



City of Seattle

Department of Planning & Development
D. M. Sugimura, Director



2nd RECOMMENDATION OF THE SOUTHWEST DESIGN REVIEW BOARD

Project Number: 3013307

Address: 3829 California Avenue SW

Applicant: Scott Jeffries of Caron Architecture LLC

Date of Meeting: Thursday, June 13, 2013

Board Members Present: Laird Bennion
Todd Bronk
Myer Harrell (Chair)
T. Frick McNamara
Daniel Skaggs

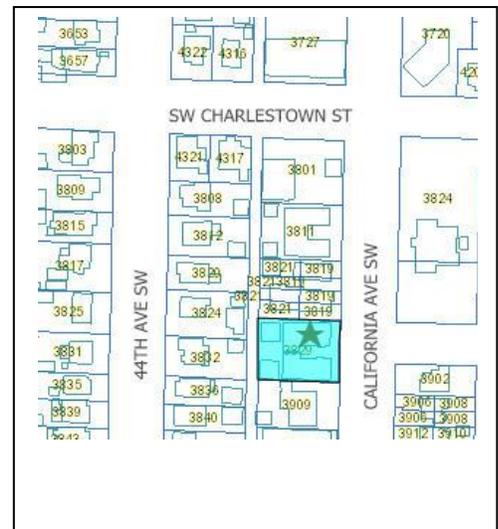
DPD Staff Present: Beth Hartwick, Senior Land Use Planner

SITE & VICINITY

Site Zone: LR3/RC

Nearby Zones: North: NC1-30
South: LR3/RC
East: NC1-30 & LR3/RC
West: SF 5000

Lot Area: 10,554 square feet



Current Development: Single story apartment cluster around central courtyard

Access: From alley to west of site, connecting to SW Charleston St. to the north and SW Andover St. to the south

Surrounding Development: Commercial, residential, multifamily and single family

ECAs: None

Neighborhood Character: Transitional/ mixed development along California Av SW

PROJECT DESCRIPTION

The proposal is to demolish the existing courtyard apartments and construct a 3 story residential building, of approximately 15,700 square feet and 30 units, above 1 level of partially underground parking. One parking space will be provided per residential unit, with 21 spaces in the garage and 9 surface parking spaces proposed directly off the adjacent alley, flanking the parking access ramp. No other uses are proposed. The roof of the building will be accessible and act as an amenity space for tenants of the building. A main residential entrance will front onto California Avenue SW.

EARLY DESIGN GUIDANCE MEETING: June 28, 2012

DESIGN DEVELOPMENT

Three alternative design schemes were presented by the design team with most attention directed to the applicants' preferred scheme. All of the options were said to embrace the main project goal which was to create an urban infill apartment building with parking mostly tucked under the structure. The ground level would offer a residential lobby as well as apartment units, with two levels of apartment units above. The roof of the building would provide amenity spaces for the tenants, with five of the ground floor units provided with small outdoor private amenity spaces. Option A broadly filled the site with a notch at the ground level in the northeast corner. Option B mimicked the existing footprint of the structure already located on site, but with two additional stories above. The preferred option set a rectangular three story bar with slightly more than half of the proposed units along the south edge of the site with a shorter sided square box attached to the north. The entry off California Avenue SW was set almost at center of the street-facing façade. Parking in all three schemes was taken off the alley at the rear. (See the Early Design Packet, DPD Prtoject#3013307, dated June 28, 2012 for further design details.)

PUBLIC COMMENT

The following comments and concerns were expressed (in no particular order):

- Concerned that 30 additional cars moving along the alley would create congestion, speed and safety issues; expressed a special concern that vehicles utilizing head-in parking along the alley could possibly back into and damage the fence along the backyard of the single family residence directly across the alley.
- Curious when the current residents will be asked to vacate?
- Concern from single family residents across alley about privacy and overlook issues from the west façade of the proposal.
- Concerned about privacy and project windows opposite existing residential units adjacent to north, and the office adjacent to south.
- Concerned about the adequate number and sizes of parking spaces.
- Strongly concerned that the proposed retaining wall along the south property line is too tall, is stark and blank, and perhaps unnecessary.
- Appreciated the structure has adequate setbacks and that there are no anticipated departures, but concerned that the structure uses full height envelope and sits too high on the site, substantially higher than the existing berm of approximately 18 inches.

