“EPA”) to delegate other responsibilities state-by-state.

*NPDES Municipal Stormwater Permit.* Section 402 of the Clean Water Act requires certain municipalities to obtain an NPDES permit for municipal stormwater discharges to receiving waters. In the State, Ecology is responsible for issuing and renewing these permits. Ecology issues a combined NPDES Municipal Stormwater Permit and State Waste Discharge Permit, which covers discharges to ground waters, in a single General Permit (the “Municipal Stormwater Permit”). Municipal stormwater discharges are regulated as point sources that should be controlled to reduce discharge of pollutants to the “maximum extent practicable,” through a primarily programmatic permit. Under Phase I of the program, large and medium municipal separate storm sewer systems (“MS4s”) such as the City’s must obtain NPDES permits for the discharges of stormwater to surface waters and ground waters of the State (not including CSOs or discharges from public treatment facilities). As a condition of MS4 permit coverage, permittees are required to develop a stormwater management program, components of which include legal authority, MS4 mapping and documentation, public involvement and participation, controlling runoff from new development, redevelopment and construction sites, stormwater planning, structural stormwater controls, source control for existing development, illicit connections and illicit discharge detection and elimination, operations and maintenance, and education and outreach.

Ecology issued the current Phase I Municipal Stormwater Permit to the City in 2019. This permit includes requirements that were intended to improve the quality of the receiving waters in the City and includes prescriptive programmatic requirements, measurement guidelines for specific programs, and best management practices based on Ecology’s 2019 Stormwater Management Manual for Western Washington. This permit is in effect from 2019 to 2024 and continues many of the previous prescriptive programmatic permit requirements while slightly changing others. The largest change was the addition of a new stormwater management program requirement for stormwater planning. A preliminary draft of the permit Ecology proposes to issue in 2024 for the next five-year cycle is expected to be released this summer.

See “Legal and Tax Information—Other Litigation” for a description of pending or threatened litigation relating to the Municipal Stormwater Permit.

*Combined Sewer Overflow NPDES Permit, Reduction Plan, and Amendments.* The City’s wastewater collection system is regulated by Ecology through an NPDES permit. Ecology first issued the City an NPDES permit for CSO discharges in 1975. The permit has been reissued periodically (generally every five years), most recently as NPDES Permit WA0031682 issued on March 30, 2016, with an effective date of May 1, 2016 (the “CSO Permit”). The permit was modified on September 28, 2017, with an expiration date of April 30, 2021. SPU applied for permit renewal on August 31, 2020. Ecology reviewed the application and accepted it as complete on December 29, 2020. The existing CSO Permit will remain in effect and enforceable until Ecology issues a new permit, in accordance with State statute (RCW 34.05.422(3)) and regulations.

Over the last four decades, the City has invested more than \$700 million in CSO controls. From 2022 through 2027, the City expects to spend an additional \$357 million (in 2022 dollars) in CSO improvements, including large CSO storage facilities, sewer system improvement projects, and green stormwater infrastructure projects. See “—Capital Improvement Program.”

*Combined Sewer Overflows Consent Decree (“CSO Consent Decree”).* In 2008, the EPA Region 10 Office of Compliance and Enforcement audited both the County’s and the City’s CSO programs to ensure consistency with federal laws and requirements. As a result of these audits, in 2011, EPA, Ecology, and the U.S. Department of Justice (“DOJ”) entered into consent decree negotiations with the City and the County related to completion of the agencies’ CSO reduction programs and management of each agency’s wastewater system. The resulting consent decree (the “CSO Consent Decree”) was entered in U.S. District Court in 2013. In late 2019, SPU and the County each submitted a letter to EPA, Ecology, and DOJ describing its interest in renegotiating certain terms of the CSO Consent Decree. Confidential negotiations involving DOJ, EPA, Ecology, SPU and DNRP were initiated in January 2020 and are ongoing.

The CSO Consent Decree requires the City to develop and implement plans and projects including a Capacity, Management, Operations, and Maintenance Performance Program Plan; a Long-Term Control Plan (“LTCP”); a Fats, Oils, and Grease Control Program Plan; a revised Floatables Observation Program Plan; a Final Post-Construction Monitoring Plan; and the Henderson CSO reduction project. It also requires the City and the County to develop and implement a joint operations and systems optimization plan. In accordance with the CSO Consent Decree requirements, the final Plan to Protect Seattle’s Waterways (the “Waterways Plan”), including the LTCP, was submitted and approved by EPA and Ecology in 2015. A Final Post Construction Monitoring Plan (“PCMP”), including an implementation schedule based on the CSO Consent Decree requirements and proposed milestone compliance dates presented in the final Waterways Plan, was also submitted and approved by EPA and Ecology in 2015.

The Waterways Plan commits SPU to constructing the Ship Canal Water Quality Project; several smaller storage projects and sewer system improvement projects to control all remaining uncontrolled CSO outfalls; and three projects to remove pollutants from stormwater: Natural Drainage Systems (“NDS”) Partnering, South Park Water Quality Facility, and Arterial Street Sweeping Expansion.

The Ship Canal Water Quality Project is the largest of the required CSO storage projects. It is being undertaken jointly by the City and the County pursuant to an agreement to guide construction, operation and maintenance, and cost-sharing. The City is the lead agency for construction, and will own, operate, and maintain a tunnel and its related structures. SPU and the County’s Department of Natural Resources and Parks (“DNRP”) have also chartered oversight, project review, and change management committees to provide policy guidance and management oversight, support, and direction to the project. See “—Capital Improvement Program.”

Under the Waterways Plan, the largest of the CSO storage projects, the sewer system improvement projects, and the stormwater projects were expected to be completed by the end of 2025, and the remaining CSO storage projects were expected to be completed by the end of 2030. However, EPA and Ecology have been notified that, due to events beyond the control of the City, the critical path for the project will be delayed. See: “Capital Improvement Program—Combined Sewer Overflows.”

## **Financial Policies**

Drainage and wastewater rates are set in accordance with financial policies adopted by the City Council, including the Debt Service Coverage Requirement. Revenues to cover depreciation and City taxes are considered available for debt service. Under the City Charter, City taxes on the Drainage and Wastewater System may be paid only after provision has been made for debt service payable from Net Revenues and for necessary betterments and replacements for the current year. The City Council has adopted a coverage target of Adjusted Net Revenue available for debt service in each calendar year at least equal to 1.80 times Adjusted Annual Debt Service. Other adopted internal policy targets in effect since 2004 include generally positive net income, a minimum year-end cash balance equal to the average monthly wastewater treatment cost, and a minimum of 25% cash funding of the CIP based on a four-year rolling average. Between 2018 and 2022, the Drainage and Wastewater System met or exceeded all targets.

## **Financial Performance**

Table 15 shows actual revenues and expenses of the Drainage and Wastewater System for the years 2018 through 2022 and projected results for 2023 through 2025. Footnotes for the table are on the following page.

*SPU does not as a matter of course make public projections as to future sales, earnings or other results. However, the management of SPU has prepared the prospective financial information as set forth below in Table 15—Drainage and Wastewater System Operating Results and under “Capital Improvement Program” to provide readers of this Official Statement information related to projected revenues and expenses of the Drainage and Wastewater System. The accompanying prospective financial information was not prepared with a view toward public disclosure or with a view toward complying with the guidelines established by the American Institute of Certified Public Accountants with respect to prospective financial information, but, in the view of SPU’s management, was prepared on a reasonable basis, reflects the best currently available estimates and judgments, and presents, to the best of management’s knowledge and belief, the expected course of action and the expected future financial performance of the Drainage and Wastewater System. However, this information is not fact and should not be relied upon as being necessarily indicative of future results, and potential purchasers of the Bonds and the readers of this Official Statement are cautioned not to place undue reliance on the prospective financial information.*

*Neither SPU’s independent auditors, Moss Adams LLP, nor the State Auditor nor any other independent accountants have compiled, examined, or performed any procedures with respect to this Official Statement or any financial information contained herein, nor have they expressed any opinion or any other form of assurance on such information, and they assume no responsibility for, and disclaim any association with, this Official Statement and such information.*

*The financial statements of the Drainage and Wastewater Fund as of and for the year ended December 31, 2022, included herein as Appendix C, have been audited by Moss Adams LLP, independent auditors, as stated in its report appearing herein. SPU has not requested that Moss Adams LLP provide permission for inclusion of its report on the audited financial statements in this official statement, and Moss Adams LLP has not performed, since the date of its report included herein, any procedures on the financial statements addressed in that report. Further, Moss Adams LLP has not participated in any way in the preparation or review of this Official Statement.*

*The debt service coverage ratios provided below have been calculated in accordance with the Bond Documents. Such calculations are derived from definitions of Gross Revenue, Operating and Maintenance Expense, Adjusted Net Revenue, and certain other terms which are defined in Appendix A—Bond Ordinance—Section 1. Such calculations also reflect the application of generally accepted accounting principles as applied to financial results.*

*The debt service coverage calculations set forth below are intended to reflect compliance with the rate covenant and additional debt covenants contained in the Bond Documents and described under “Security for the Bonds” and for no other purpose. Such calculations may reflect non-recurring or extraordinary accounting transactions permitted under the Bond Documents and generally accepted accounting principles.*

*In providing a rating on the Bonds, certain rating agencies may have performed independent calculations of coverage ratios using their own internal formulas and methodology which may not reflect the provisions of the Bond Documents. See “Other Bond Information—Ratings on the Bonds.” The City makes no representation as to any such calculations,*

*and such calculations should not be construed as a representation by the City as to past or future compliance with any bond covenants or the availability of particular revenues for the payment of debt service, or for any other purpose.*

**TABLE 15**  
**DRAINAGE AND WASTEWATER SYSTEM OPERATING RESULTS**  
**(\$000)**

	Audited					Projected		
	2018	2019	2020	2021	2022 <sup>(1)</sup>	2023	2024	2025
<b>Operating Revenues</b>								
Wastewater <sup>(2)</sup>	\$ 279,496	\$ 304,832	\$ 299,098	\$ 330,238	\$ 335,757	\$ 353,767	\$ 372,939	\$ 370,237
Drainage <sup>(2)</sup>	133,837	143,323	155,021	164,767	177,042	185,213	196,946	198,138
Other	6,542	6,227	6,176	7,512	6,230	6,386	6,545	6,709
<b>Total Operating Revenue</b>	<b>\$ 419,876</b>	<b>\$ 454,382</b>	<b>\$ 460,295</b>	<b>\$ 502,517</b>	<b>\$ 519,029</b>	<b>\$ 545,366</b>	<b>\$ 576,431</b>	<b>\$ 575,084</b>
<b>Operating Expense</b>								
Wastewater Treatment Contract	\$ 163,784	\$ 166,786	\$ 168,150	\$ 165,085	\$ 172,140	\$ 187,973	\$ 202,658	\$ 210,313
Other Operations and Maintenance	104,025	112,696	123,813	122,606	116,244	164,850	169,028	176,870
City Taxes <sup>(3)</sup>	49,612	53,151	54,336	58,248	61,000	68,851	69,289	69,162
<b>Total Operating Expenses Before Debt Service</b>	<b>\$ 317,420</b>	<b>\$ 332,634</b>	<b>\$ 346,298</b>	<b>\$ 345,939</b>	<b>\$ 349,385</b>	<b>\$ 421,674</b>	<b>\$ 440,976</b>	<b>\$ 456,344</b>
<b>Net Operating Income</b>	<b>\$ 102,456</b>	<b>\$ 121,748</b>	<b>\$ 113,997</b>	<b>\$ 156,579</b>	<b>\$ 169,644</b>	<b>\$ 123,691</b>	<b>\$ 135,455</b>	<b>\$ 118,740</b>
<b>Adjustments</b>								
City Taxes <sup>(3)</sup>	\$ 49,612	\$ 53,151	\$ 54,336	\$ 58,248	\$ 61,000	\$ 68,851	\$ 69,289	\$ 69,162
DSRF Earnings	(734)	(761)	(628)	(434)	(503)	(126)	(63)	(31)
Net Other Non-Operating Revenues/(Expenses)	9,691	11,594	12,227	15,919	12,558	130	221	4,348
<b>Total Adjustments</b>	<b>\$ 58,568</b>	<b>\$ 63,984</b>	<b>\$ 65,936</b>	<b>\$ 73,733</b>	<b>\$ 73,055</b>	<b>\$ 68,856</b>	<b>\$ 69,447</b>	<b>\$ 73,479</b>
<b>Adjusted Net Revenue Available for Debt Service</b>	<b>\$ 161,024</b>	<b>\$ 185,732</b>	<b>\$ 179,933</b>	<b>\$ 230,312</b>	<b>\$ 242,699</b>	<b>\$ 192,547</b>	<b>\$ 204,902</b>	<b>\$ 192,219</b>
<b>Annual Parity Debt Service</b>								
Annual Parity Debt Service <sup>(4)</sup>	\$ 65,973	\$ 62,006	\$ 61,849	\$ 60,901	\$ 64,703	\$ 61,315	\$ 67,478	\$ 82,038
Less: DSRF Earnings	(734)	(761)	(628)	(434)	(503)	(126)	(63)	(31)
<b>Adjusted Annual Parity Debt Service</b>	<b>\$ 65,239</b>	<b>\$ 61,244</b>	<b>\$ 61,221</b>	<b>\$ 60,467</b>	<b>\$ 64,201</b>	<b>\$ 61,189</b>	<b>\$ 67,415</b>	<b>\$ 82,007</b>
<b>Parity Debt Service Coverage</b>	<b>2.47</b>	<b>3.03</b>	<b>2.94</b>	<b>3.81</b>	<b>3.78</b>	<b>3.15</b>	<b>3.04</b>	<b>2.34</b>
<b>Annual Subordinate Debt Service<sup>(5)</sup></b>	<b>\$ 3,720</b>	<b>\$ 3,718</b>	<b>\$ 3,715</b>	<b>\$ 3,640</b>	<b>\$ 4,965</b>	<b>\$ 5,708</b>	<b>\$ 5,698</b>	<b>\$ 15,146</b>
<b>Total Annual Parity and Subordinate Debt Service</b>	<b>\$ 68,959</b>	<b>\$ 64,962</b>	<b>\$ 64,937</b>	<b>\$ 64,107</b>	<b>\$ 69,166</b>	<b>\$ 66,898</b>	<b>\$ 73,113</b>	<b>\$ 97,153</b>
<b>Parity and Subordinate Debt Service Coverage</b>	<b>2.34</b>	<b>2.86</b>	<b>2.77</b>	<b>3.59</b>	<b>3.51</b>	<b>2.88</b>	<b>2.80</b>	<b>1.98</b>

Notes to table on the following page.



#### NOTES TO TABLE 15:

- (1) Does not reflect a non-cash 2022 environmental liability adjustment of \$30 million.
- (2) Projected revenue for 2024 and 2025 includes projected treatment rates based on assumptions for King County Wastewater Treatment Division rate increases. SPU system rates have been adopted by City Council through 2024.
- (3) The City currently levies a tax on total gross income from drainage and wastewater charges of 11.5% and 12%, respectively. Under the City Charter, City taxes on the Drainage and Wastewater System may be paid only after provision has been made for debt service payable from Net Revenues and for necessary betterments and replacements for the current year.
- (4) Reflects only debt service on Parity Bonds and does not include the Ecology and Public Works Assistance Account loans, which are secured by a lien on Net Revenue of the Drainage and Wastewater System that is junior to the lien of the Parity Bonds. The 2020 WIFIA Bond will be an interest-only obligation until 2026. See “Security for the Bonds—State Loan Program Obligations” and “—Debt Service Requirements.” Projections of Annual Debt Service in 2024 and 2025 assume future bond issues of \$147 million and \$131 million, respectively. Both issues assume an interest rate of 5.03%.
- (5) Reflects only debt service on the State Loan Program Obligations, which are secured by a lien on Net Revenue of the Drainage and Wastewater System that is junior to the lien of the Parity Bonds. Projections include the assumption that SPU will enter into a future SRF loan of \$48.9 million, currently planned for 2025.

Note: Totals may not add due to rounding.

Source: *Drainage and Wastewater System*

### Management Discussion and Analysis of Operating Results

This section provides a brief discussion of operating results for the period 2018 through 2022 based on information in Table 15, and the Management’s Discussion and Analysis included in Appendix C—2022 Audited Financial Statements of the Drainage and Wastewater Fund.

The Drainage and Wastewater System has maintained high levels of debt service coverage (well above policy targets), with strong cash performance equal to or above the policy target. Operating cash balances have grown from \$185 million to \$270 million over the past five years.

Revenue performance was strong going into the COVID-19 pandemic due to a strong local economy and steady rate increases. SPU wastewater demand forecasting assumes two counteracting forces: infill development and increased overall efficiency placing downward pressure on demand while a roughly counterbalancing upward pressure is exerted by population growth. This relationship has held true since 2005. Since the 2008 Financial Crisis, wastewater demand has remained at 21 million CCF per year, even as the service area population increased by 26% from 2008 to 2022.

Current wastewater rates were adopted by the City Council in late 2021 with effective dates through 2024 (exclusive of the County wastewater treatment portion of the rates). These rate changes were calculated to meet or exceed all financial policies based on an assumption of a multi-year recovery lasting beyond 2026.

### Strategic Business Plan

In 2020 and the first part of 2021, SPU worked with customers and employees to update the Strategic Business Plan to guide its work from 2021 through 2026. The Strategic Business Plan is a six-year plan updated triennially. The Strategic Business Plan Update outlines new investments, cost savings, and a retail rate path for the six-year period, and is an update of the 2018-2023 Plan. The plan grew out of SPU’s efforts to provide greater rate predictability to its customers, while still making important investments for the future. The Strategic Business Plan Update was adopted by the City Council in May 2021. Through that adoption, the City Council endorsed an average annual rate increase of 4.2% for all funds taken together. In early 2023, SPU began updating the Strategic Business Plan to guide its work from 2025 through 2030.

### Capital Improvement Program

Each year, SPU prepares a six-year Drainage and Wastewater CIP. The CIP identifies rehabilitation and upgrades that are needed for existing facilities, as well as any new facilities that are required, and includes a financial plan for funding the planned improvements. SPU expects to finance the CIP with a combination of bond proceeds, grants and reimbursements, and current revenues.

The City is currently engaged in planning that will identify capital and operating and maintenance needs for the Drainage and Wastewater System. The City’s Plan to Protect Seattle’s Waterways (LTCP to reduce CSO and Integrated Plan that addresses both sewage overflows and polluted stormwater runoff), which was approved by the EPA, Department of Justice, and Ecology, requires CIP investments in wastewater and stormwater projects through 2030. Supplementing in the near-term and looking beyond 2030, SPU is in the process of developing a community-centered plan to guide investments in integrated utility infrastructure for the next 50 years (the “Shape Our Water plan”).

The table below shows the adopted CIP for 2023 through 2028 along with planned funding sources.

**TABLE 16**  
**DRAINAGE AND WASTEWATER SYSTEM**  
**ADOPTED CAPITAL IMPROVEMENT PROGRAM**  
**(Amounts in Thousands)**

	<b>2023</b>	<b>2024</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>	<b>2028</b>	<b>Total</b>
<b>Program Area</b>							
Ship Canal Water Quality Project	\$ 68,565	\$ 70,523	\$ 52,994	\$ 26,823	\$ 3,947	\$ -	\$ 222,852
Combined Sewer Overflows	3,481	9,560	23,112	16,615	39,621	41,470	133,859
Protection of Beneficial Uses	15,287	36,683	71,713	52,679	35,927	27,520	239,809
Sediments	4,695	10,734	16,130	10,979	12,896	20,400	75,833
Rehabilitation	51,238	57,804	51,294	49,191	43,808	45,616	298,951
Flooding/Sewer Backup and Landslides	20,219	12,203	36,340	27,568	36,732	34,168	167,230
Shared Cost Projects	11,840	18,203	30,013	15,411	16,133	13,477	105,077
Technology	9,038	5,822	4,322	4,322	4,322	4,322	32,146
<b>Total Uses of Funds</b>	<b>\$184,363</b>	<b>\$221,532</b>	<b>\$285,918</b>	<b>\$ 203,586</b>	<b>\$ 193,387</b>	<b>\$ 186,972</b>	<b>\$1,275,757</b>
<b>Funding Source</b>							
<b>Debt Financing</b>							
Outstanding Bonds	\$ 41,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 41,000
New Money Bonds	28,707	78,714	-	-	-	-	107,421
Future New Money Bonds	-	16,911	147,149	125,867	141,093	140,229	571,249
WIFIA	68,565	70,523	4,111	-	-	-	143,199
Future Loans	-	-	48,883	26,823	3,947	-	79,653
<b>Total Debt Financing</b>	<b>\$138,272</b>	<b>\$166,149</b>	<b>\$200,142</b>	<b>\$ 152,689</b>	<b>\$ 145,040</b>	<b>\$ 140,229</b>	<b>\$ 942,522</b>
<b>Internally Generated Funds</b>	<b>46,091</b>	<b>55,383</b>	<b>85,775</b>	<b>50,896</b>	<b>48,347</b>	<b>46,743</b>	<b>333,235</b>
<b>Total Sources of Funds</b>	<b>\$184,363</b>	<b>\$221,532</b>	<b>\$285,918</b>	<b>\$ 203,586</b>	<b>\$ 193,387</b>	<b>\$ 186,972</b>	<b>\$1,275,757</b>

Note: Totals may not add due to rounding.

The CIP plan addresses seven program areas:

*Ship Canal Water Quality Project.* The Ship Canal Water Quality Project is a joint project with the County to control CSOs into the Lake Washington Ship Canal and Salmon Bay, and is required to comply with the CSO Consent Decree described above under “—Regulations.” Funding is being provided through a combination of federal loans under the WIFIA program, State loans from Ecology under the Clean Water State Revolving Fund program, and contributions from DNRP. The City began drawing on the 2020 WIFIA Bond in January 2023 and expects to have fully drawn the 2020 WIFIA Bond by the end of 2026. See “Security for the Bonds—Outstanding Parity Bonds—Water Infrastructure Finance and Innovation Act (“WIFIA”).”

SPU is currently working with its regulators to seek adjustments to the project schedule and budget due to delays associated with a boulder in the tunneling path and with the COVID-19 pandemic. SPU also is working to resolve several claims from project contractors as work on the Ship Canal Water Quality Project continues. SPU has secured an increase in State loan funds to cover some of the increased costs and is still evaluating other expected impacts on project budget. SPU does not currently intend to issue publicly offered Future Parity Bonds for this project.

*Other Combined Sewer Overflow Projects.* The CSO program area consists of projects that are mandated by State and federal regulations to control CSOs into the City’s receiving waters. Projects include large infrastructure projects (e.g., storage structures, pipes, tunnels, stormwater separation, and pump stations), smaller retrofits, construction of green infrastructure for CSO control, and development of regulatory-required plans, such as the LTCP. The largest project in this category is the Ship Canal Water Quality Project described above.

*Protection of Beneficial Uses Program.* This program area consists of improvements to the City’s drainage system to reduce the harmful effects of stormwater runoff on creeks and receiving waters by improving water quality and protecting or enhancing habitat. The program area includes projects to improve water quality, protect creeks, meet regulatory requirements, and use best available science to meet community expectations for habitat. This program area also includes replacements of stream culvert assets.

*Sediments Program.* This program area provides funding for studies and analysis of cleanup of contaminated sediment sites in which the City is a participant, for engineering, design, and construction of actual cleanup of contaminated sites and for liability allocation negotiations. Funding is used to develop studies and analyses required by regulatory agencies for determining the boundaries and cleanup requirements for specific action sites. The study phase of sediment remediation projects often requires multiple years before specific cleanup actions are defined. As regulatory agency cleanup requirements become clear, additional individual cleanup projects are included in subsequent CIP proposals.

In 1991, the State adopted marine water sediment management standards under which Ecology may act to require the City to clean up sediments contaminated by CSOs and/or discharges from separate storm sewers. The full extent of sediment contamination related to City discharges, if any, and the nature and cost of compliance with Ecology standards are not known at the present time. See “Environmental Liabilities.”

*Rehabilitation Program.* This program area consists of projects to rehabilitate or replace existing drainage and wastewater assets in-kind to maintain the current functional level of the system. Projects include rehabilitation and/or replacement of drainage and wastewater control structures and appurtenances, pipes, culverts, pump station structures, major mechanical and electrical components, and force mains.

*Flooding/Sewer Backup and Landslides Program.* This program area consists of projects for preventing and alleviating flooding and sewer backups in the City, with a primary focus on the protection of public health, safety, and property. The program area is focused on planning, design, and construction of channels, pipes, roadside ditches, culverts, detention ponds, and green infrastructure that control and/or convey storm runoff to receiving waters. The program area also involves protecting SPU drainage and wastewater infrastructure from landslides and providing drainage improvements where surface water generated from the City right-of-way is contributing to landslides.

*Shared Cost Projects.* This program area includes projects involving more than a wastewater or drainage purpose and which are typically funded from multiple sources. Current projects include numerous transportation agency-led projects where utility infrastructure upgrades are being installed in coordination with the pavement replacement

opportunity to reduce long-term cost for ratepayers. Some of these projects are managed by other agencies outside of the City; as a result, the staging and timeline for completion of these projects are not under the City's control.

*Technology Program.* This program area includes administrative information technology such as workstations, cloud computing, telecommunications, and billing. Upgrades to existing geographic information systems infrastructure and updated aerial orthophotography are also included. These will provide more robust and granular surface permeability data to increase the efficiency and accuracy of drainage billing.

### **Risk Management and Quality Assurance**

The Risk and Quality Assurance Program ("RQA") was first established in 2004 and became a separate division in 2011. While housed in the Financial and Risk Services branch, the program reports to a Policy and Risk and Quality Assurance Board, which consists of the SPU General Manager, the Executive Team, program staff, and a representative from the City Attorney's Office. In 2016, the Safety, Security, Emergency Management, Privacy/PCI, and Customer Appeals programs were brought into the RQA division to enable better alignment and synergy of the overall mission of reducing risk to the organization. The program's goals are to provide strategic advice to SPU's Executive Team and guide the development of policies that enable SPU to be more efficient and effective in meeting customer expectations; assess planned and ongoing business practices and procedures to recognize threats and opportunities; recommend measures to ensure sufficient internal controls are in place to reduce risks to SPU's employees, customers, and assets; investigate, advise, and respond to legal requests and filings on behalf of SPU; conduct internal investigations, assessments, and audits to ensure that SPU is complying with regulations, policies, and procedures; and develop, implement, and review plans that ensure that SPU is protected in the event of harmful incidents or emergencies.

See "The City of Seattle—Risk Management" for a discussion of the City's risk management practices.

### **Endangered Species Act and Regional Needs Assessment**

Under provisions of the Endangered Species Act ("ESA"), National Marine Fisheries Service ("NMFS") has formally listed Puget Sound Chinook salmon, Puget Sound steelhead trout, and yellow-eyed rockfish as threatened, and bocaccio as endangered. U.S. Fish and Wildlife Service ("USFWS") has formally listed bull trout and marbled murrelet as threatened and killer whale and humpback whale as endangered. These agencies have also designated critical habitat for these species. Except for steelhead trout, designated critical habitats include parts of the City's combined sewer and drainage service areas: Lake Washington and its tributaries, Lake Union, Lake Washington Ship Canal, Duwamish Waterway, and Elliott Bay and other parts of Puget Sound. Pursuant to regulations, NMFS and USFWS have extended certain protections under the ESA to these listed species and their critical habitats.

Given the many legal, scientific, tribal, and public review uncertainties associated with these listings and their relevance specifically to the Drainage and Wastewater System, it is difficult to predict their full implications for utility services. However, ESA review and compliance requirements for certain SPU capital projects—specifically Section 7 consultations between the federal services—have added additional complexity, time, and cost to the permit application review process, sometimes delaying a permit application for two years or more. This regulatory burden may result in construction delay of two to three years, depending on fish-friendly work windows or other restrictions. The extent to which additional costs will be incurred for project design and impact mitigation specifically related to the ESA is unknown. The City has entered into a memorandum of agreement with the U.S. Army Corps of Engineers for assistance in expediting the permit application review process.

The City and SPU anticipate additional funding will be needed to support habitat restoration programs addressing threatened and endangered species-related policy objectives. Funding for these programs is expected to come from a variety of sources, including City water and drainage and wastewater rates and general fund money, federal and state grants, and taxes or fees imposed by other local jurisdictions.

### **Environmental Liabilities**

The Comprehensive Environmental Response, Compensation, and Liability Act of 1980 ("CERCLA") created the federal Superfund, the EPA's program that addresses contaminated sites. The two basic kinds of liability described

under the Superfund law are liability related to historic contamination and liability related to damages to natural resource values.

*Lower Duwamish Waterway.* In 2000, the City, the County, the Port of Seattle and The Boeing Company voluntarily began working together to investigate contamination in the Lower Duwamish Waterway. The group is called the Lower Duwamish Waterway Group (“LDWG”). In 2001, EPA listed the Lower Duwamish Waterway as a Superfund site under CERCLA to address contamination in waterway sediments. EPA and Ecology followed the listing with a joint federal and State administrative order on consent (“AOC”), which named certain potentially responsible parties (“PRPs”), including the City (through SPU and Seattle City Light), the County, the Port of Seattle, and The Boeing Company. The AOC required a Remedial Investigation to determine the nature and extent of contamination in the waterway, studies of risk to people and wildlife, and formulation of cleanup alternatives in a Feasibility Study. The LDWG members conducted and paid for the Remedial Investigation and Feasibility Study. LDWG members also conducted “Early Actions” to address contamination in specific parts of the Site. The original AOC has been amended five times to include additional pre-design studies and to design the remedy for the Upper Reach and Middle Reach of the waterway.

EPA issued its Record of Decision in 2014 identifying EPA’s choice of remedial actions and estimating total cleanup costs of \$342 million in 2014 dollars for the Lower Duwamish Waterway. This Record of Decision did not address the Upper Reach or Middle Reach of the waterway. As of 2023, due to inflation and other factors, the current estimate of the cleanup costs is between \$668 million and \$750 million. A voluntary, confidential allocation process was completed in 2022 and is intended to be the basis for a negotiated settlement of costs among approximately 44 PRPs.

In January 2023, EPA issued Special Notice Letters to the City and others to initiate negotiations for a Consent Decree to govern completion of the remedial actions for the Lower Duwamish Waterway. The City has indicated willingness to be a Performing Party under the Consent Decree, if satisfactory terms are agreed to and if settlements with other parties are achieved. The City expects to be required to pay for approximately one third of the Lower Duwamish cleanup costs, which will be primarily allocated to the Drainage and Wastewater System, with a smaller share being allocated to Seattle City Light. On an annual basis, the City expects its share to total approximately \$10 million to \$15 million per year until cleanup is completed, which is anticipated to be ten years after work begins.

In 2020, the City (SPU and Seattle City Light), the County, and the Port of Seattle signed an EPA Settlement Agreement and Administrative Order on Consent to investigate contamination at a site adjacent to the Lower Duwamish, known as Terminal 108. The investigation is called an Engineering Evaluation and Cost Analysis. The Port, the City, and the County have an MOA related to the order and are sharing costs on an interim basis. SPU and Seattle City Light are sharing the City’s portion of the costs and the final allocation of costs will be determined as part of the process for allocating all of the costs among the PRPs. SPU’s ultimate share of liability for this site is uncertain, and depends upon the results of the investigation, the remedial actions selected by EPA, and the extent to which SPU’s drainage and wastewater operations are deemed to have contributed to the contamination. Other PRPs are expected to share in the total cleanup costs as well as study costs. Planning and investigative work on the site began in 2022 and a plan for the cleanup, including an estimate of its cost, is expected by 2024.

*East Duwamish Waterway.* Immediately downstream of the Lower Duwamish Waterway is the East Waterway. Contaminated sediments within the East Waterway are an operable unit of the Harbor Island Superfund site, and the Port of Seattle entered into an administrative settlement agreement and order on consent (“ASAOC”) with EPA in 2006, which covers an East Waterway sediment Remedial Investigation/Feasibility Study (“RI/FS”), which was completed in 2019. A Proposed Plan is expected in 2023 and a Record of Decision is expected in 2024. The East Waterway is a Superfund cleanup project with many similar issues to the Lower Duwamish Waterway cleanup. The City (SPU and Seattle City Light), the Port of Seattle, and the County have been named as PRPs and have been sharing the costs to implement the ASAOC on an interim basis. The City’s ultimate share of costs for investigation and remediation of the East Waterway is unknown. Although EPA has not selected a cleanup action for the East Waterway, the total cost of cleanup is estimated to be at least \$256 million. Other PRPs are also expected to share in any costs.

*Gas Works Park.* In 2002, Ecology named the City and Puget Sound Energy as PRPs for the contamination of sediments adjacent to Gas Works Park and the Harbor Patrol areas in the North Lake Union area of the City. The City and Puget Sound Energy signed an Agreed Order with Ecology in 2005 to initiate two RI/FS investigations for the

sediment site: one in the western portion of the site led by the City and another in the eastern portion of the site led by Puget Sound Energy. Subsequently, in 2012, the City and Puget Sound Energy entered into a Settlement, Release, and Cost Allocation Agreement that put Puget Sound Energy in the lead of all additional cleanup work at the site; the east-west split is no longer in place. Based on the 2012 agreement, the City pays for 20% of the shared costs incurred by Puget Sound Energy for the cleanup work. The RI/FS includes an evaluation of the nature and extent of the contamination on the site, an evaluation of multiple alternatives for remediating the sediments, and a recommended preferred alternative. The RI/FS was completed in 2022. A Clean-up Action Plan is expected from Ecology in 2024.

In addition, the Drainage and Wastewater System could be liable for a portion of the costs of investigation and cleanup at other sediment sites, including some not yet identified. The magnitude of any such potential liability cannot be determined at this time. See Appendix C—2022 Audited Financial Statements of the Drainage and Wastewater Fund-Note 10.

### **Climate Change**

Climate change is projected to have wide-ranging impacts in the Central Puget Sound, including, but not limited to, shifts to the region’s water and hydrologic cycle, increases in air temperature, and rising water levels along the marine shoreline. Each of SPU’s lines of business is working to assess the implications of a changing climate on the utility’s assets, services, and business functions and to develop adaptation options that can be integrated into SPU’s operations, capital planning, and overall decision-making processes. SPU’s enterprise-wide climate work focuses on building collaborative partnerships to share and enhance knowledge, engaging in applied research to advance SPU’s understanding of the implications of climate change, and fostering an enabling environment to support implementation. In addition, SPU maintains a carbon neutrality initiative, focused on reducing greenhouse gas emissions from utility operations.

The Drainage and Wastewater System is actively incorporating climate impacts into its capital planning process. In 2017, SPU conducted an analysis of historical rainfall in the City to update its intensity, duration, and frequency (“IDF”) curves. In 2018, SPU developed “climate-perturbed” rainfall timeseries files, providing probabilistic projections of future precipitation, to inform capital investment decisions. In 2019, in partnership with SPU’s climate policy team, the Drainage and Wastewater Planning and Program Management Division evaluated the exposure of SPU assets to sea level rise along the marine shoreline of the City, and modeled the effects of sea level rise and extreme precipitation events on system capacity. These are critical drivers for SPU’s Shape Our Water plan.

SPU is a founding member of the Water Utility Climate Alliance (“WUCA”), a group of 12 large urban water utilities that collaborates on climate science, applied research, and adaptation. The utility is also active in regional and national climate policy development and leadership focused on urban water resilience via the Puget Sound Climate Preparedness Collaborative, King County-Cities Climate Collaboration, the Association of Metropolitan Water Agencies, and the U.S. Water Alliance. These partnerships inform and advance SPU’s climate resilience planning.

See “The City of Seattle—Climate Change” for a discussion of the response of the City as a whole to climate change.

### **Emergency Operations Plan**

The City maintains an integrated emergency management system in which all hazards are considered in a central planning structure. See “The City of Seattle—Emergency Management and Preparedness.” In addition, SPU maintains a suite of preparedness and response plans that include utility-wide plans such as the SPU Comprehensive Emergency Management Plan and Continuity of Operations Plan, as well as hazard and service specific plans like the Solid Waste Line of Business Emergency Response Plan, the Water Line of Business Emergency Response Plan, and the Wet Weather Readiness and Response Plan. These plans are resourced and implemented through SPU’s Comprehensive Emergency Management Program, which includes Planning, Training and Exercise, Logistics, Outreach, and Response Readiness activities. The SPU Emergency Management Program coordinates its activities as directed and needed with the National Incident Management System, the Seattle Office of Emergency Management, King County Emergency Management, the Washington State Emergency Management Division, and other governmental and nongovernmental partners.

## THE CITY OF SEATTLE

The following provides general information about the City.

### **Municipal Government**

Incorporated in 1869, the City is the largest city in the Pacific Northwest and is the County seat.

The City is a general purpose government that provides a broad range of services typical of local municipalities, such as streets, parks, libraries, human services, law enforcement, firefighting and emergency medical services, planning, zoning, animal control, municipal court, and utilities. The City owns and operates water, electric, solid waste, and drainage and wastewater utilities, although the County provides wastewater treatment service. The County also provides certain services throughout the County and within the City, including courts of general jurisdiction, felony prosecution and defense, jail, public health, and transit services.

The City is organized under the mayor-council form of government and operates under its City Charter. The Mayor, the City Attorney, and the Municipal Court judges are all elected to four-year terms. The nine City Council members are elected to staggered four-year terms.

*Mayor.* The Mayor serves as the chief executive officer of the City. The Mayor presents to the City Council annual statements of the financial and governmental affairs of the City, budgets, and capital improvement plans. The Mayor signs, or causes to be signed on behalf of the City, all deeds, contracts, and other instruments.

*City Council.* As the policy-making legislative body of the City, the City Council sets tax levies and utility rates, makes appropriations, and adopts and approves the annual operating budget and capital improvement plans for the City. The City Council members serve on a full-time basis.

*Municipal Court.* The State Constitution provides for the existence of county superior courts as the courts of general jurisdiction and authorizes the State Legislature to create other courts of limited jurisdiction. The Seattle Municipal Court has limited jurisdiction over a variety of cases, including misdemeanor criminal cases, traffic and parking infractions, collection of fines, violation of no-contact or domestic violence protection orders, and civil actions for enforcement of City fire and housing codes. The Municipal Court has seven judges. Municipal Court employees report to the judges.

### **Budgeting and Forecasting**

*The City Budget Office.* The City Budget Office (“CBO”) is within the executive branch and the Budget Director is appointed by the Mayor. CBO is responsible for developing and monitoring the City’s annual budget, carrying out budget-related functions, and overseeing fiscal policy and financial planning activities. CBO provides strategic analysis in relation to the use of revenues, debt, and long-term issues. The department also provides technical assistance, training, and support to City departments in performing financial functions.

City operations are guided by a budget prepared under the direction of the Mayor by CBO pursuant to State statute (chapter 35.32A RCW). (See “—Municipal Budget.”) In prior years, the City’s annual budget was based in part on General Fund revenue forecasts prepared by CBO. In 2022, much of the forecasting function transitioned to the newly created Office of Economic and Revenue Forecasts. See “—The Office of Economic and Revenue Forecasts.” CBO will continue to be responsible for coordinating with departments to forecast and project all other General Fund revenues, including a variety of excise taxes and public utility taxes, license and service fees, fines, inter- and intra-governmental charges, transfers and shared revenues, grants, interest earnings, and other lesser revenue items.

The proposed budget is submitted to the City Council by the Mayor each year not later than 90 days prior to the beginning of the next fiscal year. Currently the fiscal year of the City is January 1 through December 31. The City Council considers the proposed budget, holds public hearings on its contents, and may alter and revise the budget at its discretion, subject to the State requirement that budgeted revenues must at least equal expenditures. The City Council is required to adopt a balanced budget at least 30 days before the beginning of the next fiscal year, which may be amended or supplemented from time to time by ordinance. The Mayor may choose to approve the City Council’s



budget, veto it, or permit it to become law without the Mayor's signature. The Mayor does not have line-item veto power.

*Municipal Budget.* The 2023 budget was adopted by Ordinance 126725, passed by the City Council on November 29, 2022. The City's adopted General Operating Fund budget was approximately \$1.585 billion in 2022 and is approximately \$1.606 billion in 2023.

*The Office of Economic and Revenue Forecasts.* The Office of Economic and Revenue Forecasts (the "Forecast Office"), initially created in 2021, provides an independent source for the economic and revenue forecasts that underlie the City's annual budget process. The Forecast Office reports to the Economic and Revenue Forecast Council (the "Forecast Council"), which includes equal representation from the Legislative and Executive branches of City government. The following elected and appointed officials (or their designees) comprise the Forecast Council: the Mayor, the Director of Finance, the Council President, and the Chair of the City Council Finance Committee. The Forecast Council selects one member to serve as Chair of the Forecast Council annually.

The Forecast Office prepares three revenue forecasts each year, delivered in April, August, and October. The forecasts that are developed by the Director of the Forecast Office and approved by the Forecast Council serve as the official City economic and revenue forecasts and as the basis for the estimates of revenues described in State statutes governing budgeting. Either the Mayor or the City Council may deviate from the official forecasts in balancing the Proposed or Adopted Budget, respectively, but only if they provide a public written explanation to the Forecast Council describing such a deviation.

Beginning with the April 2022 Revenue and Budget Update and the 2023 budget cycle, the official forecasting function transitioned to the Forecast Office. The Forecast Office provides forecasts of the largest and most economically-dependent general government revenue sources, including sales tax, B&O tax, property tax, private utility taxes, and the new Payroll Expense Tax. CBO continues to be responsible for coordinating with departments to forecast and project all other General Fund revenues, including a variety of excise taxes and public utility taxes, license and service fees, fines, inter- and intra-governmental charges, transfers and shared revenues, grants, interest earnings, and other lesser revenue items.

In addition, the Forecast Office's responsibilities are to staff the Forecast Council, develop economic and revenue forecasts, conduct special studies at the request of the Forecast Council, and provide *ad hoc* analytical support on economic and revenue estimation for legislative and executive staff consistent with its work program.

### **Fiscal Reserves**

*Emergency Fund.* Under the authority of RCW 35.32A.060, the City maintains the Emergency Fund (the "EMF") of the General Fund. The EMF is the principal reserve for the City to draw upon when certain unanticipated expenses occur during the fiscal year. Eligible expenses include costs related to storms or other natural disasters. State law limits the amount of money the City can set aside in this reserve to \$0.375 per \$1,000 of assessed value of property within the City. Prior to 2017, the City's practice had been to fully fund the emergency reserve to this maximum limit. In 2017, the City modified the existing financial policies for the EMF to establish a minimum balance of \$60 million and to adjust that minimum each year with the rate of inflation. This policy struck a balance between ensuring that resources will be available to address unanticipated expenditures and making resources available to address current needs.

Due to the COVID-19 pandemic and related economic downturn, the City's revenue forecasts were significantly reduced from prior expectations. Additionally, the City realized significant expenses to address the response and recovery. Due to the magnitude and prolonged nature of the emergency, it was not possible for the City to make the contributions necessary to meet the fund balance requirements for the EMF in 2020 and 2021. City policy was amended in 2021 to require that the City return to making contributions to satisfy the target balance within a period of five years, or sooner if practically possible after a severe event requiring deep or multi-year spending from the reserve.

Prior to the onset of COVID, the Emergency Fund had a fund balance of \$65 million as of year-end 2019. In response to the COVID-19 pandemic, the City withdrew a net \$31.3 million from the EMF in 2020 and 2021. Improving

economic conditions allowed for a \$10 million contribution to the reserve in 2022. These uses and subsequent replenishment resulted in an EMF reserve balance of \$43.7 million at the end of 2022, a reduction of \$21.3 million compared to pre-COVID levels.

*Revenue Stabilization Fund.* The City maintains the Revenue Stabilization Fund (the “RSF”) in the General Fund to be used for revenue stabilization for future City operations and to fund activities that would otherwise be reduced in scope, suspended, or eliminated due to unanticipated shortfalls in General Fund revenues.

Certain required transfers into and restrictions on expenditures from the RSF are set forth in the Seattle Municipal Code (“SMC”). All expenditures from the RSF require an ordinance, adopted following consideration of projections and recommendations for at least partial replenishment within four years. The RSF is funded by (i) one-time transfers authorized by ordinance, (ii) automatic annual transfers of 0.50% of forecast General Fund tax revenues, and (iii) upon completion of fiscal year accounting, automatic transfer of 50% of the ending balance in the General Fund, less encumbrances, carryforwards as authorized by ordinance or State law, and planned reserve amounts reflected in the adopted budget, that is in excess of the latest revised estimate of the unreserved ending fund balance for that closed fiscal year (as published in the adopted budget). The phrase “tax revenues” means all tax revenues deposited into the General Fund, including but not limited to tax revenue from the regular property tax levy, business and occupation tax, utility business taxes, the portion of admissions tax not dedicated to the Arts and Culture Fund, leasehold excise tax, gambling taxes, and sales and use taxes.

The SMC also provides that automatic transfers will be suspended to the extent that the balance in the RSF exceeds 5% of the forecast General Fund tax revenues for the year, and when forecasts underlying the adopted budget anticipate a nominal decline in General Fund revenues, as compared to the revenue forecasts underlying the adopted budget for the fiscal year immediately prior. Automatic transfers remain suspended until positive revenue growth is reflected in the revenue forecasts underlying the adopted budget and are reinstated at a level of 0.25% of General Fund tax revenues in the first year showing such recovery, followed by 0.50% thereafter.

Prior to the onset of the COVID-19 pandemic, the RSF reported an ending fund balance of \$57.8 million at the end of fiscal year 2019. In response to the COVID-19 pandemic, the City withdrew a net \$51.7 million from the RSF in 2020 and 2021. Based on the automatic transfer mechanism described above, the City made a deposit of \$55.7 million to the RSF in 2022. These uses and subsequent replenishment resulted in an RSF reserve balance of \$61.7 million at the end of 2022, an increase of \$3.9 million over pre-COVID levels.

The City does not plan to draw on either of the reserves in 2023. The City’s 2023 Adopted Budget and 2024 Endorsed Budget plan to fund the EMF to \$56.7 million and the RSF to \$67.0 million by year-end 2024, for a combined total of \$124 million. The combined fund balance of these two reserves is projected to reach \$159 million by year-end 2026.

## **Financial Management**

City financial management functions are provided by the Office of City Finance within the Department of Finance and Administrative Services. The Director of Finance is a charter position appointed by the Mayor and reporting directly to the Mayor’s Office, despite being located within the Department of Finance and Administrative Services.

*Accounting.* The accounting and reporting policies of the City conform to generally accepted accounting principles for municipal governments and are regulated by the State Auditor’s Office, which maintains a resident staff at the City to perform a continual current audit as well as an annual, post-fiscal year audit of City financial operations. The Citywide Accounting and Payroll Division of the Office of City Finance within the Department of Finance and Administrative Services maintains general supervision over the accounting functions of the City.

