

Department of Planning & Development D. M. Sugimura, Director



EARLY DESIGN GUIDANCE OF THE WEST (QUEEN ANNE/ MAGNOLIA) DESIGN REVIEW BOARD

Project Number:	3014045
Address:	777 Thomas Street
Applicant:	Dave Heater, Ankrom Moisan Associated Architects for 8th & Thomas LLC
Date of Meeting:	Wednesday, October 24, 2012
Board Members Present:	David Delfs (Chair) Mindy Black Salone Habibudden (substituting)
Board Members Absent:	Jacob Connell Jill Kurfirst Lipika Mukerji
DPD Staff Present:	Shelley Bolser

SITE & VICINITY

- Site Zone: SM-85
- Nearby Zones: North: SM-85 South: SM-85 East: SM-85 West: SM-85

Lot Area: 28,800 square feet



Current Development:	Two-story commercial structures and surface parking.
Access:	Vehicular access is via the alley and curb cuts on Thomas St and 8th Ave N.
Surrounding Development:	An early 20th century church is located immediately south of this site, and a mid-century building with another religious institution is located across the street to the east. A newer six-story mixed-use residential and retail structure and a surface parking lot are located directly across the street to the east. One-story and two-story commercial structures from early to mid-20th century are located to the west across the alley, and to the north across the street. A proposed newer development (Compass Housing) is located southwest across the alley from this site.
Neighborhood Character:	This site is located near the southwest edge of the larger South Lake Union neighborhood, and is referred to as the Denny Park area. The Denny Park area of South Lake Union provides a diverse mix of buildings and uses.
	Denny Park anchors the quiet non-arterial 8th Avenue at the south end of this block, with a playground area and off leash dog area. Dexter Ave N. is a busy arterial located one block to the west with a high level of cyclist, vehicle and transit traffic connecting downtown with areas north of the Ship Canal. A few blocks further to the north, the busy arterials of Mercer and Broad Streets provide a clear break with the rest of the South Lake Union neighborhood.
	The Denny Park area consists of mostly older 1-2 story commercial uses with some newer mixed-use and multi-family structures. The epicenter of the neighborhood is the heavily wooded Denny Park, Seattle's oldest public park and the site of the Seattle Parks Department offices.

PROJECT DESCRIPTION

The proposal is for a 7-story structure with 183 residential units, 2,900 square feet of commercial space, and below grade parking for 143 vehicles accessed from the alley. The preferred option includes residential units at the 8th Ave N street frontage, with ground level commercial use at the intersection of 8th Ave N and Thomas Street, a residential lobby at the northwest corner, and a courtyard facing the alley. The existing structures would be demolished.

EARLY DESIGN GUIDANCE MEETING: October 24, 2012

The packet includes materials presented at the meeting, and is available online by entering the project number at this website:

http://www.seattle.gov/dpd/Planning/Design Review Program/Project Reviews/Reports/defa ult.asp.

The packet is also available to view in the 3014045 file, by contacting the Public Resource Center at DPD:

Mailing
Address:Public Resource Center700 Fifth Ave., Suite 2000
P.O. Box 34019
Seattle, WA 98124-4019

Email: PRC@seattle.gov

The proposal is related to a previous project and EDG meeting for a development at this site (3013251). Since that meeting the site has become larger and the proposed development is also larger. This proposal is technically a first EDG meeting under the new project number (3014045). The applicant explained how this proposal was developed in response to the Board's guidance from the 3013251 EDG meeting.

The proposal includes two level residential units at grade on 8th Ave, with a stepped floor plate to bring the units near the changing sidewalk grade. The first floor residential units would be set 6' back from the property line to provide a landscaped buffer and stoop for the residential entries. One or two steps would separate the sidewalk from the stoops. Planters and screens would be used to create privacy for the units between the sidewalk and the units, as well as between the units. Blinds on the first floor residential units would allow residents to close off the view of the lower window areas for residents' privacy.