BOARD'S DELIBERATION

In making this recommendation and as summary guidance the Board noted that the design team, in addition to responding to the guidance given relative to each of the priority guidelines, should focus on the following key issues:

1. **Provide a better entry and entry sequence.** Seriously contemplate and study relocating the entry lobby to the northeast corner of the structure and lowering the lobby to align more favorably and commensurately with the front sidewalk. Symmetry was a hallmark of the structure on site that is being replaced. Not so of the newly proposed structure. The entry and lobby should be considered malleable features of the present edifice. Take advantage of an opportunity to provide more than just a perfunctory and prosaic “landing” and consider attaining or at least approaching a generosity of amplitude that would enable the dignity of an entry hall or more commodious lobby. Then work to successfully integrate the accessible ramp with the relocated lobby (clearly away from ground floor residential units). Make the entry and residential lobby and the pathway sequence by which to arrive there all clearly visible from the street.
2. **Improve the south façade and provide solutions to mitigate the Blank Walls. Consider** the south-facing façade a critical façade. Seriously consider pushing the wall away from the property line and adding some softening landscape elements between the property line and the wall; additionally, or alternatively, render the wall less of a wall.
3. **Push the building down.** Achieve this by pushing the garage structure down. Lower the overall impact of the parking structure by altering the floor to floor height of the garage, and seek creative solutions for dealing with the “Van stall.”

DESIGN DEVELOPMENT

The project that was presented at the Recommendation Meeting was a further developed “preferred option”, which was presented at the EDG meeting. The proposed development showed a three story apartment structure, the number of residential units had dropped to 29 from 30. Parking for 21 vehicles will be provided below grade and 9 at grade. Access to parking will be off the alley. A roof garden for residents will be provided. Two inaccessible “green roofs” will be provided to help meet the required Green Factor.

During the zoning and Land Use reviews of the submitted MUP drawings it was determined that two departures would be needed for the proposal. One for driveway slope and the second for allowed façade length within 15’ of a side lot line. See the Departures section later in the report.

During the project presentation, the applicant noted that in response to the EDG guidance the lobby had been redesigned and the accessible ramp relocated. Structure height had been lowered by one foot.

PUBLIC COMMENT

The following comments, issues and concerns were raised:

- Commented that the facade along California Ave SW is stark and encouraged increased scoring/detailing of the exterior materials or provide greater vegetation.
- Stated disappointed that the proposed landscaping is not of a higher quality.
- Encouraged greater sensitivity to the alley and providing landscaping out to the alley.
- Stated that the project is better than what was presented at the EDG Meeting.
- Commented that the 1st floor section of California Ave SW façade was the weakest part of the design and encouraged adding windows to the SE corner to provide “eyes on the street”.
- Stated that the landscaping needs improvement.
- Concerned that the roof top garden for the residents will create noise and would like some visual abatement such as a buffer along the north edge.
- Questioned who will maintain the roof gardens. [The applicant responded that residents or management will provide maintenance.]

BOARD DIRECTION

At the conclusion of the Recommendation meeting, the Board recommended the project should return for a 2nd Recommendation Meeting.

DESIGN DEVELOPMENT

The project that was presented at the 2nd Recommendation Meeting incorporated changes in response to the Boards direction given at the Initial Recommendation Meeting. The proposed development showed a three story apartment structure, with 29 units. Parking for 29 vehicles will be provided, 20 vehicles stalls will be provided below grade and 9 at grade. Access to parking will be off the alley. A roof garden for residents will be provided. The bulk of the roof will be an inaccessible “green roofs” to help meet the required Green Factor. The smaller green roof presented at the first Recommendation Meeting has been removed.