*Auditing.* The State Auditor is required to examine the affairs of all local governments at least once every three years; the City is audited annually. The examination must include, among other things, the financial condition and resources of the City, compliance with the State Constitution and laws of the State, and the methods and accuracy of the accounts and reports of the City. Reports of the State Auditor’s examinations are required to be filed in the office of the State Auditor and in the Department of Finance and Administrative Services. The State Auditor’s Office has authority to conduct independent performance audits of State and local government entities. The Office of the City Auditor also

reviews the performance of a wide variety of City activities such as span of control, City-wide collections, special events permitting, and specific departmental activities.

## **Investments**

*Authorized Investments.* Chapter 35.39 RCW permits the investment by cities and towns of their inactive funds or other funds in excess of current needs in the following: United States bonds, United States certificates of indebtedness, State bonds or warrants, general obligation or utility revenue bonds of their own or of any other city or town in the State, their own bonds or warrants of a local improvement district that are within the protection of the local improvement guaranty fund law, and any other investment authorized by law for any other taxing district. Under chapter 39.59 RCW, a city or town also may invest in the following: bonds of the State or any local government in the State; general obligation bonds of any other state or local government of any other state that have at the time of the investment one of the three highest credit ratings of a nationally recognized rating agency; registered warrants of a local government in the same county as the government making the investment; certificates, notes, or bonds of the United States, or other obligations of the United States or its agencies, or of any corporation wholly owned by the government of the United States; or United States dollar-denominated bonds, notes, or other obligations that are issued or guaranteed by supranational institutions, provided that, at the time of investment, the institution has the United States government as its largest shareholder; Federal Home Loan bank notes and bonds, Federal Land Bank bonds and Federal National Mortgage Association notes, debentures, and guaranteed certificates of participation, or the obligations of any other government-sponsored corporation whose obligations are or may become eligible as collateral for advances to member banks as determined by the Board of Governors of the Federal Reserve system; bankers' acceptances purchased on the secondary market; commercial paper purchased in the secondary market, provided that any local government of the State that invests in such commercial paper must adhere to the investment policies and procedures adopted by the Washington State Investment Board; and corporate notes purchased on the secondary market, provided that any local government of the State that invests in such notes must adhere to the investment policies and procedures adopted by the Washington State Investment Board. Under chapter 43.250 RCW, local governments may invest in the Washington State Local Government Investment Pool ("LGIP"), managed by the State Treasurer to maximize potential surplus funds while ensuring safety of those funds.

Money available for investment may be invested on an individual fund basis or may, unless otherwise restricted by law, be commingled within one common investment portfolio. All income derived from such investment may be either apportioned to and used by the various participating funds or used for the benefit of the general government in accordance with City ordinances or resolutions.

*Authorized Investments for Bond Proceeds.* Funds derived from the sale of bonds or other instruments of indebtedness will be invested or used in such manner as the initiating ordinances, resolutions, or bond covenants may lawfully prescribe.

*City Investments.* The information in this section does not pertain to pension funds that are administered by the City (see "—Pension Plans") and certain refunding bond proceeds that are administered by trustee service providers.

All cash-related transactions for the City, including its utilities, are administered by the Treasury Services Division of the Office of City Finance within the Department of Finance and Administrative Services ("City Treasury"). Investments of temporarily idle cash may be made, according to existing City Council-approved policies, by City Treasury in securities described above under "Authorized Investments."

State statutes, City ordinances, and Office of City Finance policies require the City to minimize market risks by safekeeping all purchased securities according to governmental standards for public institutions and by maintaining safety and liquidity above consideration for returns. Current City investment policies require periodic reporting on the City's investment portfolio to the Mayor and the City Council. The City's investment operations are reviewed by the City Auditor and by the State Auditor.

As of December 31, 2022, the City's pooled investment portfolio, which excludes pensions, totaled \$3.49 billion market value. The City's investment portfolio consists solely of City funds. As of December 31, 2022, the annualized earnings yield of the City's investment portfolio was 2.81% for the month and 1.80% for the year. As of December 31,

2022, the weighted average maturity of the City’s investments was 931 days. Approximately 21%, or \$744 million, was invested in securities with maturities of three months or less.

Investments were allocated as follows, by market value:

U.S. Government Agencies	35%
U.S. Government	34%
State and Local Government Investment Pool	12%
U.S. Government Agency Mortgage-Backed	8%
Municipal Bonds	5%
Commercial Paper	2%
Corporate Bonds	2%
Supranational	1%
Repurchase Agreements	1%

Note: may not add to 100% due to rounding.

*Interfund Loans.* The City is authorized to make interfund loans to individual funds, bearing interest payable by the borrowing fund. The Director of Finance may approve interfund loans for a duration of up to 90 days. Loans of a longer duration require City Council approval.

As of December 31, 2022, the City had outstanding three interfund loans totaling approximately \$53.4 million, including interest, in amounts ranging from \$13.2 million to \$24.5 million.

### **Risk Management**

The City purchases excess liability insurance to address general, automobile, professional, public official, and other exposures. Currently the City’s excess liability policy provides \$20 million limits above a \$10 million self-insured retention per occurrence, but coverage excludes partial or complete failure of any of the City’s hydroelectric dams. The City also purchases all risk property insurance, including earthquake and flood perils, that provides up to \$500 million in limits subject to a schedule of deductibles and sublimits. Earthquakes and floods are subject to annual aggregate limits of \$100 million. City hydroelectric generation and transmission equipment and certain other utility systems and equipment are not covered by the property insurance policy. In 2019, the City began purchasing cyber insurance to cover business interruption, system failure, data asset protection, event management, and privacy and network security liability.

The City insures a primary level of fiduciary, crime liability, inland marine, and various commercial general liability, medical, accidental death and dismemberment, and miscellaneous exposures. Surety bonds are purchased for certain public officials and notaries.

### **Pension Plans**

The information below describes pension plans available to City employees generally. City employees are eligible for coverage by one of the following defined benefit pension plans: Seattle City Employees’ Retirement System (“SCERS”), Firefighters’ Pension Fund, Police Relief and Pension Fund, and the Law Enforcement Officers’ and Fire Fighters’ Retirement System (“LEOFF”). The first three are administered by the City and are reported as pension trust funds as part of the City’s reporting entity. The State administers LEOFF through the State Department of Retirement Systems (“DRS”).

Pursuant to an agreement with various City labor unions, the City Council passed legislation in August 2016 that created a new defined benefit retirement plan, SCERS Plan 2 (“SCERS 2”), covering non-uniformed employees. The new plan is open to employees first hired on or after January 1, 2017. SCERS 2 includes, among other adjustments to SCERS Plan 1 (“SCERS 1”), a slight decrease in benefit levels, raising the minimum retirement age, and deferring retirement eligibility by increasing the age-plus-years-of-service required for retirement with full benefits. The City expects SCERS 2 to provide a more cost-effective method for the City to provide retirement benefits to its employees. It does not affect uniformed employees. The historical information provided in this section relates only to SCERS 1.

Additional detail on the existing plans is available from SCERS and DRS on their respective websites (SCERS: <http://www.seattle.gov/retirement/>; DRS: <http://www.drs.wa.gov/>).

Permanent non-uniformed City employees and certain grandfathered employees of the County (and a predecessor agency of the County) are eligible for membership in SCERS. Newly-hired uniformed police and fire personnel are generally eligible for membership in LEOFF. The Seattle Firefighters' Pension Fund and Police Relief and Pension Fund have been closed to new members since 1977.

*GASB 67/68 Reporting.* Governmental Accounting Standards Board ("GASB") Statements No. 67 ("GASB 67") and 68 ("GASB 68") modified the accounting and financial reporting of pensions by pension plans (GASB 67) and by state and local government employers (GASB 68), but did not alter the funding requirements under State law and City ordinance for members, employers, or the State. The SCERS annual financial statements beginning with the fiscal year ended December 31, 2020, and DRS's Annual Financial Report for LEOFF for the fiscal year ended June 30, 2021, were prepared in accordance with GASB 67.

As of December 31, 2022, the Drainage and Wastewater Fund reported a liability of \$44.9 million, representing its proportionate share of NPL for SCERS. The net pension liability ("NPL") was measured as of December 31, 2021, and the total pension liability ("TPL") used to calculate the NPL was determined by the actuarial valuation as of December 31, 2021. As of December 31, 2022, the Drainage and Wastewater Fund's proportion was 6.94%. See the Drainage and Wastewater Fund's 2022 Financial Statements attached as Appendix C.

*Seattle City Employees' Retirement System.* SCERS is a cost-sharing multiple-employer defined benefit public employee retirement plan, administered in accordance with SMC 4.36, by the Retirement System Board of Administration (the "Board"). The Board consists of seven members, including the Chair of the Finance Committee of the City Council, the City's Director of Finance, the City's Human Resources Director, two active members and one retired member of the system, and one outside board member who is appointed by the other six board members. Elected and appointed Board members serve for three-year terms.

SCERS is a pension trust fund of the City and provides retirement, death, and disability benefits under SCERS 1 and SCERS 2. Employees first entering the system on or after January 1, 2017, are enrolled in SCERS 2, with limited exceptions for certain exempt employees and those with service credit prior to January 1, 2017. Members already enrolled in SCERS 1 do not currently have an option to switch to SCERS 2.

Under SCERS 1, retirement benefits vest after five years of credited service, while death and disability benefits vest after ten years of service. Retirement benefits are calculated as 2% multiplied by years of creditable service, multiplied by average salary, based on the highest 24 consecutive months. The benefit is actuarially reduced for early retirement. Under SCERS 2, retirement benefits vest after five years of credited service, while death and disability benefits vest after ten years of service. Retirement benefits are calculated as 1.75% multiplied by years of creditable service, multiplied by average salary, based on the highest 60 consecutive months. The benefit is actuarially reduced for early retirement.

According to the most recent actuarial valuation (with a valuation date as of January 1, 2022), which was approved by the Board on June 9, 2022 (the "2021 Actuarial Valuation"), there were 7,317 retirees and beneficiaries receiving benefits, and 9,045 active members of SCERS. There are an additional 1,556 terminated employees in SCERS who are vested and entitled to future benefits and another 1,701 who are not vested and not entitled to benefits beyond contributions and accumulated interest. From January 1, 2021, to January 1, 2022, the net number of active members in SCERS decreased by 2.6%, the net number of retirees receiving benefits increased by 2.7%, and the net number of vested terminated members increased by 8.20%.

Certain demographic data from the 2021 Actuarial Valuation are shown below:

**TABLE 17  
PLAN MEMBER DEMOGRAPHIC INFORMATION, SCERS**

<u>Age Range</u>	<u>Retirees and Beneficiaries Receiving Benefits</u>		<u>Active Employees</u>	
	<u>Number</u>	<u>Percent</u>	<u>Number</u>	<u>Percent</u>
<25	-		75	0.8%
25-39	-		2,369	26.2%
40-49	8 <sup>(1)</sup>	0.1% <sup>(1)</sup>	2,343	25.9%
50-59	239	3.3%	2,614	28.9%
60-69	2,405	33.3%	1,493	16.5%
70+	4,573	63.3%	151	1.7%

(1) Includes everyone under the age of 50.

*Source: 2021 Actuarial Valuation*

FINANCIAL CONDITION AND ACTUARIAL VALUATIONS. As a department of the City, SCERS is subject to the City’s internal control structure and is required by SMC 4.36.505.E to transmit a report to the City Council annually regarding the financial condition of SCERS (the “SCERS Annual Report”). The most recent SCERS Annual Report, for the years ended December 31, 2021, and December 31, 2020, was transmitted on June 16, 2022, by CliftonLarsonAllen LLP.

Milliman Inc., as consulting actuary, has evaluated the funding status of SCERS annually since 2010. The most recent actuarial report, the 2021 Actuarial Valuation (with a valuation date as of January 1, 2022), is available on the City’s website at <http://www.seattle.gov/retirement/about-us/board-of-administration#actuarialreports>.

In March 2022, the Board reduced the 30-year investment expectation to 6.75% following recommendations in the 2022 Experience Study. This change was incorporated into the 2021 Actuarial Valuation (with a valuation date as of January 1, 2022). Employer contribution rates are projected to remain about the same over the next several years due to deferred recognition of higher than expected investment returns offset by the impact of lower return expectations for the future. The average employee contribution rate is expected to continue to decline due to the growing proportion of SCERS 2 members. The following summarizes some key assumptions utilized in the 2021 Actuarial Valuation and compares those to the assumptions used in the last four actuarial valuations.

**TABLE 18  
ACTUARIAL ASSUMPTIONS**

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Investment return	6.75%	7.25%	7.25%	7.25%	7.50%
Price inflation	2.60%	2.75%	2.75%	2.75%	3.25%
Wage growth (price inflation plus wage inflation)	3.35%	3.50%	3.50%	3.50%	4.00%
Expected annual average membership growth	0.25%	0.50%	0.50%	0.50%	0.50%
Interest on member contributions made on or after January 1, 2012 <sup>(1)</sup>	3.85%	4.00%	4.00%	4.00%	4.75%

(1) Contributions made prior to January 1, 2012, are assumed to accrue interest at 5.75%.

*Source: 2021, 2020, 2019, 2018, and 2017 Actuarial Valuations*

As of January 1, 2022 (as set forth in the 2021 Actuarial Valuation), the actuarial value of net assets available for benefits was \$3,717.2 million and the actuarial accrued liability was \$4,959.0 million. An Unfunded Actuarial Accrued Liability (“UAAL”) exists to the extent that actuarial accrued liability exceeds plan assets. Per the 2021 Actuarial Valuation, the UAAL decreased from \$1,327.3 million as of January 1, 2021, to \$1,241.8 million as of January 1, 2022. The funding ratio increased from 71.6% as of January 1, 2021, to

75.0% as of January 1, 2022, which increase was primarily due to realizing a greater than assumed investment return but partially offset by a decrease in the assumed investment rate in the future. For the year ended December 31, 2021, SCERS assets experienced an investment gain of about 16.8% on a market basis (net of investment expenses), a rate of return greater than the assumed rate of 7.25% for 2021. The result is an actuarial gain on assets for 2020, but only one-fifth of this gain was recognized in the current year actuarial value of assets (“AVA”). To improve its ability to manage short-term market volatility, the City has adopted a five-year asset smoothing methodology that recognizes the asset gain or loss occurring in each year evenly over a five-year period. Under this methodology, combined with prior years’ asset gains and losses, the 2021 return was a positive 12.0% on an actuarial value basis. For the year ended December 31, 2022, SCERS assets experienced an investment loss of about -9.8% on a market basis (net of investment expenses). This loss will be incorporated into the SCERS 2022 Actuarial Valuation, which is expected to be available and subsequently adopted by the Board in mid-2023.

The following table provides historical plan funding information for SCERS:

**TABLE 19**  
**HISTORICAL SCERS SCHEDULE OF FUNDING PROGRESS <sup>(1)</sup>**  
**(\$000,000)**

<b>Actuarial Valuation Date (January 1)</b>	<b>Actuarial Value of Assets (AVA)<sup>(2)</sup></b>	<b>Actuarial Accrued Liability (AAL)<sup>(3)</sup></b>	<b>Unfunded AAL (UAAL)</b>	<b>Funding Ratio</b>	<b>Covered Payroll<sup>(4)</sup></b>	<b>UAAL as % of Covered Payroll</b>
2013	1,920.1	3,025.3	(1,105.2)	63.5%	567.8	194.6%
2014	2,094.3	3,260.1	(1,165.8)	64.2%	597.9	195.0%
2015	2,266.7	3,432.6	(1,165.9)	66.0%	630.9	184.8%
2016	2,397.1	3,605.1	(1,208.0)	66.5%	641.7	188.2%
2017	2,564.1	3,766.4	(1,202.3)	68.1%	708.6	169.7%
2018	2,755.2	3,941.8	(1,186.6)	69.9%	733.3	161.8%
2019	2,877.4	4,216.7	(1,339.3)	68.2%	779.1	171.9%
2020	3,040.7	4,411.1	(1,370.4)	68.9%	819.7	167.2%
2021	3,345.8	4,673.1	(1,327.3)	71.6%	878.2	151.1%
2022	3,717.2	4,959.0	(1,241.8)	75.0%	876.4	141.7%

(1) For accounting purposes under GASB 67/68, UAAL is replaced with net pension liabilities. However, because the City continues to set its contribution rates based on an actuarially required contribution based on the UAAL and funding ratios calculated under the pre-GASB 67/68 methodology, both methods are currently reported in the SCERS actuarial valuations and annual reports.

(2) Based on five-year asset smoothing.

(3) Actuarial present value of benefits less actuarial present value of future normal cost. Based on Entry Age Actuarial Cost Method, defined below under “SCERS Contribution Rates.”

(4) Covered Payroll shown for the prior calendar year; includes compensation paid to all active employees on which contributions are calculated.

Source: Annual Actuarial Valuation Reports

In accordance with GASB 67, the 2021 SCERS audited financial statements included a calculation of TPL and NPL based on the actuarial valuation dated as of January 1, 2021, rolled forward using generally accepted actuarial procedures (assuming a 6.75% investment rate of return and 3.35% salary increases) to December 31, 2021, as follows: TPL was calculated to be \$4,963.4 million, plan fiduciary net position (“Plan Net Position”) was calculated to be \$1,134.8 million, and NPL was calculated to be \$828.6 million, for a funding ratio (Plan Net Position as a percentage of TPL) of 83.3%. A Schedule of the Drainage and Wastewater Fund’s Proportionate Share of the Net Pension Liability and Schedule of the Drainage and Wastewater Fund’s Contributions is set forth in the required supplementary information in Appendix C—2022 Audited Financial Statements of the Drainage and Wastewater Fund.

SCERS CONTRIBUTION RATES. Member and employer contribution rates for SCERS 1 and SCERS 2 are established separately by SMC 4.36. The SMC provides that the City contribution for SCERS 1 must match

the normal contributions of SCERS 1 members and does not permit the employer rate to drop below the employee rate. There is no similar restriction in the SMC with respect to SCERS 2. The SMC also requires that the City contribute, in excess of the matching contributions, no less than the amount determined by the most recent actuarial valuation that is required to fully fund the plan. Contribution rates are recommended annually by the Board, based on the system’s actuarial valuation. Benefit and contribution rates are set by the City Council.

The Actuarially Required Contribution (“ARC”) rate is based on amortizing the required contribution over 30 years, meaning that the total contribution rate must be sufficient to pay for the costs of benefits earned during the current year, as well as the annual cost of amortizing the plan’s UAAL over 30 years. The City Council may from time to time set the amortization period by resolution, and in 2013, it passed a resolution to close the 30-year amortization period for calculating UAAL as of the January 1, 2013, actuarial valuation. As a result, for purposes of the 2021 Actuarial Valuation calculation, a 21-year amortization period was used. This policy may be revised by the City Council in future years. The 2021 Actuarial Valuation was prepared using the Entry Age Normal Cost (“EANC”) method. Under the EANC method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated as a level percent of the individual’s projected compensation between entry age into the system and assumed exit age (*e.g.*, termination or retirement).

Current and historical contribution rates for SCERS, based on a percentage of employee compensation (exclusive of overtime), are shown in the table below.

**TABLE 20  
EMPLOYER AND EMPLOYEE SCERS CONTRIBUTION RATES**

Calendar Years (beginning Jan. 1)	Employer Rate	Employee Rate	Total Contribution Rate	Total ARC <sup>(1)</sup>	% of Total ARC Contributed	Total ARC per GASB 27 <sup>(2)</sup>	% of Total ARC Contributed per GASB 27
2014	14.31%	10.03%	24.34%	24.34%	100%	25.63%	95%
2015	15.73%	10.03%	25.76%	25.76%	100%	26.38%	98%
2016	15.23%	10.03%	25.26%	25.26%	100%	N/A	N/A
2017	15.29%	10.03%	25.32%	25.32%	100%	N/A	N/A
2018	15.23% <sup>(3)</sup>	10.03%	25.26%	25.00%	101% <sup>(3)</sup>	N/A	N/A
2019	15.26% <sup>(3)</sup>	9.85% <sup>(4)</sup>	25.11%	24.40% <sup>(5)</sup>	103% <sup>(3)</sup>	N/A	N/A
2020	16.14%	9.65% <sup>(4)</sup>	25.79%	25.79% <sup>(5)</sup>	100%	N/A	N/A
2021	16.10%	9.46% <sup>(4)</sup>	25.56%	25.56% <sup>(5)</sup>	100%	N/A	N/A
2022	16.10% <sup>(3)</sup>	9.35% <sup>(4)</sup>	25.45%	24.68% <sup>(5)</sup>	103% <sup>(3)</sup>	N/A	N/A
2023	15.82%	9.24% <sup>(4)</sup>	25.06%	25.06% <sup>(5)</sup>	100%	N/A	N/A

- (1) Reflects total actuarial required contribution (*i.e.*, employer plus employee contribution rates). Since November 21, 2011, this rate has been used for City budgeting purposes.
- (2) The primary difference between the Total ARC calculation and that calculated under GASB Statement No. 27 is that the Total ARC calculation uses a 0.50% membership growth assumption, while GASB specifies an assumption of no membership growth. The GASB rate calculations take into account the lag between the determination of the ARC and the expected contribution date associated with that determination (for example, contribution rates for calendar year 2012 were based on the ARC determined as part of the January 1, 2011, actuarial valuation). Beginning in 2016, GASB Statement No. 27 was superseded by GASB 68, so this calculation is no longer performed.
- (3) The City contribution rate is intentionally more than the total ARC in these years in an effort to reduce a projected increase in future contribution rates.
- (4) Reflects a blended employee contribution rate based on rates for SCERS 1 and SCERS 2 members.
- (5) Since 2019, the ARC reflects a blended normal cost for SCERS 1 and SCERS 2.

*Source: Seattle Municipal Code; Annual Budgets; Annual Actuarial Valuation Reports*

In 2011, the City Council adopted Resolution 31334, affirming the City’s intent to fully fund the annual ARC each year with its budget. See Table 20—Employer and Employee SCERS Contribution Rates and Table 21—Projected Actuarially Required Total Contribution Rates for SCERS by Employer and Employee.”

The City’s contracts with all labor unions that represent SCERS members limit the ability of the City to pass on increases to pension contribution rates to the employee portion. Prior contracts permitted 1% increases in



2011 and 2012 to be reflected in the employee contribution rates, but have eliminated any additional cost-sharing. Future increases to pension contribution rates will be reflected in the City's employer contribution.

As indicated in Table 20, the Total ARC is increasing to 25.06% as a percent of payroll beginning on January 1, 2023. This compares to the 24.68% Total ARC in 2022. The employees' share averages 9.24% between SCERS 1 and SCERS 2 in 2023. The employer's share needed to meet the Total ARC is increasing from 15.33% to 15.82% in 2023. However, as indicated in Table 20, in anticipation of an increase to the employer's cost in 2023, the City maintained an employer rate of 16.10% in 2022 that was above what was necessary to meet the Total ARC. As a result, the City reduced its employer contribution rate for 2023 to 15.82% in order to meet the projected Total ARC in 2023.

Projected total actuarially required contribution rates for SCERS reported in the 2021 Actuarial Valuation are shown in the table below:

**TABLE 21  
PROJECTED ACTUARIALLY REQUIRED TOTAL CONTRIBUTION RATES FOR SCERS  
BY EMPLOYER AND EMPLOYEE**

<u>Contribution Year<sup>(1)</sup></u>	<u>Assuming 6.75% Returns</u>	<u>Confidence Range<sup>(2)</sup></u>
2023	15.82%	15.82-15.82
2024	14.99%	13.57-16.33
2025	13.43%	9.59-17.06
2026	12.42%	9.24-18.83
2027	11.94%	9.24-21.53
2028	11.93%	9.24-25.04

(1) Contribution year lags valuation year by one year. For example, contribution year 2023 is based on the 2021 Actuarial Valuation (as of January 1, 2022) results, amortized over 21 years beginning in 2022 if the contribution rate change takes place in 2023.

(2) Confidence range for asset returns between the 5th and 95th percentile.

*Source: 2021 Actuarial Valuation*

Employer contributions for the City were \$139.5 million in 2021 and \$139.3 million in 2022. Employer contributions from the Drainage and Wastewater Fund were \$9.7 million in 2021 and \$9.7 million in 2022. The employer share for employees of each of the utility funds is allocated to and paid out of the funds of each respective utility.

**INVESTMENT OF SCERS PLAN FUNDS.** In accordance with chapter 35.39 RCW, the Board has established an investment policy for the systematic administration of SCERS funds. The investment of SCERS funds is governed primarily by the prudent investor rule, as set forth in RCW 35.39.060. SCERS invests retirement funds for the long term, anticipating both good and poor performing financial markets. Contributions into SCERS 1 and SCERS 2 are invested together.

The market value of SCERS' net assets increased by \$493.3 million (13.5%) during 2021, including member and employer contributions of \$221.3 million and net gain from investment activity totaling \$522.8 million. Deductions increased by \$14.4 million in 2021, primarily attributed to a \$8.9 million increase in retiree benefit payments and a \$5.9 million increase in the amount of contributions refunded, offset by reductions in the amount of contributions refunded and administrative expenses.

Table 22 shows the historical market value of SCERS' assets (as of each December 31). Table 23 shows the historical investment returns on SCERS for the last ten years.

**TABLE 22**  
**SCERS MARKET VALUE OF ASSETS**

<b>Year</b> <b>(As of December 31)</b>	<b>Market Value of</b> <b>Assets (MVA)<sup>(1)</sup></b>
2012	\$ 1,951.4
2013	2,216.9
2014	2,322.7
2015	2,313.0
2016	2,488.5
2017	2,852.9
2018	2,717.4
2019	3,149.9
2020	3,641.5
2021	4,134.8

(1) In millions.

Source: SCERS Actuarial Valuations

**TABLE 23**  
**SCERS INVESTMENT RETURNS**

<b>Year</b> <b>(As of December 31)</b>	<b>One-Year</b> <b>Annualized Return<sup>(1)</sup></b>
2013	15.0%
2014	5.3%
2015	0.1%
2016	8.4%
2017	15.7%
2018	-3.7%
2019	17.2%
2020	12.6%
2021	16.8%
2022	-9.8%

(1) Calculated net of fees.

Source: SCERS Annual Reports and SCERS 2022 Q4 Performance Summary

Table 24 below shows the historical distribution of SCERS investments for the years 2018-2022.

**TABLE 24**  
**HISTORICAL SCERS DISTRIBUTION OF INVESTMENTS BY CLASS**

<b>Investment Categories (January 1)</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Diversifying Strategies	0.0%	0.0%	0.0%	2.0%	1.9%
Fixed Income	23.8%	22.7%	26.7%	28.9%	24.6%
Infrastructure	1.9%	1.5%	1.2%	0.9%	0.4%
Private Equity	13.5%	13.2%	8.6%	8.1%	5.2%
Public Equity	50.1%	53.0%	53.1%	48.8%	57.1%
Real Estate	10.6%	9.7%	10.5%	11.3%	10.8%
<b>Total</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>

Source: SCERS Actuarial Valuations

In accordance with SCERS’ Investment Policy, the Board retains external investment managers to manage components of the SCERS portfolio. Managers have authority to determine investment strategy, security selection, and timing, subject to the Investment Policy, specific manager guidelines, legal restrictions, and other Board direction. Managers do not have authority to depart from their guidelines. These guidelines specify eligible investments, minimum diversification standards, and applicable investment restrictions necessary for diversification and risk control.

The Investment Policy defines eligible investments to include securities lending transactions. Through a custodial agent, SCERS participates in a securities lending program whereby securities are lent from the system’s investment portfolio on a collateralized basis to third parties (primarily financial institutions) for the purpose of generating additional income to the system. The market value of the required collateral must meet or exceed 102% of the market value of the securities lent. Lending is limited to a volume of less than \$75 million.

*Firefighters’ Pension Fund; Police Relief and Pension Fund.* The Firefighters’ Pension Fund and the Police Relief and Pension Fund are single-employer pension plans that were established by the City in compliance with chapters 41.18 and 41.20 RCW.

All City law enforcement officers and firefighters serving before March 1, 1970, are participants in these plans and may be eligible for a supplemental retirement benefit plus disability benefits under these plans. Some disability benefits may be available to such persons hired between March 1, 1970, and September 30, 1977. Since the effective date of LEOFF in 1970, no payroll for employees was covered under these City plans, and the primary liability for pension benefits for these City plans shifted from the City to the State LEOFF plan described below. The City remains liable for all benefits of employees in service at that time plus certain future benefits in excess of LEOFF benefits. Generally, benefits under the LEOFF system are greater than or equal to the benefits under the old City plan. However, because LEOFF benefits increase with the consumer price index (CPI-Seattle) while some City benefits increase with wages of current active members, the City’s projected liabilities vary according to differences between wage and CPI increase assumptions.

These pension plans provide retirement benefits, death benefits, and certain medical benefits for eligible active and retired employees. Retirement benefits are determined under chapters 41.18 and 41.26 RCW for the Firefighters’ Pension Fund and under chapters 41.20 and 41.26 RCW for the Police Relief and Pension Fund. As of January 1, 2022, membership in these plans consisted of 536 fire employees and survivors and 607 police employees and survivors. See “Other Post-Employment Benefits” below for a discussion of medical benefits paid to retirees.

In 2015, GASB released Statement No. 73 (“GASB 73”), replacing accounting requirements previously mandated under GASB Statements Nos. 25 and 27 for public pension plans that are not within the scope of GASB 68. The City has determined that both the Firefighters’ Pension Fund and the Police Relief and Pension Fund are outside the scope

of GASB 67 and GASB 68, and therefore the accounting and financial reporting for these pension plans has been prepared in accordance with GASB 73.

These pension plans do not issue separate financial reports. The most recent actuarial valuations, dated January 1, 2022, use the EANC method and value plan assets at fair value. The actuarial valuation for the firefighters’ pension fund uses the following long-term actuarial assumptions: inflation rate (CPI), 2.50%; investment rate of return, 5.00%; and projected salary increases, 3.25%. The actuarial valuation for the Police Relief and Pension Fund uses the following long-term actuarial assumptions: inflation rate (CPI), 2.50%; investment rate of return, 2.00%; and projected salary increases, 3.25%. Postretirement benefit increases are projected based on salary increase assumptions for benefits that increase based on salary and based on CPI assumptions for benefits based on CPI.

Since both pension plans were closed to new members effective October 1, 1977, the City is not required to adopt a plan to fund the actuarial accrued liability of these plans. In 1994, the City established an actuarial fund for the Firefighters’ Pension Fund and adopted a policy of fully funding the actuarial accrued liability (“AAL”) by the year 2018 (which was subsequently extended to 2028). In accordance with GASB 73, the plan had a TPL of \$118.3 million as of December 31, 2021, an increase of \$3.7 million from the TPL of \$114.6 million as of December 31, 2020. As of the January 1, 2022, valuation, the actuarial value of net assets available for benefits in the Firefighters’ Pension Fund was \$34.1 million, and the AAL was \$86.7 million. As a result, the UAAL was \$52.6 million and the funded ratio was 39.3%. In the January 1, 2021, actuarial valuation, the UAAL was \$66.0 million and the funded ratio was 30.9%. The City’s employer contribution to the fund in 2021 was \$8.5 million; there were no current member contributions as described in the January 1, 2022, actuarial valuation. Under State law, partial funding of the Firefighters’ Pension Fund may be provided by an annual property tax levy of up to \$0.225 per \$1,000 of assessed value within the City. The City does not currently levy this additional property tax, but makes contributions out of the General Fund levy. The fund also receives a share of the State tax on fire insurance premiums.

In contrast to the Firefighters’ Pension Fund policy of fully funding the AAL, the City funds the Police Relief and Pension Fund as benefits become due. In accordance with GASB 73, the plan had a TPL of \$101.3 million as of December 31, 2021, an increase of \$0.8 million from the TPL of \$100.5 million as of December 31, 2020. As of the January 1, 2022, valuation, the actuarial value of net assets available for benefits in the Police Relief and Pension Fund was \$21.1 million, and the actuarial value of future benefits was \$95.1 million. As a result, the unfunded actuarial liability was \$74.0 million and the funded ratio was 22.2%. In the January 1, 2021, actuarial valuation, the unfunded actuarial liability was \$93.0 million and the funded ratio was 13.3%. The City’s employer contribution to the fund in 2021 was \$14.2 million; there were no current member contributions as described in the January 1, 2022, actuarial valuation. The fund also receives police auction proceeds of unclaimed property.

*Law Enforcement Officers’ and Fire Fighters’ Retirement System.* Substantially all of the City’s current uniformed firefighters and police officers are enrolled in LEOFF. LEOFF is a State-wide, multiple-employer defined benefit plan administered by the DRS. Contributions by employees, employers, and the State are based on gross wages. LEOFF participants who joined the system by September 30, 1977, are Plan 1 members. LEOFF participants who joined on or after October 1, 1977, are Plan 2 members. For all of the City’s employees who are covered under LEOFF, the City contributed \$17.0 million in 2021 and \$17.7 million in 2020, as described in the City’s Annual Report. The following table outlines the contribution rates of employees and employers under LEOFF.

**TABLE 25**  
**LEOFF CONTRIBUTION RATES EXPRESSED AS A PERCENTAGE OF COVERED PAYROLL**  
**(AS OF JULY 1, 2021)**

	<b>Plan 1</b>	<b>Plan 2</b>
Employer	0.18% <sup>(1)</sup>	5.30% <sup>(1)</sup>
Employee	0.00	8.53%
State	N/A	3.41%

(1) Includes a 0.18% DRS administrative expense rate.

Source: Washington State Department of Retirement Systems

While the City’s current contributions represent its full current liability under the retirement systems, any unfunded pension benefit obligations could be reflected in future years as higher contribution rates. The State Actuary’s website includes information regarding the values and funding levels for LEOFF.

According to the Office of the State Actuary’s June 30, 2021, valuation, LEOFF had no UAAL. LEOFF Plan 1 had a funded ratio of 146% and LEOFF Plan 2 had a funded ratio of 104%. The assumptions used by the State Actuary in calculating the accrued actuarial assets and liabilities are a 7.5% annual rate of investment return for LEOFF Plan 1 and a 7.4% annual rate of investment return for LEOFF Plan 2, 3.25% general salary increases, 2.75% consumer price index increase, and annual growth in membership of 1.00%. Liabilities were valued using the EANC method and assets were valued using the AVA, which defers a portion of the annual investment gains or losses over a period of up to eight years. As of December 31, 2021, the City reported an asset of \$630.5 million for its proportionate share of the net pension asset as follows: \$122.1 million for LEOFF Plan 1 and \$508.4 million for LEOFF Plan 2.

### **Other Post-Employment Benefits**

The City has liability for two types of OPEB: (i) an implicit rate subsidy for health insurance covering employees retiring under SCERS 1, SCERS 2, or LEOFF Plan 2 and dependents of employees retiring under LEOFF Plan 1, and (ii) medical benefits for eligible beneficiaries of the City’s Firefighters’ Pension Fund and Police Relief and Pension Fund. The implicit rate subsidy is the difference between (i) what retirees pay for their health insurance as a result of being included with active employees for rate-setting purposes, and (ii) the estimated required premiums if their rates were set based on claims experience of the retirees as a group separate from active employees.

Beginning with the fiscal year ended December 31, 2018, the City has assessed its OPEB liability in accordance with GASB Statement No. 75 (“GASB 75”). While GASB 75 requires reporting and disclosure of the unfunded OPEB liability, it does not require that it be funded.

The City funds its OPEB liabilities on a pay-as-you-go basis.

The City commissions a biennial valuation report on its OPEB liabilities associated with the implicit rate subsidy for health insurance covering employees retiring under the SCERS 1, SCERS 2, or LEOFF plans. The last valuation was based on a measurement date as of January 1, 2022, and was prepared in accordance with GASB 75. It showed the total OPEB liability for the implicit rate subsidy decreased to \$55.7 million from \$70.3 million in the prior valuation. The City’s GASB 75 annual expense in 2022 was calculated at \$3.1 million, which compares to \$4.8 million in 2021. The valuation of the OPEB liability associated with the City’s Firefighters’ Pension Fund and Police Relief and Pension Fund is updated annually. The most recent valuations were prepared in accordance with GASB 75. As of December 31, 2021, the total OPEB liability in the City’s Firefighters’ Pension Fund decreased to \$243.8 million from \$290.6 million. The annual OPEB expense for 2021 was \$2.1 million and the estimated benefit payments were \$12.4 million. As of December 31, 2021, the total OPEB liability in the Police Relief and Pension Fund decreased to \$238.0 million from \$293.7 million. The annual OPEB expense for 2021 was \$1.1 million and the estimated benefit payments were \$16.0 million.

For additional information regarding the City’s OPEB liability, see Note 11 to the City’s 2021 Annual Report. For additional information regarding the Drainage and Wastewater Fund’s portion of the City’s OPEB liability, see Appendix C—2022 Audited Financial Statements of the Drainage and Wastewater Fund-Note 6.

### **State Paid Family and Medical Leave Insurance**

On January 1, 2020, the State became the fifth state in the nation to provide paid family and medical leave benefits to all workers in the State, including State and local government employees. The Paid Family and Medical Leave (“PFML”) program is a State-wide insurance program administered by the State Employment Security Department. It ensures paid leave for workers in the State when they need time off to give or receive care and for pre- and post-deployment time. Eligible workers are those who have worked at least 820 hours (equivalent to 20.5 full-time weeks) in the qualifying period before the leave begins. The program typically covers 12 weeks of leave (up to 18 weeks in certain circumstances). Workers receive up to \$1,427 per week in 2023, depending on their income. The family leave benefit is funded solely by employee premiums while the medical leave benefit is funded by a mix of employer and employee premiums.

The City pays the employer share of premiums based on a percentage of wages that are subject to the federal social security tax. This rate is currently 0.8% as of January 1, 2023, and is adjusted periodically in accordance with a formula prescribed in State law. The City will continue to pay only the employer share of the 2023 assessment for most employees, estimated to be \$2.9 million, approximately half of which will be paid from the General Subfund and the remainder of which will be paid by other funds.

### **State Long-Term Care Services and Supports Benefit Program**

The Long-Term Services and Supports (“LTSS”) Trust Program (“WA Cares”) was first enacted in 2019 and was adjusted by further legislation in 2021 and 2022. The program is intended to provide certain long-term care benefits to eligible beneficiaries. Benefits may be paid directly to LTSS providers on behalf of eligible beneficiaries. Administration of the LTSS Trust Program is divided among several State Agencies: the Employment Security Department, the Department of Social and Health Services (“DSHS”), the Health Care Authority, the Office of the State Actuary (“OSA”), the Pension Funding Council (“PFC”), and two new bodies: the LTSS Trust Council and the LTSS Trust Commission.

The legislation imposes premiums on participating employees in the State, collected by employers through employee payroll deductions and remitted to the State; there is no employer contribution required under State law. Collection of premiums is scheduled to begin as of July 1, 2023, and benefits are to become available beginning July 1, 2026. Premiums are assessed at a rate of 0.58% of each employee’s wages within the State, and subject to adjustment every two years by the PFC based on actuarial studies and valuations to be performed by OSA to maintain financial solvency of the LTSS Trust, but not to exceed 0.58%. Employers are required to remit premiums on behalf of all employees other than employees who demonstrate that they have long-term care insurance. There is no employer contribution required under State law. Self-employed persons may opt into the program; certain employees (e.g., workers who live out of State, military spouses, workers on non-immigrant visas, and certain veterans with disabilities) may opt out of participation in the program.

Any individual employed in the State may become eligible to receive the benefit when they have paid the LTSS Trust premiums while working at least 500 hours per year for either ten years with at least five years uninterrupted, or three of the last six years. Persons born before 1968 can earn lifetime access to 10% of the full benefit amount for each year they contribute. Program participants eligible to receive benefits must have been assessed by DSHS with needing assistance with at least three daily living tasks, must be at least 18 years old (and must not have been disabled before the age of 18), and must reside in the State. There is a lifetime cap of \$36,500 (adjusted annually for inflation) on the benefit for any individual.

### **Labor Relations**

This information reflects the continued engagement of the Labor Relations Unit within Seattle Human Resources (“Labor Relations”) with union representatives. As of December 31, 2022, the City had 38 separate departments and offices with approximately 15,936 employees (including 11,534 regular and 4,402 temporary employees). Twenty-five different unions and 56 bargaining units represent the approximately 77% of regular City employees whose employment is governed by 34 different collective bargaining agreements (contracts).

The Mayor ended the COVID-19 pandemic emergency declaration in late 2022 and lifted the vaccine mandate in early 2023. Labor Relations continues to work closely with all of the labor representatives to address the continuing impacts of the pandemic, along with other social and environmental crises that have affected the City and surrounding communities as well as the City’s employees. In addition, Labor Relations continues to work closely with the City Attorney’s Office on the resolution of outstanding vaccine mandate separation arbitrations as well as the outstanding Seattle Police Officers’ Guild (“SPOG”) unfair labor practice charge in response to the mandate itself, which is currently before Washington State’s Public Employment Relations Commission.

In 2021, multiple unions filed unfair labor practices arising out of the COVID-19 vaccine mandate. All but one of those administrative matters before the State’s Public Employment Relations Commission have been mutually resolved and withdrawn. Only one unfair labor practice filed by the Seattle Police Officers’ Guild remains unresolved.

In 2022, the City finalized negotiations with the Seattle Police Management Association (“SPMA”) for a new agreement to replace the contract that expired December 31, 2019. The new agreement became effective the end of the second quarter of 2022 and expires on December 31, 2023.

Labor Relations is in negotiations with SPOG for a new contract to replace its contract that expired on December 31, 2020, and with IAFF Local 27 Fire Fighters for a new contract to replace its contract that expired on December 31, 2021. Labor Relations is also in negotiations for 30 additional labor agreements that expired on December 31, 2022, that are either part of the Coalition of City Unions or “Coalition-Like” unions. All together, these contracts include approximately 61% of the City’s represented employees. These unions will continue to operate under their expired contracts until negotiations have been completed and the agreements have been formally approved and signed.

One new bargaining unit has completed the certification process, represented by the WSCCCE, Council 2, AFSCME, for Strategic Advisors and Managers at SPU, and is in negotiations for a first collective bargaining agreement.

### **Emergency Management and Preparedness**

The City’s Office of Emergency Management (“OEM”) is responsible for coordinating the City’s response and resources during emergencies and disasters through close coordination with City departments and partner agencies.

OEM prepares for emergencies; coordinates with regional, State, and federal response agencies; provides education to the community about emergency preparedness; plans for emergency recovery; and works to mitigate known hazards. It has identified, assessed, and planned for many types of hazards that may impact the City, including geophysical hazards (*e.g.*, earthquakes, landslides, tsunamis, seismic seiches, volcanic eruptions, and lahars), infectious disease outbreaks, intentional hazards (*e.g.*, terrorism, active shooter incidents, breaches in cyber security, and civil disorder), transportation incidents, fires, hazardous materials, infrastructure failure, and severe weather (*e.g.*, floods, snow, water shortages, and windstorms). However, the City cannot anticipate all potential hazards and their effects, including any potential impact on the economy of the City or the region.

The City’s emergency management program was assessed by a third-party team of emergency management professionals according to the Emergency Management Accreditation Program standards and was accredited in 2016 and reaccredited in 2022.

If a disaster were to damage or destroy a substantial portion of the taxable property within the City, the assessed value of such property could be reduced, which could result in a reduction of property tax revenues. Other revenue sources, such as sales tax and lodging tax, could also be reduced. In addition, substantial financial and operational resources of the City could be required during any emergency event or disaster and could be diverted to the subsequent repair of damage to City infrastructure.

### **Climate Change**

There are potential risks to the City associated with changes to the climate over time and from increases in the frequency, timing, and severity of extreme weather events. The City is preparing for a changing climate and the resulting economic, infrastructure, health, and other community impacts by integrating consideration of climate change into decision making and identifying mitigation and adaptation actions to enhance the resilience of services and infrastructure.

In 2019, the City adopted Resolution 31895, committing to creating a “Green New Deal” for the City to address and mitigate the effects of climate change. The City has also developed more specific plans addressing utility operations (including drainage, water supply, solid waste, and the electric system) and community preparedness. The City is monitoring and will be documenting climate impacts and likely climate risks as they arise and has not quantified potential impacts on the City, its population, or its operations. Over time, the costs could be significant and could have a material adverse effect on the City’s finances by requiring greater expenditures to counteract the effects of climate change. The City’s Office of Sustainability and Environment (“OSE”) coordinates implementation of the Seattle Green New Deal, the Seattle Climate Action Plan, and the Equity and Environment Initiative and plans and implements policies that transition buildings to 100% clean energy and advance zero carbon transportation.

In addition to \$14.3 million in the 2022 Adopted Budget supporting the Green New Deal and climate-related investments in the Duwamish Valley in 2022, revenues from the Payroll Expense Tax continue to fund \$20.5 million in climate-focused investments in the 2023 Adopted Budget. See “General Fund Tax Revenue Sources—Payroll Expense Tax.” These investments include \$2.8 million to enact emissions performance standards for large commercial and multifamily residential buildings, \$2.6 million to support electric heat pump conversions of oil-heated homes, and \$2 million for decarbonization of libraries and community centers. This funding also supports workforce development for green jobs, vehicle electrification for industrial enterprises, and additional climate resiliency actions guided by recommendations from the Green New Deal Oversight Board. Other investments by the City to address climate change are ongoing.

The City adopted Resolution 31447 in June 2013 adopting a Climate Action Plan to provide long-term planning direction and guide climate protection and adaptation efforts through 2030. In April 2018, the Mayor’s Office released an updated “Climate Action Plan” that focuses on a set of short- and long-term actions that provide a roadmap for the City to act on the leading contributors of greenhouse gases: transportation and buildings. The 2018 Climate Action Plan builds on prior studies and plans implemented by the Office of Sustainability and the Environment (“OSE”) that detail strategies and actions that can be taken to improve the climate preparedness of City infrastructure and services and to facilitate coordination across City government. The OSE plans include sector-specific strategies for transportation; buildings, and energy (including specific energy consumption and greenhouse gas emissions reduction targets for City buildings); trees and green space; food access; a healthy environment; and environmental justice. The 2018 Climate Action Plan remains in place as of the date of this Preliminary Official Statement. In July 2022, the City adopted Resolution 32059 which declares the City’s intent to focus on climate change and resiliency as part of the update to the City’s Comprehensive Plan. The resolution recognizes the importance of addressing climate change, improving resilience and adaptation to the effects of climate change, reducing greenhouse gas emissions, and centering environmental justice as a core part of the update to the City’s plan for growth over the next 20 years.

In addition, City investments in capital projects continue to be guided by a set of key policies reflecting the City’s values and priorities including those for sustainable building. In February 2000, the City Council adopted a “Sustainable Building Policy for the City” (Resolution 30121) which articulated the City’s commitment to environmental, economic, and social stewardship and set the expectation that new municipal facilities meet established green building standards. Specifically, it called for all new construction and major remodel projects over 5,000 square feet to achieve a LEED Silver rating. When adopted, this policy was the first of its kind in the nation and represented a groundbreaking approach to demonstrating City leadership and transforming the marketplace.

