Statements of Logislative Intent
Statements of Legislative Intent:
This section describes the Statements of Legislative Intent (SLI) adopted by the City Council. SLIs provide specific direction to departments on various work plan items for the 2014 Adopted Budget.

#	SLI Number	SLI Title				
Budget						
1	106-1-A-2	Future funding for Chinatown/ID and Little Saigon business district support				
Econ	Economic Resiliency and Regional Relations					
2	104-2-A-1	Report on Startup Seattle and the City's existing early-stage technology sector				
3	89-1-A-1	Statement of Legislative Intent on Career Bridge MOC funding.				
Energy and Environment						
4	23-1-A-1	OSE Sunset Positions				
Government Performance and Finance						
5	13-2-A-1	Development of consistent City policies and procedures regarding responses to Public Disclosure Requests				
6	16-1-A-2	Review alternatives for improving the listening system in the Council Chambers and Bertha Knight Landes Room				
7	40-1-A-1	Report on Read and Rise program and other potential literacy programs				
8	41-1-A-1	Request to elevate the Office for Education within the Department of Neighborhoods to a separate Department for Education and Early Learning				
Hous	Housing, Human Services, Health, & Culture					
9	74-2-A-1	Requesting HSD to pursue partnership funding for regional senior services and develop a policy framework for Seattle specific enhanced services for older adults.				
10	75-3-A-1	Requesting HSD to conduct a comprehensive senior center planning process and develop a Request for Investment (RFI) for services.				
11	79-2-A-2	Report on potential funding sources for electronic health records for community mental health providers				

#	SLI Number	SLI Title				
Librar	ies, Utilities, and	d Center				
12	56-1-A-1	Seattle Center Armory Food Court Operations Enhancements				
Parks and Neighborhoods						
13	66-1-A-2	Long Term Plan for Lakewood and Leschi Marinas				
14	67-1-A-1	Integrated plan and funding for Belltown Community Center				
15	68-1-A-1	Long-term plan for DPR's athletic fields				
16	69-1-B-1	DPR 2014 Dog Off-leash Area Master Plan				
Planning, Land Use and Sustainability						
17	31-1-A-1	2-for1 tree replacement implementation				
18	43-1-A-1	DPD Planning Division work program development and reporting.				
19	44-1-A-1	Report from DPD on School District Building Excellence Levy facilitation and integration of green building practices.				
20	53-1-A-1	DPD permitting review process improvements.				
21	70-1-A-1	DPD leaf blower regulation recommendations				
Public	Safety, Civil Rig	hts and Technology				
22	128-4-A-1	Reporting requirements for Multi-disciplinary Team (MDT) to PSCRT Committee.				
23	128-6-A-2	Conditions under which City funding for Law Enforcement Assisted Diversion (LEAD) is provided				

#	SLI Number	SLI Title			
24	128-7-A-1	Measuring Neighborhood Public Safety and Street Disorder			
25	131-1-A-1	Municipal Court: Renewal and expansion of Community Court			
26	63-1-A-1	Report on assessment of City staffing and support for SOCR commissions			
Transportation					
27	111-2-A-1	Bicycle Master Plan Implementation			

### **Budget**

### #1 - Statement of Legislative Intent: 106-1-A-2

Budget Action Title: Future funding for Chinatown/ID and Little Saigon business district support

The 2014 Proposed Budget for OED includes \$580,000 (a combination of \$320,000 CDBG and \$260,000 GSF) to support a variety of place-making investments in the Chinatown/ID and Little Saigon business districts. OED's 2014 Proposed Budget also includes a reference to proposed on-going funding of \$200,000 per year in the subsequent four years, 2015 through 2018, for the same use. In adopting the 2014 Budget and appropriating \$580,000 in 2014 funds for Chinatown/ID and Little Saigon business district support, it is the intent of the Council to make a one-year funding decision. Council is willing to consider additional funding for this purpose in future years but such decisions will need to be made as part of subsequent budget processes.

Responsible Council Committee(s): Budget

Date Due to Council: Not applicable

### **Economic Resiliency and Regional Relations**

#### #2 - Statement of Legislative Intent: 104-2-A-1

**Budget Action Title:** Report on Startup Seattle and the City's existing early-stage technology sector

The Office of Economic Development (OED) is requested by the Council to prepare a written report on the Startup Seattle initiative and the City's existing early-stage technology sector that includes the following information:

- 1) A three-year work plan for Startup Seattle that includes measurable target outcomes and identifies monetary and in-kind commitments from non-City partners;
- 2) An analysis of whether Startup Seattle could be sustained in the future if transferred to a non-City entity and provided with reduced or no City funding;
- 3) The number of startup firms located in Seattle in 2011, 2012, 2013, and 2014, to the extent such data are available;
- 4) The number of individuals employed by Seattle startup firms in 2011, 2012, 2013, and 2014, to the extent such data are available;
- 5) Total venture capital investments in Seattle startup firms in 2011, 2012, 2013, and 2014, to the extent such data are available;
- 6) Criteria used by Startup Genome and other major rankings to identify the cities that offer the best business environments for startup firms; and
- 7) Identification of services provided to Seattle startup firms by organizations such as the Small Business Administration, the Seattle Metropolitan Chamber of Commerce, the Economic Development Council of Seattle and King County, and local business incubators that serve the technology sector. Information about how Startup Seattle would complement the services provided by those organizations should also be provided.

For the purposes of this Statement of Legislative Intent, a startup firm is defined as a technology-based company that is less than two years old and creating new technologies, or enhancing existing ones, through fast-growing and scalable business models.

The Council requests the written report be submitted to the Council's Committee on Economic Resiliency and Regional Relations by no later than September 1, 2014.

#### Background:

Startup Seattle is a new initiative within OED that supports the growth of the City's early-stage technology sector. The 2014 Proposed Budget includes \$151,000 GSF for Startup Seattle, which would be spent as follows:

- \$126,000 for the salary of a new 1.0 FTE Strategic Advisor 1 position that would be tasked with managing Startup Seattle; and
- \$25,000 to cover various program costs, including, but not limited to, website maintenance and the development of marketing materials.

OED launched Startup Seattle in 2013 by using some of its existing resources to acquire and begin managing StartupSeattle.com; however, the initiative does not yet have any dedicated staff support or reserved program funds. With Startup Seattle envisioned as an ongoing initiative, the Council is interested in learning more about the health of the City's existing early-stage technology sector as well as how Startup Seattle could be structured over time.

Responsible Council Committee(s): Economic Resiliency and Regional Relations

Date Due to Council: September 1, 2014

#### #3 - Statement of Legislative Intent: 89-1-A-1

Budget Action Title: Statement of Legislative Intent on Career Bridge MOC funding.

In approving \$400,000 for the Career Bridge Men of Color (MOC) program, Council intends the Human Service Department (HSD), the Office of Economic Development (OED), and the Community Based Development Organization (CBDO) selected to implement the Career Bridge MOC program in 2014 will work cooperatively with MEF Associates (MEF), the evaluation firm selected by the City Auditor's Office.

MEF has recommended an evaluation plan for 2014 that will require the CBDO to collect and provide specific data needed to evaluate the project going forward. This data are identified in MEF's Evaluation Plan, published by the Office of City Auditor on September 27, 2013. The selected CBDO should ensure it has the necessary information systems in place to collect the data needed by MEF to carry out the evaluation, or is prepared to contract this responsibility out if needed. HSD, OED, and the CBDO may also need to assist MEF with additional data collection activities, such as helping MEF reach out to program mentors and/or interact with Career Bridge participants.