The building has been reconfigured so that the many of the directions given by the Board were incorporated into the design. During the Initial Recommendation Meeting two departures were requested. One for driveway slope and the second for allowed façade length within 15’ of a side lot line. The façade length departure had generated much discussion amongst the Board members. At the 2nd Recommendation Meeting the latter departure was no long needed.

During the project presentation, the applicant noted that in responsive to the Board guidance the east California Ave SW elevation had been redesigned, a landscaping plan had been generated by a professional to address the landscaping issues and the bulk along the alley elevation had been lowered and pushed in toward the structure.

PUBLIC COMMENT

Members of the community attended the Design Review Meeting, three spoke. The following comments, issues and concerns were raised:

- Appreciated some of the changes made from the last meeting.
- Encouraged more landscaping at the alley
- Suggested window over lower mechanical space be enlarged
- Concerned about design of landscaping along California Ave SW, it should be at grade not in raised beds.
- Liked the changes that were made to the street facing east elevation.
- Liked the landscaping along California Ave SW.

PRIORITIES & BOARD RECOMMENDATIONS

After visiting the site, considering the analysis of the site and context provided by the proponents, after hearing public comment, and asking some clarifying questions of the applicants, the Design Review Board members provided the following sitting and design guidance. The Board identified the Citywide Design Guidelines of highest priority for this project.

A. Site Planning

A-1 **Responding to Site Characteristics.** The siting of buildings should respond to specific site conditions and opportunities such as non-rectangular lots, location on prominent intersections, unusual topography, significant vegetation and views or other natural features.

At the Early Design Guidance Meeting the Board took note of the earthen berm on the street side of the site that raised the existing building approximately 18-20 inches above the sidewalk level. The Board was concerned, however, that raising the new structure significantly higher and creating a heightened berm, seemingly to accommodate parking ramp slopes at the alley, created an awkward sequence of entry on California Avenue SW, especially as the integration of an accessible ramp was quite unsuccessful as shown on these preliminary plans. The ramp almost appeared to be something retrofitted onto an existing structure. The design team needed to “push the building down” as far as possible.

At the Initial Recommendation Meeting the Board commented that the proposed layout and location of the entry lobby and pedestrian accessible ramp had been resolved well.

The Board suggested terracing the landscaping along California Ave SW instead of the proposed berm. They were concerned a newly planted berm has the potential for soil washing onto the sidewalk.

At the Final Recommendation Meeting The Board debated the merits of further terracing the landscaping along California Ave SW instead of the proposed berm. Terracing will involve more concrete than a berm. The Board stated they wanted the landscaping either broken into two terraced sections or in a berm with no more than a slope of five over one.

A-2 **Streetscape Compatibility.** The siting of buildings should acknowledge and reinforce the existing desirable spatial characteristics of the right-of-way.

At the Early Design Guidance Meeting the Board noted that the placement of the accessible ramp had not been successfully thought out, that the choreography of pedestrian movements needed more exploration and attention, as did the integration of entry and ramp with the location of other elements of the structure.

At the Initial Recommendation Meeting the Board commented that the proposed layout and location of the entry lobby and pedestrian accessible ramp has been resolved well.

The Board thought that the proposed east facade facing California Ave SW was not responding well to the streetscape. They suggested bringing the proposed south facing patios, around the corner and along the southeast portion of the façade. Other suggestions made by the Board were treating the street facing façade to appear more as townhouses, and omitting the setbacks at the first floor level.

See Guideline A-1.

At the Final Recommendation Meeting the Board was pleased with the proposed patio along California Ave SW.

A-3 Entrances Visible from the Street. Entries should be clearly identifiable and visible from the street.