Since 2000, the green building community has experienced exceptional growth in expertise and capacity. Recognizing this change, the City passed an updated “Sustainable Buildings and Sites Policy” (Resolution 31326) in 2011. The update represents a comprehensive approach that reflects advances in the green building industry, aligns the policy with the City’s attention to climate change, addresses a greater range of project types, and ensures that the City continues to provide leadership that advances sustainable development in both the public and private sectors. The City’s sustainable buildings policies include a number of requirements. These requirements include: the minimum required green building rating is LEED Gold for new construction, additions, and major renovation projects of 5,000 square feet or greater; minimum requirements for energy and water efficiency, construction waste reductions, and bicycle amenities; and the minimum required green building rating is LEED Gold for tenant improvement projects of 5,000 square feet or greater, where the scope includes mechanical, electrical, and plumbing. In addition to the above, City departments are encouraged to test new approaches and standards, such as the Living Building Challenge and the Sustainable SITES Initiative.

In December 2022, Mayor Harrell signed an executive order directing City departments to work together to prioritize and expand actions that equitably reduce or eliminate greenhouse gas emissions within the transportation sector. The actions prompted by this directive are intended to make investments in and build resilience among communities that are hardest hit by the climate crisis, expand workforce opportunities, and improve the health of City residents and workers by improving air quality and street safety.

### **Cyber Security**

Cyber security threats continue to become more sophisticated and are increasingly capable of impacting the confidentiality, integrity, and availability of City systems and applications, including those of critical controls systems.



Seattle Information Technology (“Seattle IT”), a City department, working in conjunction with various City departments, has instituted and continues to institute processes, training, and controls to maintain the reliability of its systems and protect against cyber security threats as well as mitigate intrusions and plan for business continuity via data recovery. Cyber security incident response plans are reviewed regularly, and tabletop and other exercises are conducted annually to assess the effectiveness of those plans. Seattle IT and third-party professional services also conduct cyber security assessments with the intent to identify areas for continual improvement, and develop work plans to address issues and support the cyber security program. This includes technical vulnerability assessments, penetration testing, and risk assessments based on the National Institute of Standards and Technology (“NIST”) 800-53a Risk Management Framework. Seattle IT continuously reviews and updates processes and technologies to mature security practices leveraging the NIST Cybersecurity Framework. Cyber security risks create potential liability for exposure of nonpublic information and could create various other operational risks. The City cannot anticipate the precise nature of any particular breach or the resulting consequences. It has had cyber security liability insurance coverage since 2019. See “—Risk Management.”

## **OTHER CONSIDERATIONS**

### **Public Health Emergencies**

Pandemics and other widespread public health emergencies can and do arise from time to time and can affect broader economic conditions and the State’s financial condition.

The COVID-19 pandemic negatively affected local, State, national, and global economic activity beginning in 2020. Certain response costs and other negative revenue impacts were offset in part by the federal and State funds awarded to the City in 2020 and 2021. The City received \$131 million through the Coronavirus Relief Fund under the Coronavirus Aid, Relief, and Economic Stabilization Act (the “CARES Act”) to help navigate the impact of the COVID-19 outbreak, all of which was spent prior to December 31, 2021, as required by the U.S. Department of the Treasury. The City was also awarded \$232 million of Coronavirus State and Local Fiscal Recovery Funds (“CLFR”) through ARPA to help the City recover from the COVID-19 pandemic. In addition to CLFR funding, the City received other federal grants intended to aid vulnerable populations particularly impacted by the pandemic. At this time, most revenue sources have returned to pre-pandemic levels, but uncertainty resulting from the pandemic’s effects on broader economic forces persists in the economy.

The City cannot predict whether future pandemics and other public health emergencies may arise that could impact the economy generally or the City’s financial condition.

### **Public Safety**

Like many other major metropolitan areas, the City has experienced increased crime, particularly in the downtown core, since the onset of the COVID-19 pandemic. The City has taken steps to increase public safety measures as workers and retail traffic have begun to return to the downtown core. However, the City expects additional efforts will be required over the near and long term. To this end, in April 2023, the Mayor issued an Executive Order implementing a new Downtown Activation Plan that will evolve during the year to provide additional police and non-police resources to address safety and public health needs and increase the vitality of the downtown core.

The City experienced a high level of protest activity in 2020 particularly relating to racial justice and police violence throughout the county. These demonstrations had the effect of placing renewed emphasis on calls to reform the City’s overall approach to public safety. In response, the 2020 and 2021 adopted budgets reflected cuts to the Seattle Police Department (“SPD”) budget. Many of these reductions were moderated in the City’s 2022 Adopted Budget, which also included expansion of the City’s approach to ensuring community safety through programs and approaches that expand beyond a traditional uniformed police response.

SPD has been engaged in various reform efforts for many years and has operated under a consent decree imposed in 2012 (“2012 Consent Decree”) in response to findings by the DOJ outlining a “pattern or practice” of unconstitutional use of force within SPD. In March 2023, the City and DOJ jointly moved to replace the 2012 Consent Decree with a compliance agreement. The parties cited the City’s sustained compliance and its consistency in implementing necessary reforms. The filing requested continued oversight in the areas of (i) ensuring a sustainable system of

accountability, and (ii) improving the use, reporting, and review of force in crowd settings. The federal judge presiding over the Consent Decree litigation scheduled a hearing for May 30, 2023. The Court is expected to rule on the compliance agreement at some point after the May 30 hearing.

### **Federal Policy Risk and Other Federal Funding Considerations**

*Federal Sequestration.* The sequestration provisions of the Budget Control Act of 2011 (“Sequestration”) have been in effect since 2013 and are currently scheduled to remain in effect through federal fiscal year (“FFY”) 2029. This results in a slight reduction in the expected subsidy in respect of certain Build America Bonds and Recovery Zone Economic Development Bonds previously issued by the City. The City does not expect Sequestration to materially adversely affect its ability to make debt service payments in the current or future years.

*Federal Grant Funding Conditions.* The City receives federal financial assistance for specific purposes that are generally subject to review or audit by the grantor agencies. Entitlement to this assistance is generally conditioned upon compliance with the terms of grant agreements and applicable federal regulations, including the expenditure of assistance for allowable purposes. Any disallowance resulting from a review or audit may become a liability of the City.

*Federal Shutdown Risk.* Federal government shutdowns have occurred in the past and could occur in the future. A lengthy federal government shutdown poses potential direct risks to the City’s receipt of revenues from federal sources and could have indirect impacts due to the shutdown’s effect on general economic conditions. The City has not experienced material adverse impacts from the federal government shutdowns that have occurred in the past but can make no assurances that it would not be materially adversely affected by any future federal shutdown.

## **INITIATIVE AND REFERENDUM**

### **State-Wide Measures**

Under the State Constitution, Washington voters may initiate legislation (either directly to the voters, or to the State Legislature and then, if not enacted, to the voters) and require that legislation passed by the State Legislature be referred to the voters. Any law approved in this manner by a majority of the voters may not be amended or repealed by the State Legislature within a period of two years following enactment, except by a vote of two-thirds of all the members elected to each house of the State Legislature. After two years, the law is subject to amendment or repeal by the State Legislature in the same manner as other laws. The State Constitution may not be amended by initiative.

Initiatives and referenda are submitted to the voters upon receipt of a petition signed by at least 8% (initiative) and 4% (referendum) of the number of voters registered and voting for the office of Governor at the preceding regular gubernatorial election.

In recent years, several State-wide initiative petitions to repeal or reduce the growth of taxes and fees, including City taxes, have garnered sufficient signatures to reach the ballot. Some of those tax and fee initiative measures have been approved by the voters and, of those, some remain in effect while others have been invalidated by the courts. Tax and fee initiative measures continue to be filed, but it cannot be predicted whether any more such initiatives might gain sufficient signatures to qualify for submission to the State Legislature and/or the voters or, if submitted, whether they ultimately would become law.

### **Local Measures**

Under the City Charter, Seattle voters may initiate City Charter amendments and local legislation, including modifications to existing legislation, and through referendum may prevent legislation passed by the City Council from becoming law.

## LEGAL AND TAX INFORMATION

### **No Litigation Relating to the Bonds**

There is no litigation pending with process properly served on the City questioning the validity of the Bonds or the power and authority of the City to issue the Bonds. There is no litigation pending or threatened which would materially affect the City's ability to meet debt service requirements on the Bonds.

### **Other Litigation**

Because of the nature of its activities, the City is subject to certain pending legal actions which arise in the ordinary course of business of running a municipality, including various lawsuits and claims involving claims for money damages. Based on its past experience, the City has concluded that its ability to pay principal of and interest on the Bonds on a timely basis will not be impaired by the aggregate amount of uninsured liabilities of the City and the timing of any anticipated payments of judgments that might result from suits and claims.

In relation to SPU, the City received a "Notice of Intent to Sue For Failure to Comply With Municipal Stormwater General National Pollutant Discharge Elimination Permit, Section S4," dated June 16, 2022, from citizen group Puget Soundkeeper Alliance, regarding the City's municipal stormwater system. This 60-day notice alleges noncompliance with a Clean Water Act municipal stormwater permit issued by Ecology. No complaint has been filed as of the date of this Preliminary Official Statement.

Also in relation to SPU, the City received a "Notice of Intent to Sue Under the Clean Water Act and Request for Copy of Stormwater Pollution Prevention Plan," dated March 7, 2023, from citizen group Waste Action Project, regarding SPU's North Transfer Station only. This 60-day notice alleges noncompliance with the facility's NPDES industrial stormwater general permit issued by Ecology and wastewater discharge permit issued by the County. No complaint has been filed as of the date of this Preliminary Official Statement.

In addition, the City has some exposure regarding the December 2022, flooding event in South Park, but the total exposure is likely less than the City's self-insured retention.

### **Approval of Counsel**

Legal matters incident to the authorization, issuance and sale of the Bonds by the City are subject to the approving legal opinion of Stradling Yocca Carlson & Rauth, a Professional Corporation, Seattle, Washington, Bond Counsel. A form of the opinion of Bond Counsel with respect to the Bonds is attached hereto as Appendix B. The opinion of Bond Counsel is given based on factual representations made to Bond Counsel and under existing law as of the date of initial delivery of the Bonds. Bond Counsel assumes no obligation to revise or supplement its opinion to reflect any facts or circumstances that may thereafter come to its attention or any changes in law that may thereafter occur. The opinion of Bond Counsel is an expression of its professional judgment on the matters expressly addressed therein and do not constitute a guarantee of result. Bond Counsel will be compensated only upon the issuance and sale of the Bonds.

### **Limitations on Remedies and Municipal Bankruptcies**

Any remedies available to the owners of the Bonds are in many respects dependent upon judicial actions which are in turn often subject to discretion and delay and could be both expensive and time-consuming to obtain. If the City fails to comply with its covenants under the Bond Documents or to pay principal of or interest on the Bonds, there can be no assurance that available remedies will be adequate to fully protect the interests of the registered owners of the Bonds.

The rights and obligations under the Bonds and the Bond Documents may be limited by and are subject to bankruptcy, insolvency, reorganization, fraudulent conveyance, moratorium, and other laws relating to or affecting creditors' rights, to the application of equitable principles, and to the exercise of judicial discretion in appropriate cases.

A municipality such as the City must be specifically authorized under State law in order to seek relief under Chapter 9 of the U.S. Bankruptcy Code (the "Bankruptcy Code"). Washington State law permits any "taxing district" (defined to include cities) to voluntarily petition for relief under the 1898 federal bankruptcy statute that was superseded by the

current Bankruptcy Code. The State Legislature has not amended the 1935 State statute to update the cross-reference to the current Bankruptcy Code, but Washington municipal corporations have nonetheless been permitted to seek relief under the Bankruptcy Code. A creditor cannot bring an involuntary bankruptcy proceeding under the Bankruptcy Code against a municipality, including the City. The federal bankruptcy courts have broad discretionary powers under the Bankruptcy Code.

The opinion to be delivered by Stradling Yocca Carlson & Rauth, a Professional Corporation, as Bond Counsel, concurrently with the issuance of the Bonds, will be subject to limitations regarding bankruptcy, reorganization, insolvency, fraudulent conveyance, moratorium, and other similar laws relating to or affecting creditors' rights. A copy of the proposed form of opinion of Bond Counsel is set forth in Appendix B.

### **Tax Matters**

In the opinion of Bond Counsel, under existing statutes, regulations, rulings, and judicial decisions, and assuming the accuracy of certain representations and compliance with certain covenants and requirements described herein, interest (and original issue discount) on the Bonds is excluded from gross income for federal income tax purposes, and is not an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals. However, it should be noted that for tax years beginning after December 31, 2022, with respect to applicable corporations as defined in Section 59(k) of the Internal Revenue Code of 1986, as amended (the "Code"), generally certain corporations with more than \$1,000,000,000 of average annual adjusted financial statement income, interest (and original issue discount) on the Bonds might be taken into account in determining adjusted financial statement income for purposes of computing the alternative minimum tax imposed by Section 55 of the Code on such corporations.

The difference between the issue price of a Bond (the first price at which a substantial amount of the Bonds of a maturity is to be sold to the public) and the stated redemption price at maturity with respect to the Bond (to the extent the redemption price at maturity is greater than the issue price) constitutes original issue discount. Original issue discount accrues under a constant yield method, and original issue discount will accrue to a Beneficial Owner before receipt of cash attributable to such excludable income. The amount of original issue discount deemed received by a Beneficial Owner will increase the Beneficial Owner's basis in the applicable Bond. In the opinion of Bond Counsel, the amount of original issue discount that accrues to the Beneficial Owner of the Bond is excluded from gross income of such Beneficial Owner for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals.

Bond Counsel's opinion as to the exclusion from gross income for federal income tax purposes of interest (and original issue discount) on the Bonds is based upon certain representations of fact and certifications made by the City and others and is subject to the condition that the City complies with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds to assure that interest (and original issue discount) on the Bonds will not become includable in gross income for federal income tax purposes. Failure to comply with such requirements of the Code might cause the interest (and original issue discount) on the Bonds to be included in gross income for federal income tax purposes retroactive to the date of issuance of the Bonds. The City will covenant to comply with all such requirements.

The amount by which a Beneficial Owner's original basis for determining loss on sale or exchange in the applicable Bond (generally, the purchase price) exceeds the amount payable on maturity (or on an earlier call date) constitutes amortizable bond premium, which must be amortized under Section 171 of the Code; such amortizable bond premium reduces the Beneficial Owner's basis in the applicable Bond (and the amount of tax-exempt interest received), and is not deductible for federal income tax purposes. The basis reduction as a result of the amortization of bond premium may result in a Beneficial Owner realizing a taxable gain when a Bond is sold by the Beneficial Owner for an amount equal to or less (under certain circumstances) than the original cost of the Bond to the Beneficial Owner. Purchasers of the Bonds should consult their own tax advisors as to the treatment, computation and collateral consequences of amortizable bond premium.

The Internal Revenue Service (the "IRS") has initiated an expanded program for the auditing of tax-exempt bond issues, including both random and targeted audits. It is possible that the Bonds will be selected for audit by the IRS. It is also possible that the market value of the Bonds might be affected as a result of such an audit of the Bonds (or by

an audit of similar bonds). No assurance can be given that in the course of an audit, as a result of an audit, or otherwise, Congress or the IRS might not change the Code (or interpretation thereof) subsequent to the issuance of the Bonds to the extent that it adversely affects the exclusion from gross income of interest (and original issue discount) on the Bonds or their market value.

SUBSEQUENT TO THE ISSUANCE OF THE BONDS THERE MIGHT BE FEDERAL, STATE, OR LOCAL STATUTORY CHANGES (OR JUDICIAL OR REGULATORY CHANGES TO OR INTERPRETATIONS OF FEDERAL, STATE, OR LOCAL LAW) THAT AFFECT THE FEDERAL, STATE, OR LOCAL TAX TREATMENT OF THE BONDS, INCLUDING THE IMPOSITION OF ADDITIONAL FEDERAL INCOME OR STATE TAXES ON OWNERS OF TAX-EXEMPT STATE OR LOCAL OBLIGATIONS, SUCH AS THE BONDS. THESE CHANGES COULD ADVERSELY AFFECT THE MARKET VALUE OR LIQUIDITY OF THE BONDS. NO ASSURANCE CAN BE GIVEN THAT SUBSEQUENT TO THE ISSUANCE OF THE BONDS STATUTORY CHANGES WILL NOT BE INTRODUCED OR ENACTED OR JUDICIAL OR REGULATORY INTERPRETATIONS WILL NOT OCCUR HAVING THE EFFECTS DESCRIBED ABOVE. BEFORE PURCHASING ANY OF THE BONDS, ALL POTENTIAL PURCHASERS SHOULD CONSULT THEIR TAX ADVISORS REGARDING POSSIBLE STATUTORY CHANGES OR JUDICIAL OR REGULATORY CHANGES OR INTERPRETATIONS, AND THEIR COLLATERAL TAX CONSEQUENCES RELATING TO THE BONDS.

Bond Counsel's opinion may be affected by actions taken (or not taken) or events occurring (or not occurring) after the date hereof. Bond Counsel has not undertaken to determine, or to inform any person, whether any such actions or events are taken or do occur. The Bond Ordinance and the Tax Certificate relating to the Bonds permit certain actions to be taken or to be omitted if a favorable opinion of a bond counsel is provided with respect thereto. Bond Counsel expresses no opinion as to the effect on the exclusion from gross income for federal income tax purposes of interest (or original issue discount) on any Bond if any such action is taken or omitted based upon the advice of counsel other than Bond Counsel.

Although Bond Counsel will render an opinion that interest (and original issue discount) on the Bonds is excluded from gross income for federal income tax purposes provided that the City continues to comply with certain requirements of the Code, the ownership of the Bonds and the accrual or receipt of interest (and original issue discount) with respect to the Bonds may otherwise affect the tax liability of certain persons. Bond Counsel expresses no opinion regarding any such tax consequences. Accordingly, before purchasing any of the Bonds, all potential purchasers should consult their tax advisors with respect to collateral tax consequences relating to the Bonds.

#### **CONTINUING DISCLOSURE AGREEMENT**

*Basic Undertaking to Provide Annual Financial Information and Notice of Listed Events.* To meet the requirements of United States Securities and Exchange Commission ("SEC") Rule 15c2-12(b)(5) ("Rule 15c2-12"), as applicable to a participating underwriter for the Bonds, the Director of Finance is authorized to execute the Continuing Disclosure Agreement (the "CDA") for the benefit of holders of the Bonds, as follows.

*Annual Financial Information.* The City undertakes to provide or cause to be provided, either directly or through a designated agent, to the Municipal Securities Rulemaking Board (the "MSRB"), in an electronic format as prescribed by the MSRB:

- (i) Annual financial information and operating data of the type included in this Official Statement as generally described below under "Type of Annual Information Undertaken to be Provided." The timely filing of unaudited financial statements will satisfy the requirements and filing deadlines pertaining to the filing of annual financial statements under subsection (b) below, provided that audited financial statements are to be filed if and when they are otherwise prepared and available to the City; and
- (ii) Timely notice (not in excess of ten business days after the occurrence of the event) of the occurrence of any of the following listed events with respect to the Bonds:
  - (a) principal and interest payment delinquencies;
  - (b) non-payment related defaults, if material;
  - (c) unscheduled draws on debt service reserves reflecting financial difficulties;

- (d) unscheduled draws on credit enhancements reflecting financial difficulties;
  - (e) substitution of credit or liquidity providers, or their failure to perform;
  - (f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notice of Proposed Issue (IRS Form 5701-TEB), or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
  - (g) modifications to rights of holders of the Bonds, if material;
  - (h) Bond calls (other than scheduled mandatory redemptions of Term Bonds), if material, and tender offers;
  - (i) defeasances;
  - (j) release, substitution, or sale of property securing repayment of the Bonds, if material;
  - (k) rating changes;
  - (l) bankruptcy, insolvency, receivership, or similar event of the City, as such “Bankruptcy Events” are defined in Rule 15c2-12;
  - (m) the consummation of a merger, consolidation, or acquisition involving the City or the sale of all or substantially all of the assets of the City, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and
  - (n) appointment of a successor or additional trustee or the change of name of a trustee, if material;
  - (o) incurrence of a financial obligation of the County, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the County, any of which affect security holders, if material; and
  - (p) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the County, any of which reflect financial difficulties.
- (iii) Timely notice of a failure by the City to provide required annual financial information on or before the date specified below.

For purposes of the CDA, the term “financial obligation” means (i) a debt obligation; (ii) a derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) a guarantee of (i) or (ii). The term “financial obligation” does not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.

*Type of Annual Financial Information Undertaken to be Provided.* The annual financial information that the City undertakes to provide will consist of:

- (i) annual financial statements of the Drainage and Wastewater System, prepared in accordance with generally accepted accounting principles applicable to governmental units (except as otherwise noted therein), as such principles may be changed from time to time and as permitted by State law;
- (ii) a statement of authorized, issued and outstanding bond debt secured by revenues of the Drainage and Wastewater System;
- (iii) debt service coverage ratios;
- (iv) general customer statistics, such as number and type of customers and revenues by customer class; and
- (v) current drainage rates and wastewater rates.

Annual financial information, as described above, will be provided to the MSRB not later than the last day of the ninth month after the end of each fiscal year of the City (currently, a fiscal year ending December 31), as such fiscal year may be changed as required or permitted by State law, commencing with the City’s fiscal year ending December 31, 2023. The annual information may be provided in a single or multiple documents, and may be incorporated by specific reference to documents available to the public on the Internet website of the MSRB or filed with the SEC.

*Amendment of CDA.* The CDA is subject to amendment after the primary offering of the Bonds without the consent of any holder of any Bond, or of any broker, dealer, municipal securities dealer, participating underwriter, rating agency, or the MSRB, under the circumstances and in the manner permitted by Rule 15c2-12.

- (i) The amendment may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identify, nature, or status of the City, or type of business conducted;
- (ii) The undertaking, as amended, would have complied with the requirements of the rule at the time of the primary offering, after taking into account any amendments or interpretations of the rule, as well as any change in circumstances; and
- (iii) The amendment does not materially impair the interests of holders, as determined either by parties unaffiliated with the City (e.g., bond counsel or other counsel familiar with federal securities laws), or by approving vote of bondholders pursuant to the terms of the Bond Ordinance at the time of the amendment.

The City will give notice to the MSRB of the substance (or provide a copy) of any amendment to the CDA and a brief statement of the reasons for the amendment. If the amendment changes the type of annual financial information to be provided, the annual financial information containing the amended information will include a narrative explanation of the effect of that change on the type of information to be provided.

*Termination of CDA.* The City's obligations under the CDA will terminate upon the legal defeasance, prior repayment, or payment in full of all of the then outstanding Bonds. In addition, the City's obligations under the CDA will terminate if those provisions of Rule 15c2-12 that require the City to comply with the CDA become legally inapplicable in respect of the Bonds for any reason, as confirmed by an opinion of nationally recognized bond counsel or other counsel familiar with federal securities laws delivered to the City, and the City provides timely notice of such termination to the MSRB.

*Remedy for Failure to Comply with CDA.* The City has agreed to proceed with due diligence to cause any failure to comply with the CDA to be corrected as soon as practicable after the City learns of that failure. No failure by the City (or any other obligated person) to comply with the CDA will constitute a default with respect to the Bonds. The sole remedy of any holder of a Bond will be to take such actions as that holder deems necessary, including seeking an order of specific performance from an appropriate court, to compel the City or other obligated person to comply with the CDA.

*Compliance with Continuing Disclosure Undertakings of the City.* The City has entered into undertakings to provide annual information and the notice of the occurrence of certain events with respect to all bonds issued by the City subject to Rule 15c2-12. The City's review of its compliance during the past five years did not reveal any failure to comply, in a material respect, with any undertakings in effect during this time. Nonetheless, the City recently discovered that one table of Solid Waste utility operating statistics required by the continuing disclosure undertakings for certain outstanding Solid Waste utility revenue bonds had been omitted from its annual disclosure filings for the years ended December 31, 2017 and 2018, and has since remedied those filings.

## **OTHER BOND INFORMATION**

### **Ratings on the Bonds**

The Bonds have been rated "Aa1" and "AA+" by Moody's Investors Service, Inc. and S&P Global Ratings, respectively. In general, rating agencies base their ratings on rating materials furnished to them (which may include information provided by the City that is not included in this Official Statement) and on the rating agency's own investigations, studies, and assumptions. The ratings reflect only the views of the rating agencies, and an explanation of the significance of the ratings may be obtained from each rating agency. No application was made to any other rating agency for the purpose of obtaining an additional rating on the Bonds. There is no assurance that the ratings will be retained for any given period of time or that the ratings will not be revised downward, suspended, or withdrawn entirely by the rating agencies if, in their judgment, circumstances so warrant. Any such downward revision, suspension, or withdrawal of the ratings will be likely to have an adverse effect on the market price of the Bonds.

**Municipal Advisor**

The City has retained Piper Sandler & Co., Seattle, Washington, as municipal advisor (the “Municipal Advisor”) in connection with the preparation of the City’s financing plans and with respect to the authorization and issuance of the Bonds. The Municipal Advisor is not obligated to undertake and has not undertaken to make any independent verification or to assume responsibility for the accuracy, completeness, or fairness of the information contained in this Official Statement. The Municipal Advisor is a full service investment banking firm that provides financial advisory and underwriting services to state and local governmental entities. While under contract to the City, the Municipal Advisor may not participate in the underwriting of any City debt.

**Purchaser of the Bonds**

The Bonds are being purchased by \_\_\_\_\_ (the “Purchaser”) at a price of \$\_\_\_\_\_ and will be reoffered at a price of \$\_\_\_\_\_. The Purchaser may offer and sell the Bonds to certain dealers (including dealers depositing Bonds into investment trusts) and others at prices lower than the initial offering prices set forth on page i of this Official Statement, and such initial offering prices may be changed from time to time by the Purchaser. After the initial public offering, the public offering prices may be varied from time to time.

**Conflicts of Interest**

Some of the fees of the Municipal Advisor and Bond Counsel are contingent upon the sale of the Bonds. From time to time Bond Counsel serves as counsel to the Municipal Advisor and the Purchaser in matters unrelated to the Bonds. None of the members of the City Council or other officers of the City have any conflict of interest in the issuance of the Bonds that is prohibited by applicable law.

**Official Statement**

This Official Statement is not to be construed as a contract with the owners of any of the Bonds.

The City of Seattle

By: \_\_\_\_\_

Jamie L. Carnell  
Interim Director of Finance



**APPENDIX A**  
**BOND ORDINANCE**

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**CITY OF SEATTLE**  
**ORDINANCE** 126715  
**COUNCIL BILL** 120440

AN ORDINANCE relating to the drainage and wastewater system of The City of Seattle; adopting a system or plan of additions and betterments to and extensions of the existing drainage and wastewater system; authorizing the issuance and sale of drainage and wastewater revenue bonds in one or more series for the purposes of paying part of the cost of carrying out that system or plan, providing for the reserve requirement, and paying the costs of issuance of the bonds; providing parameters for the bond sale terms including conditions, covenants, and other sale terms; describing the lien of those bonds; and ratifying and confirming certain prior acts.

WHEREAS, The City of Seattle (the “City”) owns, maintains, and operates a system of sanitary sewerage and storm and surface water drainage as part of Seattle Public Utilities (the “Drainage and Wastewater System”), which Drainage and Wastewater System has from time to time required various additions, improvements, betterments, and extensions; and

WHEREAS, the City desires to acquire and construct a system or plan of further additions, improvements, betterments to, and extensions of the Drainage and Wastewater System (the “Plan of Additions”) as described in this ordinance, and has a need to borrow funds to pay a portion of the costs of carrying out such Plan of Additions; and

WHEREAS, the City currently has outstanding certain drainage and wastewater revenue bonds (as identified in Exhibit A, the “Outstanding Parity Bonds”). Pursuant to the ordinances authorizing their issuance (the “Outstanding Parity Bond Ordinances”), the City reserved the right to issue additional bonds having a charge and lien on the net revenue of the Drainage and Wastewater System on a parity of lien with those Outstanding Parity Bonds (“Future Parity Bonds”), upon satisfaction of certain conditions (the “Parity Conditions”); and

1 WHEREAS, the City has determined that it is in the best interest of the City and its ratepayers to  
2 authorize the issuance and sale, subject to the provisions of this ordinance, of drainage  
3 and wastewater revenue bonds as Parity Bonds to pay part of the cost of carrying out the  
4 Plan of Additions, to provide for the reserve requirement, and to pay the costs of issuance  
5 of those bonds; NOW, THEREFORE,

6 **BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:**

7 Section 1. **Definitions**. In this ordinance, the following capitalized terms shall have the  
8 meanings set forth in this section:

9 “**Accreted Value**” means, with respect to any Capital Appreciation Bond, (a) as of any  
10 Valuation Date, the amount determined for such Valuation Date in accordance with the  
11 applicable Parity Bond Documents, and (b) as of any date other than a Valuation Date, the sum  
12 of (i) the Accreted Value on the preceding Valuation Date and (ii) the product of (A) a fraction,  
13 the numerator of which is the number of days having elapsed from the preceding Valuation Date  
14 and the denominator of which is the number of days from such preceding Valuation Date to the  
15 next succeeding Valuation Date, calculated based on the assumption that Accreted Value accrues  
16 during any semiannual period in equal daily amounts on the basis of a year of twelve 30-day  
17 months, and (B) the difference between the Accreted Values for such Valuation Dates.

18 “**Adjusted Annual Debt Service**” for any fiscal year means Annual Debt Service minus  
19 (a) an amount equal to ULID Assessments due in that year and not delinquent, (b) an amount  
20 equal to earnings from investments in the Reserve Subaccount, and (c) Annual Debt Service  
21 provided for by Parity Bond proceeds.

22 “**Adjusted Gross Revenue**” means, for any period, Gross Revenue (a) plus withdrawals  
23 from the Rate Stabilization Account made during that period, and (b) minus ULID Assessments

1 collected, earnings from investments in the Reserve Subaccount, and deposits into the Rate  
2 Stabilization Account made during that period.

3 **“Adjusted Net Revenue”** means Adjusted Gross Revenue less Operating and  
4 Maintenance Expense.

5 **“Annual Debt Service”** for any calendar year means the sum of the amounts required in  
6 such calendar year to pay the interest due in such calendar year on all Parity Bonds outstanding,  
7 excluding interest to be paid from the proceeds of the sale of Parity Bonds or other bonds; the  
8 principal of all outstanding Serial Bonds due in such calendar year; and the Sinking Fund  
9 Requirements, if any, for such calendar year. Additionally, for purposes of calculating and  
10 determining compliance with the Coverage Requirement, the Reserve Requirement and the  
11 conditions for the issuance of Future Parity Bonds and/or entering into Parity Payment  
12 Agreements, the following shall apply:

13 (a) **Calculation of Interest Due -- Generally.** Except as otherwise provided below,  
14 interest on any series of Parity Bonds shall be calculated based on the actual amount of accrued,  
15 accreted, or otherwise accumulated interest that is payable in respect of that series taken as a  
16 whole, at the rate or rates set forth in the applicable Parity Bond Documents.

17 (b) **Capital Appreciation Bonds.** For purposes of this definition, the principal and  
18 interest portions of the Accreted Value of Capital Appreciation Bonds becoming due at maturity  
19 or by virtue of a Sinking Fund Requirement shall be included in the calculations of accrued and  
20 unpaid and accruing interest or principal in such manner and during such period of time as is  
21 specified in the Parity Bond Documents applicable to such Capital Appreciation Bonds.

22 (c) **Variable Interest Rate Bonds.** The amount of interest deemed to be payable on any  
23 series of Variable Interest Rate Bonds shall be calculated on the assumption that the interest rate

1 on those bonds would be equal to the rate that is 90 percent of the average RBI during the four  
2 calendar quarters preceding the quarter in which the calculation is made.

3           **(d) Interest on Parity Bonds With Respect to Which a Payment Agreement is in**  
4 **Force.** Debt service on Parity Bonds with respect to which a Payment Agreement is in force  
5 shall be based on the net economic effect on the City expected to be produced by the terms of the  
6 Parity Bonds and the terms of the Payment Agreement. For example, if the net economic effect  
7 of the Payment Agreement and a series of Parity Bonds otherwise bearing interest at a variable  
8 rate is to produce an obligation bearing interest at a fixed interest rate, the relevant series of  
9 bonds shall be treated as fixed interest rate bonds. And if the net economic effect of the Payment  
10 Agreement and a series of Parity Bonds otherwise bearing interest at a fixed rate is to produce an  
11 obligation bearing interest at a variable interest rate, the relevant series of bonds shall be treated  
12 as Variable Interest Rate Bonds.

13           Accordingly, the amount of interest deemed to be payable on any Parity Bonds with  
14 respect to which a Payment Agreement is in force shall be an amount equal to the amount of  
15 interest that would be payable at the rate or rates stated in or determined pursuant to the  
16 applicable Parity Bond Documents, plus Payment Agreement Payments, minus Payment  
17 Agreement Receipts. For the purposes of calculating as nearly as practicable Payment  
18 Agreement Receipts and Payment Agreement Payments under a Payment Agreement that  
19 includes a variable rate component determined by reference to a pricing mechanism or index that  
20 is not the same as the pricing mechanism or index used to determine the variable rate interest  
21 component on the Parity Bonds to which the Payment Agreement is related, it shall be assumed  
22 that the fixed rate used in calculating Payment Agreement Payments will be equal to 105 percent  
23 of the fixed rate specified by the Payment Agreement and that the pricing mechanism or index

1 specified by the Payment Agreement is the same as the pricing mechanism or index specified by  
2 the applicable Parity Bond Documents. Notwithstanding the other provisions of this definition,  
3 the City shall not be required to (but may in its discretion) take into account in determining  
4 Annual Debt Service the effects of any Payment Agreement that has a term of ten years or less.

5 **(e) Parity Payment Agreements.** For any period during which Payment Agreement  
6 Payments on a Parity Payment Agreement are taken into account in determining Annual Debt  
7 Service on related Parity Bonds under paragraph (d) of this definition, no additional debt service  
8 shall be taken into account with respect to that Parity Payment Agreement. However, for any  
9 Parity Payment Agreement during a period in which Payment Agreement Payments are not taken  
10 into account under paragraph (d) of this definition because the Parity Payment Agreement is not  
11 then related to any outstanding Parity Bonds, payments on that Parity Payment Agreement shall  
12 be taken into account as follows:

13 **(i) If City is Obligated to Make Payments Based on Fixed Rate.** If the City is  
14 obligated to make Payment Agreement Payments based on a fixed rate and the Qualified  
15 Counterparty is obligated to make payments based on a variable rate index, it shall be assumed  
16 that payments by the City will be based on the assumed fixed payor rate, and that payments by  
17 the Qualified Counterparty will be based on a rate equal to the average rate determined by the  
18 variable rate index specified by the Parity Payment Agreement during the four calendar quarters  
19 preceding the quarter in which the calculation is made.

20 **(ii) If City is Obligated to Make Payments Based on Variable Rate Index.** If  
21 the City is obligated to make Payment Agreement Payments based on a variable rate index and  
22 the Qualified Counterparty is obligated to make payments based on a fixed rate, it shall be  
23 assumed that payments by the City will be based on a rate equal to the average rate determined

1 by the variable rate index specified by the Parity Payment Agreement during the four calendar  
2 quarters preceding the quarter in which the calculation is made, and that the Qualified  
3 Counterparty will make payments based on the fixed rate specified by the Parity Payment  
4 Agreement.

5 (f) **Balloon Bonds.** *Upon the Reserve Covenant Date, the following shall become*  
6 *effective:* For purposes of calculating debt service on any Balloon Bonds, it shall be assumed that  
7 the principal of those Balloon Bonds, together with interest thereon at a rate equal to the assumed  
8 RBI-based rate set forth in paragraph (c) of this definition, will be amortized in equal annual  
9 installments over a term of 30 years.

10 (g) **Adjustments for Defeased Bonds.** For purposes of calculating and determining  
11 compliance with the Coverage Requirement, the Reserve Requirement, and the Parity  
12 Conditions, Annual Debt Service shall be adjusted as set forth in subsection 21(d) of this  
13 ordinance.

14 “**Authorized Denomination**” means \$5,000 or any integral multiple thereof within a  
15 maturity of a Series, or such other minimum authorized denominations as may be specified in the  
16 applicable Bond Documents.

17 “**Average Annual Debt Service**” means, at the time of calculation, the sum of the  
18 Annual Debt Service remaining to be paid to the last scheduled maturity of the applicable series  
19 of Parity Bonds divided by the number of years such bonds are scheduled to remain outstanding.

20 “**Balloon Bonds**” means any series of Parity Bonds, the aggregate principal amount  
21 (including Sinking Fund Requirements) of which becomes due and payable in any calendar year  
22 in an amount that constitutes 25 percent or more of the initial aggregate principal amount of such  
23 series of Parity Bonds.

1           **“Beneficial Owner”** means, with regard to a Bond, the owner of any beneficial interest  
2 in that Bond.

3           **“Bond Counsel”** means a lawyer or a firm of lawyers, selected by the City, of nationally  
4 recognized standing in matters pertaining to bonds issued by states and their political  
5 subdivisions.

6           **“Bond Documents”** means (a)(i) with respect to any Series of the Bonds, this ordinance  
7 (including any amendatory or supplemental ordinances), and (ii) with respect to a series of Parity  
8 Bonds other than a Series of the Bonds, the applicable Parity Bond Ordinance(s); (b) the  
9 authenticated bond form; and (c) the written agreement(s) setting forth the bond sale terms and  
10 additional terms, conditions, or covenants pursuant to which such bond was issued and sold, as  
11 set forth in any one or more of the following (if any): (i) a sale resolution, (ii) a bond purchase  
12 contract (as defined in the applicable authorizing ordinance), (iii) a bond indenture or a fiscal  
13 agent or paying agent agreement (other than the State fiscal agency contract), and (iv) a direct  
14 purchase or continuing covenant agreement.

15           **“Bond Insurance”** means any municipal bond insurance policy, guaranty, surety bond,  
16 or similar credit enhancement device providing for or securing the payment of all or part of the  
17 principal of and interest on any Parity Bonds, issued by an insurance company licensed to  
18 conduct an insurance business in any state of the United States (or by a service corporation  
19 acting on behalf of one or more such insurance companies), or by any other financial institution  
20 qualified to provide such credit enhancement device.

21           **“Bond Purchase Contract”** means a written offer to purchase a Series of the Bonds,  
22 pursuant to certain Bond Sale Terms, which offer has been accepted by the City in accordance  
23 with this ordinance. In the case of a competitive sale, the Purchaser’s bid for a Series, together



1 with the official notice of sale and a Pricing Certificate confirming the Bond Sale Terms, shall  
2 comprise the Bond Purchase Contract.

3       **“Bond Register”** means the books or records maintained by the Bond Registrar for the  
4 purpose of registering ownership of each Bond.

5       **“Bond Registrar”** means the Fiscal Agent (unless the Director of Finance appoints a  
6 different person to act as bond registrar with respect to a particular Series), or any successor  
7 bond registrar selected in accordance with the System of Registration.

8       **“Bond Sale Terms”** means the terms and conditions for the sale of a Series of the Bonds  
9 approved by the Director of Finance consistent with the parameters set forth in Section 5 of this  
10 ordinance, including the amount, date or dates, denominations, interest rate or rates (or  
11 mechanism for determining the interest rate or rates), payment dates, final maturity, redemption  
12 rights, price, and other terms, conditions, or covenants. In connection with a negotiated sale or  
13 private placement, the Bond Sale Terms shall be set forth in the Bond Purchase Contract; in  
14 connection with a competitive sale, the Bond Sale Terms shall be set forth in a Pricing  
15 Certificate.

16       **“Bonds”** means the Drainage and Wastewater System revenue bonds issued pursuant to  
17 this ordinance.

18       **“Book-Entry Form”** means a fully registered form in which physical bond certificates  
19 are registered only in the name of the Securities Depository (or its nominee), as Registered  
20 Owner, with the physical bond certificates held by and immobilized in the custody of the  
21 Securities Depository (or its designee), where the system for recording and identifying the  
22 transfer of the ownership interests of the Beneficial Owners in those Bonds is neither maintained  
23 by nor the responsibility of the City or the Bond Registrar.

1           **“Capital Appreciation Bond”** means any Parity Bond, all or a portion of the interest on  
2 which is compounded and accumulated at the rates or in the manner, and on the dates, set forth in  
3 the applicable Bond Documents and is payable only upon redemption or on the maturity date of  
4 such Parity Bond. A Parity Bond that is issued as a Capital Appreciation Bond, but which later  
5 converts to an obligation on which interest is paid periodically, shall be a Capital Appreciation  
6 Bond until the conversion date and thereafter shall no longer be a Capital Appreciation Bond, but  
7 shall be treated as having a principal amount equal to its Accreted Value on the conversion date.  
8 For purposes of computing the principal amount of Parity Bonds held by the Owner of any  
9 Capital Appreciation Bond in connection with any notice, consent, request, or demand, the  
10 principal amount of a Capital Appreciation Bond shall be deemed to be its Accreted Value at the  
11 time that such notice, consent, request, or demand is given or made.

12           **“Capital Improvement Program”** or **“CIP”** means those portions of the City’s “2022-  
13 2027 Capital Improvement Program” relating to the Drainage and Wastewater System, adopted  
14 by the City in Ordinance 126490, together with any previously adopted Capital Improvement  
15 Program of the City. For purposes of this ordinance, the CIP includes all amendments, updates,  
16 supplements or replacements that may be adopted from time to time by ordinance.

17           **“City”** means The City of Seattle, Washington.

18           **“City Council”** means the City Council of the City, as duly and regularly constituted  
19 from time to time.

20           **“Code”** means the Internal Revenue Code of 1986, or any successor thereto, as it has  
21 been and may be amended from time to time, and regulations thereunder.

1           **“Construction Account”** means the account or subaccount created in the Drainage and  
2 Wastewater Construction Account within the Drainage and Wastewater Fund for the deposit of  
3 proceeds of the Bonds, pursuant to Section 12 of this ordinance.

4           **“Continuing Disclosure Agreement”** means, for each Series sold in an offering subject  
5 to federal securities regulations requiring a written undertaking to provide continuing disclosure,  
6 a continuing disclosure agreement entered into pursuant to Section 23 of this ordinance, in  
7 substantially the form attached as Exhibit B.

8           **“Contract Resource Obligation”** means an obligation of the City that is designated as a  
9 Contract Resource Obligation and is entered into in accordance with Section 20 of this  
10 ordinance.

11           **“Coverage Requirement”** means Adjusted Net Revenue equal to at least 1.25 times  
12 Adjusted Annual Debt Service on all Parity Bonds then outstanding.

13           **“Covered Parity Bonds”** means all Outstanding Parity Bonds, each Series of the Bonds,  
14 and each series of Future Parity Bonds. *From and after the Reserve Covenant Date, the term*  
15 *“Covered Parity Bonds” shall exclude each series of Parity Bonds for which the applicable*  
16 *Bond Documents provide that, from and after the Reserve Covenant Date, such series shall no*  
17 *longer be treated as a series of Covered Parity Bonds and shall no longer be secured by the*  
18 *amounts in the Reserve Subaccount.*

19           **“Defeasible Bonds”** means any outstanding Parity Bonds that are eligible to be defeased  
20 pursuant to the Omnibus Defeasance Ordinance.

21           **“Director of Finance”** or **“Director”** means the City’s Director of Finance or such other  
22 officer who succeeds to substantially all of the responsibilities of that office.

1           **“Drainage and Wastewater Fund”** means the fund created by Ordinance 84390 and  
2 later renamed by Ordinance 114155, into which is paid the Gross Revenue of the Drainage and  
3 Wastewater System.

4           **“Drainage and Wastewater System”** means the drainage and wastewater system of the  
5 City, including the sanitary sewerage and storm and surface water drainage systems, as it now  
6 exists (except properties, interests, and rights under the jurisdiction of the City’s Parks and  
7 Recreation Department, Seattle Center Department, Seattle Public Utilities Water System, City  
8 Light Department, and Fleets and Facilities Department, or the successors of any of the  
9 foregoing departments), and all additions thereto and betterments and extensions thereof at any  
10 time made, together with any utility systems of the City hereafter combined with the Drainage  
11 and Wastewater System. The Drainage and Wastewater System shall not include any separate  
12 utility system that may be created, acquired, or constructed by the City as provided in Section 19  
13 of this ordinance.

14           **“DTC”** means The Depository Trust Company, New York, New York.

15           **“Event of Default”** has the meaning assigned to that term in subsection 25(a) of this  
16 ordinance.

17           **“Fiscal Agent”** means the fiscal agent of the State, as the same may be designated by the  
18 State from time to time.

19           **“Future Parity Bond Ordinance”** means any ordinance passed by the City Council  
20 providing for the issuance and sale of a series of Future Parity Bonds, and any other ordinance  
21 amending or supplementing the provisions of any such ordinance.

22           **“Future Parity Bonds”** means, with reference to any Series, all revenue bonds and  
23 obligations of the Drainage and Wastewater System (other than that Series and any other Parity

1 Bonds then outstanding) issued or entered into after the Issue Date of such Series, the payment of  
2 which constitutes a charge and lien on Net Revenue equal in priority with the charge and lien  
3 upon such revenue for the payment of the amounts required to be paid into the Parity Bond  
4 Account in accordance with Section 15 of this ordinance. Future Parity Bonds may include  
5 Parity Payment Agreements and any other obligations issued in compliance with the Parity  
6 Conditions.

7 **“Government Obligations”** means, unless otherwise limited in the Bond Documents for  
8 a particular Series of the Bonds, any government obligation as that term is defined in RCW  
9 39.53.010, as amended at any time.

10 **“Gross Revenue”** means (a) all income, revenues, receipts and profits derived by the  
11 City through the ownership and operation of the Drainage and Wastewater System; (b) the  
12 proceeds received by the City directly or indirectly from the sale, lease or other disposition of  
13 any of the properties, rights or facilities of the Drainage and Wastewater System; (c) Payment  
14 Agreement Receipts, to the extent that such receipts are not offset by Payment Agreement  
15 Payments; and (d) the investment income earned on money held in any fund or account of the  
16 City, including any bond redemption funds and the accounts therein, in connection with the  
17 ownership and operation of the Drainage and Wastewater System. Gross Revenue does not  
18 include: (a) income derived from investments irrevocably pledged to the payment of any  
19 defeased bonds payable from Gross Revenue; (b) investment income set aside for or earned on  
20 money in any fund or account created or maintained solely for the purpose of complying with the  
21 arbitrage rebate provisions of the Code; (c) any gifts, grants, donations or other funds received  
22 by the City from any State or federal agency or other person if such gifts, grants, donations or  
23 other funds are the subject of any limitation or reservation imposed by the donor or grantor or

1 imposed by law or administrative regulation to which the donor or grantor is subject, limiting the  
2 application of such funds in a manner inconsistent with the application of Gross Revenue  
3 hereunder; (d) the proceeds of any borrowing for capital improvements (or the refinancing  
4 thereof); (e) the proceeds of any liability or other insurance, including but not limited to  
5 insurance proceeds compensating the City for the loss of a capital asset, but excluding business  
6 interruption insurance or other insurance of like nature insuring against the loss of revenues;  
7 (f) general *ad valorem* taxes, excise taxes and special assessments (other than ULID  
8 Assessments), including interest and penalties thereon; and (g) earnings of any separate utility  
9 system that may be created, acquired, or constructed by the City pursuant to Section 19 of this  
10 ordinance.