#### 2014 Evaluation Plan

The data collected should help stakeholders and decisionmakers assess the degree to which the program supports participants in moving towards a career pathway. In particular, data will be collected on the nature of services provided to support transitions to career pathways jobs. This includes capturing direct service provision (e.g., case management, job search services, mentoring) as well as referrals to employment, training, and education programs. These data will support an understanding of the intensity of these services and the timeframe in which participants move toward the ultimate outcome of self-sufficiency. MEF also recommends collecting data to track whether participants are able to progress beyond a "survival" job and on to a path leading to a living wage job. Metrics of success will include active participation in educational or vocational training or other job skills training, based on a theory of change that suggests these activities will help participants achieve the longer term goal of obtaining a living wage job.

Data will also be collected to allow stakeholders to determine if implementation issues identified in 2013 by MEF and others have been adequately addressed, including the degree to which evidence-based supports and services are in place that show promise in supporting participants to make progress

towards obtaining a living wage job (this could involve participants achieving life-stability indicators that allow them to pursue career development activities). This initial, "pre-work" assistance may include help with finding housing, legal assistance, and drug/alcohol treatment. Specifically, the evaluation will seek to answer the following questions:

#### **Participant characteristics**

- 1. What are the characteristics of the individuals being served by Career Bridge?
- 2. Is the program serving the intended target population?

#### Service delivery

- 1. What services are Career Bridge MOC participants receiving and at what level and intensity?
- 2. To what extent do these services align with the program design?
- 3. What challenges, if any, did the program encounter in service delivery and program management?

#### Participant outcomes

- 1. What are participant outcomes for key measures identified in the logic model?
- 2. In particular, what successes have participants experienced in moving into career path jobs, including employment and education and training outcomes?
- 3. To what degree is variation in these outcomes associated with different participant characteristics, level of services received, or extent of program participation?
- 4. How do these outcomes compare to those of other interventions with similar program components?

#### **Background**

The Career Bridge Men of Color (MOC) program was initiated in October 2012. A 2013-2014 budget request for \$210,000 in 20131 was accompanied by the following program description in the 2013-2014 Proposed Budget under the Office of Economic Development:

"The Career Bridge program is designed to prepare people in crisis or facing barriers to employment for the education and training necessary to secure employment that provides greater economic security. Ultimately, the Career Bridge program will support the overall objectives of the Pathways to Careers initiative by helping adults in crisis find employment while preparing them for the difficult task of completing a professional credential that leads to better jobs with opportunities for career advancement."

As part of Council's approval of the 2013-14 Budget, Council passed a Statement of Legislative Intent requesting the City Auditor's Office conduct an evaluation of Career Bridge MOC. The City Auditor hired the consulting firm MEF Associates to conduct the evaluation. As Career Bridge MOC is a new program, it was too soon to assess it on outcomes; thus, the evaluation focused on program design, implementation, and early outputs. The Council's 2012 Statement of Legislative Intent provides for an evaluation to be completed by July 2014 based on the September 2013 evaluation plan created by MEF Associates.

**Responsible Council Committee(s):** Economic Resiliency and Regional Relations **Date Due to Council:** NA

### **Energy and Environment**

#4 – Statement of Legislative Intent: 23-1-A-1
Budget Action Title: OSE Sunset Positions

An Office of Sustainability and Environment (OSE) Strategic Advisor 1 – Exempt (position #10004845) was approved by Ordinance 123932 with a December 31, 2013 sunset date. The sunset date reflected the temporary nature of funding sources supporting the position. OSE's proposed 2014 budget adds \$128,000 of GSF to make that position permanent, but despite the 2013 sunset does not call out the position as an increase above the positions endorsed for 2014. The proposal to remove the sunset date is predicated on an ongoing body of municipal energy conservation work outlined in the yet-to-be-released Resource Conservation Management Plan (RCMP). The Council intends to make an explicit choice whenever a term-limited position is converted to a regular position. Because the RCMP is not yet complete, the case for an ongoing body of work is insufficient. However, the Council is willing to consider converting the position to a regular position as part of a future budget decision. Thus the Council intends to extend the position's sunset date to December 31, 2014 to allow time for completion of the RCMP and evaluation of the ongoing body of work.

During approval of the 2013 budget and endorsed 2014 budget, the Council abrogated 4 Community Power Works positions for which grant funding was expiring in 2013. OSE's proposed budget removes 3 of those positions but retains a Planning and Development, Senior (position #10004696) because grant funds are now estimated to extend to mid-2014. OSE plans to ask the Personnel Department or the City Budget Office to approve a new sunset date of June 30, 2014. The Council acknowledges the inclusion of this abrogated position in OSE's 2014 budget, intends that its sunset date be extended to June 30, 2014, and requests a Committee update on the status of the sunset position in July 2014.

Responsible Council Committee(s): Energy and Environment

Date Due to Council: July 31, 2014

### **Government Performance and Finance**

#5 - Statement of Legislative Intent: 13-2-A-1

**Budget Action Title:** Development of consistent City policies and procedures regarding responses to Public Disclosure Requests

Council requests that the City Clerk, the City Attorney's Office and the Executive, including representatives from the Mayor's Office, the Department of Finance and Administrative Services, and the Department of Information Technology form a PDR Task Force to: (i) identify shortcomings in the City's current approach to fulfilling PDRs; and (ii) make recommendations regarding the appropriate City-wide policies, procedures and organizational structures needed to address any such shortcomings. Council anticipates that the Task Force will coordinate with staff currently involved in the development an electronic records management solution for the City.

To support this effort and to provide leadership and staff support to the Task Force, Council will fund a new, policy-level position in FAS and provide additional resources for consultants or other complementary services. This position could potentially take on a long-term role in City-wide PDR coordination and compliance, depending on the Task Force's final recommendations.

Council requests that the Task Force provide a review of current practices and an initial set of recommendations regarding City-wide policies, procedures and organizational structures by July 31, 2014.

#### **Background**

Fulfilling public disclosure requests (PDRs) in a consistent, efficient and effective manner remains a significant challenge for the City. The number of PDRs has grown significantly over the past few years. In 2012, the City received more than 5,750 requests, and it appears the final total for 2013 will be higher.

At the same time, the rapid growth in electronic communications and digital records has made timely response an ever more complicated and time-consuming process. City staff and the technology available to them are being stretched thin by the volume and complexity of these requests.

To date, each department has been responsible for responding to the PDRs that are applicable to them, with the Department of Finance and Administrative Services (FAS) providing a coordination function. However, the City has not established a consistent set of procedures, policies and standards that are enforced across the City. This has the potential to create delays in providing requested materials and errors in fully meeting the specifics of certain requests. Failure to provide thorough and timely responses can undermine the City's overall goal of transparency and puts the City at risk of legal action and monetary fines. And in fact, the City has been the subject of legal action and has paid settlements that total nearly \$600,000 over the past 4 years.

Responsible Council Committee(s): Government Performance and Finance

Date Due to Council: July 31, 2014

#6 – Statement of Legislative Intent: 16-1-A-2

**Budget Action Title:** Review alternatives for improving the listening system in the Council Chambers and Bertha Knight Landes Room

Consistent with its commitment to transparency and improved access to City Government, and ensuring that the City Council Chamber and Bertha Knight Landes room are ADA accessible, the Council is interested in improving access for the hearing impaired who wish to participate in Council's legislative processes and other civic dialogues. Council requests that facilities staff from the Department of Finance and Administrative Services work with representatives from the Department of Information Technology, the Legislative Department and the Seattle Commission for People with Disabilities to review alternative approaches to providing an improved listening system in the Council Chambers, the Bertha Knight Landes Room and potentially other City facilities. The Council is seeking recommendations regarding what are the most effective technological approaches to enhance the listening experience of the hearing impaired. Acknowledging that budgets are inherently limited, the Council is focused on taking the best approach to investing City resources and prioritizing needs for a phased implementation to key facilities.