At the Early Design Guidance Meeting the Board thought that this guideline and principle had not been adequately addressed. This guideline ought to be engaged in conjunction with guideline C-2, creating a building that exhibits form and features identifying functions within the building. The location of the entry point and residential lobby are areas clearly in need of revisiting, a revisit that should seriously ask whether the entry stairs, entry, lobby and accessible ramp could not be more integrally located and apportioned.

See Guidelines A-1 and A-2.

A-5 Respect for Adjacent Sites. Buildings should respect adjacent properties by being located on their sites to minimize disruption of the privacy and outdoor activities of residents in adjacent buildings.

At the Early Design Guidance Meeting the Board thought this was a major issue for the success of the project. It related to the location of windows on the north façade, the blank wall along the south property edge, the open stairwell and balcony overlooks that faced the single family neighbors to the west.

At the Initial Recommendation Meeting the Board indicated their concern that the proposed solution of planters along the south retaining wall, and west facing open stairwell, will most likely not work and the vegetation will die. The Board suggested providing a green wall or screening with ground based landscaping at the edge of the south facing patios. This would provide privacy. The Board also suggested removing a surface parking stall to provide trees and landscaping along the alley. See Guidelines A-7,

Treatment of the north façade was not discussed.

At the Final Recommendation Meeting the Board indicated they were satisfied with the proposed treatment of the south concrete retaining wall. The applicant had determined that the fence along the south property line is actually on the adjacent property. The Board wanted to know how that wall will be treated if the fence goes away. The applicant responded that planting on the patios could grow down the wall.

See Guideline C-2.

A-7 Residential Open Space. Residential projects should be sited to maximize opportunities for creating usable, attractive, well-integrated open space.

At the Early Design Guidance Meeting the Board discussed this guideline briefly, noting that the blank wall along the south property line was functionally related to this and of a piece with the choice of size and configuration of open spaces provided for the ground floor units along that edge.

At the Initial Recommendation Meeting the Board suggested bringing the patio proposed along the south elevation, around the corner along the southeast portion of the California Ave SW facing façade. The Board suggested the patios be designed to act as an “outdoor room” for the units and to provide more privacy for both project residents and current and future users of development to the south. See Guideline A-5.

At the Final Recommendation Meeting the Board stated they were pleased with the patio wrapping around to California Ave SW.

A-8 Parking and Vehicle Access. Siting should minimize the impact of automobile parking and driveways on the pedestrian environment, adjacent properties, and pedestrian safety.

At the Early Design Guidance Meeting this guideline was included since providing for the maximum allowable driveway slope into the basement parking garage appeared to have been determinative for setting the height of the ground floor of the building as it had been seated on the site. This in turn affected the level of the entry and level of the lobby vis-à-vis the sidewalk as well as the height and length of the accessible pathway structure in the front setback. The Board would like to see a more felicitous interplay of these elements and a better design solution than had been offered at the EDG meeting.

At the Initial Recommendation Meeting the Board the Board suggested removing a surface parking stall to provide landscaping along the alley. See Guideline A-5.

B. Height, Bulk and Scale

B-1 Height, Bulk, and Scale Compatibility. Projects should be compatible with the scale of development anticipated by the applicable Land Use Policies for the surrounding area and should be sited and designed to provide a sensitive transition to near-by, less intensive zones. Projects on zone edges should be developed in a manner that creates a step in perceived height, bulk, and scale between anticipated development potential of the adjacent zones.

C. Architectural Elements and Materials

C-2 Architectural Concept and Consistency. Building design elements, details and massing should create a well-proportioned and unified building form and exhibit an overall architectural concept. Buildings should exhibit form and features identifying the functions within the building. In general, the roofline or top of the structure should be clearly distinguished from its facade walls.

At the Early Design Guidance Meeting The Board noted that this guideline was of high priority in conjunction with their remarks about conveying functions through various articulations of the facades.

At the Initial Recommendation Meeting the Board suggested consistency in materials along the facades, especially the south and west elevations. They also suggested changing the lighter color of the elevator penthouse to blend in with the lower roof penthouse structure, and providing landscaping along the blank wall of the west facing facade at the proposed second level green roof.