11           **“Independent Utility Consultant”** means an independent person or firm having a  
12 favorable reputation for skill and experience with drainage and wastewater systems of  
13 comparable size and character to the Drainage and Wastewater System in such areas as are  
14 relevant to the purpose for which they were retained.

15           **“Issue Date”** means, with respect to a Bond, the initial date on which that Bond is issued  
16 and delivered to the initial Purchaser in exchange for its purchase price.

17           **“Letter of Representations”** means the Blanket Issuer Letter of Representations  
18 between the City and DTC dated October 4, 2006, as it may be amended from time to time, or an  
19 agreement with a substitute or successor Securities Depository.

20           **“Maximum Annual Debt Service”** means, at the time of calculation, the maximum  
21 amount of Annual Debt Service that shall become due in the current calendar year or in any  
22 future calendar year with respect to the Parity Bonds then outstanding.

23           **“MSRB”** means the Municipal Securities Rulemaking Board.

1           **“Net Revenue”** means, for any period, Gross Revenue less Operating and Maintenance  
2 Expense.

3           **“Omnibus Defeasance Ordinance”** means Ordinance 126223, as amended at any time,  
4 authorizing the defeasance of Defeasible Bonds (as such ordinance may be amended from time  
5 to time) or any future ordinance pursuant to which the Bonds (or any Series of the Bonds) are  
6 designated as Defeasible Bonds.

7           **“Omnibus Refunding Ordinance”** means Ordinance 125455, as amended at any time,  
8 authorizing the issuance of Refunding Parity Bonds (as such ordinance may be amended from  
9 time to time), or any future ordinance pursuant to which the Bonds (or any Series of the Bonds)  
10 are designated as “Refundable Bonds.”

11           **“Operating and Maintenance Expense”** means all expenses incurred by the City in  
12 causing the Drainage and Wastewater System to be operated and maintained in good repair,  
13 working order, and condition, including without limitation: (a) deposits, premiums, assessments  
14 or other payments for insurance, if any, on the Drainage and Wastewater System; (b) payments  
15 into pension funds; (c) State-imposed taxes; (d) amounts due under Contract Resource  
16 Obligations in accordance with Section 20 of this ordinance; € payments made to another person  
17 or entity for treatment or disposal of sewage or other commodity or service; and (f) payments  
18 with respect to any other expenses of the Drainage and Wastewater System that are properly  
19 treated as Operating and Maintenance Expense under generally accepted accounting principles  
20 applicable to municipal corporations, including payments (other than payments out of proceeds  
21 of Parity Bonds or other obligations not issued to pay current expenses of the Drainage and  
22 Wastewater System) into reasonable reserves for items of operating or maintenance expense the  
23 payment of which is not immediately required. Operating and Maintenance Expense does not

1 include: depreciation, amortization, or other similar recognitions of non-cash expense items  
2 made for accounting purposes only including non-cash pension expense; taxes levied or imposed  
3 by the City, or payments in lieu of City taxes; payments of claims or judgments; or capital  
4 additions or capital replacements of the Drainage and Wastewater System.

5 **“Outstanding Parity Bond Ordinances”** means those ordinances authorizing the  
6 issuance and sale of the Outstanding Parity Bonds, as identified in Exhibit A to this ordinance.

7 **“Outstanding Parity Bonds”** means those outstanding Parity Bonds identified in  
8 Exhibit A to this ordinance. When used in reference to a particular date (or in reference to a  
9 particular series of Parity Bonds), Outstanding Parity Bonds shall mean those Parity Bonds,  
10 including any Parity Bonds issued subsequent to the effective date of this ordinance, that are  
11 outstanding as of that date (or as of the Issue Date of the referenced series of Parity Bonds).

12 **“Owner”** means, without distinction, the Registered Owner and the Beneficial Owner of  
13 a Bond.

14 **“Parity Bond Account”** means the Drainage and Wastewater Revenue Bond Account,  
15 1990, created by Ordinance 115098 in the Drainage and Wastewater Fund for the purpose of  
16 paying and securing payment of the principal of and interest on Parity Bonds.

17 **“Parity Bond Documents”** means those Bond Documents applicable to a series of Parity  
18 Bonds.

19 **“Parity Bond Ordinance”** means any ordinance passed by the City Council providing  
20 for the issuance and sale of a series of Parity Bonds, and any other ordinance amending or  
21 supplementing the provisions of any Parity Bond Ordinance.



1           **“Parity Bonds”** means the Outstanding Parity Bonds, each Series of the Bonds, and any  
2 Future Parity Bonds then outstanding. Parity Bonds may include Parity Payment Agreements in  
3 accordance with Section 17 of this ordinance.

4           **“Parity Certificate”** means a certificate delivered pursuant to Section 17 of this  
5 ordinance for purposes of satisfying the Parity Conditions in connection with the issuance of  
6 Future Parity Bonds.

7           **“Parity Conditions”** means, (a) for purposes of establishing that a Series of the Bonds  
8 may be issued on parity with the Parity Bonds outstanding as of the Issue Date of such Series,  
9 the conditions for issuing Future Parity Bonds set forth in the Parity Bond Ordinances relating to  
10 those Parity Bonds that are then outstanding; and (b) for purposes of issuing Future Parity Bonds  
11 on parity with a Series of the Bonds, the conditions described in subsection (a) of this definition,  
12 together with the conditions set forth in Section 17 of this ordinance.

13           **“Parity Payment Agreement”** means a Payment Agreement which is entered into in  
14 compliance with the Parity Conditions and under which the City’s payment obligations are  
15 expressly stated to constitute a charge and lien on Net Revenue equal in rank with the charge and  
16 lien upon such Net Revenue required to be paid into the Parity Bond Account to pay and secure  
17 the payment of interest on Parity Bonds. For purposes of determining percentages of ownership  
18 of Parity Bonds under this ordinance or under applicable Parity Bond Documents, Parity  
19 Payment Agreements shall be deemed to have no principal amount, and any notice, consent, or  
20 similar rights (if any) shall be determined only as set forth in the applicable Parity Payment  
21 Agreement.

22           **“Payment Agreement”** means a written agreement entered into by the City and a  
23 Qualified Counterparty, as authorized by any applicable laws of the State, for the purpose of

1 managing or reducing the City’s exposure to fluctuations or levels of interest rates, or for other  
2 interest rate, investment, or asset or liability management purposes, and that provides for (i) an  
3 exchange of payments based on interest rates, or ceilings or floors on such payments; (ii) options  
4 on such payments; (iii) any combination of the foregoing; or (iv) any similar device. A Payment  
5 Agreement may be entered into on either a current or forward basis. A Payment Agreement must  
6 be entered into in connection with (or incidental to) the issuance, incurring, or carrying of  
7 particular bonds, notes, bond anticipation notes, commercial paper, or other obligations for  
8 borrowed money (which may include leases, installment purchase contracts, or other similar  
9 financing agreements or certificates of participation in any of the foregoing).

10 **“Payment Agreement Payments”** means the amounts periodically required to be paid  
11 by the City to a Qualified Counterparty pursuant to a Payment Agreement.

12 **“Payment Agreement Receipts”** means the amounts periodically required to be paid by  
13 a Qualified Counterparty to the City pursuant to a Payment Agreement.

14 **“Permitted Investments”** means any investments or investment agreements permitted  
15 for the investment of City funds under the laws of the State, as amended from time to time.

16 **“Plan of Additions”** means the CIP, as it may be modified at any time. The Plan of  
17 Additions includes (a) the purchase and installation of all materials, supplies, appliances,  
18 equipment and facilities; (b) the acquisition of all permits, franchises, property and property  
19 rights, and other capital assets; and (c) all engineering, consulting and other professional services  
20 and studies (whether performed by the City or by other public or private entities), each as  
21 necessary or convenient to carry out the Plan of Additions. The Plan of Additions includes all  
22 amendments, updates, supplements, or replacements to the CIP, all of which automatically shall  
23 constitute amendments to the Plan of Additions. The Plan of Additions also may be modified to

1 include other improvements, without amending the CIP if the City determines by ordinance that  
2 those amendments or other improvements constitute a system or plan of additions to or  
3 betterments or extensions of the Drainage and Wastewater System.

4       **“Pricing Certificate”** means a certificate executed by the Director of Finance as of the  
5 pricing date confirming the Bond Sale Terms for the sale of a Series of Bonds to the Purchaser in  
6 a competitive sale, in accordance with the parameters set forth in Section 5 of this ordinance.

7       **“Principal and Interest Subaccount”** means the subaccount of that name created in the  
8 Parity Bond Account for the payment of the principal of and interest on Parity Bonds.

9       **“Purchaser”** means the entity or entities who have been selected by the Director of  
10 Finance in accordance with this ordinance as underwriter, purchaser, or successful bidder in a  
11 sale of any Series.

12       **“Qualified Counterparty”** means a party (other than the City or a party related to the  
13 City) who is the other party to a Payment Agreement, (a)(i) whose senior debt obligations are  
14 rated in one of the three highest rating categories of each Rating Agency (without regard to any  
15 gradations within a rating category), or (ii) whose obligations under the Payment Agreement are  
16 guaranteed for the entire term of the Payment Agreement by a bond insurer or other institution  
17 that has been assigned a credit rating in one of the two highest rating categories of each Rating  
18 Agency (without regard to any gradations within a rating category); and (b) who is otherwise  
19 qualified to act as the other party to a Payment Agreement under any applicable laws of the  
20 State.

21       **“Qualified Insurance”** means any Bond Insurance that, as of the time of issuance of  
22 such credit enhancement device, is provided by an entity rated in one of the two highest rating

1 categories (without regard to any gradations within a rating category) by at least two nationally  
2 recognized rating agencies.

3       **“Qualified Letter of Credit”** means any letter of credit, standby bond purchase  
4 agreement, or other liquidity facility issued by a financial institution for the account of the City  
5 in connection with the issuance of any Parity Bonds, which institution maintains an office,  
6 agency or branch in the United States and, as of the time of issuance of such instrument, is rated  
7 in one of the two highest rating categories (without regard to any gradations within such rating  
8 categories) by at least two nationally recognized rating agencies.

9       **“Rate Stabilization Account”** means the account of that name created in the Drainage  
10 and Wastewater Fund pursuant to Ordinance 118974.

11       **“Rating Agency”** means any nationally recognized rating agency then maintaining a  
12 rating on a series of then outstanding Parity Bonds at the request of the City.

13       **“RBI”** means *The Bond Buyer* Revenue Bond Index or comparable index, or, if no  
14 comparable index can be obtained, 80 percent of the interest rate for actively traded 30-year  
15 United States Treasury obligations.

16       **“Record Date”** means, unless otherwise defined in the Bond Documents, in the case of  
17 each interest or principal payment date, the Bond Registrar’s close of business on the 15th day of  
18 the month preceding the interest or principal payment date. With regard to redemption of a Bond  
19 prior to its maturity, the Record Date shall mean the Bond Registrar’s close of business on the  
20 day prior to the date on which the Bond Registrar sends the notice of redemption to the  
21 Registered Owner(s) of the affected Bonds.

1           **“Refundable Bonds”** means Parity Bonds that may be refunded pursuant to the Omnibus  
2 Refunding Ordinance. For purposes of this provision, each Series of the Bonds issued pursuant to  
3 this ordinance is designated as a series of Refundable Bonds.

4           **“Refunding Parity Bonds”** means Future Parity Bonds that satisfy the applicable Parity  
5 Conditions and are issued pursuant to the Omnibus Refunding Ordinance, or other Future Parity  
6 Bond Ordinance, for the purpose of refunding any Refundable Bonds.

7           **“Registered Owner”** means, with respect to a Bond, the person in whose name that  
8 Bond is registered on the Bond Register. For so long as a Series of the Bonds is in Book-Entry  
9 Form under the Letter of Representations, the Registered Owner of such Series shall mean the  
10 Securities Depository.

11           **“Reserve Covenant Date”** means the earlier of (a) the date on which the City has  
12 obtained consents of the requisite percentage of Registered Owners of the Parity Bonds then  
13 outstanding, in accordance with the provisions of the applicable Outstanding Parity Bond  
14 Documents; or (b) the date on which all of the following Outstanding Parity Bonds have been  
15 redeemed or defeased: Drainage and Wastewater Revenue Bonds, Series 2009A (Taxable Build  
16 America Bonds – Direct Payment), Drainage and Wastewater Improvement and Refunding  
17 Revenue Bonds, 2014, and Drainage and Wastewater System Improvement and Refunding  
18 Revenue Bonds, 2016.

19           **“Reserve Requirement”** means the least of (a) Maximum Annual Debt Service on all  
20 Parity Bonds outstanding at the time of calculation, (b) 1.25 times Average Annual Debt Service  
21 on all Parity Bonds outstanding at the time of calculation, or (c) the sum of 10 percent of the  
22 proceeds of each series of Parity Bonds then outstanding, as of the delivery of each such series.

23 *From and after the Reserve Covenant Date, the Reserve Requirement shall mean the lesser of*

1 *(a) Maximum Annual Debt Service on all Covered Parity Bonds outstanding at the time of*  
2 *calculation, or (b) 1.25 times Average Annual Debt Service on all Covered Parity Bonds*  
3 *outstanding at the time of calculation. In no event shall the Reserve Requirement exceed the*  
4 *sum of 10 percent of the proceeds of each series of Covered Parity Bonds then outstanding,*  
5 *determined as of the Issue Date of each such series.*

6 “**Reserve Security**” means any Qualified Insurance or Qualified Letter of Credit  
7 obtained by the City to satisfy part or all of the Reserve Requirement, and which is not  
8 cancelable on less than three years’ notice.

9 “**Reserve Subaccount**” means the subaccount of that name created in the Parity Bond  
10 Account for the purpose of securing the payment of the principal of and interest on Parity Bonds.

11 “**Rule 15c2-12**” means Rule 15c2-12 promulgated by the SEC under the Securities  
12 Exchange Act of 1934, as amended.

13 “**SEC**” means the United States Securities and Exchange Commission.

14 “**Securities Depository**” means DTC, any successor thereto, any substitute securities  
15 depository selected by the City, or the nominee of any of the foregoing. Any successor or  
16 substitute Securities Depository must be qualified under applicable laws and regulations to  
17 provide the services proposed to be provided by it.

18 “**Serial Bonds**” means Parity Bonds maturing in specified years, for which no Sinking  
19 Fund Requirements are mandated.

20 “**Series**” means a series of the Bonds issued pursuant to this ordinance.

21 “**Sinking Fund Account**” means any account created in the Parity Bond Account to  
22 amortize the principal of or make mandatory redemptions of Term Bonds.

1           **“Sinking Fund Requirement”** means, for any calendar year, the principal amount and  
2 premium, if any, of Term Bonds required to be purchased, redeemed, paid at maturity or paid  
3 into any Sinking Fund Account for such calendar year, as established pursuant to the Bond  
4 Documents relating to such Term Bonds.

5           **“State”** means the State of Washington.

6           **“State Auditor”** means the office of the Auditor of the State or such other department or  
7 office of the State authorized and directed by State law to make audits.

8           **“System of Registration”** means the system of registration for the City’s bonds and  
9 other obligations established pursuant to Seattle Municipal Code Chapter 5.10 as amended.

10          **“Taxable Bond”** means any Parity Bond the interest on which is not intended, as of the  
11 Issue Date, to be excludable from gross income for federal income tax purposes.

12          **“Tax Credit Subsidy Bond”** means any Taxable Bond that is designated by the City as a  
13 tax credit bond pursuant to the Code, and which is further designated as a “qualified bond” under  
14 Section 6431 or similar provision of the Code, and with respect to which the City is eligible to  
15 claim a Tax Credit Subsidy Payment.

16          **“Tax Credit Subsidy Payment”** means a payment by the federal government with  
17 respect to a Tax Credit Subsidy Bond.

18          **“Tax-Exempt Bond”** means any Parity Bond the interest on which is intended, as of the  
19 Issue Date, to be excludable from gross income for federal income tax purposes.

20          **“Term Bond”** means any Parity Bond that is issued subject to mandatory redemption in  
21 Sinking Fund Requirements prior to its maturity.

1           **“ULID”** means a utility local improvement district of the City created for the acquisition  
2 or construction of additions to and betterments and extensions of the Drainage and Wastewater  
3 System.

4           **“ULID Assessments”** means all assessments levied and collected in a ULID, if and only  
5 if those assessments are pledged to be paid into the Parity Bond Account, in which case they  
6 shall be included in Gross Revenue. ULID Assessments shall include all installments of  
7 principal, payments of interest, and penalties and interest on delinquencies, but shall not include  
8 any prepaid assessments paid into a construction fund or account.

9           **“Valuation Date”** means, with respect to any Capital Appreciation Bond, the date or  
10 dates, determined as set forth in the Parity Bond Documents relating to the relevant series of  
11 Parity Bonds, on which specific Accreted Values are assigned to that Capital Appreciation Bond.

12           **“Variable Interest Rate”** means any interest rate that fluctuates during the stated term of  
13 a Parity Bond (or during a stated period during which the Parity Bond is designated as a Variable  
14 Interest Rate Bond), whether due to a remarketing, a market index reset, or other mechanism set  
15 forth in the applicable Bond Documents. The Bond Documents for any Series of the Bonds  
16 bearing interest at a Variable Interest Rate shall set forth: (a) the available method(s) of  
17 computing interest (the “interest rate modes”); (b) the particular period or periods of time (or  
18 manner of determining such period or periods of time) for which each value of such Variable  
19 Interest Rate (or each interest rate mode) shall remain in effect; (c) provisions for conversion  
20 from one interest rate mode to another and for setting or resetting the interest rates; and (d) the  
21 time or times upon which any change in such Variable Interest Rate (or any conversion of  
22 interest rate modes) shall become effective.



1           **“Variable Interest Rate Bond”** means, for any period of time, any Parity Bond that  
2 bears interest at a Variable Interest Rate during that period. A Parity Bond shall not be treated as  
3 a Variable Interest Rate Bond if the net economic effect of: (a) interest rates on a particular series  
4 of Parity Bonds, as set forth in the applicable Bond Documents, and (b) either (i) interest rates on  
5 another series of Parity Bonds issued at substantially the same time, or (ii) a Payment Agreement  
6 related to that particular series of Parity Bonds, is to produce obligations that bear interest at a  
7 fixed rate. A Parity Bond with respect to which a Payment Agreement is in force shall be treated  
8 as a Variable Interest Rate Bond if the net economic effect of the Payment Agreement is to  
9 produce an obligation that bears interest at a Variable Interest Rate.

10           Section 2. **Adoption of Plan of Additions.** The City specifies, adopts, and orders the  
11 Plan of Additions to be carried out as generally provided for in the documents comprising the  
12 Plan of Additions. The estimated cost of the Plan of Additions, as near as may be determined, is  
13 declared to be \$1.27 billion, of which approximately \$173 million is expected to be financed  
14 from proceeds of the Bonds and investment earnings thereon.

15           Section 3. **Authorization of Bonds; Due Regard Finding.**

16           (a) **The Bonds.** The City is authorized to issue Drainage and Wastewater System revenue  
17 bonds, payable from the sources described in Section 13 of this ordinance, in the maximum  
18 principal amount stated in Section 5 of this ordinance, to provide funds (a) to pay part of the cost  
19 of carrying out the Plan of Additions; (b) to provide for the Reserve Requirement (if necessary);  
20 (c) to capitalize interest on (if necessary) and pay the costs of issuance of the Bonds; and (d) for  
21 other Drainage and Wastewater System purposes approved by ordinance. The Bonds may be  
22 issued in one or more Series and may be combined with other Drainage and Wastewater System  
23 revenue bonds (including Refunding Parity Bonds) authorized separately. The Bonds shall be

1 designated Drainage and Wastewater System Revenue Bonds and shall be numbered separately  
2 and shall have any name, year, series, or other labels as deemed necessary or appropriate by the  
3 Director of Finance.

4 (b) **City Council Finding.** The City Council hereby finds that, in creating the Parity  
5 Bond Account and in fixing the amounts to be paid into it in accordance with this ordinance and  
6 the parameters for the Bond Sale Terms set forth in Section 5 of this ordinance, the City Council  
7 has exercised due regard for the cost of operation and maintenance of the Drainage and  
8 Wastewater System, and is not setting aside into the Parity Bond Account a greater amount than  
9 in the judgment of the City Council, based on the rates established from time to time consistent  
10 with subsection 16(b) of this ordinance, will be sufficient, in the judgment of the City Council, to  
11 meet all expenses of operation and maintenance of the Drainage and Wastewater System and to  
12 provide the amounts previously pledged for the payment of all outstanding obligations payable  
13 out of Gross Revenues and pledged for the payment of the Bonds. Therefore, the City Council  
14 hereby finds that the issuance and sale of the Bonds is in the best interest of the City and in the  
15 public interest.

16 Section 4. **Manner of Sale of Bonds.** The Director of Finance may provide for the sale of  
17 each Series of the Bonds by competitive sale, negotiated sale, limited offering, or private  
18 placement and may select and enter into agreements with remarketing agents or providers of  
19 liquidity with respect to Variable Interest Rate Bonds. The Purchaser of each Series shall be  
20 chosen through a selection process acceptable to the Director of Finance. The Director of  
21 Finance is authorized to specify a date and time of sale and a date and time for the delivery of  
22 each Series; in the case of a competitive sale, to provide an official notice of sale including bid  
23 parameters and other bid requirements, and to provide for the use of an electronic bidding

1 mechanism; to determine matters relating to a forward or delayed delivery of the Bonds; and to  
2 determine such other matters and take such other action as, in the Director’s determination, may  
3 be necessary, appropriate, or desirable in order to carry out the sale of each Series. Each Series  
4 must be sold on Bond Sale Terms consistent with the parameters set forth in Section 5 of this  
5 ordinance.

6 Section 5. **Appointment of Designated Representative; Bond Sale Terms.**

7 (a) **Designated Representative.** The Director of Finance is appointed to serve as the  
8 City’s designated representative in connection with the issuance and sale of the Bonds in  
9 accordance with RCW 39.46.040(2) and this ordinance.

10 (b) **Parameters for Bond Sale Terms.** The Director of Finance is authorized to approve,  
11 on behalf of the City, Bond Sale Terms for the sale of the Bonds in one or more Series, and, in  
12 connection with each such sale, to execute a Bond Purchase Contract (or, in the case of a  
13 competitive sale, a Pricing Certificate) confirming the Bond Sale Terms and such related  
14 agreements as may be necessary or desirable, consistent with the following parameters:

15 (i) **Maximum Principal Amount.** The maximum aggregate principal amount of  
16 all Series of the Bonds authorized by this ordinance is not to exceed \$173.0 million.

17 (ii) **Date or Dates.** Each Bond shall be dated its Issue Date, as determined by the  
18 Director of Finance. The initial Issue Date (without restricting any reissuance date with respect  
19 to a Series of Variable Interest Rate Bonds) may be no later than December 31, 2025.

20 (iii) **Denominations.** The Bonds shall be issued in Authorized Denominations.

21 (iv) **Interest Rate(s).** Each Bond shall bear interest from its Issue Date or from  
22 the most recent date to which interest has been paid or duly provided, whichever is later, unless  
23 otherwise provided in the Bond Documents. Each Series of the Bonds shall bear interest at one

1 or more fixed interest rates or Variable Interest Rates. The true interest cost for any fixed rate  
2 Series may not exceed a rate of 10 percent per annum. The Bond Documents for any Series may  
3 provide for multiple interest rates and interest rate modes, and may provide conditions and  
4 mechanisms for the Director of Finance to effect a conversion from one mode to another.  
5 Nothing in this ordinance shall be interpreted to prevent the Bond Documents for any Series  
6 from including a provision for adjustments to interest rates during the term of the Series upon the  
7 occurrence of certain events specified in the applicable Bond Documents.

8 (v) **Payment Dates.** Interest shall be payable on dates acceptable to the Director  
9 of Finance. Principal shall be payable on dates acceptable to the Director of Finance, which shall  
10 include payment at the maturity of each Bond, in accordance with any Sinking Fund  
11 Requirements applicable to Term Bonds, and otherwise in accordance with any redemption or  
12 tender provisions.

13 (vi) **Final Maturity.** Each Bond shall mature no later than 40 years after its Issue  
14 Date.

15 (vii) **Redemption Prior to Maturity.** The Bond Sale Terms may include  
16 redemption and tender provisions, as determined by the Director of Finance in the Director's  
17 discretion, consistent with Section 8 and subject to the following:

18 (A) **Optional Redemption.** The Director of Finance may designate any  
19 Bond as subject to optional redemption prior to its maturity, consistent with subsection 8(a) of  
20 this ordinance. Any Bond that is subject to optional redemption prior to maturity must be callable  
21 on at least one or more dates occurring not more than 10½ years after the Issue Date.

22 (B) **Mandatory Redemption.** The Director of Finance may designate any  
23 Bond as a Term Bond, subject to mandatory redemption prior to its maturity on the dates and in

1 principal payment amounts set forth in the Sinking Fund Requirements, consistent with  
2 subsection 8(b) of this ordinance.

3 (C) **Extraordinary Redemptions.** The Director of Finance may designate  
4 any Bond as subject to extraordinary optional redemption or extraordinary mandatory  
5 redemption upon the occurrence of an extraordinary event, as such event or events may be set  
6 forth in the applicable Bond Documents, consistent with subsection 8(c) of this ordinance.

7 (D) **Tender Options.** The Director of Finance may designate any Variable  
8 Interest Rate Bond as subject to tender options, as set forth in the applicable Bond Documents.

9 (viii) **Price.** The Director of Finance may approve in the Bond Sale Terms an  
10 aggregate purchase price for each Series of the Bonds that is, in the Director's judgment, the  
11 price that produces the most advantageous borrowing cost for the City, consistent with the  
12 parameters set forth in this ordinance and in any applicable bid documents.

13 (ix) **Other Terms and Conditions.**

14 (A) **Expected Life of Capital Facilities.** As of the Issue Date of each  
15 Series, the Director of Finance must additionally find to the Director's satisfaction that the  
16 average expected life of the capital facilities to be financed with the proceeds (or allocable share  
17 of proceeds) of that Series must exceed the weighted average maturity of such Series (or share  
18 thereof) allocated to financing those capital facilities.

19 (B) **Parity Conditions Satisfied.** As of the Issue Date of each Series, the  
20 Director of Finance must find that the Parity Conditions have been met or otherwise satisfied, so  
21 that such Series is permitted to be issued as Parity Bonds.

22 (C) **Additional Terms, Conditions, and Agreements.** The Bond Sale  
23 Terms for any Series may provide for Bond Insurance, a Reserve Security, Qualified Letter of

1 Credit, credit enhancement, or for any other Payment Agreement as the Director of Finance may  
2 find necessary or desirable. The Bond Sale Terms for any Series may provide for multiple  
3 interest rate modes and may include provisions for conversion from any interest rate mode to any  
4 other mode. To that end, the Bond Sale Terms may include such additional terms, conditions,  
5 and covenants as may be necessary or desirable, including but not limited to: restrictions on  
6 investment of Bond proceeds and pledged funds (including any escrow established for the  
7 defeasance of the Bonds), provisions for the conversion of interest rate modes, provisions for the  
8 reimbursement of a credit enhancement provider or Qualified Counterparty, and requirements to  
9 give notice to or obtain the consent of a credit enhancement provider or a Qualified  
10 Counterparty. The Director of Finance is authorized to execute, on behalf of the City, such  
11 additional certificates and agreements as may be necessary or desirable to reflect such terms,  
12 conditions, and covenants.

13 (D) **Reserve Requirement.** The Bond Sale Terms must establish whether  
14 the Series is to be treated as Covered Parity Bonds and must establish the method of providing  
15 for the Reserve Requirement, consistent with Section 15 of this ordinance.

16 (E) **Tax Status of the Bonds.** The Director of Finance may determine that  
17 any Series of the Bonds may be designated or qualified as Tax-Exempt Bonds, Taxable Bonds,  
18 or Tax Credit Subsidy Bonds, consistent with Section 22 of this ordinance.

19 Section 6. **Bond Registrar; Registration and Transfer of Bonds.**

20 (a) **Registration of Bonds; Bond Registrar.** The Bonds shall be issued only in registered  
21 form as to both principal and interest and shall be recorded on the Bond Register. The Fiscal  
22 Agent is appointed to act as Bond Registrar for each Series of the Bonds, unless otherwise  
23 determined by the Director of Finance.

1           **(b)- Transfer and Exchange of Bonds.** The Bond Registrar shall keep, or cause to be  
2 kept, sufficient books for the registration and transfer of the Bonds, which shall be open to  
3 inspection by the City at all times. The Bond Register shall contain the name and mailing address  
4 of the Registered Owner of each Bond and the principal amount and number of each of the  
5 Bonds held by each Registered Owner.

6           The Bond Registrar is authorized, on behalf of the City, to authenticate and deliver Bonds  
7 transferred or exchanged in accordance with the provisions of the Bonds and this ordinance, to  
8 serve as the City’s paying agent for the Bonds and to carry out all of the Bond Registrar’s powers  
9 and duties under this ordinance and the System of Registration.

10           The Bond Registrar shall be responsible for its representations contained in the Bond  
11 Registrar’s certificate of authentication on the Bonds. The Bond Registrar may become an  
12 Owner of Bonds with the same rights it would have if it were not the Bond Registrar and, to the  
13 extent permitted by law, may act as depository for and permit any of its officers or directors to  
14 act as members of, or in any other capacity with respect to, any committee formed to protect the  
15 rights of Owners.

16           Bonds surrendered to the Bond Registrar may be exchanged for Bonds in any Authorized  
17 Denomination of an equal aggregate principal amount and of the same Series, interest rate and  
18 maturity. Bonds may be transferred only if endorsed in the manner provided thereon and  
19 surrendered to the Bond Registrar. Any exchange or transfer shall be without cost to an Owner or  
20 transferee. The Bond Registrar shall not be obligated to exchange or transfer any Bond during  
21 the period between the Record Date and the corresponding interest payment or principal  
22 redemption date.

1           (c) **Securities Depository; Book-Entry Form.** Unless otherwise determined by the  
2 Director of Finance, the Bonds initially shall be issued in Book-Entry Form and registered in the  
3 name of the Securities Depository. The Bonds so registered shall be held fully immobilized in  
4 Book-Entry Form by the Securities Depository in accordance with the provisions of the Letter of  
5 Representations. Neither the City nor the Bond Registrar shall have any responsibility or  
6 obligation to participants of the Securities Depository or the persons for whom they act as  
7 nominees with respect to the Bonds regarding the accuracy of any records maintained by the  
8 Securities Depository or its participants of any amount in respect of principal of or interest on the  
9 Bonds, or any notice that is permitted or required to be given to Registered Owners hereunder  
10 (except such notice as is required to be given by the Bond Registrar to the Securities  
11 Depository). Registered ownership of a Bond initially held in Book-Entry Form, or any portion  
12 thereof, may not be transferred except: (i) to any successor Securities Depository; (ii) to any  
13 substitute Securities Depository appointed by the City or such substitute Securities Depository's  
14 successor; or (iii) to any person if the Bond is no longer held in Book-Entry Form.

15           Upon the resignation of the Securities Depository from its functions as depository, or  
16 upon a determination by the Director of Finance to discontinue utilizing the then-current  
17 Securities Depository, the Director of Finance may appoint a substitute Securities Depository. If  
18 the Securities Depository resigns from its functions as depository and no substitute Securities  
19 Depository can be obtained, or if the Director of Finance determines not to utilize a Securities  
20 Depository, then the Bonds shall no longer be held in Book-Entry Form and ownership may be  
21 transferred only as provided herein.

22           Nothing in this ordinance shall prevent the Bond Sale Terms from providing that a Series  
23 of the Bonds shall be issued in certificated form without utilizing a Securities Depository, and



1 that the Bonds of such Series shall be registered as of their Issue Date in the names of the  
2 Owners thereof, in which case ownership may be transferred only as provided in this ordinance.

3 (d) **Lost or Stolen Bonds.** In case any Bond shall be lost, stolen or destroyed, the Bond  
4 Registrar may authenticate and deliver a new Bond or Bonds of like amount, date, tenor, and  
5 effect to the Registered Owner(s) thereof upon the Registered Owner(s)' paying the expenses  
6 and charges of the City in connection therewith and upon filing with the Bond Registrar evidence  
7 satisfactory to the Bond Registrar that such Bond or Bonds were actually lost, stolen or destroyed  
8 and of Registered Ownership thereof, and upon furnishing the City with indemnity satisfactory to  
9 both the City and the Bond Registrar.

10 Section 7. **Payment of Bonds.**

11 (a) **Payment.** Each Bond shall be payable in lawful money of the United States of  
12 America on the dates and in the amounts as provided in the Bond Documents applicable to that  
13 Series. Principal of and interest on each Bond issued as a Parity Bond shall be payable solely out  
14 of the Parity Bond Account and shall not be a general obligation of the City. No Bonds of any  
15 Series shall be subject to acceleration under any circumstances.

16 (b) **Bonds Held In Book-Entry Form.** Principal of and interest on each Bond held in  
17 Book-Entry Form shall be payable in the manner set forth in the Letter of Representations.

18 (c) **Bonds Not Held In Book-Entry Form.** Interest on each Bond not held in Book-  
19 Entry Form shall be payable by electronic transfer on the interest payment date, or by check or  
20 draft of the Bond Registrar mailed on the interest payment date to the Registered Owner at the  
21 address appearing on the Bond Register on the Record Date. The City, however, is not required  
22 to make electronic transfers except pursuant to a request by a Registered Owner in writing  
23 received at least ten days prior to the Record Date and at the sole expense of the Registered

1 Owner. Principal of each Bond not held in Book-Entry Form shall be payable upon presentation  
2 and surrender of the Bond by the Registered Owner to the Bond Registrar.

3 Section 8. **Redemption and Purchase of Bonds.**

4 (a) **Optional Redemption.** All or some of the Bonds may be subject to redemption prior  
5 to their stated maturity dates at the option of the City at the times and on the terms set forth in the  
6 applicable Bond Documents.

7 (b) **Mandatory Redemption.** All or some of the Bonds of any Series may be designated  
8 as Term Bonds, subject to mandatory redemption in Sinking Fund Requirements, as set forth in  
9 the applicable Bond Documents. If not redeemed or purchased at the City's option prior to  
10 maturity, Term Bonds (if any) must be redeemed, at a price equal to 100 percent of the principal  
11 amount to be redeemed plus accrued interest, on the dates and in the years and Sinking Fund  
12 Requirements as set forth in the applicable Bond Documents.

13 If the City optionally redeems or purchases a principal portion of a Term Bond prior to its  
14 maturity, the principal amount so redeemed or purchased (irrespective of its redemption or  
15 purchase price) shall be credited against the remaining mandatory redemption installment  
16 payments for that Term Bond in the manner directed by the Director of Finance. In the absence  
17 of direction by the Director of Finance, credit shall be allocated to each mandatory redemption  
18 installment payment for that Term Bond on a pro rata basis.

19 (c) **Extraordinary Redemption Provisions.** All or some of the Bonds of any Series may  
20 be subject to extraordinary optional redemption or extraordinary mandatory redemption prior to  
21 maturity upon the occurrence of an extraordinary event, at the prices, in the principal amounts,  
22 and on the dates, all as set forth in the applicable Bond Documents.

1           (d) **Selection of Bonds for Redemption; Partial Redemption.** If fewer than all of the  
2 outstanding Bonds of a Series are to be redeemed at the option of the City, the Director of  
3 Finance shall select the maturity or maturities to be redeemed. If less than all of the principal  
4 amount of a maturity of the selected Series is to be redeemed and, if such Series is held in Book-  
5 Entry Form, the portion of such maturity to be redeemed shall be selected for redemption by the  
6 Securities Depository in accordance with the Letter of Representations. If the Series is not then  
7 held in Book-Entry Form, the portion of such maturity to be redeemed shall be selected by the  
8 Bond Registrar randomly in such manner as the Bond Registrar shall determine. All or a portion  
9 of the principal amount of any Bond that is to be redeemed may be redeemed in any applicable  
10 Authorized Denomination. If less than all of the outstanding principal amount of any Bond is  
11 redeemed, upon surrender of that Bond to the Bond Registrar there shall be issued to the  
12 Registered Owner, without charge, a new Bond (or Bonds, at the option of the Registered  
13 Owner) of the same Series, maturity, and interest rate in any Authorized Denomination in the  
14 aggregate principal amount to remain outstanding.

15           (e) **Purchase.** The City reserves the right and option to purchase any or all of the Bonds  
16 at any time at any price acceptable to the City plus accrued interest to the date of purchase.

17           Section 9. **Notice of Redemption; Rescission of Notice.** Unless otherwise set forth in the  
18 applicable Bond Documents, the City must cause notice of any intended redemption of Bonds to  
19 be given not fewer than 20 nor more than 60 days prior to the date fixed for redemption by first  
20 class mail, postage prepaid, to the Registered Owner of any Bond to be redeemed at the address  
21 appearing on the Bond Register on the Record Date, and the requirements of this sentence shall  
22 be deemed to have been fulfilled when notice has been mailed as so provided, whether or not it is  
23 actually received by the Owner of any Bond. Interest on Bonds called for redemption shall cease

1 to accrue on the date fixed for redemption unless the Bond or Bonds called are not redeemed  
2 when presented pursuant to the call.

3         In the case of an optional or extraordinary optional redemption, the notice may state that  
4 the City retains the right to rescind the redemption notice and the related optional redemption of  
5 Bonds by giving a notice of rescission to the affected Registered Owners at any time on or prior  
6 to the scheduled optional redemption date. Any notice of optional redemption that is rescinded  
7 by the Director of Finance shall be of no effect, and the Bonds for which the notice of optional  
8 redemption has been rescinded shall remain outstanding.

9         Section 10. **Failure to Pay Bonds.** If any Bond is not paid when properly presented at its  
10 maturity or redemption date, the City shall be obligated to pay, solely from the Parity Bond  
11 Account and the other sources pledged in this ordinance, interest on that Bond at the same rate  
12 provided on that Bond from and after its maturity or redemption date until that Bond, including  
13 principal, premium (if any), and interest, is paid in full or until sufficient money for its payment  
14 in full is on deposit in the Parity Bond Account and that Bond has been called for payment by  
15 giving notice of that call to the Registered Owner of that Bond.

16         Section 11. **Form and Execution of Bonds.** The Bonds shall be typed, printed, or  
17 reproduced in a form consistent with the provisions of this ordinance and State law; shall be  
18 signed by the Mayor and Director of Finance, either or both of whose signatures may be manual  
19 or in facsimile; and the seal of the City or a facsimile reproduction thereof shall be impressed or  
20 printed thereon.

21         Only Bonds bearing a certificate of authentication in substantially the following form  
22 (with the designation, year, and Series adjusted consistent with this ordinance) and manually  
23 signed by the Bond Registrar shall be valid or obligatory for any purpose or entitled to the

1 benefits of this ordinance: “This Bond is one of the fully registered The City of Seattle,  
2 Washington, [Drainage and Wastewater Revenue Bonds], [Year], [Series], described in [this  
3 ordinance].” The authorized signing of a certificate of authentication shall be conclusive  
4 evidence that the Bond so authenticated has been duly executed, authenticated, and delivered and  
5 is entitled to the benefits of this ordinance.

6 If any officer whose manual or facsimile signature appears on a Bond ceases to be an  
7 officer of the City authorized to sign bonds before the Bond bearing that officer’s manual or  
8 facsimile signature is authenticated or delivered by the Bond Registrar or issued by the City, that  
9 Bond nevertheless may be authenticated, delivered, and issued and, when authenticated,  
10 delivered, and issued, shall be as binding on the City as though that person had continued to be  
11 an officer of the City authorized to sign bonds. Any Bond also may be signed on behalf of the  
12 City by any person who, on the actual date of signing of the Bond, is an officer of the City  
13 authorized to sign bonds, although the person did not hold the required office on the date of  
14 issuance of that Series of the Bonds.

15 Section 12. **Construction Account; Deposit of Proceeds.** An account to be known as the  
16 Drainage and Wastewater Construction Subaccount, 2023 is created in the Drainage and  
17 Wastewater Construction Account within the Drainage and Wastewater Fund. After depositing  
18 accrued interest (if any) into the Principal and Interest Subaccount and depositing amounts (if  
19 any) necessary to provide for the Reserve Requirement (if any) into the Reserve Subaccount, the  
20 remaining principal proceeds of the sale of a Series of the Bonds shall be deposited into the  
21 Construction Account (or such other fund or account as may be directed by the Director of  
22 Finance) to be used (a) to pay part of the costs of carrying out the Plan of Additions, and (b) to  
23 pay capitalized interest on (if necessary) and the costs of issuance of the Series. Until needed to

1 pay such costs, the City may temporarily invest principal proceeds and interest earned thereon in  
2 any Permitted Investments, and the investment earnings may be either (a) retained in the  
3 Construction Account to be spent for the purposes of that account, or (b) deposited in the Parity  
4 Bond Account, as determined by the Director of Finance.

5 Section 13. **Security for the Bonds; Parity with Outstanding Parity Bonds.** The  
6 Bonds shall be special limited obligations of the City payable from and secured solely by the Net  
7 Revenue (including all ULID Assessments, if any) and money in the Parity Bond Account and  
8 the subaccounts therein, *except that from and after the Reserve Covenant Date, money in the*  
9 *Reserve Subaccount shall secure only Covered Parity Bonds.* The Net Revenue (including all  
10 ULID Assessments, if any) is pledged to make the payments into the Parity Bond Account  
11 required by this ordinance. This pledge constitutes a charge and lien upon such Net Revenue  
12 prior and superior to all other liens and charges whatsoever.

13 The Bonds shall be issued on parity with the Outstanding Parity Bonds and all Future  
14 Parity Bonds, without regard to date of issuance or authorization and without preference or  
15 priority of right or lien. Nothing in this ordinance prevents the City from issuing revenue bonds  
16 or other obligations that are a charge or lien upon Net Revenue subordinate to the payments  
17 required to be made from Net Revenue into the Parity Bond Account and the subaccounts  
18 therein. The City covenants that, for as long as any Bond is outstanding, it will not issue any  
19 other revenue obligations (or create any special fund or account therefor), that will have any  
20 priority over, or that will rank on a parity with, the payments required in respect of the Parity  
21 Bonds, and that it will issue Future Parity Bonds only in accordance with Section 17 of this  
22 ordinance.

1           The Bonds shall not constitute general obligations of the City, the State, or any political  
2 subdivision of the State or a charge upon any general fund or upon any money or other property  
3 of the City, the State, or any political subdivision of the State not specifically pledged by this  
4 ordinance.

5           Section 14. **Priority Expenditure of Gross Revenue; Flow of Funds.** Gross Revenue  
6 shall be deposited as received in the Drainage and Wastewater Fund and used for the following  
7 purposes only, in the following order of priority:

8           (a) To pay Operating and Maintenance Expense;

9           (b) To make all payments into the Principal and Interest Subaccount required to be made  
10 in order to pay the interest on and principal of all Parity Bonds (including all net payments under  
11 Parity Payment Agreements) when due;

12           (c) To make all payments required to be made (i) into the Reserve Subaccount with  
13 respect to Covered Parity Bonds, and (ii) under any agreement with a provider of a Reserve  
14 Security, which agreement requires those payments to be treated on a parity of lien with the  
15 payments required to be made into the Reserve Subaccount;

16           (d) To make all payments required to be made into any revenue bond, note, warrant or  
17 other revenue obligation redemption fund, debt service account, or reserve account created to  
18 pay and secure the payment of the principal of and interest on any revenue bonds or short-term  
19 obligations of the City having a charge and lien upon Net Revenue subordinate to the lien  
20 thereon for the payment of the principal of and interest on the Parity Bonds; and

21           (e) Without priority, to any of the following purposes: to retire by redemption or purchase  
22 any outstanding revenue bonds or revenue obligations of the Drainage and Wastewater System;  
23 to make necessary additions, betterments, improvements, repairs, extensions, and replacements

1 of the Drainage and Wastewater System; to pay City taxes or other payments in lieu of taxes  
2 payable from Gross Revenue; to make deposits to the Rate Stabilization Account; or for any  
3 other lawful purpose of the Drainage and Wastewater System.

4           Section 15. **Parity Bond Account**. A special account of the City known as the Parity  
5 Bond Account has been previously created and shall be maintained as a separate account within  
6 the Drainage and Wastewater Fund, for the sole purpose of paying the principal of and premium,  
7 if any, and interest on the Parity Bonds as the same shall become due. The Parity Bond Account  
8 consists of the Principal and Interest Subaccount and the Reserve Subaccount, and may  
9 additionally include such subaccounts as the Director of Finance may deem necessary, so long as  
10 the maintenance of such subaccounts does not conflict with the rights of the owners of Parity  
11 Bonds. Principal of, premium (if any), and interest on the Parity Bonds shall be payable out of  
12 the Parity Bond Account.

13           (a) **Required Payments Into the Parity Bond Account**. So long as any Parity Bonds are  
14 outstanding (including amounts required under any Parity Payment Agreement), the City shall  
15 set aside and pay into the Parity Bond Account all ULID Assessments upon their collection and,  
16 out of Net Revenue, certain fixed amounts without regard to any fixed proportion, namely:

17                   (i) Into the Principal and Interest Subaccount on or before each date on which  
18 interest on or principal of Parity Bonds (including Sinking Fund Requirements and net payments  
19 under any Parity Payment Agreements) shall become due and payable, an amount that will be  
20 sufficient, together with other money on deposit therein, to pay such principal, interest, Sinking  
21 Fund Requirements, and net payments then due on Parity Payment Agreements as the same shall  
22 become due; and



1 (ii) Into the Reserve Subaccount, an amount necessary to provide for the Reserve  
2 Requirement within the time and in the manner required by this ordinance and the Bond Sale  
3 Terms. The amount necessary, if any, to satisfy the Reserve Requirement upon the issuance of a  
4 Series of the Bonds may be funded (A) on the Issue Date, by a deposit of bond sale proceeds,  
5 available funds of the Drainage and Wastewater System, or a Reserve Security; or (B) in annual  
6 installments from Net Revenue so that the Reserve Requirement is fully funded by no later than  
7 the fifth anniversary of the Issue Date of such Series. The manner of funding the Reserve  
8 Requirement for the Bonds shall be set forth in the Bond Documents.