The site is immediately north of a religious institution building. The applicant noted that the lower area of the north façade of this building includes some windows and doors, but they serve unoccupied spaces such as corridors and stairwells. The upper portion of the north façade includes a colored stained glass round window that provides some light into the interior sanctuary. The south façade of the proposed development would be treated with glass and light colors to reflect light into this upper level north-facing stained glass window.

The proposal would be set back 7' from the alley at the southwest corner of the site, to give more privacy to the residential development that is proposed diagonally across the alley.

The applicant showed a rendering of a conceptual building design at the EDG meeting.

The applicant clarified that no loading is proposed on the site, but it's anticipated that the onstreet parking on 8th Ave would be used for residents moving in and out, likely with a metered on-street loading space. Trash and recycling would be brought up by the building management through the garage to the alley.

PUBLIC COMMENT

The following comments, issues and concerns were raised:

- DPD Staff Geoff Wentlandt noted that the proposal relates to the proposed legislative South Lake Union rezone and street plans for this area. The City's proposed long range plan for this area includes the following, as related to the proposal:
 - 8th Ave N is intended as a residential enclave, with more focus on pedestrian amenities and reduced car traffic.
 - Residential stoops and porches are encouraged on 8th Ave N.
 - Thomas St will be a green street. The applicant's proposed north setback responds well to the future green street requirements.
 - On 8th Ave N, the applicant should consider moving the curb further into the street to provide more pedestrian area and narrow the driving area for traffic calming. This could allow for more space between the sidewalk and residential entries for landscaped buffers.
 - 10' separation between the sidewalk and residential entry will likely be required in the new zoning.

PRIORITIES & BOARD RECOMMENDATIONS

After visiting the site, considering the analysis of the site and context provided by the proponents, and hearing public comment, the Design Review Board members provided the following siting and design guidance.

EARLY DESIGN GUIDANCE:

- 1. 8th Ave N: (A-2, A-3, A-6, C-4, D-1, D-12, E-2)
 - a. The first floor residential units should be designed in the context of the long range vision of 8th Ave N as a quieter residential street with higher levels of pedestrian traffic.
 - b. The Board encouraged the applicant to discuss options with Seattle Department of Transportation to move the curb line out to the street and provide the planting buffer in the public right of way.
 - i. The setback between the individual residential entries and sidewalk should include a 6'-8' flat usable area, in addition to the 'buffer' (stairs and landscaping).
 - ii. Moving the planting buffer into the sidewalk area would allow more soil depth for better plant health and larger plants.
 - c. The stoops should include usable areas for outdoor seating.
 - d. The Board noted that the 4' patio depth appears to be too small to provide usable areas so close to the sidewalk.

- e. Screens and other materials at grade should be graffiti resistant and highly durable.
- f. The primary residential entry should be designed to serve two purposes:
 - i. This bay should be used to visually knit the northern portion of the building with the southern portion of the building.
 - The primary residential entry should be designed to signify the 'public' entry to the building, in contrast to the individual residential entries on 8th Ave N. Landscaping, paving textures, and other methods can be used at the ground level to help distinguish the primary residential entry from the private residential entries.

2. Thomas St: (A-2, A-4, A-10, C-2, C-4, E-2)

- a. The change to the north façade and the modification to the program (compared with 3013251) are positive revisions.
- b. If SDOT allows the curb to be moved out into the street, then the sidewalk and paved areas should be designed to allow more of a gathering area at the corner.
- c. The hand rail between the sidewalk and the amenity area walkway should be designed to provide a better visual transition between these areas, and should relate to the overall building design.

3. Alley: (D-6, D-8)

- a. The trash and recycling strategy should include a landing adjacent to the alley to stage dumpsters on collection days and allow clear travel paths through the alley.
- b. The Board noted that the increasing density of the area translates to a need for better design of alley circulation.