As part of this work, Council also requests that appropriate City staff evaluate options for improving the overall sound system in the Council Chambers, with the goal of improving the sound quality and clarity for all users.

#### **Background**

Over the past year, Legislative Department staff have been investigating the possibility of installing a wireless "loop" technology system in the Council Chamber that would provide a direct listening channel for individuals who use electronic hearing aids. This emerging technology provides a localized broadcast on a frequency that is compatible with many hearing aids. As first presented, this appeared to be a cost-effective approach (\$25,000) to providing enhanced access to City Council meetings and civic dialogues. Further research determined that installation and full implementation in both Council Chambers and the Bertha Knight Landes Room could cost as much as \$475,000. Of this total, roughly 10% covers the cost for the "loop" technology, while the rest is for the temporary removal and replacement of built-in furniture and the permanent replacement of carpeting. In the context of such a significant investment, additional research would be prudent to determine the most appropriate and cost-effective solution.

In addition, the overall sound quality in the Council Chambers remains poor. Audience members, presenters and Councilmembers often struggle to hear what is being said, even when voices are amplified. This persistent problem has created barriers for those offering public testimony and at times limited dialogue between Councilmembers, staff and other presenters.

**Responsible Council Committee(s):** Government Performance and Finance **Date Due to Council:** June 30, 2014

#### #7 – Statement of Legislative Intent: 40-1-A-1

Budget Action Title: Report on Read and Rise program and other potential literacy programs

The Council requests that by July 31, 2014 the Office for Education (OFE) prepare a report on the Read and Rise program and other potential alternative literacy programs. The report should include at least the following information:

- a. A full description of how the Read and Rise program was implemented, including the preschools and schools where it was offered, the number of parents/caregivers enrolled and number who completed the course,
- b. Whether parents and caregivers improved their understanding of how to help their children read and continue to strengthen their reading skills,
- c. Whether parents and caregivers increased the amount of time they spent reading to their children or engaging in literacy building activities such as storytelling,
- d. Whether children read more as a result of their parents' participation in this program,
- e. Any recommended changes to strengthen the program such as focusing on a particular age, and
- f. Information on alternative literacy programs including but not limited to: Reach out and Read, Foundations in Literacy, Reading Wonders and Opening the World of Learning. This information should include descriptions of these programs, cost and any available evaluations.

### **Background**

Learning to read and continuing to reading at grade level are among the most important foundational skills children need to be successful in school.

The 2014 Proposed Budget adds \$156,512 to the \$92,000 Council previously approved in the 2013 1st quarter supplemental ordinance for a total of \$248,612 to implement a pilot Read and Rise Literacy Program from July 2013 through June 2014 at 10 sites. Developed by Scholastic, the Read and Rise Literacy Program is designed to help parents and caregivers assist children develop and strengthen their reading skills. OFE estimates that the funding will enable it to serve 150 families with children ages 3 to 8 and that 85% of the families will complete 90% of the sessions.

A pre- and post-survey of the participating parents and caregivers will be given to determine if parents increased their knowledge of how to help their children learn to read and improve their reading skills, if parents read to their children more and if children read more after taking the six week program.

The City has not implemented the Read and Rise program before. Information on the efficacy of this program and alternative literacy programs will help inform the Council's decision on what, if any, program the City should fund in 2015 and beyond.

Responsible Council Committee(s): Government Performance and Finance

Date Due to Council: July 31, 2014

### #8 - Statement of Legislative Intent: 41-1-A-1

**Budget Action Title:** Request to elevate the Office for Education within the Department of Neighborhoods to a separate Department for Education and Early Learning

To take concrete action to support education that benefits Seattle's children, their families, and our economic strength, this Statement of Legislative Intent requests that the existing Office for Education within the Department of Neighborhoods be elevated to a new Department for Education and Early Learning, with the Director reporting directly to the Mayor.

While the Council's intent is to create this new department as part of its 2015-2016 biennium budget deliberations in the Fall of 2014, this Statement of Legislative Intent encourages the Executive to create it earlier in 2014 by executive direction and through a supplemental budget ordinance.

The creation of the new Department demonstrates the city government's strong commitment to education and is a proactive action to achieve the following objectives:

- Focus the efforts of the office as its own department with a specific mission, which is growing/expanding to:
  - o align the various education and early learning programs and initiatives to provide the best learning outcomes for children;
  - o prepare for implementation of a voluntary, high-quality, universal preschool program for the city's three- and four-year-olds; and
  - o collaborate more closely with the Seattle School District to boost the academic achievement of students.
- Improve direct access to key decision-makers (e.g. Mayor, Council, Superintendent, School Board).

This SLI requires the Mayor to report to the Council by no later than June 30, 2014 on creation of the new department and the objectives stated above.

**Responsible Council Committee(s):** Government Performance and Finance **Date Due to Council:** June 30, 2014

### Housing, Human Services, Health and Culture

#### #9 - Statement of Legislative Intent: 74-2-A-1

**Budget Action Title:** Requesting HSD to pursue partnership funding for regional senior services and develop a policy framework for Seattle specific enhanced services for older adults.

As part of the 2014 adopted budget, the Council appropriated \$225,000 of GSF to backfill Federal Sequestration and State Department of Social and Health Services (DSHS) reductions to a range of services for older adults and people with disabilities. These reductions impact services provided to residents throughout King County as part of the Area Agency on Aging (AAA). The \$225,000 appropriated should be sufficient to restore potential cuts to services for Seattle residents. The AAA is administered by the City of Seattle's Human Services Department (HSD) and co-sponsored with King County Government and United Way. This SLI provides guidance to HSD to advance policy objectives related to the AAA and ongoing GSF support for aging services and calls for HSD to report back to Council the progress related to these issues in 2014.

#### A) Partnership Funding

The Council requests that HSD and OIR pursue and develop potential partnership funding options with King County, United Way and suburban cities to backfill Federal and State reductions to AAA services. The goal is to identify matching funds for the City's GSF support to maintain the prereduction service levels of 2013. The City's contribution to backfill Federal and State reductions should be commensurate with the impact on Seattle residents. This is estimated to be approximately one-third of service cuts identified during the HSD 2014 budget review process.

With partnership funding, the Council expects that next year's proposed biennial budget will include GSF funding for no more than one-third of the cost to backfill the anticipated regional aging services funding gap for 2015 and 2016.

HSD is requested to provide a written update to Council on progress related to partnership funding no later than August 1, 2014.

#### B) City Enhanced Aging Services Policy Framework

Concurrent with efforts to seek partnership funding, the Council requests that HSD develop a policy framework using the current Seattle-King County inter-local agreement on the City's enhanced public health service investments as a model for City enhanced aging services. If the City intends to continue backfilling Federal and State reductions to aging services overseen by the AAA with GSF, then a clear policy and agreement should be developed and formalized with the co-sponsors (King County and United Way) of the AAA to distinguish and track City enhanced programming from the baseline level of services to be provided across the county.

The purpose of any City investment in AAA services should be to enhance the programming above the level that would otherwise be provided county-wide with Federal and State funding without additional City resources. The Council is seeking a policy approach that avoids the use of GSF to inadvertently subsidize aging and disability services for non-Seattle residents of King County. HSD is expected to develop the policy framework and a plan and schedule for its implementation. This work should be carried out in coordination and consultation with AAA Advisory Council. The policy

should be applied to any new GSF appropriations proposed in the 2015-2016 biennial budget to support AAA services.