9 To meet the required payments to be made into the Parity Bond Account, the Director of  
10 Finance may transfer any money from any funds or accounts of the City legally available  
11 therefor, except bond redemption funds, refunding escrow funds or defeasance funds. The  
12 Director of Finance may provide for the purchase, redemption, or defeasance of any Parity  
13 Bonds by the use of money on deposit in any subaccount in the Parity Bond Account as long as  
14 the money remaining in those subaccounts is sufficient to satisfy the required deposits in those  
15 subaccounts for the remaining Parity Bonds.

16 (b) **Reserve Subaccount.** The Reserve Subaccount has been previously created and is  
17 maintained as a subaccount within the Parity Bond Account for the purpose of securing the  
18 payment of the principal of and interest on all Parity Bonds outstanding (including amounts due  
19 under any Parity Payment Agreements if required under such agreement). The City covenants  
20 that it will at all times, so long as any Covered Parity Bonds are outstanding, maintain the  
21 Reserve Subaccount at the Reserve Requirement (taking into account scheduled payments to  
22 fund the Reserve Requirement over time), as it is adjusted from time to time, except for  
23 withdrawals as authorized by this ordinance. Any withdrawals authorized below from

1 subaccounts within the Reserve Subaccount shall be made on a *pro rata* basis except if the  
2 provider of a Reserve Security requires all cash and investments in the Reserve Subaccount to be  
3 withdrawn before draws are made on the Reserve Security, or unless the City receives an opinion  
4 of Bond Counsel to the effect that such *pro rata* withdrawal is not required to maintain the  
5 exclusion of interest on the Parity Bonds then outstanding from gross income for federal income  
6 tax purposes.

7 (i) **Use of Reserve Subaccount for Payment of Debt Service.** In the event of a  
8 deficiency in the Principal and Interest Subaccount to meet current installments of either  
9 principal (including Sinking Fund Requirements) or interest (including amounts payable under  
10 any Parity Payment Agreement), the Director of Finance may make withdrawals of money or  
11 proceeds of a Reserve Security in the Reserve Subaccount. *From and after the Reserve*  
12 *Covenant Date, the Reserve Subaccount shall secure the payment of principal of and interest*  
13 *on Covered Parity Bonds only and the withdrawals authorized by this paragraph shall be*  
14 *limited to the amounts necessary to meet maturing installments of either principal (or Sinking*  
15 *Fund Requirements) or interest (including net payments under Parity Payment Agreements)*  
16 *with respect only to Covered Parity Bonds.* Any deficiency created in the Reserve Subaccount  
17 by reason of any such withdrawal or claim against a Reserve Security shall then be made up  
18 from the ULID Assessments and Net Revenue first available after making necessary provisions  
19 for the required payments into the Principal and Interest Subaccount.

20 (ii) **Application of Funds in Reserve Account.** The money in the Reserve  
21 Subaccount may be applied to the payment of the last outstanding Covered Parity Bonds, and  
22 when the total amount in the Parity Bond Account (including investment earnings) equals the  
23 total amount of principal and interest for all then-outstanding Covered Parity Bonds to the last

1 maturity thereof, no further payment need be made into the Parity Bond Account in respect of  
2 the Covered Parity Bonds. Money in the Reserve Subaccount (including investment earnings) in  
3 excess of the Reserve Requirement may be withdrawn and deposited in the Principal and Interest  
4 Subaccount and spent for the purpose of retiring Covered Parity Bonds or may be deposited in  
5 any other fund or account and spent for any other lawful Drainage and Wastewater System  
6 purpose.

7           **(c)- Investment of Money in Parity Bond Account.** All money in the Parity Bond  
8 Account may be kept in cash or invested in Permitted Investments maturing not later than the  
9 date when needed (for investments in the Principal and Interest Subaccount) or the last maturity  
10 of any outstanding Parity Bonds (for investments in the Reserve Subaccount). In no event shall  
11 any money in the Parity Bond Account or any other money reasonably expected to be used to  
12 pay principal of and/or interest on the Parity Bonds be invested at a yield that would cause any  
13 Series issued as Tax-Exempt Bonds or Tax Credit Subsidy Bonds to be arbitrage bonds within  
14 the meaning of Section 148 of the Code. Income from investments in the Principal and Interest  
15 Subaccount shall be deposited in that subaccount. Income from investments in the Reserve  
16 Subaccount shall be deposited in that subaccount until the amount therein is equal to the Reserve  
17 Requirement for all Parity Bonds, and thereafter shall be deposited in the Principal and Interest  
18 Subaccount. Notwithstanding the provisions for deposit or retention of earnings in the Parity  
19 Bond Account, any earnings that are subject to a federal tax or rebate requirement may be  
20 withdrawn from the Parity Bond Account for deposit in a separate fund or account for that  
21 purpose. If no longer required for such rebate, money in that separate fund or account shall be  
22 returned to the Parity Bond Account.

1           (d) **Failure to Deposit Money in Parity Bond Account.** If the City fails to set aside and  
2 pay into the Parity Bond Account, or the subaccounts therein, the amounts set forth in this  
3 ordinance, the registered owner of any of the outstanding Parity Bonds may bring action against  
4 the City for failure to make the required deposits to the Parity Bond Account only in accordance  
5 with Section 25 of this ordinance regarding Events of Default.

6           Section 16. **Parity Bond Covenants.** The City covenants with the Owner of each Bond at  
7 any time outstanding, as follows:

8           (a) **Operation and Maintenance.** The City will pay all Operating and Maintenance  
9 Expense and otherwise meet the obligations of the City under this ordinance. It will at all times  
10 maintain and keep the Drainage and Wastewater System in good repair, working order, and  
11 condition, and will make all necessary and proper additions, betterments, renewals, and repairs  
12 thereto, and improvements, replacements, and extensions thereof so that at all times the business  
13 carried on in connection therewith will be properly and advantageously conducted, and will at all  
14 times operate or cause to be operated the Drainage and Wastewater System and the business in  
15 connection therewith in an efficient manner and at a reasonable cost.

16           (b) **Establishment and Collection of Rates and Charges.** The City will establish,  
17 maintain, revise as necessary, and collect rates and charges for services and facilities provided by  
18 the Drainage and Wastewater System so that the Adjusted Net Revenue in each fiscal year will  
19 be at least equal to the Coverage Requirement. The failure of the City to comply with this  
20 covenant shall not be an Event of Default if the City promptly retains an Independent Utility  
21 Consultant to recommend to the City Council adjustments in the rates of the Drainage and  
22 Wastewater System necessary to meet the requirements of this covenant and if the City Council

1 adopts the recommended modifications within 180 days of the date the failure became known to  
2 the City Council.

3 **(c) Sale or Disposition of Drainage and Wastewater System.**

4 (i) The City will not sell, lease, mortgage, or in any manner encumber or dispose  
5 of all of the property of the Drainage and Wastewater System unless provision is made for the  
6 payment into the Parity Bond Account of an amount sufficient to pay the principal of (including  
7 redemption premium, if any) and interest on all Parity Bonds then outstanding.

8 (ii) Notwithstanding the foregoing, the City may sell, transfer, or otherwise  
9 dispose of a portion of any of the works, plant, properties, facilities, or other part of the Drainage  
10 and Wastewater System, or any real or personal property comprising a part of the Drainage and  
11 Wastewater System consistent with one or more of the following:

12 (A) The City in its discretion may carry out such a transfer if provision is  
13 made for replacement of the transferred portion of the Drainage and Wastewater System, or for  
14 payment into the Parity Bond Account of the total amount of Gross Revenue received from the  
15 transferred portion of the Drainage and Wastewater System, which shall not be less than an  
16 amount which shall bear the same ratio to the amount of Parity Bonds then outstanding as (x) the  
17 Gross Revenue available for debt service for such outstanding bonds for the 12 months preceding  
18 such transfer from the transferred portion of the Drainage and Wastewater System bears to (y)  
19 the Gross Revenue available for debt service for the then-outstanding Parity Bonds from the  
20 entire Drainage and Wastewater System of the City for the same period. Any such money so paid  
21 into the Parity Bond Account shall be used to retire such Parity Bonds at the earliest possible  
22 date; or

1 (B) The City in its discretion may carry out such a sale, transfer, or  
2 disposition (each, a “transfer”) if the aggregate depreciated cost value of the facilities or property  
3 being transferred under this subsection in any fiscal year comprises no more than 5 percent of the  
4 total assets of the Drainage and Wastewater System; or

5 (C) The City in its discretion may carry out such a transfer if the proceeds  
6 from such transfer are used to acquire new useful operating facilities or properties of the  
7 Drainage and Wastewater System, or are used to retire outstanding Parity Bonds or other revenue  
8 obligations of the Drainage and Wastewater System, if, at the time of such transfer, the City has  
9 on file a certificate of both the Director of Finance and the Director of Seattle Public Utilities (or  
10 any officer who succeeds to substantially all of the responsibilities of either office)  
11 demonstrating that, in such officers’ opinions, upon such transfer and the use of proceeds of the  
12 transfer as proposed by the City, the remaining facilities of the Drainage and Wastewater System  
13 will retain their operational integrity and, based on the financial statements for the most recent  
14 fiscal year available, the proposed transfer would not prevent the Drainage and Wastewater  
15 System from complying with the Coverage Requirement during the five fiscal years following  
16 the fiscal year in which the transfer is to occur. The certificate shall take into account (A) the  
17 reduction in revenue and expenses, if any, resulting from the transfer; (B) the use of any  
18 proceeds of the transfer for the redemption of Parity Bonds, (C) the estimate of revenue from  
19 customers anticipated to be served by any additions to and betterments and extensions of the  
20 Drainage and Wastewater System financed in part by the proposed portion of the proceeds of the  
21 transfer, and (D) any other adjustment permitted in the preparation of a certificate under  
22 subsection 17(b) of this ordinance. Before completing any such transfer, the City must also  
23 obtain confirmation from each Rating Agency then supplying a rating on the Bonds at the

1 request of the City to the effect that the rating then in effect will not be reduced or withdrawn  
2 upon such transfer, unless such Rating Agency no longer offers a rating confirmation service as  
3 part of its business.

4           Nothing in this covenant shall prevent the City from transferring facilities or property that  
5 are no longer necessary, material or useful to the operation of the Drainage and Wastewater  
6 System or that have become unserviceable, inadequate, obsolete, or unfit to be used in the  
7 operation of the Drainage and Wastewater System.

8           (d) **Books and Records.** The City will keep proper and separate accounts and records in  
9 which complete and separate entries shall be made of all transactions relating to the Drainage  
10 and Wastewater System, and it will furnish the Registered Owner(s) of the Bonds or any  
11 subsequent Registered Owner(s) thereof, at the written request of such Registered Owner(s),  
12 complete operating and income statements of the Drainage and Wastewater System in reasonable  
13 detail covering any fiscal year not more than six months after the close of such fiscal year, and it  
14 will grant any Registered Owner(s) of at least 25 percent of the outstanding Bonds the right at all  
15 reasonable times to inspect the entire Drainage and Wastewater System and all records, accounts  
16 and data of the City relating thereto. Upon request of any Registered Owner of any of the Bonds,  
17 it also will furnish to such Registered Owner a copy of the most recently completed audit of the  
18 Drainage and Wastewater System's accounts by the State Auditor.

19           Section 17. **Future Parity Bonds.**

20           (a) **Issuance of Future Parity Bonds.** The City reserves the right to issue Future Parity  
21 Bonds and to enter into Parity Payment Agreements for any lawful purpose of the Drainage and  
22 Wastewater System (including for the purpose of refunding a portion of the then-outstanding

1 Parity Bonds) only if, at the time of the issuance of such series of Future Parity Bonds (or upon  
2 the effective date of the Parity Payment Agreement), the following conditions are satisfied:

3 (i) There must be no deficiency in the Parity Bond Account, and no Event of  
4 Default with respect to any Parity Bonds shall have occurred and be continuing.

5 (ii) The Bond Documents for the proposed Future Parity Bonds must provide that  
6 all ULID Assessments shall be paid directly into the Parity Bond Account.

7 (iii) The Bond Documents for the proposed Future Parity Bonds must provide for  
8 the payment of the principal thereof and the interest thereon out of the Parity Bond Account.

9 (iv) The Bond Documents for the proposed Future Parity Bonds must provide for  
10 the payment of any Sinking Fund Requirements from money in the Principal and Interest  
11 Subaccount.

12 (v) For each series of Future Parity Bonds that is to be issued as a series of  
13 Covered Parity Bonds, the Bond Documents must provide for the deposit into the Reserve  
14 Subaccount of an amount, if any, necessary to fund the Reserve Requirement upon the issuance  
15 of those Future Parity Bonds (if any), which requirement may be satisfied: (A) by a deposit into  
16 the Reserve Subaccount, made on the Issue Date of such series, of proceeds of that series of  
17 Future Parity Bonds or other money legally available for such purpose; (B) by obtaining one or  
18 more Reserve Securities (or a deposit of cash plus Reserve Securities) available to be drawn  
19 upon in specific amounts to be paid into the Reserve Subaccount and credited against the  
20 deposits required to be maintained in the Reserve Subaccount; or (C) by a deposit into the  
21 Reserve Subaccount of amounts necessary to fund the Reserve Requirement from ULID  
22 Assessments and Net Revenue within five years from the date of issuance of those Future Parity  
23 Bonds, in five approximately equal annual payments. Immediately prior to the issuance of Future



1 Parity Bonds, amounts then deposited in the Reserve Subaccount shall be valued as determined  
2 on the most recent annual financial report of the City applicable to the Drainage and Wastewater  
3 System, and the additional amounts, if any, required to be deposited into the Reserve Subaccount  
4 to satisfy the Reserve Requirement shall be based on that valuation.

5 (vi) There must be on file with the City a Parity Certificate as described in  
6 subsection (b). However, if the proposed Future Parity Bonds (or any portion thereof) are to be  
7 issued for the purpose of refunding outstanding Parity Bonds (referred to as the “Refunding  
8 Parity Bonds”), no Parity Certificate shall be required as to that portion issued for refunding  
9 purposes if the Director of Finance finds and certifies that the Adjusted Annual Debt Service on  
10 the refunding portion of the proposed Refunding Parity Bonds is not more than \$5,000 greater  
11 than the Adjusted Annual Debt Service on the Parity Bonds to be refunded thereby.

12 Alternatively, Refunding Parity Bonds may be issued upon delivery of a Parity Certificate.

13 (b) **Parity Certificate.** A Parity Certificate required under subsection (a)(vi) may be  
14 provided as follows:

15 (i) A certificate may be prepared and signed by the Director of Finance,  
16 demonstrating that during any 12 consecutive calendar months out of the immediately preceding  
17 24 calendar months Adjusted Net Revenue was at least equal to the Coverage Requirement for  
18 all Parity Bonds plus the Future Parity Bonds proposed to be issued (and assuming that the debt  
19 service of the proposed Future Parity Bonds for that 12-month period was the Average Annual  
20 Debt Service for those proposed Future Parity Bonds); or

21 (ii) A certificate may be prepared and signed by both the Director of Finance and  
22 the Director of Seattle Public Utilities (or any officer who succeeds to substantially all of the  
23 responsibilities of either office), demonstrating that, in their opinion, Adjusted Net Revenue for

1 the five fiscal years next following the earlier of (A) the end of the period during which interest  
2 on those Future Parity Bonds is to be capitalized or, if no interest is capitalized, the fiscal year in  
3 which the Future Parity Bonds are issued, or (B) the date on which substantially all the new  
4 facilities financed with those Future Parity Bonds are expected to commence operations, such  
5 Adjusted Net Revenue, further adjusted as provided in paragraphs (1) through (4) below, will be  
6 at least equal to the Coverage Requirement. That certificate may take into account the following  
7 adjustments:

8 (1) Any changes in rates in effect and being charged, or rates expected to  
9 be charged in accordance with a program of specific rates, rate levels or increases in overall rate  
10 revenue approved by ordinance or resolution;

11 (2) Net revenue from customers of the Drainage and Wastewater System  
12 who have become customers during such 12-consecutive-month period or thereafter, and their  
13 estimate of net revenue from any customers to be connected to the Drainage and Wastewater  
14 System who have paid the required connection charges, adjusted to reflect one year's net revenue  
15 from those customers;

16 (3) Their estimate of net revenue from customers anticipated to be served  
17 by facilities or improvements financed in substantial part by those Future Parity Bonds (or  
18 additional Parity Bonds expected to be issued during the five-year period); and

19 (4) Net revenue from any person, firm, corporation, or municipal  
20 corporation under any executed contract for drainage and wastewater or other utility service,  
21 which revenue was not included in historical Net Revenue of the Drainage and Wastewater  
22 System.

1           (c) **Other Provisions.** Nothing contained herein shall prevent the City from issuing  
2 Future Parity Bonds to refund maturing Parity Bonds, money for the payment of which is not  
3 otherwise available, or revenue bonds that are a charge or lien upon Net Revenue subordinate to  
4 the charge or lien of the Parity Bonds, or from pledging to pay Net Revenue and/or assessments  
5 levied for ULID improvements constructed from the proceeds of subordinate lien bonds into a  
6 bond redemption fund created for the payment of the principal of and interest on subordinate lien  
7 bonds.

8           (d) **Effect of Issuance of Future Parity Bonds.** If the Parity Conditions are met and  
9 complied with at the time of the issuance of such Future Parity Bonds, then payments into the  
10 Parity Bond Fund with respect to such Future Parity Bonds shall rank equally with the payments  
11 out of Net Revenue required to be made into the Parity Bond Fund by this ordinance. Nothing set  
12 forth herein shall prevent the City from (i) issuing revenue bonds or other obligations that are a  
13 charge upon the Net Revenue junior and inferior to the payments required to be made therefrom  
14 into the Parity Bond Fund for the payment of the Parity Bonds, provided that such subordinate  
15 bonds may not be subject to acceleration under any circumstances; or (ii) issuing Refunding  
16 Parity Bonds for the purpose of refunding Outstanding Parity Bonds, upon compliance with the  
17 Parity Conditions set forth in this section.

18           (e) **Reserve Requirement; Election Not to Designate Bonds as Covered Parity Bonds.**  
19 Notwithstanding anything in this section to the contrary, in the Bond Documents relating to the  
20 issuance or sale of a series of Future Parity Bonds, the City may elect that, from and after the  
21 Reserve Covenant Date, such series shall not be deemed to be a series of Covered Parity Bonds,  
22 shall not be secured by the amounts in the Reserve Subaccount, and shall be excluded from the  
23 calculation of the Reserve Requirement.

1           Section 18. **Rate Stabilization Account.** The Rate Stabilization Account has been  
2 created as a separate account in the Drainage and Wastewater Fund. The City may at any time, as  
3 determined by the Director of Finance and consistent with the flow of funds set forth in  
4 Section 14 of this ordinance, deposit in the Rate Stabilization Account Gross Revenue and any  
5 other money received by the Drainage and Wastewater System and available for this purpose.  
6 The Director of Finance may, upon authorization by the City Council, withdraw any or all of the  
7 money in the Rate Stabilization Account for inclusion in Adjusted Gross Revenue for any fiscal  
8 year of the City. Such deposits or withdrawals may be made up to and including the date 90 days  
9 after the end of the fiscal year for which the deposit or withdrawal will be included as Adjusted  
10 Gross Revenue. No deposit of Gross Revenue may be made into the Rate Stabilization Account  
11 to the extent that such deposit would prevent the City from meeting the Coverage Requirement  
12 in the relevant fiscal year.

13           Section 19. **Separate Utility Systems.** The City may create, acquire, construct, finance,  
14 own, and operate one or more additional systems for drainage and wastewater service or other  
15 commodity or service relating to the Drainage and Wastewater System. The revenue of that  
16 separate utility system shall not be included in Gross Revenue and may be pledged to the  
17 payment of revenue obligations issued to purchase, construct, condemn, or otherwise acquire or  
18 expand the separate utility system. Neither Gross Revenue nor Net Revenue shall be pledged by  
19 the City to the payment of any obligations of a separate utility system except (a) as a Contract  
20 Resource Obligation, upon compliance with Section 20 of this ordinance, or (b) with respect to  
21 Net Revenue, on a basis subordinate to the lien of the Parity Bonds on that Net Revenue.

22           Section 20. **Contract Resource Obligations.** The City may at any time enter into one or  
23 more Contract Resource Obligations for the acquisition, from facilities to be constructed, of

1 drainage and wastewater services or other commodity or service relating to the Drainage and  
2 Wastewater System, as follows:

3 (a) The City may determine that, and may agree under a Contract Resource Obligation to  
4 provide that, all payments under that Contract Resource Obligation (including payments prior to  
5 the time that drainage and wastewater services or other commodity or service is being provided,  
6 or during a suspension or after termination of supply or service) shall be an Operating and  
7 Maintenance Expense if the following requirements are met at the time such a Contract Resource  
8 Obligation is entered into:

9 (i) No Event of Default has occurred and is continuing; and

10 (ii) There shall be on file a certificate of an Independent Utility Consultant stating  
11 that (A) the payments to be made by the City in connection with the Contract Resource  
12 Obligation are reasonable for the commodity or service rendered; (B) any facilities to be  
13 constructed to provide the commodity or service are sound from a drainage and wastewater  
14 services or other commodity or service planning standpoint, are technically and economically  
15 feasible in accordance with prudent utility practice, and are likely to provide such commodity or  
16 service no later than a date set forth in the Independent Utility Consultant's certification; and  
17 (C) Adjusted Net Revenue (further adjusted by the Independent Utility Consultant's estimate of  
18 the payments to be made in accordance with the Contract Resource Obligation) for the five fiscal  
19 years following the year in which the Contract Resource Obligation is incurred, as such Adjusted  
20 Net Revenue is estimated by the Independent Utility Consultant in accordance with the  
21 provisions of and adjustments permitted in subsection 17(b)(ii) of this ordinance, will be at least  
22 equal to the Coverage Requirement.

1 (b) Payments required to be made under Contract Resource Obligations shall not be  
2 subject to acceleration.

3 (c) Nothing in this section shall be deemed to prevent the City from entering into other  
4 agreements for the acquisition of drainage and wastewater services or other commodity or  
5 service from existing facilities and from treating those payments as an Operating and  
6 Maintenance Expense. Nothing in this section shall be deemed to prevent the City from entering  
7 into other agreements for the acquisition of drainage and wastewater services or other  
8 commodity or service from facilities to be constructed and from agreeing to make payments with  
9 respect thereto, such payments constituting a charge and lien on Net Revenue subordinate to that  
10 of the Parity Bonds.

11 Section 21. **Refunding and Defeasance of the Bonds.**

12 (a) **Bonds Designated as Refundable and Defeasible Bonds.** Each Series of the Bonds  
13 is hereby designated as a series of “Refundable Bonds” for purposes of the Omnibus Refunding  
14 Ordinance and as “Defeasible Bonds” for purposes of the Omnibus Defeasance Ordinance.

15 (b) **Refunding; Defeasance.** The City may issue Refunding Parity Bonds pursuant to the  
16 laws of the State or use money available from any other lawful source (i) to pay when due the  
17 principal of, premium (if any), and interest on any Bond, or any portion thereof, included in a  
18 refunding or defeasance plan (the “Defeased Bonds”); (ii) to redeem and retire, release, refund,  
19 or defease the Defeased Bonds; and (iii) to pay the costs of such refunding or defeasance. If  
20 money and/or Government Obligations maturing at a time or times and in an amount sufficient  
21 (together with known earned income from the investment thereof) to redeem and retire, release,  
22 refund, or defease the Defeased Bonds in accordance with their terms are set aside in a special  
23 trust fund or escrow account irrevocably pledged to such redemption, retirement, or defeasance

1 (the “Trust Account”), then all right and interest of the Owners of the Defeased Bonds in the  
2 covenants of this ordinance and in Net Revenue and the funds and accounts pledged to the  
3 payment of such Defeased Bonds, other than the right to receive the funds so set aside and  
4 pledged, thereafter shall cease and become void. Such Owners thereafter shall have the right to  
5 receive payment of the principal of and interest or redemption price on the Defeased Bonds from  
6 the Trust Account. After such a Trust Account is established and funded as set forth above, the  
7 Defeased Bonds shall be deemed to be no longer outstanding, and the Director of Finance may  
8 then apply any money in any other fund or account established for the payment or redemption of  
9 the Defeased Bonds to any lawful purpose.

10 (c) **Notice of Defeasance or Refunding.** Unless otherwise specified in the Bond  
11 Documents, notice of refunding or defeasance shall be given, and selection of Bonds for any  
12 partial refunding or defeasance shall be conducted, in the manner set forth in this ordinance for  
13 the redemption of Bonds.

14 (d) **Annual Debt Service Calculation Adjustments for Defeased Bonds.** If the  
15 refunding or defeasance plan provides (i) that the Defeased Bonds (or the Refunding Parity  
16 Bonds issued to redeem those Defeased Bonds) are to be secured by money and/or Government  
17 Obligations pending the redemption of the Defeased Bonds, and (ii) that certain money and/or  
18 Government Obligations are pledged irrevocably for the redemption of the Defeased Bonds, then  
19 only the debt service on such Bonds as are not Defeased Bonds (and any Refunding Parity  
20 Bonds, the payment of which is not so secured by the refunding plan) shall be included in the  
21 calculation of Annual Debt Service.

1           Section 22. **Provisions Relating to Federal Tax Issues**. The Bond Documents may  
2 include such additional terms and covenants relating to federal tax matters as the Director of  
3 Finance deems necessary or appropriate, including the following:

4           (a) **Tax-Exempt Bonds**. For each Series of the Bonds issued as Tax-Exempt Bonds, the  
5 City covenants that it will take all actions, consistent with the terms of such Series as set forth in  
6 the applicable Bond Documents that are reasonably within its power and necessary to prevent  
7 interest on that Series from being included in gross income for federal income tax purposes. The  
8 City further covenants that it will neither take any action nor make or permit any use of gross  
9 proceeds of that Series (or other funds of the City treated as gross proceeds of that Series) at any  
10 time during the term of such Series that will cause interest on such Series to be included in gross  
11 income for federal income tax purposes. The City also covenants that, to the extent the arbitrage  
12 rebate requirement of Section 148 of the Code is applicable to any Series issued as Tax-Exempt  
13 Bonds, it will take all actions necessary to comply (or to be treated as having complied) with that  
14 requirement in connection with that Series (including the calculation and payment of any  
15 penalties that the City may elect to pay as an alternative to calculating rebatable arbitrage and the  
16 payment of any other penalties if required under Section 148 of the Code) to prevent interest on  
17 such Series from being included in gross income for federal income tax purposes.

18           (b) **Taxable Bonds; Tax Credit Subsidy Bonds**. For each Series of the Bonds issued as  
19 Taxable Bonds or as Tax Credit Subsidy Bonds, the Director of Finance is authorized to make  
20 provision in the Bonds and other Bond Documents, to execute additional written agreements, and  
21 to make additional covenants on behalf of the City, all as the Director may deem necessary or  
22 appropriate in order to obtain, maintain, and administer such tax status. In the case of Tax Credit  
23 Subsidy Bonds, such additional covenants and agreements may include (without limiting the



1 generality of the foregoing) those necessary in order for the City (i) to receive from the United  
2 States Treasury the applicable Tax Credit Subsidy Payments in respect of such Tax Credit  
3 Subsidy Bonds, and (ii) to ensure that such Series otherwise become and remain eligible for tax  
4 benefits under the Code.

5 Section 23. **Official Statement; Continuing Disclosure.**

6 (a) **Preliminary Official Statement.** The Director of Finance and other appropriate City  
7 officials are directed to cause the preparation of and review the form of a preliminary official  
8 statement in connection with each sale of one or more Series to the public. For the sole purpose  
9 of the Purchaser's compliance with paragraph (b)(1) of Rule 15c2-12, the Director of Finance is  
10 authorized to deem that preliminary official statement final as of its date, except for the omission  
11 of information permitted to be omitted by Rule 15c2-12. The City approves the distribution to  
12 potential purchasers of the Bonds of a preliminary official statement that has been deemed final  
13 in accordance with this subsection (a).

14 (b) **Final Official Statement.** The City approves the preparation of a final official  
15 statement for each sale of one or more Series to be sold to the public in the form of the  
16 preliminary official statement with such additions, modifications, and amendments as the  
17 Director of Finance deems necessary or desirable, and further authorizes the Director of Finance  
18 to execute and deliver such final official statement to the Purchaser. The City authorizes and  
19 approves the distribution by the Purchaser of that final official statement to purchasers and  
20 potential purchasers of the Bonds.

21 (c) **Undertaking to Provide Continuing Disclosure.** To meet the requirements of  
22 paragraph (b)(5) of Rule 15c2-12, as applicable to a participating underwriter for a Series of the  
23 Bonds, the Director of Finance is authorized to execute a written Continuing Disclosure

1 Agreement with respect to that Series, in substantially the form attached to this ordinance as  
2 Exhibit B.

3 Section 24. **Supplemental or Amendatory Bond Documents**. This ordinance and the  
4 other applicable Bond Documents for any particular Series of the Bonds may not be  
5 supplemented or amended in any respect subsequent to the Issue Date of such Series, except in  
6 accordance with and subject to the provisions of this section.

7 (a) **Amendments Without Bond Owner Consent**. From time to time and at any time,  
8 without the consent of or notice to any owners of Parity Bonds, the City may supplement or  
9 amend the Bond Documents applicable to any Series of the Bonds for any of the purposes set  
10 forth in this subsection (a). Any such supplement or amendment may be passed, adopted, or  
11 otherwise approved by the City, without requiring the consent of the registered owners of any  
12 Parity Bonds, but may become effective only upon receipt by the City of an opinion of Bond  
13 Counsel stating that such supplement or amendment is authorized or permitted by this ordinance  
14 and, upon the effective date thereof, will be valid and binding upon the City in accordance with  
15 its terms, and will not adversely affect the exclusion from gross income for federal income tax  
16 purposes of interest on the affected Series of the Bonds, if such Series was issued and sold as  
17 Tax-Exempt Bonds. The types of supplements and amendments permitted under this subsection  
18 (a) are as follows:

19 (i) To cure any formal defect, omission, inconsistency, or ambiguity in the Bond  
20 Documents for such Series in a manner not adverse to the owners of any Parity Bonds;

21 (ii) To impose upon the Bond Registrar (with its consent) for the benefit of the  
22 owners of Parity Bonds any additional rights, remedies, powers, authority, security, liabilities, or

1 duties which may lawfully be granted, conferred, or imposed and which are not contrary to or  
2 inconsistent with such Bond Documents as theretofore in effect;

3 (iii) To add to the covenants and agreements of, and limitations and restrictions  
4 upon, the City in the Bond Documents, other covenants, agreements, limitations and restrictions  
5 to be observed by the City which are not contrary to or inconsistent with such Bond Documents  
6 as theretofore in effect;

7 (iv) To confirm, as further assurance, any pledge under (and the subjection to any  
8 claim, lien, or pledge created or to be created by) such Bond Documents on any other money,  
9 securities, or funds;

10 (v) To alter the Authorized Denominations of a Series of the Bonds and to make  
11 correlative amendments and modifications to the applicable Bond Documents regarding (A)  
12 exchangeability of such Bonds for Bonds of different authorized denominations, (B) redemptions  
13 of portions of Bonds of particular authorized denominations, and (C) similar amendments and  
14 modifications of a technical nature;

15 (vi) To comply with any future federal law or interpretation to preserve the  
16 exclusion of the interest on any Series of the Bonds issued and sold as Tax-Exempt Bonds from  
17 gross income for federal income tax purposes and the entitlement of the City to receive from the  
18 United States Treasury the applicable Tax Credit Subsidy Payments in respect of any Series of  
19 the Bonds issued and sold as Tax Credit Subsidy Bonds;

20 (vii) To modify, alter, amend, or supplement the Bond Documents in any other  
21 respect which is not materially adverse to the owners of the Parity Bonds and which does not  
22 involve a change described in subsection (c); and

1 (viii) To add to the covenants and agreements of (or limitations and restrictions  
2 upon) the City set forth in any Bond Documents, such additional or alternative covenants,  
3 agreements, limitations, or restrictions to be observed by the City as the City may determine are  
4 necessary or convenient to accommodate a provider of Qualified Insurance or provider of a  
5 Reserve Security and are not materially adverse to the owners of the Parity Bonds.

6 (b) **Amendments With Bond Owner Consent.** With the consent of registered owners of  
7 not less than 60 percent in aggregate principal amount of the Parity Bonds then outstanding, the  
8 City may pass, adopt, or otherwise approve any supplement or amendment (other than  
9 amendments requiring unanimous consent as set forth in subsection (c)) to any Bond Document  
10 that is deemed necessary or desirable by the City for the purpose of modifying, altering,  
11 amending, supplementing, or rescinding, in any particular, any of the terms or provisions  
12 contained in such Bond Document other than those terms and provisions described in subsection  
13 (c).

14 (c) **Amendments Prohibited Except Upon Unanimous Consent.** Unless approved in  
15 writing by or on behalf of the registered owner of each Parity Bond then outstanding, nothing  
16 contained in this section shall permit, or be construed as permitting (i) a change in the times,  
17 amounts, or currency of payment of the principal of or interest on any outstanding Parity Bond,  
18 (ii) a reduction in the principal amount or redemption price of any outstanding Parity Bond,  
19 (iii) a change in the method of determining the rate of interest thereon (other than a conversion to  
20 a new interest rate mode in accordance with the applicable Bond Documents), (iv) a preference  
21 or priority of any Parity Bond over any other Parity Bond, or (v) a reduction in the percentage of  
22 the aggregate principal amount of the then-outstanding Parity Bonds required to effect a change  
23 under subsection (b).

1           (d) **Notice to Bond Owners.** If at any time the City passes, adopts, or otherwise approves  
2 a supplement or amendment for any of the purposes of subsection (b) or (c), the Bond Registrar  
3 shall cause notice of the proposed supplement or amendment to be given by first class mail (i) to  
4 all registered owners of the then outstanding Parity Bonds, (ii) to each provider of Bond  
5 Insurance or a Reserve Security, and (iii) to each Rating Agency. Such notice shall briefly set  
6 forth the nature of the proposed supplement or amendment and shall state that a copy is on file at  
7 the office of the City Clerk for inspection by all owners of the then outstanding Parity Bonds.

8           (e) **Effective Date; Consents.** Any supplement or amendment, substantially as described  
9 in the notice mailed pursuant to subsection (d), may go into effect upon delivery to the Bond  
10 Registrar of (i) the required consents, in writing, of registered owners of the Parity Bonds, and  
11 (ii) an opinion of Bond Counsel stating that such supplement or amendment is authorized or  
12 permitted by this ordinance. Upon the effective date thereof, such supplement or amendment will  
13 be valid and binding upon the City in accordance with its terms and will not adversely affect the  
14 exclusion from gross income for federal income tax purposes of interest on any Tax-Exempt  
15 Bonds.

16           If registered owners of not less than the percentage of Parity Bonds required by this  
17 section shall have consented to and approved such a supplement or amendment, no owner of any  
18 Parity Bond shall have any right (i) to object to the passage, adoption, or approval of such  
19 supplement or amendment, (ii) to object to any of the terms and provisions contained therein or  
20 the operation thereof, (iii) in any manner to question the propriety of the passage, adoption, or  
21 approval thereof, (iv) to enjoin or restrain the City from passing, adopting, or otherwise  
22 approving the same, or (v) to enjoin or restrain the City, any authorized official thereof, or the  
23 Bond Registrar from taking any action pursuant to the provisions thereof. For purposes of

1 determining whether consents representing the requisite percentage of principal amount of Parity  
2 Bonds have been obtained, the Accreted Value of Capital Appreciation Bonds shall be deemed to  
3 be the principal amount. It shall not be necessary to obtain approval of the particular form of any  
4 proposed supplement, but it shall be sufficient if the consent shall approve the substance thereof.

5 (f) **Effect of Amendment.** Upon the effective date of any supplement or amendment, this  
6 ordinance (or the relevant Bond Document, if not set forth herein) shall be deemed to be  
7 modified and amended in accordance therewith, and the respective rights, duties and obligations  
8 of the City and all owners of Parity Bonds then outstanding shall thereafter be determined,  
9 exercised, and enforced in accordance with and subject in all respects to such modifications and  
10 amendments. All the terms and conditions of any such supplement or amendment shall be  
11 deemed to be a part of this ordinance and the Bond Documents for any and all purposes.

12 (g) **Special Amendments.** If and to the extent that it is determined that the written  
13 consent of Registered Owners of the Bonds is required under subsection (b) or (c), the Registered  
14 Owners from time to time of the Bonds, by taking and holding the same, are hereby deemed to  
15 have consented to any supplement or amendment to the Bond Documents effecting any one or  
16 more of the following changes:

17 (i) When calculating “Annual Debt Service,” to permit or require Tax Credit  
18 Subsidy Payments expected to be received by the City in any period to be credited against  
19 amounts required to be paid in respect of interest on the Parity Bonds in that period; and

20 (ii) To permit or require Tax Credit Subsidy Payments to be deposited into the  
21 Principal and Interest Subaccount and credited against the Net Revenue otherwise required to be  
22 deposited into the Principal and Interest Subaccount; and

1 (iii) To permit the reimbursement obligations of the City under any Qualified  
2 Letter of Credit or Qualified Insurance (other than a Qualified Letter of Credit or Qualified  
3 Insurance obtained to satisfy all or part of the Reserve Requirement) to be secured by a lien and  
4 charge on Net Revenue equal in rank with the lien and charge upon such Net Revenue required  
5 to be paid into the Parity Bond Account to pay and secure the payment of the principal of and  
6 interest on Parity Bonds.

7 Section 25. **Defaults and Remedies.**

8 (a) **Events of Default.** Each of the following shall constitute an Event of Default with  
9 respect to the Bonds:

10 (i) If a default is made in the payment of the principal of or interest on any of the  
11 Bonds when the same shall become due and payable; or

12 (ii) If the City defaults in the observance and performance of any other of the  
13 covenants, conditions and agreements on the part of the City set forth in this ordinance or the  
14 applicable Bond Documents (except as otherwise provided herein or in such Bond Documents)  
15 and such default or defaults have continued for a period of six months after the City has received  
16 from the Bond Owners' Trustee (as defined below) or from the registered owners of not less than  
17 25 percent in principal amount of the Parity Bonds a written notice specifying and demanding  
18 the cure of such default. However, if the default in the observance and performance of any other  
19 of the covenants, conditions and agreements is one which cannot be completely remedied within  
20 the six months after written notice has been given, it shall not be an Event of Default with  
21 respect to the Bonds as long as the City has taken active steps within the six months after written  
22 notice has been given to remedy the default and is diligently pursuing such remedy.

1           Notwithstanding anything in this section to the contrary, the failure of the City or any  
2 obligated person to comply with the Continuing Disclosure Agreement shall not constitute an  
3 Event of Default, and the sole remedy of any holder of a Bond shall be to seek an order of  
4 specific performance from an appropriate court to compel the City to comply with the  
5 Continuing Disclosure Agreement.

6           **(b) Bond Owners' Trustee.** So long as such Event of Default has not been remedied, a  
7 trustee (the "Bond Owners' Trustee") may be appointed by the registered owners of 25 percent  
8 in principal amount of the then outstanding Parity Bonds, by an instrument or concurrent  
9 instruments in writing signed and acknowledged by such registered owners of the Parity Bonds  
10 or by their attorneys-in-fact duly authorized and delivered to such Bond Owners' Trustee,  
11 notification thereof being given to the City. That appointment shall become effective  
12 immediately upon acceptance thereof by the Bond Owners' Trustee. Any Bond Owners' Trustee  
13 appointed under the provisions of this subsection shall be a bank or trust company organized  
14 under the laws of the State of Washington or the State of New York or a national banking  
15 association. The bank or trust company acting as Bond Owners' Trustee may be removed at any  
16 time, and a successor Bond Owners' Trustee may be appointed, by the registered owners of a  
17 majority in principal amount of the Parity Bonds then outstanding, by an instrument or  
18 concurrent instruments in writing signed and acknowledged by such registered owners of the  
19 Parity Bonds or by their attorneys-in-fact duly authorized. The Bond Owners' Trustee may  
20 require such security and indemnity as may be reasonable against the costs, expenses and  
21 liabilities that may be incurred in the performance of its duties.

22           In the event that any Event of Default in the sole judgment of the Bond Owners' Trustee  
23 is cured and the Bond Owners' Trustee furnishes to the City a certificate so stating, that Event of



1 Default shall be conclusively deemed to be cured and the City, the Bond Owners' Trustee and  
2 the registered owners of the Parity Bonds shall be restored to the same rights and position which  
3 they would have held if no Event of Default had occurred.

4 The Bond Owners' Trustee appointed in the manner herein provided, and each successor  
5 thereto, is declared to be a trustee for the registered owners of all the Parity Bonds then  
6 outstanding and is empowered to exercise all the rights and powers herein conferred on the Bond  
7 Owners' Trustee.

8 (c) **Suits at Law or in Equity.** Upon the occurrence of an Event of Default and during  
9 the continuance thereof, the Bond Owners' Trustee may, and upon the written request of the  
10 registered owners of not less than 25 percent in principal amount of the Parity Bonds then  
11 outstanding shall, take such steps and institute such suits, actions or other proceedings, all as it  
12 may deem appropriate for the protection and enforcement of the rights of the registered owners  
13 of the Parity Bonds, to collect any amounts due and owing to or from the City, or to obtain other  
14 appropriate relief, and may enforce the specific performance of any covenant, agreement or  
15 condition contained in this ordinance or set forth in any of the Parity Bond Documents.

16 Nothing contained in this section shall, in any event or under any circumstance, be  
17 deemed to authorize the acceleration of the maturity of principal on the Parity Bonds, and the  
18 remedy of acceleration is expressly denied to the registered owners of the Parity Bonds under  
19 any circumstances including, without limitation, upon the occurrence and continuance of an  
20 Event of Default.

21 Any action, suit or other proceeding instituted by the Bond Owners' Trustee hereunder  
22 shall be brought in its name as the Bond Owners' Trustee and all such rights of action upon or  
23 under any of the Parity Bonds or the provisions of this ordinance may be enforced by the Bond

1 Owners' Trustee without the possession of any of those Parity Bonds and without the production  
2 of the same at any trial or proceedings relative thereto except where otherwise required by law.  
3 Any such suit, action or proceeding instituted by the Bond Owners' Trustee shall be brought for  
4 the ratable benefit of all of the registered owners of those Parity Bonds, subject to the provisions  
5 of this ordinance. The respective registered owners of the Parity Bonds, by taking and holding  
6 the same, shall be conclusively deemed irrevocably to appoint the Bond Owners' Trustee the true  
7 and lawful trustee of the respective registered owners of those Parity Bonds, with authority to  
8 institute any such action, suit or proceeding; to receive as trustee and deposit in trust any sums  
9 becoming distributable on account of those Parity Bonds; to execute any paper or documents for  
10 the receipt of money; and to do all acts with respect thereto that the registered owner might have  
11 done in person. Nothing in this ordinance shall be deemed to authorize or empower the Bond  
12 Owners' Trustee to consent to accept or adopt, on behalf of any owner of the Parity Bonds, any  
13 plan of reorganization or adjustment affecting the Parity Bonds or any right of any registered  
14 owner thereof, or to authorize or empower the Bond Owners' Trustee to vote the claims of the  
15 registered owners thereof in any receivership, insolvency, liquidation, bankruptcy,  
16 reorganization, or other proceeding to which the City is a party.

17 **(d) Application of Money Collected by Bond Owners' Trustee.** Any money collected  
18 by the Bond Owners' Trustee at any time pursuant to this section shall be applied in the  
19 following order of priority:

20 (i) To the payment of the charges, expenses, advances and compensation of the  
21 Bond Owners' Trustee and the charges, expenses, counsel fees, disbursements and compensation  
22 of its agents and attorneys;

1                   (ii) To the payment to the persons entitled thereto of all installments of interest  
2 then due on the Parity Bonds in the order of maturity of such installments and, if the amount  
3 available shall not be sufficient to pay in full any installment or installments maturing on the  
4 same date, then to the payment thereof ratably, according to the amounts due thereon to the  
5 persons entitled thereto, without any discrimination or preference; and

6                   (iii) To the payment to the persons entitled thereto of the unpaid principal  
7 amounts of any Parity Bonds which shall have become due (other than Parity Bonds previously  
8 called for redemption for the payment of which money is held pursuant to the provisions of the  
9 applicable Bond Documents), whether at maturity or by proceedings for redemption or  
10 otherwise, in the order of their due dates and, if the amount available shall not be sufficient to  
11 pay in full the principal amounts due on the same date, then to the payment thereof ratably,  
12 according to the principal amounts due thereon to the persons entitled thereto, without any  
13 discrimination or preference.

14                   (e) **Duties and Obligations of Bond Owners' Trustee.** The Bond Owners' Trustee shall  
15 not be liable except for the performance of such duties as are specifically set forth herein. During  
16 an Event of Default, the Bond Owners' Trustee shall exercise such of the rights and powers  
17 vested in it hereby, and shall use the same degree of care and skill in its exercise, as a prudent  
18 person would exercise or use under the circumstances in the conduct of that person's own affairs.  
19 The Bond Owners' Trustee shall have no liability for any act or omission to act hereunder except  
20 for the Bond Owners' Trustee's own negligent action, its own negligent failure to act or its own  
21 willful misconduct. The duties and obligations of the Bond Owners' Trustee shall be determined  
22 solely by the express provisions of this ordinance, and no implied powers, duties, or obligations  
23 of the Bond Owners' Trustee shall be read into this ordinance.

1           The Bond Owners' Trustee shall not be required to expend or risk its own funds or  
2 otherwise incur individual liability in the performance of any of its duties or in the exercise of  
3 any of its rights or powers as the Bond Owners' Trustee, except as may result from its own  
4 negligent action, its own negligent failure to act or its own willful misconduct.

5           The Bond Owners' Trustee shall not be bound to recognize any person as a registered  
6 owner of any Parity Bond until registered ownership, if disputed, has been established to its  
7 reasonable satisfaction.

8           The Bond Owners' Trustee may consult with counsel and the opinion of such counsel  
9 shall be full and complete authorization and protection in respect of any action taken or suffered  
10 by it hereunder in good faith and in accordance with the opinion of such counsel. The Bond  
11 Owners' Trustee shall not be answerable for any neglect or default of any person, firm or  
12 corporation employed and selected by it with reasonable care.

13           **(f) Suits by Individual Parity Bond Owners Restricted.** No owner of any one or more  
14 Parity Bonds shall have any right to institute any action, suit or proceeding at law or in equity for  
15 the enforcement of same unless:

16                   (i) An Event of Default has happened and is continuing; and

17                   (ii) A Bond Owners' Trustee has been appointed; and

18                   (iii) Such owner previously shall have given to the Bond Owners' Trustee written  
19 notice of the Event of Default on account of which such suit, action, or proceeding is to be  
20 instituted; and

21                   (iv) The registered owners of 25 percent in principal amount of the Parity Bonds  
22 then outstanding, after the occurrence of such Event of Default, have made written request of the

1 Bond Owners' Trustee and have afforded the Bond Owners' Trustee a reasonable opportunity to  
2 institute such suit, action or proceeding; and

3 (v) There have been offered to the Bond Owners' Trustee security and indemnity  
4 satisfactory to it against the costs, expenses, and liabilities to be incurred therein or thereby; and

5 (vi) The Bond Owners' Trustee has refused or neglected to comply with such  
6 request within a reasonable time.