4. South façade: (A-3, A-6, C-2, D-7)

- a. The Board appreciated the goal to use light colors and reflective materials to reflect light back into the church sanctuary.
- b. The Board would like to see more information about the design of the southfacing residential units. These units should be designed to provide inviting entries and also provide security for residents.

5. Massing: (A-2, C-2)

- a. The Board supported the preferred alternative massing.
- b. The Board encouraged the applicant to further develop the design concept of smooth texture siding and contrasting, high quality materials.

At the Recommendation meeting, the applicant should provide graphics and text to demonstrate the response to the Early Design Guidance. The Board specifically requested the following additional information at the Recommendation meeting:

1. The dimensions of buffers, patios areas, screening panels, etc. for the first floor residential units at 8th Ave N.

DESIGN REVIEW GUIDELINES

The Board identified the following Citywide Design Guidelines & Neighborhood specific guidelines (as applicable) of highest priority for this project.

A-2 <u>Streetscape Compatibility</u>. The siting of buildings should acknowledge and reinforce the existing desirable spatial characteristics of the right-of-way.

SLU-specific supplemental guidance:

The vision for street level uses in South Lake Union is a completed network of sidewalks that successfully accommodate pedestrians. Streetscape compatibility is a high priority of the neighborhood with redevelopment. Sidewalk-related spaces should appear safe, welcoming and open to the general public.

- Provide pedestrian-friendly streetscape amenities, such as: tree grates; benches; lighting.
- Encourage provision of spaces for street level uses that vary in size, width, and depth. Encourage the use of awnings and weather protection along street fronts to enhance the pedestrian environment.
- Where appropriate, consider a reduction in the required amount of commercial and retail space at the ground level, such as in transition zones between commercial and residential areas. Place retail in areas that are conducive to the use and will be successful.
- Where appropriate, configure retail space so that it can spill-out onto the sidewalk (retaining six feet for pedestrian movement, where the sidewalk is sufficiently wide).
- A-3 <u>Entrances Visible from the Street</u>. Entries should be clearly identifiable and visible from the street.
- A-4 <u>Human Activity</u>. New development should be sited and designed to encourage human activity on the street.

SLU-specific supplemental guidance:

- Create graceful transitions at the streetscape level between the public and private uses.
- Keep neighborhood connections open, and discourage closed campuses.
- Design facades to encourage activity to spill out from business onto the sidewalk, and vice-versa.
- Reinforce pedestrian connections both within the neighborhood and to other adjacent neighborhoods. Transportation infrastructure should be designed with adjacent sidewalks, as development occurs to enhance pedestrian connectivity.
- Reinforce retail concentrations with compatible spaces that encourage pedestrian activity.
- Create businesses and community activity clusters through co-location of retail and pedestrian uses as well as other high pedestrian traffic opportunities.

- Design for a network of safe and well-lit connections to encourage human activity and link existing high activity areas.
- A-6 <u>Transition Between Residence and Street</u>. For residential projects, the space between the building and the sidewalk should provide security and privacy for residents and encourage social interaction among residents and neighbors.

SLU-specific supplemental guidance:

Consider designing the entries of residential buildings to enhance the character of the streetscape through the use of small gardens, stoops and other elements to create a transition between the public and private areas. Consider design options to accommodate various residential uses, i.e., townhouse, live-work, apartment and senior-assisted housing.

- A-10 <u>Corner Lots</u>. Building on corner lots should be oriented to the corner and public street fronts. Parking and automobile access should be located away from corners.
- C-2 <u>Architectural Concept and Consistency</u>. Building design elements, details and massing should create a well-proportioned and unified building form and exhibit an overall architectural concept. Buildings should exhibit form and features identifying the functions within the building. In general, the roofline or top of the structure should be clearly distinguished from its facade walls.

SLU-specific supplemental guidance:

Design the "fifth elevation" — the roofscape — in addition to the streetscape. As this area topographically is a valley, the roofs may be viewed from locations outside the neighborhood such as the freeway and Space Needle. Therefore, views from outside the area as well as from within the neighborhood should be considered, and roof-top elements should be organized to minimize view impacts from the freeway and elevated areas.