HSD is requested to provide a written update to Council on progress related to developing a City enhanced aging services policy framework for AAA programming no later than August 1, 2014.

**Responsible Council Committee(s):** Housing, Human Services, Health, & Culture **Date Due to Council:** August 1, 2014

### #10 - Statement of Legislative Intent: 75-3-A-1

**Budget Action Title:** Requesting HSD to conduct a comprehensive senior center planning process and develop a Request for Investment (RFI) for services.

City GSF support for senior centers has grown steadily since 2006. HSD and the Council are in agreement that additional planning is necessary to clarify and strengthen the goals and outcomes desired by the City in order to most effectively direct limited resources to meet the needs of older adults in Seattle. In 2014, Council expects HSD to carry out a planning effort for senior centers that will ultimately lead to putting the service area out for bid through a Request for Investment (RFI) for new contracts that will start no later than mid-year of 2015. The planning effort should at minimum include the following:

- Needs assessment that identifies specific disparities and challenges in our community as it
  relates to healthy aging and lifestyle for vulnerable older adults (should include a review of the
  Area Agency on Aging (AAA) Area Plan);
- Delineates specific strategies and evidence-based practices that demonstrate effectiveness at addressing the disparities and challenges identified through the needs assessment and analysis (should include a review of the evidence-based practices identified by the National Council on Aging);
- Identifies how the strategies and practices could be most effectively implemented as services provided by senior center facilities;
- Develops performance metrics related to the services delivered in order to measure effectiveness;
- Formulates an RFI funding process that aligns with the goals and strategies identified to achieve the desired results and outcomes;
- Considers and recognizes the importance of geographic equity and the "hub concept" in the existing senior centers service delivery model;
- Identifies opportunities to integrate and leverage existing healthy aging and lifestyle programming by other service providers with the senior center model;

- Considers the issues involving the City's Mutual and Offsetting Benefit Lease Policy as it relates
  to existing senior centers located in City owned facilities and the implications on the cost of
  service delivery at these centers; and
- Culminates in performance-based contracts with senior center service providers that clearly
  delineate the outcomes the City desires and include a mechanism to track and monitor
  performance on an ongoing basis tied to best practices and evidence-based programming.

This planning effort should include a meaningful dialogue with existing senior center service providers as well as the Advisory Council for the Area Agency on Aging and other community stakeholders as necessary. The Council expects a written progress report by HSD no later than September 1, 2014.

**Responsible Council Committee(s):** Housing, Human Services, Health, & Culture **Date Due to Council:** September 1, 2014

### #11 - Statement of Legislative Intent: 79-2-A-2

**Budget Action Title:** Report on potential funding sources for electronic health records for community mental health providers

Council requests the City's Health Policy Analyst to work with the City's state and regional partners on developing a funding source for community mental health providers to transition from paper to electronic health records (EHRS). The Council further requests the City's Health Policy Analyst and the City's Office of Intergovernmental Affairs to pursue federal and state legislation that would address this issue.

#### **Background**

The federal Affordable Care Act (ACA) encourages organizations receiving federal funds to achieve a "meaningful" use of EHRs. However, community-based mental health providers are not eligible for the incentive federal funding to support the transition from paper to electronic recordkeeping. Direct medical service providers and hospitals are eligible for these incentive federal funds.

The State has just released a draft Health Care Innovation Plan. The Plan will provide the framework for strengthening Washington's health care delivery system including expanding the capacity for health care providers to exchange health information.

Council requests a progress report back from the City's Health Policy Analyst and City's Office of Intergovernmental Affairs by July 31, 2014.

**Responsible Council Committee(s):** Housing, Human Services, Health, & Culture **Date Due to Council:** July 31, 2014

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### Libraries, Utilities and Center

#### #12 - Statement of Legislative Intent: 56-1-A-1

**Budget Action Title:** Seattle Center Armory Food Court Operations Enhancements

The City Council requests that the Seattle Center Director work with the Seattle Center Advisory Commission, the City Budget Office, Seattle Center staff, and Council staff in 2014 to explore and recommend steps Seattle Center could take to increase the net revenues generated by the Armory food court. This work should include the preparation of a written report for the Council's review. The written report should include the following components:

- 1) Identification and analysis of options for decreasing food court operating expenses. Such options could include amending or discontinuing Seattle Center's contract with Levy Restaurants, reducing or restructuring permanent food court staffing, and implementing operating efficiencies that have the potential to generate significant cost savings.
- 2) Identification and analysis of options for increasing food court revenues, such as bringing in additional vendors, developing new income streams, and increasing the rental and service fees charged to new short- and long-term tenants.
- 3) Recommended actions that would increase the net revenues generated by the food court and could be implemented by early 2015.

The Council requests the written report be submitted to the Council's Libraries, Utilities, and Center Committee by no later than August 1, 2014.

#### **Background:**

In 2011 and 2012, Seattle Center oversaw a renovation of the Armory food court. A total of \$3.4 million in City funds (2011 Limited Term General Obligation Bonds) and \$1.2 million in private contributions were combined to support a variety of improvements, including mechanical and utility system upgrades, food service space enhancements, a renewal of the facility's public open spaces and stage area, and the creation of a more transparent exterior wall and new outside patio on the west side of the building. The City's debt service payments associated with the project currently total \$384,000 per year and will continue through 2021.

As part of its strategy for refurbishing the food court, Seattle Center entered into a contract with Levy Restaurants to help manage and bring new vendors into the space. Under the terms of their agreement, Seattle Center agreed to pay Levy \$150,000 in 2011, \$240,000 in 2012, and \$150,000 per year in both 2013 and 2014. In addition, Seattle Center currently spends about \$400,000 per year on permanent food court management and maintenance staffing. Seattle Center's contract with Levy will expire in early 2015.

Although food court revenues are expected to exceed pre-renovation levels for the first time in 2014, the net income the facility generates, after accounting for debt service payments, is projected to be just \$5,500. In 2010, the last full calendar year before the food court was remodeled, the facility's net revenues were nearly \$473,000. With the City obligated to eight more years of debt service payments

on the Armory food court improvements, the Council is interested in finding ways to increase the facility's net revenues in the nearer term.

Responsible Council Committee(s): Libraries, Utilities, and Center

Date Due to Council: August 1, 2014

### **Parks and Neighborhoods**

#13 – Statement of Legislative Intent: 66-1-A-2
Budget Action Title: Long Term Plan for Lakewood and Leschi Marinas

DPR should provide a report to the Parks and Neighborhoods Committee of City Council (or its successor) detailing a long-term plan for the Lakewood and Leschi Marinas before proceeding with an RFP process for management of either or both marinas.

This plan should include:

- A detailed report on the progress of immediate moorage repairs at Leschi's South Moorage;
- A report on the vision and plan for the future of the two marinas, as informed by the Project Advisory Teams; DPR revenue, management and public access priorities; and marina market analysis. This report should include detail on marina management structure (concession vs. in-house DPR management vs. privatization vs. other options);
- A plan for ongoing community involvement in the future RFP process and oversight of the marinas; and
- A plan (including timeline) for renovations at both marinas.

#### **Background**

DPR owns two moorages on Lake Washington -- Lakewood Moorage (138 wet moorage slips) and Leschi Moorage (214 wet and 119 dry moorage slips). The moorages were created in the mid-20th century as a response to the post-war boom in boating and are operated using a concession model, meaning a private operator runs day-to-day operations, but does not perform major maintenance. Over the years, dock conditions have deteriorated, with limited investments or repairs by the City.