7 No owner of any Parity Bond shall have any right in any manner whatever by action to  
8 affect or impair the obligation of the City to pay from Net Revenue the principal of and interest  
9 on such Parity Bonds to the respective registered owners thereof when due.

10 Section 26. **General Authorization**. In addition to the specific authorizations in this  
11 ordinance, the Mayor and the Director of Finance and each of the other appropriate officers of  
12 the City are each authorized and directed to do everything as such officer may judge necessary,  
13 appropriate, or desirable in order to carry out the terms and provisions of, and complete the  
14 transactions contemplated by, this ordinance. In particular and without limiting the foregoing:

15 (a) The Director of Finance, in the Director's discretion and without further action by the  
16 City Council, (i) may issue requests for proposals to provide underwriting services or financing  
17 facilities (including, without limitation, Qualified Insurance, a Qualified Letter of Credit, or other  
18 credit support or liquidity facility), and may execute engagement letters and other agreements  
19 with underwriters and other financial institutions (including providers of liquidity or credit  
20 support) based on responses to such requests; (ii) may select and make decisions regarding the  
21 Bond Registrar, fiscal or paying agents, and any Securities Depository for each Series of the  
22 Bonds; (iii) may take any and all actions necessary or convenient to provide for the conversion of  
23 interest rate modes for any Series in accordance with the applicable Bond Documents; and

1 (iv) may take such actions on behalf of the City as are necessary or appropriate for the City to  
2 designate, qualify, or maintain the tax-exempt treatment with respect to any Series issued as Tax-  
3 Exempt Bonds, to receive from the United States Treasury the applicable Tax Credit Subsidy  
4 Payments in respect of any Series issued as Tax Credit Subsidy Bonds, and to otherwise receive  
5 any other federal tax benefits relating to any Series of the Bonds that are available to the City;  
6 and

7 (b) The Mayor and the Director of Finance are each separately authorized to execute and  
8 deliver (i) any and all contracts or other documents as are consistent with this ordinance and for  
9 which the City's approval is necessary or to which the City is a party (including but not limited  
10 to agreements with escrow agents, refunding trustees, liquidity or credit support providers,  
11 providers of Qualified Insurance or Reserve Securities, remarketing agents, underwriters, lenders  
12 or other financial institutions, fiscal or paying agents, Qualified Counterparties, custodians, and  
13 the Bond Registrar); and (ii) such other contracts or documents incidental to: the issuance and  
14 sale of any Series of the Bonds; the establishment of the interest rate or rates on a Bond; or the  
15 conversion, tender, purchase, remarketing, or redemption of a Bond, as may in the Mayor's or  
16 Director's judgment be necessary or appropriate.


17 Section 27. **Severability**. The provisions of this ordinance are declared to be separate and  
18 severable. The invalidity of any clause, sentence, paragraph, subdivision, section, subsection, or  
19 portion of this ordinance, or the invalidity of its application to any person or circumstance, does  
20 not affect the validity of the remainder of this ordinance or the validity of its application to other  
21 persons or circumstances.

22 Section 28. **Ratification of Prior Acts**. Any action consistent with the authority of this  
23 ordinance taken after its passage and prior to its effective date is ratified and confirmed.

1 Section 29. **Section Headings.** Section headings in this ordinance are nonsubstantive.

2 Section 30. **Effective Date.** This ordinance shall take effect and be in force 30 days after  
3 its approval by the Mayor, but if not approved and returned by the Mayor within ten days after  
4 presentation, it shall take effect as provided by Seattle Municipal Code Section 1.04.020.


5 Passed by the City Council the 29th day of November, 2022,  
6 and signed by me in open session in authentication of its passage this 29th day of  
7 November, 2022.

8   
9 President \_\_\_\_\_ of the City Council

10  Approved /  returned unsigned /  vetoed this 2nd day of December, 2022.

11   
12 Bruce A. Harrell, Mayor

13 Filed by me this 2nd day of December, 2022.

14   
15 Elizabeth M. Adkisson, Interim City Clerk

16 (Seal)

17  
18  
19 Attachments:  
20 Exhibit A – Outstanding Drainage and Wastewater Parity Bonds  
21 Exhibit B – Form of Continuing Disclosure Agreement

**EXHIBIT A**

**OUTSTANDING DRAINAGE AND WASTEWATER PARITY BONDS**

Issue Name	Dated Date	Original Par Amount	Bond Legislation		
			New Money Ord.	Refunding Ord.	Bond Sale Res.
Drainage and Wastewater Revenue Bonds, Series 2009A (Taxable Build America Bonds – Direct Payment)	12/17/2009	\$102,535,000	Ord. 123055	--	Res. 31177
Drainage and Wastewater Improvement and Refunding Revenue Bonds, 2014	07/10/2014	\$133,180,000	Ord. 124337	Ord. 124338 (amending and restating Ord. 121938)	Res. 31531
Drainage and Wastewater System Improvement and Refunding Revenue Bonds, 2016	06/22/2016	\$160,910,000	Ord. 124914	Ord. 124338 (amending and restating Ord. 121938)	Res. 31674
Drainage and Wastewater System Improvement and Refunding Revenue Bonds, 2017	06/28/2017	\$234,125,000	Ord 125297	Ord. 124338 (amending and restating Ord. 121938) (as amended by Ord. 124914)	Res. 31756
Drainage and Wastewater System Improvement Revenue Bond, 2020A (Ship Canal Water Quality Project-N18106WA) (WIFIA Loan)	04/24/2020	NTE \$192,181,651	Ord. 125454 (as amended by Ord. 125712)	--	--
Drainage and Wastewater System Improvement and Refunding Revenue Bonds, 2021	06/08/2021	\$111,010,000	Ord. 125454 (as amended by Ords. 125712 and 126222)	Ord. 125455	--
Drainage and Wastewater System Improvement and Refunding Revenue Bonds, 2022	06/22/2022	\$117,165,000	Ord. 126482	Ord. 125455 (as amended by Ord. 126482)	--



**EXHIBIT B**

**FORM OF CONTINUING DISCLOSURE AGREEMENT**

The City of Seattle, Washington (the “City”), makes the following written undertaking (the “Undertaking”) for the benefit of the Owners of the City’s Drainage and Wastewater Revenue Bonds, [Year] [Series Designation] (the “Bonds”), for the sole purpose of assisting the Purchaser in meeting the requirements of paragraph (b)(5) of Rule 15c2-12 (the “Rule”), as applicable to a participating underwriter for the Bonds. Capitalized terms used but not defined below shall have the meanings given in Ordinance \_\_\_\_\_ (the “Bond Ordinance”).

(a) Undertaking to Provide Annual Financial Information and Notice of Listed Events.

The City undertakes to provide or cause to be provided, either directly or through a designated agent, to the Municipal Securities Rulemaking Board (the “MSRB”), in an electronic format as prescribed by the MSRB, accompanied by identifying information as prescribed by the MSRB:

(i) Annual financial information and operating data of the Drainage and Wastewater System of the type included in the final official statement for the Bonds and described in subsection (b) of this section (“annual financial information”). The timely filing of unaudited financial statements shall satisfy the requirements and filing deadlines pertaining to the filing of annual financial statements under subsection (b), provided that audited financial statements are to be filed if and when they are otherwise prepared and available to the City.

(ii) Timely notice (not in excess of 10 business days after the occurrence of the event) of the occurrence of any of the following events with respect to the Bonds: (1) principal and interest payment delinquencies; (2) non-payment related defaults, if material; (3) unscheduled draws on debt service reserves reflecting financial difficulties; (4) unscheduled draws on credit enhancements reflecting financial difficulties; (5) substitution of credit or liquidity providers, or

1 their failure to perform; (6) adverse tax opinions, the issuance by the Internal Revenue Service of  
2 proposed or final determinations of taxability, Notice of Proposed Issue (IRS Form 5701 – TEB)  
3 or other material notices or determinations with respect to the tax status of the Bonds, or other  
4 material events affecting the tax status of the Bonds; (7) modifications to rights of holders of the  
5 Bonds, if material; (8) Bond calls (other than scheduled mandatory redemptions of Term Bonds),  
6 if material, and tender offers; (9) defeasances; (10) release, substitution, or sale of property  
7 securing repayment of the Bonds, if material; (11) rating changes; (12) bankruptcy, insolvency,  
8 receivership or similar event of the City, as such “Bankruptcy Events” are defined in the Rule;  
9 (13) the consummation of a merger, consolidation, or acquisition involving the City or the sale of  
10 all or substantially all of the assets of the City other than in the ordinary course of business, the  
11 entry into a definitive agreement to undertake such an action or the termination of a definitive  
12 agreement relating to any such actions, other than pursuant to its terms, if material; (14)  
13 appointment of a successor or additional trustee or the change of name of a trustee, if material;  
14 (15) incurrence of a financial obligation of the City, if material, or agreement to covenants, events  
15 of default, remedies, priority rights, or other similar terms of a financial obligation of the City, any  
16 of which affect holders of the Bonds, if material; and (16) any default, event of acceleration,  
17 termination event, modification of terms, or other similar event under the terms of a financial  
18 obligation of the City, any of which reflect financial difficulties.

19           For purposes of this Undertaking, the term “financial obligation” shall mean a debt  
20 obligation; a derivative instrument entered into in connection with, or pledged as security or a  
21 source of payment for, an existing or planned debt obligation; or a guarantee of either a debt  
22 obligation or a derivative instrument entered into in connection with, or pledged as security or a  
23 source of payment for, an existing or planned debt obligation. The term “financial obligation” does

1 not include municipal securities as to which a final official statement has been provided to the  
2 MSRB consistent with the Rule.

3 (iii) Timely notice of a failure by the City to provide required annual financial  
4 information on or before the date specified in subsection (b) of this section.

5 (b) Type of Annual Financial Information Undertaken to be Provided. The annual  
6 financial information and operating data that the City undertakes to provide in subsection (a) of  
7 this section:

8 (i) Shall consist of (1) annual financial statements of the Drainage and  
9 Wastewater System prepared in accordance with applicable generally accepted accounting  
10 principles applicable to governmental units (except as otherwise noted herein), as such principles  
11 may be changed from time to time and as permitted by applicable state law; (2) a statement of  
12 outstanding bonded debt secured by revenues of the Drainage and Wastewater System; (3) debt  
13 service coverage ratios; (4) general customer statistics, such as number and type of customers and  
14 revenues by customer class; and (5) current drainage rates and wastewater rates;

15 (ii) Shall be provided not later than the last day of the ninth month after the end  
16 of each fiscal year of the City (currently, a fiscal year ending December 31), as such fiscal year  
17 may be changed as required or permitted by state law, commencing with the City's fiscal year  
18 ending December 31, 20\_\_; and

19 (iii) May be provided in a single document or multiple documents, and may be  
20 incorporated by specific reference to documents available to the public on the Internet website of  
21 the MSRB or filed with the Securities and Exchange Commission.

22 (c) Amendment of Undertaking. This Undertaking is subject to amendment after the  
23 primary offering of the Bonds without the consent of any Owner or holder of any Bond, or of any

1 broker, dealer, municipal securities dealer, participating underwriter, rating agency or the MSRB,  
2 under the circumstances and in the manner permitted by the Rule, including:

3 (i) The amendment may only be made in connection with a change in  
4 circumstances that arises from a change in legal requirements, change in law, or change in the  
5 identity, nature, or status of the City, or type of business conducted by the City;

6 (ii) The Undertaking, as amended, would have complied with the requirements  
7 of the Rule at the time of the primary offering, after taking into account any amendments or  
8 interpretations of the Rule, as well as any change in circumstances; and

9 (iii) The amendment does not materially impair the interests of holders, as  
10 determined either by parties unaffiliated with the City (e.g., bond counsel or other counsel familiar  
11 with federal securities laws), or by an approving vote of bondholders pursuant to the terms of the  
12 Bond Ordinance at the time of the amendment.

13 The City will give notice to the MSRB of the substance (or provide a copy) of any  
14 amendment to this Undertaking and a brief statement of the reasons for the amendment. If the  
15 amendment changes the type of annual financial information to be provided, the annual financial  
16 information containing the amended financial information will include a narrative explanation of  
17 the effect of that change on the type of information to be provided.

18 (d) Beneficiaries. This Undertaking shall inure to the benefit of the City and any  
19 Owner of Bonds, and shall not inure to the benefit of or create any rights in any other person.

20 (e) Termination of Undertaking. The City's obligations under this Undertaking shall  
21 terminate upon the legal defeasance, prior redemption, or payment in full of all of the Bonds. In  
22 addition, the City's obligations under this Undertaking shall terminate if those provisions of the  
23 Rule that require the City to comply with this Undertaking become legally inapplicable in respect

1 of the Bonds for any reason, as confirmed by an opinion of nationally recognized bond counsel or  
2 other counsel familiar with federal securities laws delivered to the City, and the City provides  
3 timely notice of such termination to the MSRB.

4 (f) Remedy for Failure to Comply with Undertaking. As soon as practicable after the  
5 City learns of any material failure to comply with this Undertaking, the City will proceed with due  
6 diligence to cause such noncompliance to be corrected. No failure by the City or other obligated  
7 person to comply with this Undertaking shall constitute a default in respect of the Bonds. The sole  
8 remedy of any Owner of a Bond shall be to take such actions as that Owner deems necessary,  
9 including seeking an order of specific performance from an appropriate court, to compel the City  
10 or other obligated person to comply with this Undertaking.

11 (g) Designation of Official Responsible to Administer Undertaking. The Director of  
12 Finance of the City (or such other officer of the City who may in the future perform the duties of  
13 that office) or the Director’s designee is the person designated, in accordance with the Bond  
14 Ordinance, to carry out this Undertaking of the City in respect of the Bonds set forth in this section  
15 and in accordance with the Rule, including, without limitation, the following actions:

16 (i) Preparing and filing the annual financial information undertaken to be  
17 provided;

18 (ii) Determining whether any event specified in subsection (a)(ii) has occurred,  
19 assessing its materiality, where necessary, with respect to the Bonds, and preparing and  
20 disseminating any required notice of its occurrence;

21 (iii) Determining whether any person other than the City is an “obligated  
22 person” within the meaning of the Rule with respect to the Bonds, and obtaining from such person

1 an undertaking to provide any annual financial information and notice of listed events for that  
2 person in accordance with the Rule(~~15c2-12~~);

3 (iv) Selecting, engaging and compensating designated agents and consultants,  
4 including but not limited to financial advisors and legal counsel, to assist and advise the City in  
5 carrying out this Undertaking; and

6 (v) Effecting any necessary amendment of the Undertaking.

**APPENDIX B**  
**FORM OF BOND COUNSEL OPINION**



Stradling Yocca Carlson & Rauth  
A Professional Corporation  
601 Union Street, Suite 2424  
Seattle, WA 98101  
206 829 3000  
stradlinglaw.com

[Date of Approving Opinion]

The City of Seattle, Washington

Re: The City of Seattle, Washington  
\$ \_\_\_\_\_ Drainage and Wastewater System Improvement Revenue Bonds, 2023

We have served as bond counsel to The City of Seattle, Washington (the “City”), in connection with the issuance of the above referenced bonds (the “Bonds”). In our capacity as bond counsel, we have examined such law and such certified proceedings and other documents as we have deemed necessary to render this opinion. As to matters of fact material to this opinion, we have relied upon representations contained in the certified proceedings and other certifications of public officials furnished to us.

The Bonds are issued by the City pursuant to Ordinance 126715 (the “Bond Ordinance”) to provide the funds (i) to pay for part of the costs of various projects of the Drainage and Wastewater System, (ii) to make a deposit into the Reserve Subaccount, if necessary, and (iii) to pay the costs of issuance of the Bonds, all as set forth in the Bond Documents (as that term is defined in the Bond Ordinance).

Reference is made to the Bond Ordinance for the definitions of capitalized terms used and not otherwise defined herein.

Under the Internal Revenue Code of 1986, as amended (the “Code”), the City is required to comply with certain requirements after the date of issuance of the Bonds in order to maintain the exclusion of the interest on the Bonds from gross income for federal income tax purposes, including, without limitation, requirements concerning the qualified use of Bond proceeds and the facilities financed or refinanced with Bond proceeds, limitations on investing gross proceeds of the Bonds in higher yielding investments in certain circumstances and the arbitrage rebate requirement to the extent applicable to the Bonds. The City has covenanted in the Bond Ordinance to comply with those requirements, but if the City fails to comply with those requirements, interest on the Bonds could become taxable retroactive to the date of issuance of the Bonds. We have not undertaken and do not undertake to monitor the City’s compliance with such requirements.

As of the date of initial delivery of the Bonds to the purchaser thereof and full payment therefor, it is our opinion that under existing law:

1. The City is a duly organized and legally existing first class city under the laws of the State of Washington.

2. The City has duly authorized and approved the Bond Ordinance and the Bonds are issued in full compliance with the provisions of the Constitution and laws of the State of Washington, the Bond Ordinance and other ordinances and resolutions of the City relating thereto.



3. The Bonds constitute valid obligations of the City payable solely out of the Net Revenue of the Drainage and Wastewater System and money in the Parity Bond Account (including the Reserve Subaccount therein) and the Rate Stabilization Account, except only to the extent that enforcement of payment may be limited by bankruptcy, insolvency or other laws affecting creditors' rights and by the principles of equity if equitable remedies are sought.

4. The Bonds are not general obligations of the City.

5. Assuming compliance by the City after the date of issuance of the Bonds with applicable requirements of the Code, under existing statutes, regulations, rulings and judicial decisions, the interest on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals, however, for tax years beginning after December 31, 2022, with respect to applicable corporations as defined in Section 59(k) of the Code, interest on the Bonds might be taken into account in determining adjusted financial statement income for the purposes of computing the alternative minimum tax imposed on such corporations.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention, or any changes in law that may hereafter occur.

We express no opinion herein concerning the completeness or accuracy of any official statement, offering circular or other sales or disclosure material relating to the issuance of the Bonds or otherwise used in connection with the Bonds. We bring to your attention the fact that the foregoing opinions are expressions of our professional judgment on the matters expressly addressed and do not constitute guarantees of result.

Respectfully submitted,

**APPENDIX C**

**2022 AUDITED FINANCIAL STATEMENTS OF THE DRAINAGE AND WASTEWATER FUND**



Report of Independent Auditors and Financial  
Statements with Required Supplementary  
Information and Other Information

**Seattle Public Utilities –  
Drainage and Wastewater Fund  
(An Enterprise Fund of the City of Seattle)**

December 31, 2022 and 2021

# Table of Contents

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	<b>Page</b>
<b>Report of Independent Auditors</b>	1
Management's Discussion and Analysis	5
<b>Financial Statements</b>	
Statements of Net Position	15
Statements of Revenues, Expenses, and Changes in Net Position	17
Statements of Cash Flows	18
Notes to Financial Statements	20
<b>Required Supplementary Information</b>	
Schedule of Seattle Public Utilities' Proportionate Share of the Net Pension Liability	55
Schedule of Seattle Public Utilities' Contributions	55
Schedule of Seattle Public Utilities' Proportionate Share of the OPEB Liability and Related Ratios	56
<b>Other Information (Unaudited)</b>	
Drainage Wastewater Debt Service Coverage Calculation 2022	58
Wastewater System Operating Statistics	59
Drainage and Wastewater – 2022 Accounts and Billed Revenues	59
Major Wastewater Customers – 2022 Annual Billed Revenues and Percentage of Revenue	60
Wastewater Rates	60
Drainage Rates	61

## Report of Independent Auditors

To the Director of Seattle Public Utilities  
Drainage and Wastewater Fund  
Seattle, Washington

### Report on the Audit of the Financial Statements

#### *Opinion*

We have audited the financial statements of Seattle Public Utilities – Drainage and Wastewater Fund (the Fund), which comprise the statements of net position as of December 31, 2022 and 2021, and the related statements of revenues, expenses, and changes in net position, and cash flows for the years then ended, and the related notes to the financial statements.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Fund as of December 31, 2022 and 2021, and the changes in its net assets and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinion*

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Fund and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### *Emphasis of Matter*

As discussed in Note 1 to the financial statements, the Fund adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases*, effective January 1, 2021. The financial statements have been retroactively restated in accordance with the requirements of the new accounting standard. Our opinion is not modified with respect to this matter.

#### *Financial Reporting Entity*

As discussed in Note 1, the financial statements present only the Fund and do not purport to, and do not, present fairly the financial position of City of Seattle, Washington, as of December 31, 2022 and 2021, the changes in its financial position, or, where applicable, its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of Seattle Public Utilities' proportionate share of the net pension liability, schedule of Seattle Public Utilities' contributions, and the schedule of Seattle Public Utilities' proportionate share of the OPEB liability and related ratios (collectively, required supplementary information) be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the financial statements, is required by the GASB who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Management is responsible for the other information as listed in the table of contents. The other information comprises the debt service coverage calculation, wastewater system operating statistics, accounts and billed revenues, major wastewater customers annual billed revenues and percentage of revenues, major drainage customers annual billed revenues and percentage of revenue, and wastewater and drainage rates but does not include the basic financial statements and our auditor's report thereon. Our opinion on the financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated April 27, 2023, on our consideration of the Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Fund's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Fund's internal control over financial reporting and compliance.



Seattle, Washington  
April 27, 2023

## **Management's Discussion and Analysis**



# Seattle Public Utilities – Drainage and Wastewater Fund (An Enterprise Fund of the City of Seattle) Management’s Discussion and Analysis

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As management of Seattle Public Utilities (SPU), a department of the City of Seattle (the City), we offer readers of SPU’s financial statements this narrative overview and analysis of the financial activities of the Drainage and Wastewater Fund (the Fund) for the fiscal years ended December 31, 2022 and 2021. The revenues, expenses, assets, deferred outflows and inflows of resources, and liabilities of the City of Seattle’s drainage and wastewater system are recorded in the Fund, the functions of which are primarily supported by user fees and charges to customers. The financial situation of other aspects of Seattle City government, including other utility services and general government operations, are reported elsewhere.

## Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Fund’s financial statements. The financial statements include Management’s Discussion and Analysis and basic financial statements with accompanying notes.

**Basic financial statements** – The basic financial statements of the Fund report information similar to the presentation used by private sector companies. These statements offer short-term and long-term financial information about its activities. The basic financial statements begin on page 15 of this report and are comprised of three components: (1) statements of net position, (2) statements of revenues, expenses, and changes in net position, and (3) statements of cash flows.

The statements of net position present information, as of December 31, 2022 and 2021, on all of the Fund’s assets, deferred outflows of resources, liabilities, and deferred inflows of resources. The difference between assets combined with deferred outflows of resources and liabilities combined with deferred inflows of resources is reported as net position. They also provide information about the nature and amounts of investments in resources (assets and deferred outflows of resources), obligations to the Fund’s creditors (liabilities and deferred inflows of resources), and provide the basis for assessing the liquidity and financial flexibility of the Fund.

The statements of revenues, expenses, and changes in net position present changes in the Fund’s net position for the years ended December 31, 2022 and 2021. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. These statements reflect the results of the Fund’s operations for the years identified to provide information about the Fund’s credit worthiness and its ability to successfully recover all its costs through service fees and other charges.

The statements of cash flows are required to provide information about the Fund’s cash receipts and cash payments during the years ended December 31, 2022 and 2021. To provide answers to questions about sources, uses, and impacts to cash, these statements report cash receipts, cash payments, and net changes in cash resulting from operations, investing, and financing activities for the reporting period.

**Notes to the financial statements** – The notes are an integral part of the financial statements. They provide additional disclosures that are essential to a full understanding of the data provided in the financial statements, such as for certain estimates and financing details. The notes to the financial statements begin on page 20 of this report.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Management’s Discussion and Analysis**

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**Financial Analysis**

Increases or decreases in net position may serve over time as a useful indicator of whether the Fund’s financial position is improving or deteriorating. At December 31, 2022 and 2021, the Fund’s assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources, resulting in a net position of \$736.1 million and \$642.8 million, respectively. In 2022, the Fund’s overall net position increased \$93.2 million (14.5%) as compared to an increase in net position of \$107.1 million (20.0%) in 2021. The following summary statements of net position present the assets and deferred outflows of resources of the Fund and show the mix of liabilities, deferred inflows of resources, and net position used to acquire these assets and deferred outflows of resources:

**Statements of Net Position**

	<u>2022</u>	<u>2021</u> (as restated*)	<u>2020</u>
<b>ASSETS</b>			
Current assets	\$ 361,248,141	\$ 298,624,077	\$ 290,290,608
Capital assets, net	1,570,690,548	1,458,311,283	1,340,766,313
Other	<u>128,122,797</u>	<u>169,899,860</u>	<u>94,755,675</u>
Total assets	2,060,061,486	1,926,835,220	1,725,812,596
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Total assets and deferred outflows of resources	<u>\$ 2,084,473,864</u>	<u>\$ 1,945,633,051</u>	<u>\$ 1,745,555,325</u>
<b>LIABILITIES</b>			
Current liabilities	\$ 98,003,503	\$ 86,423,844	\$ 81,095,767
Revenue bonds	788,031,573	836,446,999	792,616,317
Other	<u>415,430,458</u>	<u>355,187,505</u>	<u>320,602,583</u>
Total liabilities	<u>1,301,465,534</u>	<u>1,278,058,348</u>	<u>1,194,314,667</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
	<u>46,954,498</u>	<u>24,735,164</u>	<u>15,544,036</u>
<b>NET POSITION</b>			
Net investment in capital assets	694,682,356	630,159,592	531,961,816
Restricted	21,340,558	22,186,974	21,150,712
Unrestricted	<u>20,030,918</u>	<u>(9,507,027)</u>	<u>(17,415,906)</u>
Total net position	<u>736,053,832</u>	<u>642,839,539</u>	<u>535,696,622</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 2,084,473,864</u>	<u>\$ 1,945,633,051</u>	<u>\$ 1,745,555,325</u>

\*The restatement is due to implementation of GASB 87

# Seattle Public Utilities – Drainage and Wastewater Fund

## (An Enterprise Fund of the City of Seattle)

### Management’s Discussion and Analysis

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#### 2022 Compared to 2021

**Assets** – Current assets increased \$62.6 million (21%) over the prior year primarily due to increases of \$51.2 million in operating cash and equity in pooled investments, and \$12.8 million in due from other governments. These increases were offset by a decrease of \$1.3 million in accounts receivable, net of allowance for doubtful accounts. The increase in operating cash and equity in pooled investments is primarily due to the lower percentage of capital projects funded with operating cash as compared to the prior year.

Capital assets increased \$112.4 million (7.7%) from 2021. Construction in progress and plant assets increased \$137.7 million and other property increased \$0.5 million; the increase is mostly due to investments in infrastructure, rehabilitation, and improvements. The capital asset increase was offset by a \$25.8 million increase in accumulated depreciation (Note 3).

Other assets decreased \$41.8 million (-24.6%) from 2021. This is mostly attributable to a \$38.4 million decrease in restricted cash and equity in pooled investment, and a \$3.9 million decrease in other charges. The decrease was offset by a \$0.6 million increase in environmental costs and recoveries. The decrease of restricted cash and equity in pooled investments mainly resulted from spending of bond proceeds on construction projects.

**Deferred outflows of resources** – Deferred outflows of resources increased \$5.1 million (27.2%) from 2021. This increase is attributable to a \$6.7 million in pension contributions and changes in assumptions related to pension and other post-employment benefits (OPEB). The increase was offset by a \$1.6 million reduction in unamortized loss on refunded debt.

**Liabilities** – Current liabilities increased \$11.6 million (13.4%) from 2021. This is mostly attributable to a \$5.9 million increase in accounts payable, a \$4.9 million increase in other current liability, a \$0.8 million increase in due to other governments, and a \$0.5 million increase in due to other funds. This increase was offset by a decrease of \$0.6 million in salaries, benefits, and payroll taxes payable.

Noncurrent liabilities increased \$11.8 million (1.0%) from 2021. This increase is mostly attributable to a \$40.4 million increase in loans, a \$30.6 million increase in environmental liabilities, and a \$0.8 million increase in claims payable. These increases were offset by a \$48.4 million decrease in revenue bonds and related liabilities, a \$9.8 million decrease in net pension liability (Note 9), a \$0.9 million decrease in other noncurrent liabilities, and a \$0.8 million decrease in unfunded other post-employment benefits. The environmental liability increase is mainly due to the Fund’s increased percentage of shared cleanup cost.

**Deferred inflows of resources** – Deferred inflow of resources increased \$21.7 million (87.8%) from 2021. This increase is mostly due to a \$14.0 million increase in unamortized gain advanced refunding related to bonds refunding and a \$7.7 million increase in assumptions related to pension accounting and the difference between expected and actual expense in other post-employment benefits (OPEB).

## Seattle Public Utilities – Drainage and Wastewater Fund (An Enterprise Fund of the City of Seattle) Management’s Discussion and Analysis

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**Net position** – The largest portion of the Fund’s net position (\$694.7 million or 94.4%) reflects the Fund’s investment in capital assets such as land, buildings, and equipment, less accumulated depreciation and any related outstanding debt used to acquire those assets. The Fund uses these assets to provide services to customers; consequently, these assets are not available for future spending. Although the Fund’s investment in its capital assets is reported net of related debt, the resources needed to repay the debt are provided by fees paid by customers for services provided by these assets. In 2022, net investment in capital assets increased \$64.5 million from 2021 due to an increase in capital assets placed in service, net of depreciation offset by the related debt.

The Fund’s restricted net position (\$21.3 million or 2.9%) represents resources that are subject to restrictions on how they may be used. This portion of net position decreased \$0.8 million from 2021.

The remaining portion of the Fund’s net position (\$20.0 million or 2.7%) represents resources that are unrestricted. The unrestricted portion of net position increased \$29.5 million from the prior year mainly due to a lower percentage of capital projects funded with operating cash compared to the prior year.

### 2021 Compared to 2020

**Assets** – Current assets increased \$8.3 million (2.9%) over the prior year primarily due to a \$7.5 million increase in accounts receivable, net of allowance for doubtful accounts; a \$7.8 million increase in unbilled revenue; and a \$0.5 million increase in operating cash and equity in pooled investments. These increases were offset by a decrease of \$7.5 million in due from other governments.

Capital assets increased \$117.5 million (8.8%) from 2020. Construction in progress and plant assets increased \$146.4 million; the increase is mostly due to infrastructure, rehabilitation, and improvements. Other property, net increased \$2.2 million. The capital asset increase was offset by a \$31.1 million increase in accumulated depreciation (Note 3).

Other assets increased \$75.1 million (79.3%) from 2020. This is mostly attributable to a \$78.2 million increase in restricted cash and equity in pooled investments resulting from issuing 2021 Drainage and Wastewater System Improvement and Refunding Revenue Bonds (Note 4). In addition, a restatement of 2021 financial statements due to implementing GASB Statement No. 87, *Leases* in 2022 resulted in a \$0.4 million increase in right-of-use asset, net. The increase was offset by a \$3.2 million reduction in other charges and a \$0.3 million reduction in external infrastructure costs, net.

**Deferred outflows of resources** – Deferred outflows of resources decreased by \$0.9 million (-4.8%) from 2020. This decrease is attributable to a \$0.8 million reduction in pension contributions and changes in assumptions related to pension and other post-employment benefits (OPEB), and to a \$0.1 million reduction in unamortized loss on refunded debt.

**Liabilities** – Current liabilities increased by \$5.3 million (6.6%) from 2020. This is mostly attributable to a \$2.2 million increase in the current portion of bonds payable, a \$1.2 million increase in the current portion of loans payable, a \$1.2 million increase in claims payable, a \$0.8 million increase in environmental liabilities, and a \$0.8 million increase in interest payable. These increases were offset by a decrease of \$0.5 million in salaries, benefits, and payroll taxes payable; and a \$0.5 million decrease in other current liabilities.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Management’s Discussion and Analysis**

---

Noncurrent liabilities increased \$78.4 million (7.0%) from 2020. This increase is mostly attributable to an increase of \$43.8 million in revenue bonds and related liabilities from issuing a new bond, and a \$44.1 million increase in loans. There is also a \$3.4 million increase in long-term environmental liabilities because of changes in estimates, a \$3.2 million increase in claims payable, a \$0.7 million increase in compensated absences payable and a \$0.4 million increase in unfunded other post-employment benefits. In addition, a restatement of 2021 financial statements due to implementing GASB Statement No. 87, *Leases* in 2022 resulted in a \$0.4 million increase in lease liability. The increases were offset by a \$17.4 million decrease in net pension liability (Note 9) because of contributions and changes in assumptions, and by a \$0.2 million decrease in other noncurrent liabilities.

**Deferred inflows of resources** – Deferred inflow of resources increased by \$9.2 million (59.1%) from 2020. This increase is mostly due to assumptions related to pension accounting and the difference between expected and actual expense in other post-employment benefits (OPEB).

**Net position** – The largest portion of the Fund’s net position (\$630.2 million or 98.0%) reflects the Fund’s investment in capital assets such as land, buildings, and equipment, less accumulated depreciation and any related outstanding debt used to acquire those assets. The Fund uses these assets to provide services to customers; consequently, these assets are not available for future spending. Although the Fund’s investment in its capital assets is reported net of related debt, the resources needed to repay the debt are provided by fees paid by customers for services provided by these assets. In 2021, net investment in capital assets increased by \$98.2 million from 2020 due to an increase in capital assets placed in service, net of depreciation offset by the related debt.

The Fund’s restricted net position (\$22.2 million or 3.5%) represents resources that are subject to restrictions on how they may be used. This portion of net position increased by \$1.0 million from 2020.

The remaining portion of the Fund’s net position (negative \$9.5 million or -1.5%) represents resources that are unrestricted. The unrestricted portion of net position increased by \$7.9 million from the prior year.

**Summary Statements of Revenues, Expenses, and Changes in Net Position**

	2022	2021 (as restated*)	2020
Operating revenues	\$ 519,028,628	\$ 502,517,146	\$ 460,295,464
Operating expenses	(392,181,826)	(387,228,841)	(385,937,282)
Net operating income	126,846,802	115,288,305	74,358,182
Non-operating revenues and expenses	(21,017,272)	(12,885,906)	(8,400,925)
Capital contributions, grants and environmental remediation	(12,615,237)	4,740,518	17,900,050
Change in net position	<u>\$ 93,214,293</u>	<u>\$ 107,142,917</u>	<u>\$ 83,857,307</u>

\*The restatement is due to implementation of GASB 87

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Management’s Discussion and Analysis**

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**2022 Compared to 2021**

The current year operating revenues increased \$16.5 million (3.3%) from 2021. This is due to an average rate increase of 2.0% for wastewater and 6.0% for drainage, resulting in additional revenues of \$7.2 million and \$10.4 million, respectively. Other operating revenues decreased \$1.1 million.

The current year operating expenses increased \$5.0 million (1.3%) from 2021. The increase can be attributed to a \$10.2 million increase in intergovernmental payments, and a \$1.4 million increase in depreciation and amortization. These increases were offset by a \$5.5 million decrease in services expenses and a \$1.2 million decrease in other operating expenses. The \$10.2 million increase in intergovernmental payments mainly is due to King County wastewater treatment fee increases and an increase in taxes.

Nonoperating revenues net of expenses in 2022 decreased \$8.1 million compared to 2021. There was a \$9.5 million decrease in investment income, a \$2.7 million decrease in other, net. The decreases were offset by a \$3.9 million decrease in interest expense and a \$0.2 million increase in contributions and grants.

The Fund had environmental remediation expense of \$32.9 million in 2022 compared to \$6.8 million in 2021 (Note 10), mostly from a change in the percentage share between City entities for the Lower Duwamish Waterway superfund site.

**2021 Compared to 2020**

The current year operating revenues increased by \$42.2 million (9.2%) from 2020. This is due to an average rate increase of 7.2% for wastewater and 7.4% for drainage, resulting in additional revenues of \$31.1 million and \$9.8 million, respectively. Other operating revenues increased \$1.4 million.

The current year operating expenses increased by \$1.3 million (0.3%) from 2020. The increase can be attributed to a \$7.5 million increase in services expenses, a \$2.0 million increase in intergovernmental payments, a \$1.6 million increase in depreciation and amortization, and a \$0.4 million increase in supplies. These increases were offset by a \$5.8 million decrease in other operating expenses and by a \$4.4 million decrease in salaries, wages, and personnel benefits.

Nonoperating revenues net of expenses in 2021 decreased by \$4.5 million compared to 2020. There was a \$10.3 million decrease in investment income. The decreases were offset by a \$3.4 million increase in interest expense and a \$2.5 million increase in other, net.

The Fund had environmental remediation expense of \$6.8 million in 2021 compared to \$3.1 million in 2020 (Note 10), resulting from changes in estimated costs for remediation management and construction.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Management’s Discussion and Analysis**

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**Capital Assets**

The following table summarizes capital assets, net of accumulated depreciation, by major asset category:

**Summary of Capital Assets, Net of Accumulated Depreciation**

	2022	2021	2020
Land and land rights	\$ 46,662,046	\$ 46,662,046	\$ 46,644,353
Buildings	12,828,618	13,827,790	14,909,819
Infrastructure	959,084,033	957,421,593	936,517,320
Machinery and equipment	55,965,163	59,128,903	61,984,467
Computer systems	22,850,501	19,898,976	21,622,034
Construction in progress	468,354,639	356,932,019	256,896,036
Artwork	4,945,548	4,439,956	2,192,284
Capital assets, net of accumulated depreciation	<u>\$ 1,570,690,548</u>	<u>\$ 1,458,311,283</u>	<u>\$ 1,340,766,313</u>

Additional information about the Fund’s capital assets can be found in Note 3 of this report.

**2022 Compared to 2021**

The Fund’s investment in capital assets, net of accumulated depreciation, for the year ended December 31, 2022, was \$1.6 billion. This represented an increase of approximately \$112.4 million (7.7%) compared to 2021.

Highlights of the Fund’s major capital assets placed in service during 2022 include the following:

- \$13.4 million for pipe rehabilitation and improvement
- \$5.4 million for upgrading the core Oracle utilities applications
- \$3.4 million for controlling combined sewer overflow in Montlake

Highlights of the Fund’s major construction projects in progress at the end of 2022 include the following:

- \$230.1 million for construction of a combined sewer overflow storage facility for the Ballard, Fremont, and Wallingford combined sewer overflow basins (Ship Canal Water Quality Project)
- \$60.5 million for sewer and storm water system improvements and rehabilitations
- \$32.2 million for building a pump station facility near 7th Street and Riverside in South Park
- \$25.7 million for controlling combined sewer overflow for Basins 168, 169 and Central Waterfront
- \$23.1 million for Natural Drainage Systems
- \$17.5 million for drainage infrastructure improvements in South Park
- \$11.6 million for fish habitat restoration on Taylor Creek
- \$4.7 million for the South Park Stormwater Treatment Facility
- \$3.4 million for replacing the 45th Ave SW culvert
- \$3.4 million for relocating existing drainage and sewer mains as necessary to accommodate SDOT’s Waterfront Seattle Program

## **Seattle Public Utilities – Drainage and Wastewater Fund (An Enterprise Fund of the City of Seattle) Management’s Discussion and Analysis**

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- \$3.2 million for construction project artwork
- \$2.9 million for demolition and replacement of all mechanical equipment at Airlift PS 38

### **2021 Compared to 2020**

The Fund’s investment in capital assets, net of accumulated depreciation, for the year ended December 31, 2021, was \$1.5 billion. This represented an increase of approximately \$117.5 million (8.8%) compared to 2020.

Highlights of the Fund’s major capital assets placed in service during 2021 include the following:

- \$12.0 million for pipe rehabilitation and improvement
- \$8.9 million for stations and force main upgrade in East Montlake
- \$3.0 million for pipe replacement
- \$2.2 million for artwork projects
- \$24.2 million for various other small construction projects

Highlights of the Fund’s major construction projects in progress at the end of 2021 include the following:

- \$172.7 million for construction of a combined sewer overflow storage facility for the Ballard, Fremont, and Wallingford combined sewer overflow basins (Ship Canal Water Quality Project)
- \$43.6 million for sewer and storm water system improvements and rehabilitations
- \$26.8 million for combined sewer overflow control
- \$26.5 million for building a pump station facility near 7th Street and Riverside in South Park
- \$13.3 million for Natural Drainage Systems
- \$10.5 million for improvements to Taylor Creek downstream from Rainier Ave South
- \$9.0 million for infrastructure improvements in South Park
- \$4.8 million for upgrading the core Oracle utilities applications
- \$3.7 million for the South Park Stormwater Treatment Facility
- \$3.1 million for replacing the 45th Ave SW culvert
- \$3.0 million for construction project artwork
- \$2.3 million for relocating existing drainage and sewer mains as necessary to accommodate SDOT’s Waterfront Seattle Program
- \$3.3 million for combined sewer valve and equipment
- \$20.6 million for various other small construction projects



# **Seattle Public Utilities – Drainage and Wastewater Fund**

## **(An Enterprise Fund of the City of Seattle)**

### **Management’s Discussion and Analysis**

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#### **Debt Administration**

The Fund’s debt primarily consists of bonded debt and loans. Bonded debt is secured solely by drainage and wastewater revenues and provides financing for capital improvements. Loans issued by various Washington State Agencies for certain capital improvements are unsecured. The Fund’s credit ratings on its bonds were Aa1 and AA+ by Moody’s Investors Service Inc. and Standard & Poor’s Rating Services, respectively. Additional details about the Fund’s revenue bonds and loans are in Notes 4 and 11 of this report.

#### **2022 Compared to 2021**

At the end of 2022, the Fund had \$730.7 million in bonded debt, as compared to \$769.9 million in 2021, all of which was secured solely by drainage and wastewater system revenues. This decrease of \$39.2 million is attributed to the issuance of a new revenue and refunding bond, defeasance of old bonds (Note 4) and payment of debt principal.

At the end of 2022, the Fund had an outstanding loan balance of \$142.0 million compared to \$101.3 million in 2021. This increase is due to a total of \$44.4 million drawdowns from loans with the Washington State Department of Ecology. The increase was offset by a \$3.7 million payment of debt principal.

#### **2021 Compared to 2020**

At the end of 2021, the Fund had \$769.9 million in bonded debt, as compared to \$742.0 million in 2020, all of which was secured solely by drainage and wastewater system revenues. This increase of \$27.9 million is attributed to the issuance of a new revenue and refunding bond, defeasance of old bonds (Note 4) and payment of debt principal.

At the end of 2021, the Fund had an outstanding loan balance of \$101.3 million compared to \$56.1 million in 2020. This increase is due to a total of \$41.0 million drawdowns from loans with the Washington State Department of Ecology and a \$7.3 million drawdown from a new loan with the Washington State Department of Commerce. The increase was offset by a \$4.0 million payment of debt principal.

#### **Requests for Information**

The Fund’s financial statements are designed to provide a general overview of the Fund’s finances, as well as to demonstrate the Fund’s accountability to its customers, investors, creditors, and other interested parties. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Seattle Public Utilities, Finance and Administration Branch, Accounting Division, PO Box 34018, Seattle, Washington 98124-4018, telephone: (206) 684-3000.