- C-4 <u>Exterior Finish Materials</u>. Building exteriors should be constructed of durable and maintainable materials that are attractive even when viewed up close. Materials that have texture, pattern, or lend themselves to a high quality of detailing are encouraged.
- D-1 <u>Pedestrian Open Spaces and Entrances</u>. Convenient and attractive access to the building's entry should be provided. To ensure comfort and security, paths and entry areas should be sufficiently lighted and entry areas should be protected from the weather. Opportunities for creating lively, pedestrian-oriented open space should be considered.

SLU-specific supplemental guidance:

 New developments are encouraged to work with the Design Review Board and interested citizens to provide features that enhance the public realm, i.e. the transition zone between private property and the public right of way. The Board is generally willing to consider a departure in open space requirements if the project proponent provides an acceptable plan for features such as: curb bulbs adjacent to active retail spaces where they are not interfering with primary corridors that are designated for high levels of traffic flow; pedestrian-oriented street lighting; street furniture.

- D-6 <u>Screening of Dumpsters, Utilities, and Service Areas</u>. Building sites should locate service elements like trash dumpsters, loading docks and mechanical equipment away from the street front where possible. When elements such as dumpsters, utility meters, mechanical units and service areas cannot be located away from the street front, they should be situated and screened from view and should not be located in the pedestrian right-of-way.
- D-7 <u>Personal Safety and Security</u>. Project design should consider opportunities for enhancing personal safety and security in the environment under review.

SLU-specific supplemental guidance:

- Enhance public safety throughout the neighborhood to foster 18-hour public activity. Methods to consider are: enhanced pedestrian and street lighting; well- designed public spaces that are defensively designed with clear sight lines and opportunities for eyes on the street; police horse tie-up locations for routine patrols and larger event assistance.
- D-8 <u>Treatment of Alleys</u>. The design of alley entrances should enhance the pedestrian street front.
- D-12 <u>Residential Entries and Transitions</u>. For residential projects in commercial zones, the space between the residential entry and the sidewalk should provide security and privacy for residents and a visually interesting street front for pedestrians. Residential buildings should enhance the character of the streetscape with small gardens, stoops and other elements that work to create a transition between the public sidewalk and private entry.
- E-2 <u>Landscaping to Enhance the Building and/or Site</u>. Landscaping, including living plant material, special pavements, trellises, screen walls, planters, site furniture, and similar features should be appropriately incorporated into the design to enhance the project.

SLU-specific supplemental guidance:

• Consider integrating artwork into publicly accessible areas of a building and landscape that evokes a sense of place related to the previous uses of the area. Neighborhood themes may include service industries such as laundries, auto row, floral businesses, photography district, arts district, maritime, etc.

DEVELOPMENT STANDARD DEPARTURE

The Board's recommendation on the requested departure will be based upon the departure's potential to help the project better meet these design guideline priorities and achieve a better

overall design than could be achieved without the departure. The Board's recommendation will be reserved until the final Board meeting.

At the time of the Early Design Guidance meeting, the following departure was requested:

1. Upper Level Setbacks (SMC 23.48.012): The Code requires building structure above 45' tall to be set back 15' from the property line on Class II Pedestrian Streets. Thomas St is a Class II Pedestrian Street. The applicant proposes to set back the building 12'6" from the north property line for the entire structure along Thomas St, and allow part of the 7th story and roof to extend into the required setback. The applicant noted that this departure request has been reduced since the previous EDG application (3013251) and the proposed setbacks are consistent with the future green street goals for Thomas St.

The Board indicated that they would continue to entertain this departure at the Recommendation stage of review. (A-2, C-2, E-2)

BOARD DIRECTION

At the conclusion of the EDG meeting, the Board recommended the project should move forwards to MUP Application in response to the guidance provided at this meeting.