In mid-2013 DPR issued an RFP process for contractors to operate Lakewood and Leschi marinas. The RFP asked bidders to be "creative" in thinking about how to generate activity and revenue at the marinas. Marina tenants (slip holders) were not involved in a pre-RFP discussion about the vision for the two marinas or the needs of users. Soon after the RFP was issued several marina tenants and neighborhood residents informed DPR that the RFP process did not address marina tenant or community concerns. Concerns include, but are not limited to, poor dock conditions, a desire to maintain space for smaller boats, connections with neighborhoods and public usage, affordability of moorages, Parks investment in the moorages, and additional amenities at each marina. As a result, DPR halted the RFP process in order to regroup and gather community input. DPR is in the early stages of community involvement in developing a long-term vision and new RFP for both marinas.

Responsible Council Committee(s): Parks and Neighborhoods

Date Due to Council: Interim progress report due August 1, 2014. Final report due December 1, 2014.

#14 - Statement of Legislative Intent: 67-1-A-1

Budget Action Title: Integrated plan and funding for Belltown Community Center

This Statement of Legislative Intent requests that the Department of Parks and Recreation (DPR) provide a report to the Parks and Neighborhood Committee (or its 2014 equivalent) outlining a long-term strategy plan that would better integrate the Belltown Community Center into DPR's community center management model. This report should include:

- Detailed report on the attendance and usage of the Belltown community center.
- A report on the vision and plan for the future of the Belltown community center, including details on staffing models and partnerships, and a future funding source (i.e. Levy/MPD or other).

#### **Background**

The 1999 Community Center Levy provided nearly \$2 million for a new community center for the Belltown neighborhood. Because of scarce real estate and high acquisition costs, the center didn't open until September 2012. The City used Levy funds for a seven year lease on a 6000 square foot facility that provides rooms for public meetings, classes and rentals, but no gymnasium. The lease agreement has an option to renew as well as provisions for the owner to stop the lease.

The Belltown Community Center operates differently than more traditional community centers. While it is staffed and operated by Parks, funding to support staffing is provided solely by ARC. Also, community members have keys to be able to open and use the center without staff present.

Based on "people counter" data, the community center with the fewest visits is Belltown. Although Belltown opened in September 2012, position authority to staff the site wasn't available until 2013. Staff are working to establish an advisory council to help build programs to better serve the community.

Responsible Council Committee(s): Parks and Neighborhoods

Date Due to Council: September 1, 2014

#15 – Statement of Legislative Intent: 68-1-A-1
Budget Action Title: Long-term plan for DPR's athletic fields

This Statement of Legislative Intent requests that the Department of Parks and Recreation (DPR) develop a long-term, master plan for its athletic field improvement projects. This is of utmost importance especially before another revenue stream is identified (such as a future parks levy or Metropolitan Parks District). DPR should provide a report to the Parks and Neighborhoods Committee (or its equivalent) on the master plan.

#### This report should include:

- Detailed report on the progress of projects identified, initiated, and completed through the 2008 Parks and Open Space Levy.
- A report on the vision and plan for future field acquisition and development of athletic fields, including conversion of grass fields to synthetic turf fields.
- A detailed report on the renovation and replacement cycle of current synthetic turf.

A strategy for funding and funding mechanisms for both acquisition and replacement.

#### **Background**

DPR manages and maintains 197 athletic fields. This includes 37 synthetic fields and 160 grass fields. Grass fields are only scheduled from spring through early fall; they are closed to prevent damage from mid-November through February. Synthetic turf fields provide year round play and a higher quality of play.

Synthetic fields are used more than five times as much during the year as grass fields. Use of the athletic fields is very popular in Seattle for sports ranging from soccer and baseball to cricket and track and field, and there is an ever-increasing demand for scheduled field time. DPR recognizes the need for increasing capacity of playfields. This is evident by the 2008 Parks and Open Space Levy where \$10.5M was allocated to athletic field improvement.

Responsible Council Committee(s): Parks and Neighborhoods

Date Due to Council: April 30, 2014

#16 – Statement of Legislative Intent: 69-1-B-1
Budget Action Title: DPR 2014 Dog Off-leash Area Master Plan

The City Council requests that the Department of Parks and Recreation (DPR) work in conjunction with the Citizens for Off Leash Areas (COLA) and other stakeholders, to create a Dog Off-leash Area (OLA) Master Plan and present the plan to the Council's Parks and Neighborhoods Committee (or its equivalent) by October 1, 2014. The purpose of the OLA Master Plan is to identify a long-term plan for the City's existing 14 OLAs, as well as for maintenance, acquisition, and expansion of OLA projects.

In preparing an OLA Master Plan and in advance of the identification of another revenue stream (such as a future Parks Levy or Metropolitan Park District), DPR is asked to analyze the following factors, include the results in its plan, and report to the Council.

- Cost of Services: Provide a detailed accounting of annual operations and maintenance costs for OLAs as well as an assessment of facility capital costs for preservation and rehabilitation, including donated time and materials from Citizens for Off Leash Areas (COLA) and other supporters. Council also requests that DPR identify any efficiencies that can be achieved to reduce OLAs cost.
- 2. **Funding Source:** Provide a comprehensive analysis of the establishment of a stable funding source for the expansion of OLAs, other than a general use fee. DPR should assess possible sources including, but not limited to, use fees or business license fee surcharges for dog walkers, sponsorships and donations.
- 3. Acquisition and Development: Create guiding principles for future acquisition and development of OLAs. The two most recently established OLAs (Magnolia Manor Park and Kinnear Park) serve the same geographic sector. Through an outreach plan, DPR should assess the OLA needs across the City. The needs assessment should include, but is not limited to, the following factors: the distribution guidelines pursuant to the 2011 Development Plan, the population of each sector,

the availability of space for OLAs, and the feasibility of acquiring and/or developing OLAs in each sector. The Council also requests that DPR consider whether non-parkland, including private property, could be used to expand access to OLAs.

### **Background**

In previous years, DPR proposed funding OLAs through a use fee, but Council determined that a fee is both a disincentive for OLA users and difficult to enforce due to limited staffing levels at DPR and Animal Control. DPR did not pursue a general use fee for OLAs because of this determination.

The Council requests DPR to provide Council with:

- A. Progress Report A proposed study methodology, timeline and public outreach/engagement plan by May 15, 2014 for Council review and comment.
- B. Final Report A report with findings and recommendations by October 1, 2014.

**Responsible Council Committee(s):** Parks and Neighborhoods **Date Due to Council:** Progress Report - May 15, 2014 Final Report - October 1, 2014

### Planning, Land Use and Sustainability

#17 – Statement of Legislative Intent: 31-1-A-1
Budget Action Title: 2-for1 tree replacement implementation

The Council requests that the Office of Sustainability and Environment (OSE) develop a report regarding City departments' implementation of the policy to replace each tree removed from City property with two trees. The report would:

- Identify the extent to which each department affected by the policy has been able to implement it since the policy's adoption.
- If the policy is not being fully implemented, identify the steps needed to fully implement the policy including needed staffing and funding.

Responsible Council Committee(s): Planning, Land Use and Sustainability

Date Due to Council: March 31, 2014

### #18 - Statement of Legislative Intent: 43-1-A-1

Budget Action Title: DPD Planning Division work program development and reporting.

Council requests that the Department of Planning and Development (DPD) report to the Council periodically on work program development for the Planning Division.