## **Financial Statements**

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Statements of Net Position**  
**December 31, 2022 and 2021**

	2022	2021 (as restated*)
<b>ASSETS</b>		
CURRENT ASSETS		
Operating cash and equity in pooled investments	\$ 270,396,363	\$ 219,234,623
Receivables		
Accounts, net of allowance	35,154,344	36,482,866
Interest and dividends	266,322	267,830
Unbilled revenues	29,957,144	30,892,100
Due from other funds	1,157,578	616,993
Due from other governments	21,990,531	9,182,977
Materials and supplies inventory	2,291,344	1,912,173
Prepayments and other current assets	34,515	34,515
Total current assets	361,248,141	298,624,077
NONCURRENT ASSETS		
Restricted cash and equity in pooled investments	77,953,097	116,360,934
Prepayments long-term	414,986	449,501
Long-term receivable due from another city department	2,286,529	2,286,529
Environmental costs and recoveries	3,217,742	2,602,646
External infrastructure costs, net	16,985,260	17,278,109
Regulatory assets - bond issue costs	5,348,017	5,005,221
Other charges	21,555,588	25,493,434
Right-of-use asset, net	361,578	423,486
Capital assets		
Land and land rights	46,662,046	46,662,046
Plant in service, excluding land	1,548,133,277	1,521,835,041
Less accumulated depreciation	(497,404,962)	(471,557,779)
Construction in progress	468,354,639	356,932,019
Other property, net	4,945,548	4,439,956
Total noncurrent assets	1,698,813,345	1,628,211,143
Total assets	2,060,061,486	1,926,835,220
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Unamortized loss on refunded debt	3,888,144	5,478,663
Pension and OPEB contributions and changes in assumptions	20,524,234	13,319,168
Total deferred outflows of resources	24,412,378	18,797,831
Total assets and deferred outflow of resources	\$ 2,084,473,864	\$ 1,945,633,051

\*The restatement is due to implementation of GASB 87

See accompanying notes.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Statements of Net Position**  
**December 31, 2022 and 2021**

	2022	2021 (as restated*)
<b>LIABILITIES</b>		
<b>CURRENT LIABILITIES</b>		
Accounts payable	\$ 22,378,674	\$ 16,477,768
Salaries, benefits, and payroll taxes payable	2,412,121	3,036,768
Compensated absences payable	343,225	341,723
Due to other funds	549,934	51,403
Due to other governments	14,387,797	13,554,286
Interest payable	11,396,919	11,547,880
Taxes payable	621,349	553,942
Revenue bonds due within one year	29,225,000	29,525,000
Claims payable	2,843,964	2,773,063
Environmental liabilities	3,665,776	3,589,550
Loans payable, due within one year	4,342,952	4,052,026
Lease liabilities	59,837	58,785
Other	5,775,955	861,650
Total current liabilities	98,003,503	86,423,844
<b>NONCURRENT LIABILITIES</b>		
Compensated absences payable	6,521,284	6,492,720
Claims payable	9,071,228	8,285,004
Environmental liabilities	211,938,239	181,309,027
Loans	137,667,930	97,292,470
Unfunded other post employment benefits	2,764,770	3,536,572
Net pension liability	44,885,251	54,686,589
Lease liabilities	311,321	371,042
Other noncurrent liabilities	2,270,435	3,214,081
Revenue bonds	730,710,000	769,890,000
Less bonds due within one year	(29,225,000)	(29,525,000)
Bond discount and premium, net	86,546,573	96,081,999
Total noncurrent liabilities	1,203,462,031	1,191,634,504
Total liabilities	1,301,465,534	1,278,058,348
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Unamortized gain on advanced refunding	15,049,572	1,058,942
Deferred inflows - pension and OPEB	31,904,926	23,676,222
Total deferred inflows of resources	46,954,498	24,735,164
<b>NET POSITION</b>		
Net investment in capital assets	694,682,356	630,159,592
Restricted for		
External infrastructure costs	8,258,927	8,023,753
Other charges	13,081,631	14,163,221
Unrestricted	20,030,918	(9,507,027)
Total net position	736,053,832	642,839,539
Total liabilities, deferred inflows of resources, and net position	\$ 2,084,473,864	\$ 1,945,633,051

\*The restatement is due to implementation of GASB 87

See accompanying notes.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Statements of Revenues, Expenses, and Changes in Net Position**  
**Years Ended December 31, 2022 and 2021**

	2022	2021 (as restated*)
<b>OPERATING REVENUES</b>		
Charges for services and other revenues	\$ 519,028,628	\$ 502,517,146
<b>OPERATING EXPENSES</b>		
Salaries, wages, and personnel benefits	51,582,130	51,740,074
Supplies	3,213,639	3,036,534
Services	47,323,529	52,821,347
Intergovernmental payments	241,853,099	231,618,599
Depreciation and amortization	42,741,275	41,346,230
Other operating expenses	5,468,154	6,666,057
Total operating expenses	392,181,826	387,228,841
<b>OPERATING INCOME</b>	126,846,802	115,288,305
<b>NONOPERATING REVENUES (EXPENSES)</b>		
Investment income	(8,803,452)	729,491
Interest expense	(14,753,811)	(18,655,517)
Contributions and grants	827,803	636,979
Other, net	1,712,188	4,403,141
Total nonoperating revenues (expenses)	(21,017,272)	(12,885,906)
<b>INCOME BEFORE CAPITAL CONTRIBUTIONS AND GRANTS, AND SPECIAL ITEMS</b>	105,829,530	102,402,399
<b>CAPITAL CONTRIBUTIONS AND GRANTS</b>	20,320,230	11,542,645
<b>SPECIAL ITEM - ENVIRONMENTAL REMEDIATION</b>	(32,935,467)	(6,802,127)
<b>CHANGE IN NET POSITION</b>	93,214,293	107,142,917
<b>NET POSITION</b>		
Beginning of year	642,839,539	535,696,622
End of year	\$ 736,053,832	\$ 642,839,539

\*The restatement is due to implementation of GASB 87

See accompanying notes.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Statements of Cash Flows**  
**Years Ended December 31, 2022 and 2021**

	2022	2021
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Cash received from customers	\$ 509,149,887	\$ 497,394,151
Cash paid to suppliers	(216,139,323)	(225,953,824)
Cash paid to employees	(63,081,551)	(61,515,195)
Cash paid for taxes	(68,917,899)	(65,646,749)
Net cash provided by operating activities	<u>161,011,114</u>	<u>144,278,383</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Noncapital grants received	3,032,572	3,804,375
Payments for environmental liabilities	(2,845,125)	(2,643,903)
Net cash provided by noncapital financing activities	<u>187,447</u>	<u>1,160,472</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Proceeds from long-term debt	171,715,769	189,152,756
Principal payments on long-term debt	(159,943,169)	(88,520,502)
Capital expenditures and other charges paid	(151,420,596)	(142,147,708)
Interest paid on long-term debt	(35,659,787)	(34,531,105)
Build America Bonds federal interest subsidy	1,532,321	1,584,823
Capital fees, reimbursements and grants	35,661,656	8,375,248
Proceeds from sale of capital assets	3,413	153,319
Net cash used in capital and related financing activities	<u>(138,110,393)</u>	<u>(65,933,169)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Net change on investment	<u>(10,334,265)</u>	<u>(832,301)</u>
<b>NET CHANGE IN CASH AND EQUITY IN POOLED INVESTMENTS</b>	<u>12,753,903</u>	<u>78,673,385</u>
<b>CASH AND EQUITY IN POOLED INVESTMENTS</b>		
Beginning of year	<u>335,595,557</u>	<u>256,922,172</u>
End of year	<u>\$ 348,349,460</u>	<u>\$ 335,595,557</u>
<b>CASH AT THE END OF THE YEAR CONSISTS OF</b>		
Operating cash and equity in pooled investments	\$ 270,396,363	\$ 219,234,623
Noncurrent restricted cash and equity in pooled investments	<u>77,953,097</u>	<u>116,360,934</u>
Total cash at the end of the year	<u>\$ 348,349,460</u>	<u>\$ 335,595,557</u>

See accompanying notes.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Statements of Cash Flows**  
**December 31, 2022 and 2021**

	<u>2022</u>	<u>2021</u> (as restated*)
<b>RECONCILIATION OF NET OPERATING INCOME TO NET CASH FROM OPERATING ACTIVITIES</b>		
Operating income	<u>\$ 126,846,802</u>	<u>\$ 115,288,305</u>
Adjustments to reconcile net operating income to net cash from operating activities		
Adjustment for net pension liability	(8,777,699)	(8,401,511)
Depreciation and amortization	42,741,275	41,346,230
Other cash (payments) receipts	365,061	(653,181)
Changes in operating assets and liabilities		
Accounts receivable	1,328,522	(7,514,389)
Unbilled revenues	934,956	(7,826,565)
Due from other funds	(540,585)	(67,733)
Due from other governments	(12,807,554)	7,549,077
Materials and supplies inventory	(379,172)	(16,854)
Other assets	96,423	(272,614)
Accounts payable	5,900,906	33,235
Salaries, benefits, and payroll taxes payable	(624,647)	(496,109)
Compensated absences payable	30,066	768,731
Due to other funds	498,531	51,403
Due to other governments	833,511	(172,109)
Claims payable	857,125	4,406,026
Taxes payable	67,407	121,687
Other liabilities	<u>3,640,186</u>	<u>134,754</u>
Total adjustments	<u>34,164,312</u>	<u>28,990,078</u>
Net cash from operating activities	<u><u>\$ 161,011,114</u></u>	<u><u>\$ 144,278,383</u></u>

\*The restatement is due to implementation of GASB 87

See accompanying notes.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

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**Note 1 – Operations and Summary of Significant Accounting Policies**

**Operations** – The City of Seattle, Seattle Public Utilities – Drainage and Wastewater Fund (the Fund) is a public utility enterprise fund of the City of Seattle (the City). The Fund was established to account for the drainage and wastewater activities of Seattle Public Utilities (SPU). Drainage activities include regulating storm water runoff, alleviating flooding, mitigating water pollution caused by runoff, and responding to federal storm water regulations, in addition to managing drainage utility assets. Wastewater activities consist of managing the City’s sewer system, including the operation of sewer utility facilities and pumping stations necessary to collect the sewage of the City and discharge it into the King County Department of Natural Resources Wastewater Treatment System for treatment and disposal.

On January 1, 1997, the City created SPU, which brought together under one administrative umbrella the water, solid waste, and drainage and wastewater functions of the City. The Fund (as well as SPU’s other funds) remains separate for accounting purposes.

SPU receives certain services from other departments and agencies of the City, including information technology and others that are normally considered to be general and administrative. The Fund is charged a share of these costs and during 2022 and 2021, paid \$ 25,498,571 and \$25,945,159, respectively, to the City for its share of these services. Additionally, the Fund pays a business and occupation utility tax to the City’s General Fund. The Fund paid \$ 60,999,947 and \$58,248,201 for these taxes in 2022 and 2021, respectively.

The utility billing function is co-managed by SPU, Seattle City Light (SCL), and the Seattle Information Technology Department (ITD). SPU provides customer service through the call center and walk-in center. ITD maintains the Customer Information System (CIS). SPU and SCL bill and reimburse each other for these services. SPU reimburses ITD for the information technologies services mentioned above. Within SPU, the costs and reimbursements were shared among its three utility funds (Water, Drainage and Wastewater, and Solid Waste). The Fund received reimbursements related to the call center and walk-in center of \$2,297,473 and \$2,333,999 in 2022 and 2021, respectively. The Fund paid \$ 85,104 and \$116,971 for the utility billing services in 2022 and 2021, respectively.

Wastewater disposal and drainage services provided to other City departments and agencies are billed at rates prescribed by City ordinances. The Fund collected \$4,554,276 in 2022 and \$3,205,419 in 2021 from the City for wastewater services provided. The Fund also collected \$11,553,874 in 2022 and \$10,808,331 in 2021 from the City for drainage services.

The Fund is subject to regulation by the City and the State of Washington. Service rates are authorized by ordinances passed by the City Council. Financial reporting is reviewed by the Washington State Auditor’s Office and conforms to accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.



**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

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**Basis of accounting** – The Fund is accounted for on a flow of economic resources measurement focus. Its financial statements are prepared in accordance with accounting principles generally accepted in the United States of America as applied to governmental units using the accrual basis of accounting. With the flow of economic resources measurement focus, all assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the Fund’s operations are included on the statements of net position. The operating statements present increases (revenues) and decreases (expenses) in total net position.

**Cash and equity in pooled investments** – Cash resources of the Fund are combined with cash resources of the City in a pooled investment portfolio that is managed by the City’s Finance and Administration Services Department. The City’s investment portfolio consists of fixed income securities authorized by the Revised Code of Washington and other applicable law. The pool operates like a demand deposit account in that all City departments may deposit cash at any time and withdraw cash out of the pool without prior notice or penalty. Interest earned on the pooled investments is prorated to individual funds at the end of each month on the basis of their average daily cash balances during the month when interest was earned. Cash and equity in pooled investments are reported at fair market value in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, and GASB Statement No. 72, *Fair Value Measurement and Application*. The Fund’s share of the pool is included in the accompanying statements of net position under the caption “cash and equity in pooled investments.” Accordingly, the statements of cash flows reconcile to cash and equity in pooled investments. The restricted cash and equity in pooled investments consist of unexpended bond proceeds, bond reserve funds, and vendor’s escrow deposits.

**Receivables and unbilled revenues** – Customer accounts receivable consist of amounts owed by private individuals and organizations for goods delivered or services rendered in the regular course of business operations. Receivables are shown net of allowances for doubtful accounts. The Fund also accrues an estimated amount for services that have been provided but not billed.

**Due from/to other funds and governments** – Activity between other funds and governments that is outstanding at the end of the year, not related to the provision of utility services, is reported as due from or due to other funds and governments.

**Allowance for doubtful accounts** – A reserve has been established for uncollectible accounts receivable based on actual historical write-off trends and knowledge of specific circumstances that indicate collection of an account may be unlikely. As of December 31, 2022 and 2021, the Fund’s allowance for doubtful accounts was \$2,159,826 and \$1,854,640, respectively.

**Materials and supplies inventory** – The Fund values its inventory based on a moving average method. The most recent total cost of an inventory item is divided by the total units of the item that remain in inventory to determine the moving average cost of the item. The moving average cost is then applied to all the units of the inventory item.

## Seattle Public Utilities – Drainage and Wastewater Fund (An Enterprise Fund of the City of Seattle) Notes to Financial Statements

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**Environmental costs and recoveries** – The Fund is involved in several remediation efforts around the City (Note 10). When estimated remediation costs are approved to be recovered through rates, the costs, net of recoveries, associated with these efforts are deferred when accrued as a regulatory asset and are amortized over the rate recovery period. Certain environmental remediation costs that are infrequent in occurrence are treated as a special item in the statements of revenues, expenses, and changes in net position.

**External infrastructure costs** – The Fund has contributed \$21,963,686 to a joint project with King County to expand one of their transmission lines to help alleviate sewer overflows in the area. These costs represent the portion of the project that did not result in a capital asset for the Fund. The project was completed in 2005. The Fund has deferred these costs and began amortizing them in 2006 over a 75-year period.

**Regulatory assets** – GASB Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*, allows for certain costs to be capitalized as a regulatory asset instead of charged to expense. A regulatory asset is recorded when it is probable that future revenue in an amount at least equal to the capitalized costs will be recovered through customer rates over some future period. The Fund uses regulatory accounting for debt issuance costs because these costs are included in the rate structure and, as such, will continue to be amortized over the life of the associated bond issues. GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, would have required these costs to be expensed in the period incurred if the Fund had not utilized regulatory accounting for these costs. The Fund uses regulatory accounting for interest costs incurred during the construction of capital assets because these costs are included in the rate structure and, as such, will continue to be amortized over the life of the associated capital assets. GASB Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, would have required these costs to be expensed in the period incurred if the Fund had not utilized regulatory accounting for these costs.

**Other charges** – Other charges primarily represent costs related to the long-term control plan, which direct the Fund's construction and monitoring of several combined sewer overflow projects. The Fund amortizes these charges over a 5 to 30-year period.

**Capital assets** – Capital assets are stated at cost or, if contributed, at fair value at the date of contribution. Costs include direct material, labor, and indirect costs such as engineering, supervision, payroll taxes, pension benefits, and interest relating to the financing of projects under construction. The cost of current repairs and maintenance is charged to expense, while the cost of additions and improvements is capitalized. SPU's policy is to generally capitalize assets with a cost of \$5,000 or more. The Fund received donated assets, such as sewer and drainage pipes, from developers and other government agencies. These donated assets are recorded under capital contributions and grants in the statements of revenues, expenses, and changes in net position.

**Construction in progress** – Capitalizable costs incurred on projects that are not in use or ready for use are held in construction in progress. When the asset is ready for use, related costs are transferred to capital assets. Upon determining that a project will be abandoned, the related costs are charged to expense.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

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**Other property** – Other property is stated at cost, or if contributed, the fair value at the date of contribution. Other property includes artwork and property held for future use. The artwork is acquired through the City’s “One Percent for Art” program, which supports the City ordinance established to direct the inclusion of works of art in public spaces within the City.

**Depreciation** – Capital assets in service are depreciated on the straight-line method over estimated useful lives as follows:

Buildings and fixtures	10 to 50 years
Laterals, mains, and outfalls	75 years
Detention structures	75 years
Pumping stations, equipment, and overflow structures	10 to 50 years
Machinery and equipment	3 to 20 years
Computer systems	3 to 11 years

Asset depreciation begins in the month the asset is placed in service.

**Deferred outflows/inflows of resources** – In addition to assets, the statements of net position, when applicable, will report a separate section for deferred outflows of resources. It represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The Fund has deferred loss on refunding debt that qualifies for reporting in this category. A deferred loss on refunding debt results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The Fund has also recorded deferred outflows of resources for certain pension activities including the difference between projected and actual experience, the difference between projected and actual earnings on investments, and contributions made subsequent to the measurement date (Notes 6 and 9).

In addition to liabilities, the statements of net position, when applicable, will report a separate section for deferred inflows of resources. It represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then. The Fund has also recorded deferred inflows of resources for the difference between projected and actual experience and changes in proportion and differences between employer contributions and proportionate share of contributions (Notes 6 and 9).

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

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**Environmental liabilities** – The Fund has accrued a liability for pollution remediation activities in accordance with GASB Statement No. 49 (GASB 49), *Accounting and Financial Reporting for Pollution Remediation Obligations*. GASB 49 outlines five specific obligating events that give rise to estimating expected pollution remediation outlays. These outlays may be accrued as a liability and expensed, or if appropriate, capitalized. The Fund will accrue a liability if any of the following obligating events occurs:

- The Fund is compelled to take pollution remediation action because of an imminent endangerment.
- The Fund violates a pollution prevention-related permit or license.
- The Fund is named, or evidence indicates it will be named, by a regulator as a potentially responsible party (PRP) for remediation.
- The Fund is named, or evidence indicates that it will be named, in a lawsuit to compel participation in pollution remediation.
- The Fund commences or legally obligates itself to commence pollution remediation.

Most pollution remediation outlays do not qualify for capitalization and the Fund does not anticipate significant capitalized costs in the future. See Note 10 for site descriptions.

**Pensions** – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Seattle City Employees' Retirement System (SCERS) are reported on the same basis as reported by SCERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Postemployment Benefits Other Than Pensions (OPEB)** – For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the benefit have been determined on the same basis as they are reported by the City. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms.

**Compensated absences** – Employees earn vacation based upon their date of hire and years of service and may accumulate earned vacation up to a maximum of 480 hours. Unused vacation at retirement or normal termination is considered vested and payable to the employee. Earned but unused vacation is accrued as a liability of the Fund. Employees also earn up to 12 days of sick leave per year and may accumulate sick leave balances without limit.

Employees who submit the required documentation when represented by the Coalition of City Unions are paid 35% of the value of unused sick leave upon retirement as part of the Health Reimbursement Arrangement – Voluntary Employees' Beneficiary Association (HRA-VEBA) program. If the employee fails to submit the required documentation by their last working day of employment, their sick leave balance is forfeited.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

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Retiring employees who are not eligible to participate in the HRA-VEBA program may elect to receive 25% of the value of unused sick leave upon retirement or defer receipt of 35% of the value of their sick leave balance to the City's 457 Plan and Trust, subject to the year-to-date or life-to-date limitations on deferrals and contributions. If the 35% value of the sick leave balance exceeds the maximum amount deferred to the City's 457 Plan and Trust, the employee shall receive a taxable cash payment equal to the amount by which the 25% value of the sick leave balance exceeds the 35% that was allowed to be deferred. The Fund records a liability for estimated sick leave payments.

**Operating revenues** – Wastewater service revenues are recorded through cycle billings rendered to customers monthly or bimonthly. The Fund accrues and records unbilled wastewater service revenues in the financial statements for services provided from the date of the last billing to year end.

Drainage service charges are billed to the City's drainage residential and nonresidential customers twice a year through the service of King County's property tax billing system. These charges fund operations and maintenance of, and improvements to, the City's system of storm and drainage facilities.

Other operating revenues include revenues generated from wastewater and sewer permits, and engineering services provided to other City funds.

**Operating expenses** – The Fund's operating expenses include the cost of sales and services, administrative expenses, depreciation on capital assets, and amortization of deferred assets.

**Taxes** – The Fund is charged a public utility tax by the City at a rate of 12.0% for wastewater revenues and 11.5% for drainage revenues, net of certain credits. In addition, the Fund paid a 3.85% public utility tax to the state on a certain portion of revenues identified as sewer collection revenues. The Fund also paid business and occupation tax to the state on certain drainage and other non-utility revenues at the rate of 1.75%.

**Nonoperating revenues and expenses** – This includes the nonoperating revenues and expenses that arise from transactions not related directly to the major income-earning operations of the utility and are of a recurring nature. Major items are the investment and interest income, interest expense, amortization of debt expenses, amortization of debt discounts, premiums and refunding losses, sale of capital assets, and rental income.

**Net position** – The statements of net position report all financial and capital resources. Assets and deferred outflows of resources minus liabilities and deferred inflows of resources is net position. There are three components of net position: net investment in capital assets, restricted, and unrestricted.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

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Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Net position is restricted when constraints placed on net position use are either (1) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation. The Fund's restricted net position as of December 31, 2022 and 2021, is related to external infrastructure costs, certain other charges, and retainage. Unrestricted net position is the portion that is not "net investment in capital assets" or "restricted."

**Arbitrage rebate requirement** – The Fund is subject to the Internal Revenue Code (IRC), Section 148(f), related to its tax-exempt revenue bonds. The IRC requires that earnings on gross proceeds of any revenue bonds that are in excess of the amount prescribed be surrendered to the Internal Revenue Service. As such, the Fund would record such a rebate as a liability. The Fund had no liability for arbitrage as of December 31, 2022 and 2021.

**Accounting standard changes** – GASB issued Statement No. 87, *Leases*, in June 2017 and it was effective for the Fund for reporting periods beginning after June 15, 2021. Under this standard, leases are all assumed to be capital financings of the underlying asset with only a narrow range of short-term leases that have a maximum possible term of 12 months or less are excluded from the standard. The adoption of this standard increased lease liability by \$429,827 and right-to-use assets by \$423,486.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

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SPU adopted the standard as of January 1, 2021, and accordingly the 2021 financial statements have been restated as summarized below:

**Statement of Net Position Summary**

	2021 As Previously Reported	Restatement Related to Adoption of GASB 87	2021 As Restated
<b>ASSETS</b>			
NONCURRENT ASSETS			
Right-of-use asset, net	\$ -	\$ 423,486	\$ 423,486
Total noncurrent assets	1,627,787,657	423,486	1,628,211,143
Total assets	1,926,411,734	423,486	1,926,835,220
<b>LIABILITIES</b>			
CURRENT LIABILITIES			
Lease liabilities	-	58,785	58,785
Total current liabilities	86,365,059	58,785	86,423,844
NONCURRENT LIABILITIES			
Lease liabilities	-	371,042	371,042
Total noncurrent liabilities	1,191,263,462	371,042	1,191,634,504
Total liabilities	1,277,628,521	429,827	1,278,058,348
<b>NET POSITION</b>			
Unrestricted	(9,500,686)	(6,341)	(9,507,027)
Total net position	642,845,880	(6,341)	642,839,539
Total liabilities, deferred inflows of resources, and net position	\$ 1,945,209,565	\$ 423,486	\$ 1,945,633,051

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

**Summary Statement of Revenues, Expenses and Changes in Net Position**

	2021 As Previously Reported	Restatement Related to Adoption of GASB 87	2021 As Restated
<b>OPERATING EXPENSES</b>			
Services	\$ 52,877,338	\$ (55,991)	\$ 52,821,347
Depreciation and amortization	41,285,602	60,628	41,346,230
Total operating expenses	<u>387,224,204</u>	<u>4,637</u>	<u>387,228,841</u>
<b>OPERATING INCOME</b>	<u>115,292,942</u>	<u>(4,637)</u>	<u>115,288,305</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Other, net	4,404,845	(1,704)	4,403,141
Total nonoperating revenues (expenses)	<u>(12,884,202)</u>	<u>(1,704)</u>	<u>(12,885,906)</u>
<b>INCOME BEFORE CAPITAL CONTRIBUTIONS AND GRANTS, AND SPECIAL ITEMS</b>	<u>102,408,740</u>	<u>(6,341)</u>	<u>102,402,399</u>
<b>CHANGE IN NET POSITION</b>	<u>107,149,258</u>	<u>(6,341)</u>	<u>107,142,917</u>
<b>NET POSITION</b>			
Beginning of year	<u>535,696,622</u>	-	<u>535,696,622</u>
End of year	<u>\$ 642,845,880</u>	<u>\$ (6,341)</u>	<u>\$ 642,839,539</u>

**Use of estimates** – The preparation of the financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect amounts reported in the financial statements. Estimates and assumptions are used to record unbilled revenues, allowance for doubtful accounts, fair market value of cash and equity in pooled investments, accrued sick leave, capitalized interest, depreciation, environmental liabilities, risk liabilities, pension liability, and other contingencies. Changes in these estimates and assumptions may have a material impact on the financial statements.

**Significant risks and uncertainty** – The Fund is subject to certain business risks that could have a material impact on future operations and financial performance. These risks include, but are not limited to, weather and natural disaster-related disruptions, collective bargaining labor disputes, Environmental Protection Agency regulations, and federal government regulations or orders concerning the operation, maintenance, and licensing of facilities.

**Reclassifications** – Certain reclassifications have been made to the prior year footnote presentations to correspond to the current year presentation. These reclassifications had no effect on the operating results of the Fund.



# Seattle Public Utilities – Drainage and Wastewater Fund

## (An Enterprise Fund of the City of Seattle)

### Notes to Financial Statements

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#### **Note 2 – Cash and Equity in Pooled Investments**

Per Seattle Municipal Code, SMC 5.06.010 Investment Authority, the City's Director of Finance and Administrative Services (FAS) is authorized to invest all moneys in the City Treasury. Cash resources of the Department are combined with cash resources of the City to form a pool of cash that is managed by the City's Department of Finance and Administrative Services (FAS). Under the City's investment policy, all temporary cash surpluses in the pool are invested. The Fund's share of the pool is included on the balance sheets as cash and equity in pooled investments or as restricted assets. The pool operates like a demand deposit account in that all departments, including the Fund, may deposit cash at any time and can also withdraw cash out of the pool, up to the amount of the Fund's fund balance, without prior notice or penalty. Accordingly, the statements of cash flows reconcile to cash and equity in pooled investments.

**Custodial credit risk – deposits** – Custodial credit risk of deposits is the risk that in the event of bank failure for one of the City's depository institutions, the City's deposits or related collateral securities may not be returned in a timely manner.

As of December 31, 2022, and 2021, the City did not have custodial credit risk. The City's deposits are covered by insurance provided by the Federal Deposit Insurance Corporation (FDIC) and the National Credit Union Association (NCUA), as well as protection provided by the Washington State Public Deposit Protection Commission (PDPC) as established in RCW 39.58. The PDPC makes and enforces regulations and administers a program to ensure public funds deposited in banks and thrifts are protected if a financial institution becomes insolvent. The PDPC approves which banks, credit unions, and thrifts can hold state and local government deposits and monitors collateral pledged to secure uninsured public deposits. This secures public treasurers' deposits when they exceed the amount insured by the FDIC or NCUA by requiring banks, credit unions, and thrifts to pledge securities as collateral.

As of December 31, 2022, and 2021, the City held sufficient cash in its vault for operations. Additional small amounts of cash were held in departmental revolving fund accounts with the City's various custodial banks, all of which fell within the NCUA/FDIC's \$250,000 standard maximum deposit insurance amount. Any of the City's cash not held in its vault or a local depository was held in the City's Consolidated Cash Pooled Investment Portfolio (investment pool), and at the close of every business day, any cash remaining in the operating fund is swept into an overnight repurchase agreement that matures the next day.

**Custodial credit risk – investments** – Custodial credit risk for investments is the risk that, in the event of failure of the counterparty, the City will not have access to, or be able to recover, its investments or collateral securities that are in the possession of an outside party. The City mitigates custodial credit risk for its investments by having its investment securities held by the City's contractual custodial agent. The City maintains a custody relationship with Principal Custody Solutions under the state of Washington's statewide custody provider program arranged by the State Treasurer's Office. The City mitigates counterparty risk by settling trades through its custodian on a delivery-versus-payment method.

By investment policy, the City maintains a list of approved securities dealers for transacting business. The City also conducts its own due diligence as to the financial wherewithal of its counterparties.

## **Seattle Public Utilities – Drainage and Wastewater Fund** **(An Enterprise Fund of the City of Seattle)** **Notes to Financial Statements**

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**Credit risk** – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Some of the City’s pooled investments have credit risk from holdings in commercial paper, corporate notes, and taxable municipal bonds. The City may not hold more than 50% of the Pool’s total assets in these credit sensitive sectors.

State statute defines the investments in commercial paper and corporate notes as a “credit portfolio”. The credit portfolio may not exceed 25% of the Pool’s market value. Credit investments must be diversified by sector and industry. No single issuer shall exceed 3% of the Pool’s market value.

Commercial paper investments may not have maturities exceeding 270 days and must hold the highest short-term credit rating by all the major credit rating agencies that rate the issuer at the time of purchase.

Corporate notes must mature within 5.5 years from the time of purchase and must be rated at least weak single-A or better by all the major rating agencies that rate the note at the time of purchase. No single issuer rated AA or better may exceed 3% of the Pool’s market value. No single issuer rated in the single-A category may exceed 2% of the Pool’s market value.

Municipal bonds must have a credit rating of weak single-A or better by all the major rating agencies that rate the issuer at the time of purchase. No single issuer may exceed 5% of the Pool’s market value.

**Interest rate risk** – Interest rate risk is the risk that changes in interest rates over time will adversely affect the fair value of an investment. To mitigate interest rate risk, the City intentionally immunizes its known and expected cash flow needs. To best accomplish meeting its investment objectives, the City has divided the Pool into two separate portfolios: Operating and Strategic.

The Operating Portfolio is invested to meet reasonably expected liquidity needs over a period of 12 to 18 months. This portfolio has low duration and high liquidity. Consistent with this profile, and for the purpose of comparing earnings yield, its benchmark is the net earnings rate of the state of Washington’s Local Government Investment Pool (LGIP).

The Strategic Portfolio consists of cash that is in excess of known and expected liquidity needs. Accordingly, this portfolio is invested in debt securities with longer maturities than the Operating Portfolio, which over a market cycle, is expected to provide a higher return and greater investment income. Consistent with this profile, and for the purpose of comparing duration, yield and total return, the benchmark for the Strategic portfolio is the Barclays U.S. Government 1-7 year index. The duration of the Strategic Portfolio is targeted between 75% and 125% of the benchmark.

To further mitigate interest rate risk, a minimum of 60% of the Operating Portfolio and 30% of the Strategic Portfolio must be invested in asset types with high liquidity, specifically U.S. Government obligations, U.S. Government Agency obligations, LGIP, demand accounts, repo, sweep, and commercial paper.

## Seattle Public Utilities – Drainage and Wastewater Fund (An Enterprise Fund of the City of Seattle) Notes to Financial Statements

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**Investments** – The Fund’s cash resources may be invested by FAS separate from the cash and investments pool. Investments are managed in accordance with the City’s Statement of Investment Policy, with limits and restrictions applied at the City-wide level rather than to specific investments of the Fund. As of December 31, 2022 and 2021, the Fund did not have any dedicated investments. The City’s Statement of Investment Policy was modified on January 1, 2018, with an effective date of March 8, 2018. There have been no subsequent changes to the policy.

The City of Seattle has three objectives in managing its investments that define its risk profile and guide implementation of its investment strategy. In order of importance they are safety of principal, maintenance of liquidity, and return on investment.

The City follows a set of standards of care when it comes to its investments that include the following:

- *Social policies* – A City social policy shall take precedence over furthering the City’s financial objectives when expressly authorized by City Council resolution, except where otherwise provided by law or trust principles.
- *Ethics and conflict of interest* – Investment officers shall comply with the City’s Ethics Code (SMC 4.16.080) and annually submit a Financial Interest Statement to the City’s Ethics & Elections Commission that identifies any potential financial interest that could be related to the performance of the City’s investment portfolio.

**Delegation of authority** – The Director of Finance and Administrative Services has delegated management responsibility for the City’s investment program to the Director of Finance who has designated day to day management responsibility to investment officers under the supervision of the City’s Treasury Services Director. No persons may engage in an investment transaction except as provided under the terms of the City Statement of Investment Policy and the procedures established therein.

**Fair value of pooled investments** – The City reports investments at fair value and categorizes its fair value measurements within the fair value hierarchy established by GASB Statement No. 72, *Fair Value Measurement and Application*. Fair value of the City’s pooled investments fluctuates with changes in interest rates and the underlying size of the pooled investment portfolio. To mitigate interest rate risk in the City’s pooled investment portfolio, the City typically holds its investments to maturity and manages its maturities to ensure sufficient monthly cash flow to meet its liquidity requirements.

As of December 31, 2021, the City held \$415.6 million on deposit in the Washington State Local Government Investment Pool (LGIP) managed by the Office of the Washington State Treasurer. The City’s investments in the LGIP are reported at amortized cost, which approximates fair value. It is overseen by the Office of the State Treasurer, the State Finance Committee, the Local Government Investment Pool Advisory Committee, and the Washington State Auditor’s Office.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

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The City reports its investments at fair value and categorizes its fair value measurements within the fair value hierarchy established by U.S. GAAP. Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction amongst market participants at the measurement date (an exit price). Fair value is a market-based measurement for a particular asset or liability based on assumptions that market participants would use in pricing the asset or liability. Such assumptions include observable and unobservable inputs of market data, as well as assumptions about risk and the risk inherent in the inputs to the valuation technique.

Valuation techniques to determine fair value should be consistent with one or more of three approaches: the market approach, cost approach, and income approach. The City uses a combination of the market and cost approach for the valuation of pooled investments.

The City's overnight repurchase agreement with Wells Fargo Bank, N.A., and investment in the State of Washington Local Government Investment Pool (LGIP) are accounted for at cost. The LGIP is an external investment pool and is measured at a net asset value (NAV) per share of \$1. The remainder of the City's investments are purchased in the over-the-counter U.S. bond market and accounted for at market.

The City uses market pricing for its over-the-counter investments as provided by its contractual custodial agent, Principal Custody Solutions.

As a basis for considering market participant assumptions in fair value measurements, GASB Statement No. 72 establishes a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value into three broad levels as follows:

**Level 1** – Inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities that the Fund can access at the measurement date.

**Level 2** – Inputs are inputs other than quoted prices included in Level 1 that are observable for the asset or liability, either directly or indirectly.

**Level 3** – Inputs are unobservable inputs for the asset or liability. Valuation adjustments such as for nonperformance risk or inactive markets could cause an instrument to be classified as Level 3 that would otherwise be classified as Level 1 or Level 2.

The City's investments in U.S. Treasuries are valued as Level 1. The City's remaining investments are valued as Level 2 or measured at amortized cost. The City does not invest in securities that require Level 3 inputs.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

As of December 31, 2022, the City's pooled investments were categorized within the fair value hierarchy as follows (in thousands):

Investments	Fair Value as of December 31, 2022	Fair Value Measurements Using			Weighted Average Maturity (Days)
		Level 1 Inputs	Level 2 Inputs	Level 3 Inputs	
U.S. Government Agency Securities	\$ 1,204,123	\$ -	\$ 1,204,123	\$ -	662
U.S. Treasury and U.S. Government-Backed Securities	1,182,412	1,182,412	-	-	765
Local Government Investment Pool	415,588	415,588	-	-	-
U.S. Government Agency Mortgage-Backed Securities	274,968	-	274,968	-	2,126
Municipal Bonds	164,470	-	164,470	-	840
Commercial Paper	78,983	-	78,983	-	16
Corporate Bonds	72,116	-	72,116	-	810
International Bank for Reconstruction and Development	47,993	-	47,993	-	1,165
Repurchase Agreements	46,391	46,391	-	-	-
	<u>\$ 3,487,044</u>	<u>\$ 1,644,391</u>	<u>\$ 1,842,653</u>	<u>\$ -</u>	

Weighted Average Maturity of the City's Pooled Investments

729

As of December 31, 2021, the City's pooled investments were categorized within the fair value hierarchy as follows (in thousands):

Investments	Fair Value as of December 31, 2021	Fair Value Measurements Using			Weighted Average Maturity (Days)
		Level 1 Inputs	Level 2 Inputs	Level 3 Inputs	
U.S. Treasury and U.S. Government-Backed Securities	\$ 745,742	\$ 745,742	\$ -	\$ -	648
U.S. Government Agency Securities	719,409	-	719,409	-	950
Local Government Investment Pool	555,141	555,141	-	-	3
U.S. Government Agency Mortgage-Backed Securities	358,220	-	358,220	-	2,375
Municipal Bonds	203,187	-	203,187	-	603
Repurchase Agreements	125,431	125,431	-	-	3
Corporate Bonds	88,972	-	88,972	-	632
International Bank for Reconstruction and Development	25,364	-	25,364	-	971
	<u>\$ 2,821,466</u>	<u>\$ 1,426,314</u>	<u>\$ 1,395,152</u>	<u>\$ -</u>	

Weighted Average Maturity of the City's Pooled Investments

788

The Fund's share of the City pool was as follows as of December 31:

	2022	2021
Operating cash and equity in pooled investments	\$ 270,396,363	\$ 219,234,623
Restricted cash and equity in pooled investments	<u>77,953,097</u>	<u>116,360,934</u>
Total	<u>\$ 348,349,460</u>	<u>\$ 335,595,557</u>

Balance as a percentage of City pool cash and investments

10.0%

11.9%

**Concentration of credit risk** – Concentration risk is the risk of loss attributed to the magnitude of investments in a single issuer. The City manages concentration risk by limiting its investments in any one issuer in accordance with the City's investment policy and state statutes. The policy limits vary for each investment category. State statute and the City's Statement of Investment Policy do not stipulate concentration limits for holdings of U.S. Government or U.S. Government Agency Obligations. However, as noted under credit risk, the City's Statement of Investment Policy outlines maximum percentage allocations for municipal securities and commercial paper, as well as bank notes and corporate notes.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

The City's investments in which 5% or more is invested in any single issuer as of December 31 are as follows:

Issuer	2022		2021	
	Fair Value	Percent of Total Investments	Fair Value	Percent of Total Investments
United States Government	\$ 1,182,412	34%	\$ 745,742	26%
Local Government Investment Pool	415,588	12%	555,141	20%
Federal Home Loan Bank	355,558	10%	159,614	6%
Federal National Mortgage Association	331,923	10%	412,991	15%
Federal Farm Credit Bank	299,433	9%	129,190	5%
Federal Agriculture Mortgage Corp	263,760	8%	137,701	5%
Federal Home Loan Mortgage Corp	191,788	6%	196,091	7%

**Note 3 – Capital Assets**

Capital asset activity consisted of the following for the year ended December 31, 2022:

	Beginning Balance	Additions and Transfers In	Retirements and Transfers Out	Ending Balance
Buildings	\$ 26,450,533	\$ 3,875	\$ (81,850)	\$ 26,372,558
Infrastructure	1,303,044,345	27,173,015	(2,940,024)	1,327,277,336
Machinery and equipment	122,669,131	4,498,554	(3,418,672)	123,749,013
Computer systems	69,671,032	8,843,387	(7,780,049)	70,734,370
Total capital assets, excluding land	1,521,835,041	40,518,831	(14,220,595)	1,548,133,277
Less accumulated depreciation	(471,557,779)	(36,302,314)	10,455,131	(497,404,962)
	1,050,277,262	4,216,517	(3,765,464)	1,050,728,315
Construction in progress	356,932,019	174,719,546	(63,296,926)	468,354,639
Land and land rights	46,662,046	-	-	46,662,046
Artwork	4,439,956	505,592	-	4,945,548
Capital assets, net	<u>\$ 1,458,311,283</u>	<u>\$ 179,441,655</u>	<u>\$ (67,062,390)</u>	<u>\$ 1,570,690,548</u>

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

Capital asset activity consisted of the following for the year ended December 31, 2021:

	Beginning Balance	Additions and Transfers In	Retirements and Transfers Out	Ending Balance
Buildings	\$ 26,571,178	\$ (4,447)	\$ (116,198)	\$ 26,450,533
Infrastructure	1,262,621,593	43,381,147	(2,958,395)	1,303,044,345
Machinery and equipment	118,253,624	5,000,205	(584,698)	122,669,131
Computer systems	68,002,135	1,668,897	-	69,671,032
Total capital assets, excluding land	1,475,448,530	50,045,802	(3,659,291)	1,521,835,041
Less accumulated depreciation	(440,414,890)	(32,931,712)	1,788,823	(471,557,779)
	1,035,033,640	17,114,090	(1,870,468)	1,050,277,262
Construction in progress	256,896,036	181,205,061	(81,169,078)	356,932,019
Land and land rights	46,644,353	17,693	-	46,662,046
Artwork	2,192,284	2,247,672	-	4,439,956
Capital assets, net	<u>\$ 1,340,766,313</u>	<u>\$ 200,584,516</u>	<u>\$ (83,039,546)</u>	<u>\$ 1,458,311,283</u>

During 2022 and 2021, the Fund capitalized interest costs as a regulatory asset relating to construction of \$ 16,942,126 and \$13,379,712, respectively.

**Note 4 – Revenue Bonds**

The Fund issues bonds to provide financing for capital improvements. Payment of debt service on the bonds is derived solely from the revenues generated by the Fund. The Fund has \$30,872,471 in a debt service reserve fund and has obtained reserve insurance policies to meet the remainder of its reserve requirements. The total bonds outstanding as of December 31, 2022 and 2021, were \$730,710,000 and \$769,890,000, respectively. Revenue bonds outstanding as of December 31, 2022 and 2021, consisted of the following Municipal Drainage and Wastewater bonds:

Name of Issue	Issuance Date	Maturity Years	Interest Rates	Original Issue Amount	Bonds Outstanding	
					2022	2021
2009 Improvement, Series A a (Taxable)	12/17/09	2017-2039	4.2-5.5%	\$ 102,535,000	\$ 83,030,000	\$ 86,530,000
2012 Improvement and Refunding	6/27/12	2012-2042	2.0-5.0%	222,090,000	-	106,135,000
2014 Improvement and Refunding	7/10/14	2015-2044	3.0-5.0%	133,180,000	89,315,000	113,265,000
2016 Improvement and Refunding	6/22/16	2016-2046	4.0-5.0%	160,910,000	141,405,000	145,730,000
2017 Improvement and Refunding	6/28/17	2018-2047	4.0-5.0%	234,125,000	201,550,000	207,220,000
2021 Improvement and Refunding	5/19/21	2022-2051	4.0-5.0%	111,010,000	108,990,000	111,010,000
2022 Improvement and Refunding	6/22/22	2022-2042	4.0-5.0%	117,165,000	106,420,000	
				<u>\$ 1,117,695,000</u>	<u>\$ 730,710,000</u>	<u>\$ 769,890,000</u>

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

Minimum debt service requirements to maturity on revenue bonds are as follows:

Years Ending December 31,	Principal	Interest	Total
2023	\$ 29,225,000	\$ 32,089,953	\$ 61,314,953
2024	30,660,000	30,620,846	61,280,846
2025	32,165,000	29,074,846	61,239,846
2026	32,605,000	27,549,846	60,154,846
2027	33,900,000	25,999,434	59,899,434
2028 - 2032	164,290,000	106,407,963	270,697,963
2033 - 2037	163,005,000	69,794,243	232,799,243
2038 - 2042	136,560,000	36,536,530	173,096,530
2043 - 2047	94,085,000	12,551,800	106,636,800
2048 - 2051	14,215,000	1,449,200	15,664,200
	<u>\$ 730,710,000</u>	<u>\$ 372,074,661</u>	<u>\$ 1,102,784,661</u>

The following table shows the revenue bond activity during the year ended December 31, 2022:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds payable					
Revenue bonds	\$ 769,890,000	\$ 117,165,000	\$ (156,345,000)	\$ 730,710,000	\$ 29,225,000
Add (deduct) deferred amounts					
Issuance premiums	96,485,926	11,435,246	(20,994,432)	86,926,740	-
Issuance discounts	(403,927)	-	23,761	(380,166)	-
Total bonds payable	<u>\$ 865,971,999</u>	<u>\$ 128,600,246</u>	<u>\$ (177,315,671)</u>	<u>\$ 817,256,574</u>	<u>\$ 29,225,000</u>

The following table shows the revenue bond activity during the year ended December 31, 2021:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds payable					
Revenue bonds	\$ 742,030,000	\$ 111,010,000	\$ (83,150,000)	\$ 769,890,000	\$ 29,525,000
Add (deduct) deferred amounts					
Issuance premiums	78,314,005	29,147,170	(10,975,249)	96,485,926	-
Issuance discounts	(427,688)	-	23,761	(403,927)	-
Total bonds payable	<u>\$ 819,916,317</u>	<u>\$ 140,157,170</u>	<u>\$ (94,101,488)</u>	<u>\$ 865,971,999</u>	<u>\$ 29,525,000</u>



**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

---

**Defeasance of debt** – The Fund defeased certain obligations by placing the proceeds of new bonds and a certain amount of operating cash in an irrevocable trust to provide for all future debt service payments on the old bonds. As a result, the old bonds are considered defeased, and the corresponding liabilities and trust account assets are not included in the statements of net position. In 2022, \$125,370,000 bonds were defeased and \$154,510,000 bonds were redeemed as shown below:

Name of Issue	Amount Outstanding at December 31, 2021	Additions	Redemptions	Amount Outstanding at December 31, 2022
2012 Improvement and Refunding	\$ 48,375,000	\$ 106,135,000	\$ (154,510,000)	\$ -
2014 Improvement and Refunding	-	19,235,000	-	19,235,000
	<u>\$ 48,375,000</u>	<u>\$ 125,370,000</u>	<u>\$ (154,510,000)</u>	<u>\$ 19,235,000</u>

In June 2022, the Fund issued \$117,165,000 of Drainage and Wastewater Improvement and Refunding Revenue Bonds with varying annual principal payments due beginning 2022 and ending in 2042, at interest rates ranging from 4.0 percent and 5.0 percent. A portion of the proceeds were used to fully refund the remaining 2012 Improvement and Refunding. As a result of the refunding, the Fund reduced total debt service requirements by \$10.8 million resulting in an economic gain (difference between the present value of the debt service payments on the old and new debts) of \$8.3 million.

In June 2022, the Fund used \$19.9 million operating cash to partially defease 2014 bonds. As a result of the partial defeasance, the Fund reduced total debt service requirements by \$19.2 million.

**Financial covenants** – The revenue bonds contain certain financial covenants, the most significant of which requires the Fund to maintain net revenue available for debt service of at least equal to 125% of annual debt service. For 2022, net revenue available for debt service, as defined by the bond covenants, was 388% of annual debt service. Management believes the Fund was in compliance with all debt covenants as of December 31, 2022. For more information, see Other Information (page 58).

**Note 5 – Leases**

Effective January 1, 2021, SPU adopted GASB No. 87 *Leases*, as discussed in more detail in Note 1. The Fund, as lessee, has entered into various leases for building and equipment with lease terms expiring between 2025 and 2034. Leases that have a maximum possible lease term that are non-cancelable by both lessee and lessor, have a term of more than 12 months, and a present value greater than \$5,000 are considered to be “right to use” assets. Unless explicitly stated in the lease agreement, the discount rate used to calculate lease right-of-use assets and liabilities in which the Fund acts as lessee is the City’s incremental borrowing rate based on the expiring date. The rate used for leases beginning in 2021 and 2022 was 0.38%.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

---

The right-to-use assets are included in other property and are presented below for the years ended December 31:

	2022			
	Beginning of the year	Additions	Retirements and Other	End of year
Leased assets being depreciated				
Land	\$ 403,242	\$ -	\$ -	\$ 403,242
Building	72,294	-	-	72,294
Equipment	8,578	-	-	8,578
Total leased assets being depreciated	484,114	-	-	484,114
Less accumulated amortization				
Land	(43,990)	(43,991)	-	(87,981)
Building	(15,773)	(15,773)	-	(31,546)
Equipment	(865)	(2,144)	-	(3,009)
Total accumulated depreciation	(60,628)	(61,908)	-	(122,536)
Net, leased asset	<u>\$ 423,486</u>	<u>\$ (61,908)</u>	<u>\$ -</u>	<u>\$ 361,578</u>
	2021			
	Beginning of the year	Additions	Retirements and Other	End of year
Leased assets being depreciated				
Land	\$ 403,242	\$ -	\$ -	\$ 403,242
Building	72,294	-	-	72,294
Equipment	-	8,578	-	8,578
Total leased assets being depreciated	475,536	8,578	-	484,114
Less accumulated amortization				
Land	-	(43,990)	-	(43,990)
Building	-	(15,773)	-	(15,773)
Equipment	-	(865)	-	(865)
Total accumulated depreciation	-	(60,628)	-	(60,628)
Net, leased asset	<u>\$ 475,536</u>	<u>\$ (52,050)</u>	<u>\$ -</u>	<u>\$ 423,486</u>

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

---

Minimum lease payments through 2034 are as follows:

Year Ending December 31	Principal Payments	Interest Payments	Total Payments
2023	\$ 59,837	\$ 1,288	\$ 61,027
2024	63,150	1,058	64,208
2025	56,576	818	57,394
2026	45,730	634	46,364
2027	45,904	460	46,364
2028 - 2030	99,961	398	100,359
	<u>\$ 371,158</u>	<u>\$ 4,656</u>	<u>\$ 375,716</u>

**Note 6 – Postemployment Benefit Plans**

**Deferred compensation** – The City offers all of its employees a deferred compensation plan (the Plan) created in accordance with Internal Revenue Code (IRC) Section 457. The Plan permits employees to defer a portion of their salaries until future years. The deferred compensation is paid to employees upon termination, retirement, death, or unforeseen emergency.

The Plan is an eligible deferred compensation plan under Section 457 of the IRC of 1986, as amended, and a trust exempt from tax under IRC Sections 457(g) and 501(a). The Plan is operated for the exclusive benefit of participants and their beneficiaries. No part of the corpus or income of the Plan shall revert to the City or be used for, or diverted to, purposes other than the exclusive benefit of participants and their beneficiaries. The Plan is not reported in the financial statements of the City or the Fund.

It is the opinion of the City’s legal counsel that the City has no liability for investment losses under the Plan. Under the Plan, participants select investments from alternatives offered by the Plan Administrator, who is under contract with the City to manage the Plan. Investment selection by a participant may be changed from time to time. The City does not manage any of the investment selections. By making the selection, participants accept and assume all risks inherent in the Plan and its administration.

**Other postemployment benefits plan description** – Health care plans for active and retired employees are administered by the City of Seattle as single-employer defined benefit public employee health care plans.

Employees retiring under the City may continue their health insurance coverage under the City’s health insurance plans for active employees. When a retired participant dies, the spouse remains fully covered until age 65 and covered by the Medicare supplement plan thereafter. Employees that retire with disability retirement under the City may continue their health coverage through the City with same coverage provisions as other retirees. Eligible retirees self-pay 100 percent of the premium based on blended rates that were established by including the experience of retirees with the experience of active employees for underwriting purposes. The postemployment benefit provisions are established and may be amended by ordinance of the Seattle City Council and as provided in Seattle Municipal Code 4.50.020. The City provides an implicit subsidy of the post-retirement health insurance costs and funds the subsidy on a pay-as-you-go basis.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

---

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

Calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

Based on the latest biennial actuarial valuation date the significant methods and assumptions are as follows:

**Actuarial data and assumptions** – The demographic assumptions of mortality, termination, retirement, and disability are set equal to the assumptions used for City pension actuarial valuations based on a Seattle City Employees’ Retirement System Experience Report for the period 2018–2021.

<b>Actuarial data and assumptions</b>	<b>2022</b>
Valuation date	January 1, 2022
Actuarial cost method	Entry age normal
Amortization method	Level dollar
Discount rate	2.06%
Health care cost trend rates – medical	6.09% in 2022, increasing to 6.75% in 2023, and decreasing by varying amounts until 2030 thereafter
Health care cost trend rates – Rx	8.00% in 2022 and in 2023, and decreasing by varying amounts until 2030 thereafter
Participation	25% of active employees who retire participate

**Mortality**

General Service (Actives)

PubG-2010 Employee Table multiplied by 95%

Rates are projected generationally using Scale MP-2021 ultimate rates

General Service (Retirees)

PubG-2010 Retired Mortality Table multiplied by 95%

Rates are projected generationally using Scale MP-2021 ultimate rates

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

---

**Marital status** – 25% of members electing coverage: married or have a registered domestic partner. Male spouses two years older than their female spouses.

**Health care claims development** – The sample per capita claim cost assumptions shown below by age, benefit, and plan represent the true underlying baseline experience estimated for the City of Seattle’s sponsored postretirement benefits and costs.

Age	Pre-65 Medical, RX, and Admin Combined			
	Aetna Preventive Plan	Aetna Traditional	Kaiser Standard	Kaiser Deductible
50	\$ 14,137	\$ 12,657	\$ 8,212	\$ 6,639
55	17,449	15,622	10,136	8,195
60	21,640	19,375	12,571	10,163

The average medical and prescription drug per capita claims costs were developed from 2023 calendar year self-funded premium rates. Premium-equivalent rates were provided by City of Seattle’s health pricing actuary. The average medical and prescription drug per capita “adult-equivalent” claims costs were based on the respective pre-65 enrollment weighted average of the 2023 four-tier rate structure including the add-on cost of dependent children and trended back from 2023 to 2022 to be centered at the mid-point of the annual period following the valuation date. Average medical/Rx per capita claims costs were then age-adjusted based on the demographics of the rating population, and the assumed health care aging factors shown in the table below.

Models are used to estimate underlying per capita medical and drug claims costs, subsequently utilized as assumption inputs for valuation models used to develop the liabilities for the 2022 and future valuations. The Aon consulting team leveraged expertise of Health experts within Aon as it relates to reviewing the models used for development of the per capita claims costs and future trend rates.

**Morbidity factors** – The claim costs for medical and prescription drugs were assumed to increase with age according to the table below.

Age	Medical	Rx	Composite
40–44	3.0%	4.8%	3.3%
45–49	3.7%	4.7%	3.8%
50–54	4.2%	4.7%	4.3%
55–59	4.4%	4.6%	4.4%
60–64	3.7%	4.6%	3.8%

**Other considerations** – Active employees with current spouse and/or dependent coverage elect same plan and coverage. After retirement, it is assumed that children will have aged off coverage and will have \$0 liability.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

---

**OPEB liability** – The Fund reported an OPEB liability of approximately \$2.8 million in 2022 and \$3.5 million in 2021. The Fund’s proportionate share of the OPEB liability was 5.46% and 5.43% for the years ended December 31, 2022 and 2021, respectively. Based on the actuarial valuation date of January 1, 2022, details regarding the Fund’s total OPEB liability, plan fiduciary net position, and net OPEB liability as of December 31, 2022, are shown below.

	Total OPEB Liability at December 31,	
	2022	2021
Changes recognized for the fiscal year:		
Service cost	\$ 246,558	\$ 217,968
Interest on the total OPEB liability	84,822	98,440
Differences between expected and actual experience	(875,278)	-
Changes of assumptions	(85,002)	202,950
Benefit payments	(166,016)	(159,260)
Contributions from the employer	-	-
Other changes	23,114	74,759
Net changes	(771,802)	434,857
Balance recognized at 12/31/2021	3,536,572	3,101,715
Balance recognized at 12/31/2022	\$ 2,764,770	\$ 3,536,572

The Fund recorded an expense for OPEB of \$169,620 in 2022 and \$259,035 in 2021. The Health Care Subfund of the General Fund is reported in The City of Seattle’s Annual Comprehensive Financial Report.

**Discount rate and healthcare cost trend rates** – The discount rate used to measure the total OPEB liability is 2.06% for 2022 and 2.12% for 2021. The following tables present the sensitivity of net OPEB liability calculation to a 1% increase and a 1% decrease in the discount rate used to measure the total OPEB liability:

	Discount Rate Sensitivity	
	OPEB Liability at December 31,	
	2022	2021
Discount rate		
1% decrease	\$ 3,048,463	\$ 3,887,333
Current discount rate	2,764,770	3,536,572
1% increase	2,504,455	3,214,748

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

---

The following table presents the sensitivity of net Health Plan OPEB liability calculation to a 1% increase and a 1% decrease in the health care cost trend rates used to measure the total health plan OPEB liability:

	Healthcare Cost Trend Rate Sensitivity	
	OPEB Liability at December 31,	
	2022	2021
Discount rate		
1% decrease	\$ 2,412,835	\$ 3,071,013
Trend rate	2,764,770	3,536,572
1% increase	3,185,117	4,093,772

**Deferred outflows of resources and deferred inflows of resources related to OPEB** – The following table presents information about the OPEB-related deferred outflows of resources and deferred inflows of resources for the Fund at December 31, 2022:

	Deferred Outflows	Deferred Inflows
Difference between actual and expected experience	\$ 541,280	\$ 780,448
Assumption changes	160,598	933,177
Contributions made in 2022 after measurement date	133,053	-
Total	\$ 834,931	\$ 1,713,625

The following table presents information about the OPEB-related deferred outflows of resources and deferred inflows of resources for the Fund at December 31, 2021:

	Deferred Outflows	Deferred Inflows
Difference between actual and expected experience	\$ 658,823	\$ -
Assumption changes	181,290	1,051,776
Contributions made in 2021 after measurement date	165,016	-
Total	\$ 1,005,129	\$ 1,051,776

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

---

The Fund's contributions made in 2022 in the amount of \$133,053 are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2022. These contributions will be recognized in the future as shown in the following table. Note that additional future deferred outflows and inflows of resources may impact these amounts.

Year Ending December 31,	<u>Amortization</u>
2023	\$ (154,662)
2024	(154,662)
2025	(154,662)
2026	(154,662)
2027	(109,527)
Thereafter	<u>(283,570)</u>
Total	<u>\$ (1,011,747)</u>

The Health Care Subfund of the General Fund is reported in the City's Comprehensive Annual Financial Report which can be obtained by writing the Department of Finance, City of Seattle, PO Box 94747, Seattle, WA 98124-4747 or [www.seattle.gov/cafrs/](http://www.seattle.gov/cafrs/).

**Note 7 – Claims Payable**

The City and the Fund are self-insured for certain losses arising from personal and property damage claims by third parties and for casualty losses to the Fund's property. Liabilities for identified claims and claims incurred but not reported have been recorded by the Fund.

For 2022 and 2021, liabilities for workers' compensation claims, as well as other claims, are discounted over a 15-year period at the City's rate of return on investments of 1.725% and 1.378%, respectively. Claims expected to be paid within one year are \$ 2,843,964 and \$2,773,063 as of December 31, 2022 and 2021, respectively.

The schedules below present the changes in the liability for workers' compensation claims and other claims (risk financing liabilities) as of December 31:

	<u>2022</u>	<u>2021</u>
Beginning liability, discounted	\$ 11,058,067	\$ 6,652,041
Payments	(2,745,388)	(3,536,966)
Incurred claims and change in estimate	<u>3,602,513</u>	<u>7,942,992</u>
Ending liability, discounted	<u>\$ 11,915,192</u>	<u>\$ 11,058,067</u>

The Fund is involved in litigation from time to time as a result of operations.



**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

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**Note 8 – Compensated Absences**

The Fund has recorded a liability for earned but unused compensatory and vacation leave, as well as estimated sick leave payments calculated based on the termination payment method. The schedules below show the compensated absences activity during the years ended December 31, 2022 and 2021:

	2022	2021
Beginning liability	\$ 6,834,443	\$ 6,065,712
Additions	6,260,100	6,753,641
Reductions	(6,230,034)	(5,984,910)
Ending liability	\$ 6,864,509	\$ 6,834,443

**Note 9 – Pension Benefit Plan**

**Plan description** – The Seattle City Employees’ Retirement System (the System) is a cost-sharing multiple employer pension plan covering employee of the City of Seattle and is administered in accordance with Chapter 4.36 of the Seattle Municipal Code.

The System is governed by the Retirement System Board of Administration (the Board). The Board consists of seven members including the Chair of the Finance Committee of the Seattle City Council, the City of Seattle Finance Director, the City of Seattle Personnel Director, two active members and one retired member of the System who are elected by other System members, and one outside board member who is appointed by the other six board members. Elected and appointed board members serve for three-year terms.

Beginning with employees with hire dates of January 1, 2017, or later, all new members are enrolled in SCERS Plan II, which has contribution and benefit calculation rates different than the original SCERS I Plan.

All permanent Fund employees are eligible to participate in the system.

**System benefits** – Service retirement benefits are calculated on the basis of age, salary, and service credit.

**SCERS I** – The System provides retirement, death, and disability benefits. Retirement benefits vest after five years of credited service, while death and disability benefits vest after 10 years of service. Members are eligible for retirement benefits after 30 years of service; at age 52 after 20 years of service; at age 57 after 10 years of service; and at age 62 after five years of service. Annual retirement benefits are calculated as 2% multiplied by years of creditable service, multiplied by average salary, based on the highest 24 consecutive months, excluding overtime. Members who retire before meeting the age and/or years of service requirement receive a 0.1% reduction for each year that retirement precedes the date of eligibility. Retirement benefits vest after five years of credited service.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

---

**SCERS II** – Members are eligible for retirement benefits at age 55 after 20 years of service, at age 57 after 10 years of service, and at age 60 after 5 years of service. Annual retirement benefits are calculated as 1.75% multiplied by years of creditable service, multiplied by average salary, based on the highest 60 consecutive months, excluding overtime. Members who retire before meeting the age and/or years of service requirement receive a 0.1% reduction for each year that retirement precedes the date of eligibility. Retirement benefits vest after five years of credited service.

Member and employer contributions – member and employer contributions are:

	<u>YEAR</u>	<u>SCERS I</u>	<u>SCERS II</u>
Member contribution	2022	10.03%	7.00%
	2021	10.03%	7.00%
Employer contribution	2022	16.20%	15.72%
	2021	16.20%	15.72%

Member and employer rates are established by the Seattle Municipal Code Chapter 4.36. The Fund's contributions to the System for the years ended December 31, 2022 and 2021, were \$9,686,260 and \$9,665,999, respectively.

The System issues stand-alone financial statements, which may be obtained by writing to the Seattle City Employees' Retirement System, 720 Third Avenue, Suite 900, Seattle, Washington, 98104, and telephone: (206) 386-1293, or [www.seattle.gov/retirement/annual\\_report.htm](http://www.seattle.gov/retirement/annual_report.htm).

**Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions** – At December 31, 2022 and 2021, the Fund reported a liability of \$44,885,251 and \$54,686,589, respectively, of its proportionate share of the System's net pension liability. The net pension liability was measured as of December 31, 2021 and 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of those dates. The Fund's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating parties, actuarially determined. At December 31, 2022 and 2021, the Fund's proportion was 6.94% and 6.87%, respectively.

For the years ended December 31, 2022 and 2021, the Fund recognized pension expense of approximately \$1,073,000 and \$3,539,000, respectively.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

---

The Fund's deferred outflows and inflows of resources are as follows at December 31, 2022:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 208,115	\$ 1,232,721
Change of assumptions	8,911,665	-
Difference between projected and actual earnings	-	28,958,580
Contributions made subsequent to measurement date	9,355,334	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	1,214,189	-
Total	<u>\$ 19,689,303</u>	<u>\$ 30,191,301</u>

The Fund's deferred outflows and inflows of resources are as follows at December 31, 2021:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 264,286	\$ 1,747,319
Change of assumptions	2,714,680	-
Difference between projected and actual earnings	-	20,309,503
Contributions made subsequent to measurement date	9,335,073	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	-	567,624
Total	<u>\$ 12,314,039</u>	<u>\$ 22,624,446</u>

Other amounts currently reported as deferred outflows and inflows of resources will be recognized in pension expense as follows for years ending December 31:

2023	\$ (4,621,656)
2024	(8,970,435)
2025	(5,598,928)
2026	(1,666,690)
2027	1,000,377
Total	<u>\$ (19,857,332)</u>

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

---

**Actuarial assumptions** – The total pension liability as of December 31, 2022, was determined using the following actuarial assumptions:

Valuation date	January 1, 2021
Measurement date	December 31, 2021
Actuarial cost method	Individual Entry Age Normal
Amortization method	Level Percent, Closed
Remaining amortization period	30 years as of January 1, 2013 valuation
Asset valuation method	5-Year Non-asymptotic
Inflation	2.60%
Investment rate of return	6.75% compounded annually, net of expenses
Discount rate	6.75%
Projected general wage inflation	2.60%
Postretirement benefit increases	1.5%
Mortality	Various rates based on PubG-2010 mortality tables and using generational projection of improvement using MP-2021 Ultimate projection scale. See the 2022 Investigation of Experience report for details.

The actuarial assumptions that determined the total pension liability as of the measurement date were based on the results of an actuarial experience study for the period January 1, 2014 – December 31, 2017.

The discount rate used to measure the pension liability is based on a projection of cash flows assuming that plan member contributions will be made at the current contribution rate and that participating employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods on projected benefit payment to determine total pension liability.

The long-term expected rate of return assumption was based on the System's investments using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

---

Best estimates of geometric real rates of return for each major asset class included in the System’s target asset allocation as of December 31, 2021, are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return
Equity: Public	4.20%
Equity: Private	7.40%
Fixed Income: Broad	0.50%
Fixed Income: Credit	3.90%
Real Assets: Real Estate	3.50%
Real Assets: Infrastructure	4.00%

**Sensitivity analysis** – The following presents the Fund’s proportionate share of the net pension liability calculated using the discounted rate of 6.75%, as well as what the employer’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate.

1% Decrease 5.75%	Current Discount Rate 6.75%	1% Increase 7.75%
\$ 78,849,870	\$ 44,885,251	\$ 16,482,953

**Note 10 – Environmental Liabilities**

Following is a brief description of the significant sites that require environmental remediation:

**Lower Duwamish Waterway (LDW) Superfund site** – The U.S. Environmental Protection Agency (EPA) has indicated that it will require the remediation of the LDW site under its Superfund authority. In order to manage the liability, the City has worked with the EPA and other PRPs to complete a Remedial Investigation (RI) and Feasibility Study (FS). On November 2, 2012, the EPA and Ecology approved the Lower Duwamish Waterway Group’s FS. The EPA announced their proposed cleanup plan in February 2013 for public comment. The remaining scope of cleanup by potentially responsible parties (PRPs) has been decided by the EPA in the 2014 Record of Decision. The Fund recorded an estimate of its share of the estimated total cost. Remedial design work began in 2019.

Specific “early action sites” have been cleaned up separately under Administrative Orders on Consent (AOC). The Fund, together with other PRPs, has completed two early action sites identified during the RI under EPA issued AOC: Slip 4 and T-117.

## **Seattle Public Utilities – Drainage and Wastewater Fund** **(An Enterprise Fund of the City of Seattle)** **Notes to Financial Statements**

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**East Waterway Site** – In 2006 the EPA issued an AOC for a Supplemental RI and FS for the East Waterway, an operable unit of the Harbor Island Superfund Site. The Port of Seattle (the Port) alone signed the AOC. Both the City and King County signed a Memorandum of Agreement with the Port to participate as cost share partners in the RI/FS work required by the EPA. The RI and FS are complete. The FS identifies a range of alternatives for cleanup construction that range in cost from \$256 million to \$411 million (2016 dollars). EPA is currently developing the Proposed Plan, which will be followed by a Record of Decision. The schedule for release of EPA's Proposed Plan is 2023. The Record of Decision is expected in late 2023 or 2024. Remedial design activities would start in late 2024 at the earliest. The Fund recorded an estimate of its share of the estimated total cost.

**Gas Works Park Sediment Site** – In April 2002, the Department of Ecology (DOE) named the City and another party, Puget Sound Energy, as PRPs for contamination at the Gas Works Sediments Site in North Lake Union. The City and Puget Sound Energy signed an Agreed Order with the DOE in 2005 to initiate two RIs and FSs for the sediment site: one in the western portion of the site led by the City, and another in the eastern portion of the site led by Puget Sound Energy. Subsequently, in fall of 2012, the City and Puget Sound Energy entered into a Settlement, Release, and Cost Allocation Agreement that puts Puget Sound Energy in the lead for all additional cleanup work at the site and eliminated the east-west split. Based on the 2012 Agreement, the City pays for 20% of the Shared Costs incurred by Puget Sound Energy for the cleanup work. DOE approved the site RI/FS in January 2023. A Clean-up Action Plan, which is the State's equivalent to a Record of Decision under the Model Toxics Control Act, is expected in 2023, which will be an exhibit to a Consent Decree for design and construction of the sediment cleanup. The Consent Decree is expected in late 2023 at the earliest.

**North Boeing Field/Georgetown Steam Plant** – The City, King County, and Boeing have signed an Administrative Order with the DOE requiring them to investigate and possibly remove contamination in an area that encompasses North Boeing Field, the Georgetown Steam Plant, and the King County Airport. A RI is currently in preparation.

**Terminal 108** – EPA notified the City in 2019 that it is a Potentially Responsible Party for a site adjacent to the Lower Duwamish Waterway that is known as Terminal 108 or T108. The City's potential liability arises from a former sewage treatment plant that was located there. Other PRPs include the Port of Seattle, which is the current owner of the site, King County, the United States and several private entities. In 2020, the Port of Seattle, City of Seattle (SPU), and King County entered into an agreed Administrative Order with EPA and a cost-sharing agreement among themselves to complete an Engineering Evaluation and Cost Analysis (EE/CA). Work has begun on the investigative phase of the EE/CA at the T108 site in accordance with the Administrative Order, which will lead to a recommended removal or cleanup action. Liabilities are estimated through the EE/CA. The Department's ultimate liability is indeterminate.

**South Park Marina** – The Washington Department of Ecology notified the City in 2016 that it is a Potentially Liable Party for contamination at the South Park Marina, which is adjacent to Terminal 117. The City Light Department is the lead department for the City at this site. The Potentially Liable Parties (PLPs), which are the City, the Port, and South Park Marina (SPM), signed a final Agreed Order for a Remedial Investigation (RI) in April 2019. A Common Interest and Cost Sharing Agreement among the PLPs was signed in 2019 with an interim cost share of one-third each. In 2019, the City contracted with a consultant to complete the RI. The City's share is split between City Light (97.5%) and SPU (2.5%). The Department's ultimate liability is indeterminate.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

---

The Fund has included in its estimated liability those portions of the environmental remediation work that are currently deemed to be reasonably estimable. Cost estimates were developed using the expected cash flow technique in accordance with GASB 49. For most of the sites, estimated outlays were based on current cost and no adjustments were made for discounting or inflation. The Duwamish site cost estimates were adjusted to remove discounting and to record the costs in 2022 dollars. Cost scenarios were developed for a given site based on data available at the time of estimation and will be adjusted for changes in circumstance. Scenarios consider the relevant potential requirements and are adjusted when benchmarks are met or when new information revises estimated outlays, such as changes in the remediation plan or operating conditions. Costs reflect cost-sharing agreements in effect. In addition, certain estimates were derived from independent engineers and consultants. The estimates were made with the latest information available; however, as new information becomes available, estimates may vary significantly due to scope changes, price fluctuations, technological advances, or applicable laws.

The Fund is aggressively pursuing other third parties that may have contributed to the contamination of the sites noted. The Fund's estimate for not yet realized recoveries from other parties for their share of remediation work that offset the Fund's estimated environmental liability was \$3.2 million as of December 31, 2022, and \$2.6 million as of December 31, 2021.

The following changes in the provision for environmental liabilities at December 31 are:

	<u>2022</u>	<u>2021</u>
Beginning environmental liability, net of recovery	\$ 184,898,577	\$ 180,758,983
Payments or amortization	(3,707,994)	(2,643,903)
Incurred environmental liability	<u>34,413,432</u>	<u>6,783,497</u>
Ending environmental liability, net of recovery	<u><u>\$ 215,604,015</u></u>	<u><u>\$ 184,898,577</u></u>

The following table represents the current and long term portions for the environmental liabilities:

	<u>2022</u>	<u>2021</u>
Environmental liability, current	\$ 3,665,776	\$ 3,589,550
Environmental liability, noncurrent	<u>211,938,239</u>	<u>181,309,027</u>
Ending liability	<u><u>\$ 215,604,015</u></u>	<u><u>\$ 184,898,577</u></u>

**Note 11 – Loans**

The Fund has various construction projects that are financed by low interest loans issued by the State of Washington. The loan agreements require that the Fund finance a portion of these projects from other sources. These loans have been used to enhance the drainage system.

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

In 2019, the Fund entered into a 20-year loan agreement with the Washington State Department of Ecology to borrow up to \$25.0 million to support the Ship Canal Water Quality Project. Amounts borrowed under this agreement accrue interest at the rate of 2.0% per annum and are to be repaid by June 2042. As of December 31, 2022, the Fund had drawn \$23.3 million on the loan. The final draw of \$0.3 million was completed on April 26, 2022, bringing the final loan balance to \$23,967,096 with accrued interest.

In 2020, the Fund entered into a 20-year loan agreement with the Washington State Department of Commerce Public Work Board to borrow up to \$10 million for Pearl Street Drainage & Wastewater Improvement. Amounts borrowed under this agreement accrue interest at the rate of 1.58%. As of December 31, 2022, the Fund had drawn \$8.9 million on the loan.

In 2021, the Fund entered into a 20-year loan agreement with the Washington State Department of Ecology to borrow up to \$66.0 million, which in 2022 is amended to \$125.0 million, to support the Ship Canal Water Quality Project. Amounts borrowed under this agreement accrue interest at the rate of 1.2% per annum and estimated initiation of operation date is January 1, 2025. As of December 31, 2022, the Fund had drawn \$74.1 million on the loan.

Loans outstanding as of December 31, 2022 and 2021, are as follows:

Description	Maturity Years	Interest Rate	Amount Borrowed	Loans Outstanding	
				2022	2021
Midvale	2013-2031	0.25%	\$ 4,000,000	\$ 1,905,936	\$ 2,117,707
Thornton Creek Natural Drainage Systems	2006-2024	0.50%	3,700,000	391,765	587,647
High Point Natural Drainage Systems	2010-2029	1.50%	2,679,413	974,248	1,115,884
South Park Flood Control and Local Drainage Program	2007-2025	0.50%	3,400,000	591,368	788,491
Thornton Creek Water Quality Project	2011-2030	1.50%	6,983,021	2,940,499	3,308,175
Capital Hill Water Quality Project	2014-2033	2.60%	1,880,598	1,185,994	1,277,944
Henderson CSO	2018-2037	2.40%	36,372,252	28,266,065	29,876,802
Ship Canal Water Quality Project (EL190167)	2022-2042	2.00%	23,967,096	23,516,493	17,603,061
Pearl Street	2021-2039	1.58%	8,890,307	8,174,143	8,654,975
Ship Canal Water Quality Project (EL210276)	2025-2044	1.20%	74,064,371	74,064,371	36,013,810
			<b>\$ 165,937,058</b>	<b>\$ 142,010,882</b>	<b>\$ 101,344,496</b>

Minimum debt service requirements to maturity on long term loans are as follows:

Years Ending December 31,	Principal	Interest	Total
2023	\$ 4,342,952	\$ 1,365,405	\$ 5,708,357
2024	4,413,384	1,284,881	5,698,265
2025	8,009,145	1,635,806	9,644,951
2026	7,482,315	1,956,401	9,438,716
2027	7,597,551	1,833,038	9,430,589
2028 - 2032	37,960,160	7,266,289	45,226,449
2033 - 2037	37,178,691	4,068,516	41,247,207
2038 - 2042	26,844,770	1,488,570	28,333,340
2043 - 2044	8,181,914	123,406	8,305,320
	<b>\$ 142,010,882</b>	<b>\$ 21,022,312</b>	<b>\$ 163,033,194</b>



**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Notes to Financial Statements**

---

The following table shows the loan activity during the years ended December 31:

	<u>2022</u>	<u>2021</u>
Net loans, beginning of year	\$ 101,344,496	\$ 56,054,769
Loan proceeds	44,414,597	48,293,740
Principal payments	<u>(3,748,211)</u>	<u>(3,004,013)</u>
Net loans, end of year	<u>\$ 142,010,882</u>	<u>\$ 101,344,496</u>
Loans due within one year	<u>\$ 4,342,952</u>	<u>\$ 4,052,026</u>
Loans, noncurrent	<u>\$ 137,667,930</u>	<u>\$ 97,292,470</u>

**Note 12 – Wastewater Disposal Agreement**

The Fund has a wastewater disposal agreement with the King County Department of Natural Resources Wastewater Treatment Division (the Division), which expires in 2036. The monthly wastewater disposal charge paid to the Division is based on the Division's budgeted cost for providing the service. The charges are determined by water consumption and the number of single-family residences as reported by SPU and other component agencies. Payments made by the Fund were \$170,521,806 and \$164,550,293 for fiscal years 2022 and 2021, respectively.

## **Required Supplementary Information**

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**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Required Supplementary Information**

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**Schedule of Seattle Public Utilities' Proportionate Share of the Net Pension Liability**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Employer's proportion of the net pension liability	14.76%	14.62%	14.33%	14.55%	14.73%	15.13%	16.37%	16.96%
Employer's proportionate share of the net pension liability	\$ 122,309,887	\$ 143,163,797	\$ 180,105,232	\$ 221,049,893	\$ 163,086,154	\$ 197,454,529	\$ 212,671,200	\$ 187,919,945
Employer's covered payroll	\$ 126,830,347	\$ 127,584,358	\$ 112,528,955	\$ 111,973,027	\$ 107,715,383	\$ 106,696,535	\$ 105,031,141	\$ 102,783,473
Employer's proportionate share of the net pension liability as a percentage of its covered payroll	96.44%	112.21%	160.05%	197.41%	151.40%	185.06%	202.48%	182.83%
Plan fiduciary net position as a percentage of the total pension liability	83.31%	78.81%	71.48%	64.14%	72.04%	65.60%	64.03%	67.70%

**Schedule of Seattle Public Utilities' Contributions**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required employer contribution	\$ 20,589,068	\$ 20,654,175	\$ 17,041,133	\$ 17,103,559	\$ 16,466,270	\$ 16,354,089	\$ 16,487,154	\$ 15,170,276
Contributions in relation to the contractually required employer contribution	<u>(20,589,068)</u>	<u>(20,654,175)</u>	<u>(17,041,133)</u>	<u>(17,103,559)</u>	<u>(16,466,270)</u>	<u>(16,354,089)</u>	<u>(16,487,154)</u>	<u>(15,170,276)</u>
Employer contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Employer's covered payroll	\$ 126,830,347	\$ 127,584,358	\$ 112,528,955	\$ 111,973,027	\$ 107,715,383	\$ 106,696,535	\$ 105,031,141	\$ 102,783,473
Employer contributions as a percentile of covered payroll	16.23%	16.19%	15.14%	15.27%	15.29%	15.33%	15.70%	14.76%

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Required Supplementary Information**

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**Schedule of Seattle Public Utilities' Proportionate Share of the OPEB Liability and Related Ratios**

	<u>December 31, 2022</u>	<u>December 31, 2021</u>	<u>December 31, 2020</u>	<u>December 31, 2019</u>	<u>December 31, 2018</u>
<b>Total OPEB Liability</b>					
Normal cost	\$ 4,514,549	\$ 4,015,249	\$ 3,378,925	\$ 3,842,152	\$ 3,821,876
Interest	1,553,119	1,813,401	2,586,942	2,195,238	2,583,105
Differences between expected and actual experience	(16,026,625)	-	6,956,579	-	13,491,865
Changes in assumptions	(1,556,412)	3,738,597	(7,760,776)	(3,886,702)	(22,126,128)
Benefit payment	(3,039,800)	(2,933,774)	(2,484,320)	(2,333,610)	(2,289,000)
Total OPEB liability – beginning of year	70,257,734	63,624,261	60,946,911	61,129,833	65,648,115
Total OPEB liability – end of year	<u>\$ 55,702,565</u>	<u>\$ 70,257,734</u>	<u>\$ 63,624,261</u>	<u>\$ 60,946,911</u>	<u>\$ 61,129,833</u>
Covered-employee payroll	\$ 1,145,862,502	\$ 1,124,692,046	\$ 1,124,692,046	\$ 1,015,097,334	\$ 1,015,097,334
Net OPEB liability as percentage of covered-employee payroll	4.86%	6.25%	5.66%	6.00%	6.02%

**Other Information (Unaudited)**

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Other Information (Unaudited)**

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**Drainage Wastewater Debt Service Coverage Calculation 2022**

<b>Operating Revenues</b>	
Wastewater	\$ 335,756,705
Drainage	177,041,856
Other	<u>6,230,067</u>
<b>Total Operating Revenue</b>	<u>519,028,628</u>
<b>Operating Expense</b>	
Wastewater Treatment Contract	172,140,459
Other Operations and Maintenance	108,258,796
City Taxes	60,999,947
Other Taxes	<u>7,985,359</u>
<b>Total Operating Expenses Before Debt Service</b>	<u>349,384,561</u>
<b>Net Operating Income</b>	<u>169,644,067</u>
<b>Adjustments</b>	
Add: Claim Expense	3,602,513
Add: City Taxes	60,999,947
Add: Investment Interest	6,259,053
Less: DSRF Earnings	(502,502)
Add: BAB's Subsidy	1,532,321
Add (Less): Net Other Nonoperating Revenues/(Expenses)	1,160,351
Add: Proceeds from Sale of Assets	<u>3,413</u>
<b>Total Adjustments</b>	<u>73,055,096</u>
<b>Net Revenue Available for Debt Service</b>	<u>\$ 242,699,163</u>
<b>Net Revenue Available for Debt Service (w/o City Taxes)</b>	<u>\$ 181,699,216</u>
Annual Debt Service	\$ 63,045,805
Less: DSRF Earnings	<u>(502,502)</u>
<b>Adjusted Annual Debt Service</b>	<u>\$ 62,543,303</u>
Coverage	3.88
Coverage without taxes	2.91

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Other Information (Unaudited)**

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Statistics Required for Revenue Bond Continuing Disclosure

**Wastewater System Operating Statistics**

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
Population Served	707,555	724,144	737,015	742,400	762,500
Billed Wastewater Revenues (\$1,000's)	\$ 280,554	\$ 303,935	\$ 302,829	\$ 324,630	\$ 337,634
Billed Wastewater Volume (Thousand CCF)					
Residential	7,613	7,723	7,851	7,867	7,429
Commercial	13,504	13,554	11,995	12,127	12,818
Total	21,117	21,277	19,846	19,994	20,247
Gallons Used Per Day Per Capita	61.13	60.18	55.15	55.16	54.38

**Drainage and Wastewater – 2022 Accounts and Billed Revenues**

	<u>Drainage</u>	<u>Wastewater</u>
<b>Customer Accounts</b>		
Residential	\$ 157,483	\$ 157,736
Commercial	66,820	19,343
Total	<u>\$ 224,303</u>	<u>\$ 177,079</u>
<b>Billed Revenue</b>		
Residential	\$ 89,812,379	\$ 115,337,338
Commercial	85,351,950	222,296,893
Total	<u>\$ 175,164,329</u>	<u>\$ 337,634,231</u>

**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Other Information (Unaudited)**

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**Major Wastewater Customers – 2022 Annual Billed Revenues and Percentage of Revenue**

**Major Wastewater Customers**

<u>Name</u>	<u>Revenue</u>	<u>% of Total Revenue</u>
University Of Washington	\$ 10,891,992	3.2%
Seattle Housing Authority	6,734,836	2.0%
City of Seattle	4,554,276	1.3%
Equity Residential	3,038,368	0.9%
Marriott International Inc	2,527,180	0.7%
Port of Seattle	1,845,442	0.5%
Seattle Children's Hospital	1,618,034	0.5%
Essex	1,290,249	0.4%
Bellwether Housing	1,286,887	0.4%
Hyatt	1,274,957	0.4%

**Major Drainage Customers – 2022 Annual Billed Revenues and Percentage of Revenue**

**Major Drainage Customers**

<u>Name</u>	<u>Revenue</u>	<u>% of Total Revenue</u>
City of Seattle	\$ 11,553,874	6.6%
King County	3,705,376	2.1%
Seattle Public Schools	3,621,443	2.1%
University of Washington	3,018,094	1.7%
BNSF	2,700,725	1.5%
Federal Government	1,276,283	0.7%
Seattle Housing Authority	1,194,299	0.7%
Union Pacific	1,018,884	0.6%
Archdiocese Of Seattle	700,437	0.4%
Seattle Community Colleges	672,187	0.4%

**Wastewater Rates**

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
<b>Volume rate per ccf</b>	\$ 13.46	\$ 14.48	\$ 15.55	\$ 16.67	\$ 17.01	\$ 17.63

Note: 1 CCF equals 748 gallons. Wastewater rate increased 2.0% and 7.2% in 2022 and 2021, respectively.



**Seattle Public Utilities – Drainage and Wastewater Fund**  
**(An Enterprise Fund of the City of Seattle)**  
**Other Information (Unaudited)**

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**Drainage Rates**

Flat Rate per Parcel	2017	2018	2019	2020	2021	2022	2023	% Impervious Space
<b>Single Family Residential*</b>								
0-1,999 sq. ft.	\$ 140.46	\$ 159.68	\$ 169.81	\$ 183.47	\$ 195.57	\$ 204.21	\$ 216.23	
2,000 - 2,999 sq. ft.	\$ 231.47	\$ 259.68	\$ 276.51	\$ 298.75	\$ 320.58	\$ 337.13	\$ 356.90	
3,000 - 4,999 sq. ft.	\$ 319.05	\$ 356.15	\$ 383.43	\$ 414.26	\$ 445.25	\$ 465.91	\$ 493.22	
5,000 - 6,999 sq. ft.	\$ 432.45	\$ 480.86	\$ 516.72	\$ 558.27	\$ 599.94	\$ 632.67	\$ 669.75	
7,000 - 9,999 sq. ft.	\$ 543.98	\$ 603.90	\$ 652.61	\$ 705.09	\$ 757.69	\$ 797.99	\$ 844.75	
<b>Rate per 1,000 sq. ft.</b>								
<b>Undeveloped</b>								
Regular	\$ 34.76	\$ 38.78	\$ 42.62	\$ 46.05	\$ 49.49	\$ 53.68	\$ 56.83	0 - 15%
Low Impact	\$ 20.67	\$ 23.06	\$ 25.36	\$ 27.40	\$ 29.45	\$ 31.11	\$ 32.93	
<b>Light</b>								
Regular	\$ 53.54	\$ 59.24	\$ 63.64	\$ 68.75	\$ 73.92	\$ 79.66	84.33	16 - 35%
Low Impact	\$ 42.26	\$ 46.74	\$ 49.85	\$ 53.85	\$ 57.87	\$ 61.92	\$ 65.55	
<b>Medium</b>								
Regular	\$ 77.60	\$ 85.45	\$ 90.58	\$ 97.86	\$ 105.15	\$ 112.87	\$ 119.48	36 - 65%
Low Impact	\$ 62.86	\$ 69.28	\$ 73.31	\$ 79.21	\$ 85.00	\$ 91.20	\$ 96.54	
<b>High</b>								
	\$ 102.48	\$ 112.57	\$ 119.86	\$ 129.50	\$ 139.17	\$ 149.12	\$ 157.85	66 - 85%
<b>Very High</b>								
	\$ 122.94	\$ 134.85	\$ 143.10	\$ 154.60	\$ 165.81	\$ 177.83	\$ 188.24	86 - 100%

\* SFR parcels more than 10,000 sq. ft. are billed under the commercial rate structure.



**APPENDIX D**  
**DEMOGRAPHIC AND ECONOMIC INFORMATION**

## DEMOGRAPHIC AND ECONOMIC INFORMATION

Seattle is the largest city in the Pacific Northwest, serves as the County seat and is the center of the County’s economic activity. King County is the largest county in the State in population, number of cities and employment, and the twelfth most populous county in the United States. Of the State’s population, nearly 30% reside in the County, and of the County’s population, 33% live in the City of Seattle.

### Population

The most recently released historical and current population counts and estimates for the State of Washington, the County, and the City are given below.

POPULATION			
Year	Washington	King County	Seattle
2013 <sup>(1)</sup>	6,909,666	1,983,550	624,045
2014 <sup>(1)</sup>	7,005,504	2,021,027	638,784
2015 <sup>(1)</sup>	7,106,989	2,061,981	660,908
2016 <sup>(1)</sup>	7,237,661	2,118,958	684,136
2017 <sup>(1)</sup>	7,344,589	2,149,910	694,513
2018 <sup>(1)</sup>	7,464,069	2,187,460	707,555
2019 <sup>(1)</sup>	7,582,481	2,227,755	724,144
2020 <sup>(2)</sup>	7,705,281	2,269,675	737,015
2021 <sup>(2)</sup>	7,766,975	2,287,050	742,400
2022 <sup>(2)</sup>	7,864,400	2,317,700	762,500

(1) Source: U.S. Department of Commerce, Bureau of Census.

(2) Source: State of Washington, Office of Financial Management (“OFM”).

### Per Capita Income

The following table presents per capita personal income for the Seattle Metropolitan Division, the County, the State, and the United States.

PER CAPITA INCOME					
	2017	2018	2019	2020	2021
Seattle MD	\$ 74,843	\$ 79,526	\$ 85,348	\$ 90,040	\$ 97,582
King County	83,192	88,499	95,083	99,734	108,212
State of Washington	57,265	60,221	64,189	68,350	73,775
United States	51,550	53,786	56,250	59,765	64,143

Source: U.S. Bureau of Economic Analysis, U.S. Department of Commerce

## Construction

The table below lists the value of housing construction for which building permits have been issued within the City. The value of public construction is not included in this table.

### CITY OF SEATTLE RESIDENTIAL BUILDING PERMIT VALUES

Year	New Single Family Units		New Multi-Family Units		Total Value(\$)
	Number	Value(\$)	Number	Value(\$)	
2018	523	141,737,845	7,395	892,514,843	1,034,252,688
2019	507	139,195,045	10,277	1,554,462,494	1,693,657,539
2020	247	111,343,923	5,479	637,037,156	748,381,079
2021	264	78,231,798	11,716	1,849,751,186	1,927,982,984
2022	418	118,165,369	8,572	1,504,100,013	1,622,265,382

Source: U.S. Bureau of the Census

## Retail Activity

The following tables present information on taxable retail sales in King County and the City.

### THE CITY OF SEATTLE AND KING COUNTY TAXABLE RETAIL SALES

Year	King County	City of Seattle
2017	\$62,910,608,935	\$26,005,147,210
2018	69,018,354,390	28,292,069,881
2019	72,785,180,223	29,953,200,188
2020	66,955,895,952	24,904,879,115
2021	78,440,949,141	30,047,705,303
2022 <sup>(1)</sup>	61,598,222,871	24,761,766,724

(1) Through third quarter. Comparable results through third quarter of 2021 are \$57,372,941,684 for King County and \$21,961,006,124 for City of Seattle.

Source: Quarterly Business Review, Washington State Department of Revenue

## Employment

The following table presents total employment in Washington State as of December 31, 2022 (unless otherwise noted) for certain major employers in the Puget Sound area. This list of major employers in the Puget Sound region includes several high-technology sector employers, most notably Amazon, Microsoft, Meta (Facebook), and Google. In late 2022 and early 2023, some large-scale layoffs were announced in that sector across the global workforce and others are expected to occur. It is not clear when such reductions will occur or what impact any such actions might have on employment in the region.

### PUGET SOUND MAJOR EMPLOYERS<sup>(1)</sup>

<b>Employer</b>	<b>Employees</b>
Amazon.com	85,000
Microsoft Corp.	61,305
The Boeing Co.	55,823
Joint Base Lewis-McChord	55,000
University of Washington Seattle	49,921
Providence Swedish	45,916
Walmart Inc.	23,123
Costco Wholesale Corp.	20,788
MultiCare Health System	19,691
Virginia Mason Franciscan Health	16,966
King County government	16,095
Fred Meyer Stores	15,810
City of Seattle <sup>(2)</sup>	15,781
Seattle Public Schools	12,000
Alaska Air Group Inc.	10,944
Seattle Children's Foundation	9,350
Meta (Facebook)	8,800
T-Mobile US Inc.	8,251
Kaiser Permanente	7,571
Nordstrom Inc.	7,237

(1) In previous years, Safeway (owned by Albertsons Companies) and Starbucks Coffee Company were ranked among the 20 largest employers in the Puget Sound region, but neither firm provided employment data to the Puget Sound Business Journal for 2021.

(2) Source: City of Seattle, as of January 2023.

Source: *Puget Sound Business Journal*, Publication Date October 7, 2022

**KING COUNTY**  
**RESIDENT CIVILIAN LABOR FORCE AND EMPLOYMENT**  
**AND NONAGRICULTURAL WAGE AND SALARY EMPLOYMENT<sup>(1)</sup>**

	<b>Annual Average</b>				
	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
Civilian Labor Force	1,260,655	1,285,974	1,278,594	1,278,003	1,320,984
Total Employment	1,218,696	1,250,766	1,178,362	1,223,432	1,284,647
Total Unemployment	41,959	35,208	100,232	54,571	36,337
Percent of Labor Force	3.3%	2.7%	7.8%	4.3%	2.8%
<b>NAICS INDUSTRY</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
Total Nonfarm	1,432,817	1,467,850	1,383,033	1,407,858	1,488,442
Total Private	1,254,283	1,292,300	1,211,158	1,237,183	1,320,475
Goods Producing	181,550	186,058	172,467	168,533	179,550
Mining and Logging	500	500	475	408	408
Construction	78,108	79,533	76,675	79,258	83,783
Manufacturing	102,925	106,000	95,267	88,850	95,358
Service Providing	1,251,267	1,281,792	1,210,567	1,239,325	1,308,892
Trade, Transportation, and Utilities	274,642	280,933	276,558	282,650	290,858
Information	111,017	121,633	127,908	134,450	144,875
Financial Activities	73,708	75,267	72,533	73,567	77,083
Professional and Business Services	233,092	238,875	234,558	245,675	264,942
Educational and Health Services	185,842	189,592	179,767	182,683	189,175
Leisure and Hospitality	145,050	146,833	100,675	104,417	127,000
Other Services	49,383	53,108	46,692	45,208	46,992
Government	178,533	175,550	171,875	170,675	167,967
Workers in Labor/Management Disputes	0	0	0	0	0
	<b>Dec. 2022</b>				
Civilian Labor Force	1,309,959				
Total Employment	1,272,994				
Total Unemployment	36,965				
Percent of Labor Force	2.8%				

(1) Columns may not add to totals due to rounding.

Source: Washington State Employment Security Department.

**APPENDIX E**  
**BOOK-ENTRY TRANSFER SYSTEM**



## BOOK-ENTRY TRANSFER SYSTEM

*The following information has been provided by DTC. The City makes no representation as to the accuracy or completeness thereof. Purchasers of the Bonds (the "Beneficial Owners") should confirm the following with DTC or its participants (the "Participants").*

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has an S&P rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or Bond Registrar, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Bond Registrar, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) are the responsibility of the City or the Bond Registrar, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the City or the Bond Registrar. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

*The following information has been provided by the City.*

The City and the Bond Registrar may treat DTC (or its nominee) as the sole and exclusive Registered Owner of the Bonds registered in such name for the purposes of payment of the principal of and premium, if any, or interest with respect to those Bonds, selecting Bonds or portions thereof to be redeemed, giving any notice permitted or required to be given to Registered Owners of Bonds under the Bond Documents, registering the transfer of Bonds, obtaining any consent or other action to be taken by Registered Owners of Bonds, and for all other purposes whatsoever; and the City and the Bond Registrar shall not be affected by any notice to the contrary. The City and the Bond Registrar shall not have any responsibility or obligation to any direct or indirect DTC participant, any person claiming a beneficial ownership interest in the Bonds under or through DTC or any such participant, or any other person which is not shown on the Bond Register as being a Registered Owner of Bonds, with respect to: (i) the Bonds; (ii) any records maintained by DTC or any such participant; (iii) the payment by DTC or such participant of any amount in respect of the principal of, premium, if any, or interest with respect to the Bonds; (iv) any notice which is permitted or required to be given to Registered Owners of Bonds under the Bond Documents; (v) the selection by DTC or any such participant of any person to receive payment in the event of a partial redemption of the Bonds; or (vi) any consent given or other action taken by DTC as Registered Owner of the Bonds.