In the 2013 adopted budget the Council included Statement of Legislative Intent (SLI) 49-1-A-1 that directed DPD to develop a multi-year work program that could be used as a shared tool by the Council and Mayor to prioritize resources among projects in the Planning Budget Control Level (BCL). Among other things, the Planning BCL contains functions in DPD that develop policy and regulations that are incorporated into the Comprehensive Plan, the Land Use Code, and other policy and regulatory documents that govern development of the built environment. Consistent with SLI 49-1-A-1, the Planning Division Director reports quarterly on work program development and briefs the Planning Land Use and Sustainability Committee on proposed new projects.

This budget action continues the required work program reporting.

#### **Frequency of Report:**

Reports should be provided quarterly to the Council in advance of the quarterly supplemental budget and grant acceptance ordinances and never later than March 31, June 30, September 30, and December 31, 2014. Reports may be provided concurrently with regularly scheduled reports by the DPD Director to the Planning Land Use and Sustainability Committee.

#### **Contents of Report:**

Each report shall contain the following:

- An up-to-date work program;
- A narrative description of any new or changed projects proposed by the Executive or Council;

Approximate FTE assignments by project; and

 A summary table identifying by project and fund source all anticipated resources likely to flow from quarterly grant acceptance and supplemental budget ordinances or from any other sources not required to be appropriated through a supplemental budget ordinance.

Responsible Council Committee(s): Planning, Land Use and Sustainability

Date Due to Council: March 31, 2014

June 30, 2014 September 30, 2014 December 31, 2014

### #19 - Statement of Legislative Intent: 44-1-A-1

**Budget Action Title:** Report from DPD on School District Building Excellence Levy facilitation and integration of green building practices.

It is the Council's intent that the City expedite permitting and coordinate with the Seattle School District to speed construction of new school facilities and the upgrading of others in order to accommodate the growing number of students entering Seattle Public Schools and reduce overcrowding. Therefore, the Council requests that the Department of Planning and Development (DPD) convene an interdepartmental team, consisting of departments with regulatory authority over School District construction and the Office of Sustainability and the Environment, to identify process improvements to facilitate and coordinate review of projects funded through the School District's Building Excellence (BEX) IV capital levy. This team shall also, in conjunction with the School District, establish a process for advising and cooperating with the School District on integration of green building practices into BEX IV projects.

The interdepartmental team shall quantify the costs of any recommended process improvements, such as the addition of temporary permit review staff, for Council consideration with a supplemental budget ordinance.

### **Background:**

In February 2013, Seattle voters approved the Seattle School District's BEX IV capital levy. The levy will raise approximately \$695 million over its life for new school construction, renovations, seismic retrofits, and other projects. The School District must apply for permits and receive permissions for construction from a variety of City departments including DPD, the Seattle Department of Transportation and the Department of Neighborhoods. Additionally, in May of 2013 the School District adopted Resolution 2012/13-12 expressing the School District's support for inclusion of green building techniques such as passive design in new school construction including BEX IV projects.

Responsible Council Committee(s): Planning, Land Use and Sustainability

Date Due to Council: March 31, 2014

#20 – Statement of Legislative Intent: 53-1-A-1

**Budget Action Title:** DPD permitting review process improvements.

It is the Council's intent that the City develop ways to streamline its land use and building permitting systems and determine opportunities to decrease project wait time, increase permitting coordination, provide greater customer service and improve the local economic climate.

The Council directs the Department of Planning and Development (DPD) and the Office of Economic Development (OED) to work with the Seattle Metropolitan Chamber of Commerce and members of the planning and development community to coordinate and convene a charette to review expedited permitting processes found to be successful in other municipalities. The main outcome of the charette will be a report identifying the best practices that may be implemented in Seattle to improve services provided by DPD to the public. The report could also include recommendations for improving the design review process.

Charette attendees could include representatives from the planning departments of other municipalities in addition to members of the development communities and other community stakeholders.

This budget action initiates a process for reviewing and improving permitting.

**Responsible Council Committee(s):** Planning, Land Use and Sustainability **Date Due to Council:** 

Charette to be Convened by: March 29, 2014

Report on charette recommendations to Council: April 17, 2014

#21 – Statement of Legislative Intent: 70-1-A-1
Budget Action Title: DPD leaf blower regulation recommendations

The Council requests that the Department of Planning and Development (DPD) provide recommendations describing options for regulations and incentives to reduce or eliminate leaf blower noise and emissions in Seattle. The recommendations should:

- 1) Evaluate the older models of leaf blowers still in use in Seattle and the new models available for sale in Seattle to identify the noise and emissions associated with those models.
- 2) Identify elements of the City code, state law and federal law that apply to noise and emissions from leaf blowers, and how models used and available for sale in Seattle compare to those standards.
- 3) Identify the regulatory and incentive approaches used by other jurisdictions to reduce or eliminate noise and emissions from leaf blowers generally -- and gas-powered leaf blowers specifically -- and the advantages and disadvantages of those approaches.
- 4) Identify stakeholders (including other City departments and other agencies) who use leaf blowers in their work or who might be involved in the implementation and enforcement of any

new regulations or incentives. Stakeholders may include property owners, yard maintenance and property management businesses, stadiums, major institutions and Seattle Public Schools.

- 5) Recommend regulations and incentives for reducing noise and emissions from leaf blowers in Seattle, including a schedule for developing and implementing the regulations and incentives, a stakeholder outreach strategy, enforcement procedures, staffing needs for program implementation, and other costs.
- 6) Coordinate with the Department of Parks and Recreation, Seattle Center, the Department of Finance and Administrative Services, and other City departments to share leaf blower recommendations, so that City departments that manage properties can consider incorporating relevant recommendations into their own practices and equipment purchases.

DPD states that without additional resources, it will need to reevaluate its 2014 work plan to eliminate, delay, or reduce the scope of other tasks so that this work can be accomplished.

Responsible Council Committee(s): Planning, Land Use and Sustainability

Date Due to Council: September 30, 2014

### **Public Safety, Civil Rights and Technology**

### #22 - Statement of Legislative Intent: 128-4-A-1

**Budget Action Title:** Reporting requirements for Multi-disciplinary Team (MDT) to PSCRT Committee.

By approving the \$208,000 for the Multi-disciplinary Team (MDT) in the 2014 Budget, the City Council intends that the MDT will provide a written report to the Council's Public Safety, Civil Rights, and Technology Committee (PSCRTC) by February 28, 2014. In addition, Council expects the MDT to submit quarterly reports to PSCRTC members, which should be submitted no later than one month after the end of each quarter. The February 28, 2014 written report to the PSCRTC should address the following:

#### **MDT Leadership & Decisionmaking**

- A description of the MDT's organizational structure that outlines the decision-making process and identifies a leadership structure with clear lines of authority, including who is ultimately accountable for the initiative. It should also describe who is responsible for crafting policies and strategies, who will make decisions about how these strategies are executed on the ground, and who will be responsible for implementing them. This information should also include general oversight and accountability controls that will be in place to ensure consistency, safety, and effectiveness in the MDT's intervention efforts.

#### **Detailed operational protocols**

- A clear description of the types of street behaviors and problems the MDT will target and what the respective roles and responsibilities of each MDT member is in addressing the identified behaviors.
- Procedures and guidelines that govern how MDT members will interact with people on the street, including the circumstances under which people will be approached and by whom, what services will be offered, how the MDT will ensure people interested in services will be connected to services, and how the MDT will track whether people receive services and the extent to which they remain engaged in services.
- Communication protocols for relaying information to police officers, social workers and other MDT members working on the ground.
- How the MDT will coordinate with LEAD and other efforts to ensure consistency, avoid confusion, and promote information sharing and coordination.

The Executive should also outline how the \$208,000 in GSF will be spent on social services for clients and what services will be offered to individuals, as well as how the MDT plans to tap existing social service supports in the community.

#### Quarterly data collection and reporting

The Executive should submit a plan for collecting data on key indicators and outcomes. This data will be part of a quarterly report to the PSCRT committee. The plan should include, but is not limited to, the following:

- Number of unduplicated individuals who were offered services, which services were offered, and whether services were accepted or rejected.

- Number of individuals connected to services via the MDT who are actively engaged in services and what these services consist of.
- The number of MDT clients placed on a wait list for services, what the wait list is for (housing, treatment, job training, etc.) and what the projected wait time is.
- Number of individuals who are homeless who receive housing via the MDT's efforts and the type of housing received.
- General demographic information.
- Extent to which individuals are currently involved in the criminal justice system.
- Who will be responsible for the overall data collection effort and which MDT members or service providers will be responsible for reporting what data, when, and who it will be given to.
- Quarterly expenditure information, including the draw down on funding for client services by category and a breakdown of services by cost and the number of individuals served.

The City Council expects data will be tracked at an individual level but all data will be reported anonymously to maintain confidentiality. Care should be taken to report unduplicated outcomes.

The Council is interested in the number of contacts the MDT makes on the street *that results in some outcome*, such as a change in behavior though engagement in treatment or services and housing. Thus, reporting on the number of MDT street contacts alone is inadequate. The City Council recognizes multiple contacts may be needed to engage people and develop trust, but ultimately, outreach is a means to an end and the MDT's success depends on whether this effort can change individual behavior through service connections. These outcomes should be the focus of the MDT's proposed reporting plan to the PSCRT committee.

**Responsible Council Committee(s):** Public Safety, Civil Rights and Technology **Date Due to Council:** Initial report due February 28, 2014; on-going quarterly reporting.

#### #23 – Statement of Legislative Intent: 128-6-A-2

**Budget Action Title:** Conditions under which City funding for Law Enforcement Assisted Diversion (LEAD) is provided

In approving funding to expand the Law Enforcement Assisted Diversion program, the City Council intends the following:

- Geographic Expansion Unless Otherwise Approved by the City Council. LEAD will expand
  geographically, per the attached map, but LEAD will remain focused on low level crimes involving
  drugs and prostitution unless it receives explicit legislative approval by the City Council. If the LEAD
  policy group would like to propose expanding to other behaviors, it must provide the following
  information:
  - A description of the specific behaviors that would qualify someone for LEAD beyond drugs and prostitution.
  - How the diversion aspect of the LEAD program, along with its harm reduction approach and theory of change, apply to the list of expanded behaviors.
  - Detailed operational protocols pertaining to the additional behaviors proposed to be addressed.
  - How referrals will be made, including clearly delineated roles and responsibilities as to who will be able to refer people to LEAD.

- How LEAD will coordinate with the City's Multi-disciplinary Team and other stakeholders to ensure consistency, avoid confusion, and promote information sharing and coordination.
- How patrol officers will distinguish between referring someone to LEAD vs. making an arrest that could lead to Community Court.
- How training for Seattle police officers will be conducted, what it will entail, and how much it will cost.
- An implementation timeline that includes key milestones, including a detailed description of how and when SPD patrol officers will be fully trained.
- Reporting Requirement in Contract. The Human Service Department (HSD) will execute a contract with the Public Defender's Association (PDA) Racial Disparity Project, the project managers for LEAD. HSD's contract should specify that LEAD may expand geographically but that it will focus only on crimes involving drugs and prostitution unless explicitly approved by the City Council. HSD's contract with the PDA shall also require the PDA to create a client group to oversee LEAD's evaluation. This client group will include city representatives and regular checkins to provide ongoing guidance to the LEAD evaluators. HSD's contract with the PDA should also specify that funding is contingent upon LEAD providing quarterly reports to the City Council that include the following information:
  - Number of individuals who have entered the LEAD program in the preceding quarter.
  - Number of the individuals who have undergone a full intake assessment.
  - The last time each individual checked in with their case manager.
  - The type of services offered to each client and whether services were accepted or rejected.
  - Number of individuals who are actively engaged in services and what these services consist of.
  - Number of clients placed on a wait list for services, what the waitlist is for (housing, treatment, job training, etc.) and what the projected wait time is.
  - Number of individuals who are homeless who receive housing and the type of housing received.
  - General demographic information.
  - Extent to which individuals are currently involved in the criminal justice system, aside from the incident that prompted their diversion to LEAD.
  - Quarterly expenditure information, including the draw down on funding for client services by category and a breakdown of services by cost and the number of individuals served.

Data should be reported anonymously to protect privacy. It will make sense to report some data at the aggregate level, while other data should be provided at the individual level.

- **LEAD Evaluation.** Council will not consider future funding for LEAD beyond 2014 until it has reviewed the findings of the LEAD evaluation. Council's expectation is that this evaluation will include a valid comparison group that LEAD participants can be compared to and that the evaluation will be conducted by an independent, skilled and credible evaluator or university research team experienced in conducting experimental and quasi-experimental evaluations. Council's anticipates LEAD's impact evaluation and the outcomes measured will be based on those shown in the LEAD logic model, (attached). Council is especially interested in results of the following outcomes:
  - o Decreased criminal activity
  - Diversion savings
  - Reduction in ER visits
  - o Decrease harm to self and others
  - Increased housing stability

- Decreased open-air drug dealing
- o Decreased recidivism rates
- **Service Provider Contract.** HSD will work with the PDA and the LEAD policy group to select a service provider for case management and other services for LEAD participants.

**Responsible Council Committee(s):** Public Safety, Civil Rights and Technology **Date Due to Council:** Quarterly data report.

### #24 - Statement of Legislative Intent: 128-7-A-1

Budget Action Title: Measuring Neighborhood Public Safety and Street Disorder

The Law Enforcement Assisted Diversion (LEAD) program and the Center City Multidisciplinary Team (MDT) both focus their operations on individuals, but are intended to improve the street environment by reducing crime and disorder. The more we know about the specific neighborhood problems we are trying to solve with these and other public safety efforts, the more focused these efforts can be, and the more likely we will know whether they are effective.

To these ends, the Council requests that the Executive clearly identify the problems to be addressed in downtown neighborhoods, measure and document the extent and location of the problems, and report quarterly to the Council on progress being made to resolve the identified problems.

This means measuring street crimes and infractions by time and location. It means connecting those crimes and infractions, where possible, to proximate causes, and identifying locations where similar or related crimes and infractions cluster. This is primarily a job for the Police Department.

It also means measuring other forms of street disorder that may also contribute to street crime and fear of crime, such as graffiti, litter, vacant storefronts, poor lighting and broken facilities. This would be a job for multiple Departments, including but not limited to Police, to be led by the Executive.

It also means determining whether street crime and disorder are concentrated in small geographic areas, as is often the case. The Council requests that the Executive identify any such areas and explain whether and how LEAD, the MDT and any other interventions will be focused on them.

The Council requests that the Police Department and Executive specify the problems to be measured by February 1, 2014, produce the initial baseline measures by June 30, 2014, and report quarterly to the Council on progress being made to resolve the identified problems.

While the initial focus of this SLI is our downtown neighborhoods, the protocols and practice developed here to diagnose, treat and monitor harms can be applied as well in other neighborhoods.

**Responsible Council Committee(s):** Public Safety, Civil Rights and Technology **Date Due to Council:** February 1 and June 30, 2014, and quarterly thereafter

#25 - Statement of Legislative Intent: 131-1-A-1

Budget Action Title: Municipal Court: Renewal and expansion of Community Court

In approving the budget for the Municipal Court and the new Community Court Crew Chief, it is the Council's intent to support the renewal and expansion of the Seattle Community Court and its goals of producing better results for defendants and the community. The Council recognizes that Community Court is a collaborative effort by prosecution, defense and the Municipal Court.

Because the success of Community Court depends on the cooperation of all branches of City government, it is to the benefit of all to have a clear understanding of what Community Court is accomplishing, and how. To this end the Council requests that the Municipal Court, City Attorney and Associated Counsel for the Accused provide an initial written report on the following by July 2014:

- 1. Outputs
- 1.1. The number of Community Court offers made to defendants by the City Attorney, by kind of offense.
- 1.2. The number of Community Court agreements signed by defendants, by kind of offense.
- 1.3. The number of social service contacts mandated for defendants.
- 1.4. The number of community service hours mandated for defendants.
- 2. Intermediate Outcomes
- 2.1. The average time between a Community Court offer and a Court-ordered agreement.
- The number of defendants receiving mandated services, and the nature and amounts of services received.
- 2.3. The number of community service sites, the number of community service hours completed by defendants, and the value and visibility to the community of this service.
- 3. Long Term Outcomes
- 3.1. The impact of Community Court on defendant recidivism.
- 3.2. The impact of Community Court on the use of judicial resources and jail.
- 3.3. The impact of Community Court on perceived safety in the community.

  The Council recognizes that the definition and measurement of these three impacts will require analysis and discussion.

#### **Background**

The proposed budget for the Municipal Court includes a new crew supervisor for Community Court, whose job would be to drive Community Court defendants to sites where they perform community service and supervise them there. This is a small part of a large change in Community Court that is already occurring.

The new crew supervisor will free up time for the existing two Community Court probation counselors to assess defendants, develop service plans for them, monitor their compliance, and administer sanctions for failure to comply. Much of this is new work for the probation counselors, and is the result of two major changes.

One of these is an increase in the number of offenses that are eligible for Community Court, combined with a commitment by the City Attorney and Court to use Community Court for more of the offenses already eligible. Some of the eligible offenses are disorderly conduct, failure to appear, pedestrian interference, prostitution, theft under \$750 and trespass.

The other change is an increase in how long the Community Court can have jurisdiction over the defendant. Depending on the signed agreement, the defendant may have service requirements lasting between two weeks and six months.

These and other new features of Community Court are spelled out in detailed procedures. The process is this:

An officer makes an arrest for one of the low-level misdemeanors that are eligible. The City Attorney files charges. If the defendant's criminal history is not disqualifying, the City Attorney offers Community Court as an alternative to the traditional process of setting the case for trial, negotiating a plea or accepting a guilty plea and imposing a sentence.

If the defendant accepts the offer to participate in Community Court, a probation counselor assesses the defendant and proposes a set of actions the defendant must take, each of which has consequences for failure to comply, over a period that can range from two weeks to six months. The steps and consequences are drawn from a set of procedures developed and agreed to by the prosecutor, public defense and Court. The steps can include chemical dependency treatment, mental health treatment, employment training, literacy training, housing assistance, or other service referrals, as well as community service.

The prosecutor and defendant (and defendant's counsel) have the opportunity to negotiate the probation counselor's proposal. If the defendant agrees to the proposal, the Court signs the resulting order. If the defendant complies with the agreement, the current charges are dismissed or the case is closed. If the defendant fails to comply, the probation counselor can deliver sanctions administratively, recommend Court sanctions, or refer the case back to the Court, which may revoke the Community Court agreement and impose a jail sentence.

The success of Community Court will depend in part on the availability of the services that defendants need. The renewed Community Court intends to do more than point defendants to services, but the ability to require a defendant to obtain a service obviously depends on the practical possibility of the defendant doing so, in each case. Thus the agreements that are crafted will necessarily reflect a balance between the service the defendant ideally would receive and the service the City is able to deliver. One purpose of the report called for by this Statement of Legislative Intent is to identify any service gaps that interfere with Community Court so that they might be addressed by the City.

It is not yet clear how best to measure the impact of Community Court on defendant recidivism, the use of judicial resources and jail, and perceived safety in the community. Measuring the first two impacts should be conceptually straightforward, but defining appropriate comparison groups and collecting data efficiently may present some difficulties. Measuring the impact of Community Court on perceived safety in the community will first require a concrete definition of what a realistic expectation may be for such an impact and how it might be observed.

Responsible Council Committee(s): Public Safety, Civil Rights and Technology

Date Due to Council: July 31, 2014

#26 - Statement of Legislative Intent: 63-1-A-1

Budget Action Title: Report on assessment of City staffing and support for SOCR commissions

Council requests that the City Budget Office (CBO) work with Council central staff on a jointly administered consultant study to assess City staffing and organizational support for the Seattle Human Rights Commission, the Seattle Women's Commission, the Seattle Lesbian Gay Bisexual Transgender Commission, and the Seattle Commission for People with Disabilities.

The study will examine how the City can optimize collaboration with existing commissions to serve the needs and interests of lesbian, gay, bisexual, and transgender communities, the Native American community, African American community, Asian Pacific Islander community, Latino community, People with disAbilities community, and the low-income community. The study will analyze the benefits and consequences of creating new offices or department divisions within city government to serve these needs. The consultant will recommend strategies and organizational structures to improve commission support and allow them to be even more successful in their work.

CBO and central staff will report back to the Council on the results of the study by September 1, 2014.

Responsible Council Committee(s): Public Safety, Civil Rights and Technology

Date Due to Council: September 1, 2014

### **Transportation**

#27 – Statement of Legislative Intent: 111-2-A-1
Budget Action Title: Bicycle Master Plan Implementation

Council requests that SDOT describe how it intends to staff and organize implementation of prioritized Bicycle Master Plan (BMP) programs and projects, including the Downtown Cycle Track project. Council further requests that SDOT evaluate whether additional staffing or changes to the staffing organization would be helpful to facilitate successful and timely implementation of the BMP.

Green Sheet 111-1-A-1 Bike Master Plan Implementation adds funding to the SDOT's 2014 budget to accelerate implementation of the Bike Master Plan Implementation (BMP) CIP project (TC 366760) to advance design of portions of the Downtown Cycle Track network.

Council's intent is that in 2014 SDOT will:

- 1. Complete design of the .25 miles of cycle track along 7th Avenue partially funded through the 2012 alley vacation associated with the Amazon development on that street;
- 2. Complete the 30% design of 2 miles of downtown cycle track funded in the 2013 adopted budget and utilize additional funding provided in 2014 Green Sheet 111-1-A-1 to advance design to the maximum extent possible with these funds;
- 3. Develop a funding plan that will allow the ¼ mile on 7th Ave and 2 miles on 2nd/4th, as well as the east-west connection between these two segments (eg., Pike/Union), to be completed and in operation by the end of 2015;
- 4. Complete design for next portions of the Delridge and Ballard greenways, as described in 2013 SLI 77-2-A-1;
- 5. Continue advancing design, and if funding permits, construct other Council priorities presented in SLI 77-2-A-1, including West Seattle Bridge Trail approaches, and greenways in the Central District, Rainier Valley, Lake City and University District.

Council requests that SDOT report on progress in design and/or construction of projects identified above to the Council's Transportation Committee by March 28th and September 30th, 2014.

**Responsible Council Committee(s):** Transportation

Date Due to Council: March 28, 2014; September 30, 2014