At the Final Recommendation Meeting the Board was pleased with the color change of the elevator penthouse to blend in with the darker colored lower roof penthouse structure.

There was Board disagreement about the color of the protruding two-story mass at the southwest portion of the structure. Some Board members preferred the darker color siding

to blend in with the rest of the west elevation. Others preferred the lighter colored siding as it created a point of interest to an elevation otherwise, uniform in color.

Some members suggested incorporating the copper color at the parapet or in some other way at the rear west elevation. Other Board members disagreed arguing the street facing east entry elevation and the more visible south elevation should read differently than the alley facing facade.

The Board ultimately agreed to recommend a condition, that DPD would work with the applicant to ensure the final west elevation design ultimately reaches the goal, using materials and color, to create an elevation that respects the interest of the single family zone to the west.

C-3 Human Scale. The design of new buildings should incorporate architectural features, elements, and details to achieve a good human scale.

At the Early Design Guidance Meeting The Board noted that they liked the overall composition and massing of the preferred structure. They liked what they had seen in these preliminary renderings of an attempt break down the mass of the structure and modulate the facades through a variety of techniques. The Board encouraged the design team to continue in these directions as design development proceeded.

At the Initial Recommendation Meeting the Board suggested that the design activate the street facing east façade with a better human scale, including using smaller cementitious panels than the proposed 4' x 8' size.

At the Final Recommendation Meeting the Board expressed their support for the proposed panel jointing and added fenestration along the ground level east facing street elevation. The Board stated that they thought the door out to the patio of the corner unit would work on either the east or south elevation.

C-4 Exterior Finish Materials. Building exteriors should be constructed of durable and maintainable materials that are attractive even when viewed up close. Materials that have texture, pattern, or lend themselves to a high quality of detailing are encouraged.

At the Early Design Guidance Meeting The Board noted that this guideline was of high importance for any successful design and affirmed their interest in learning particulars about attachments, detailing and the interface of materials when the project was returned for a Recommendation Meeting. Of special interest would be the materiality and detailing of the accessibility ramp.

At the Initial Recommendation Meeting the Board suggested using higher quality materials at grade and the street facing corners. The Board would like to see the proposed Juliette balconies in more detail to understand how they will work. They also suggested changing the lighter color of the elevator penthouse to blend in with the lower roof penthouse structure.

At the Final Recommendation Meeting the Board spent time discussing the proposed fiber cement board 'fence' to screen the parking stalls along the alley. The Board did not like this

solution and recommended a condition that a wood fence either stained or painted would be preferable.

See Guideline C-2.

D. Pedestrian Environment

- D-1 Pedestrian Open Spaces and Entrances. Convenient and attractive access to the building's entry should be provided. To ensure comfort and security, paths and entry areas should be sufficiently lighted and entry areas should be protected from the weather. Opportunities for creating lively, pedestrian-oriented open space should be considered.**

At the Early Design Guidance Meeting The Board reiterated the importance of addressing the relocation of the entry and lobby. They also discussed the importance of providing a comfortable pedestrian connection to that entry, one unencumbered by an accessible ramp that appeared to be an add-on to a pre-existing structure.

At the Initial Recommendation Meeting: See Guidelines A-1, A-2.

- D-2 Blank Walls. Buildings should avoid large blank walls facing the street, especially near sidewalks. Where blank walls are unavoidable they should receive design treatment to increase pedestrian comfort and interest.**

At the Early Design Guidance Meeting the Board noted that, although not facing the street, the blank wall running along the south property line would be, at least for the near future, highly visible from the street (and from the property directly to the south). See after D-3.

At the Initial Recommendation Meeting the Board spent much time discussing the California Ave SW elevation. They indicated their desire to see more glazing along the street facing elevation to activate the façade (eyes on the street) and provide a better human scale. This could include more detailing, and incorporating quality materials at the façade corners and the first floor level, as well as an increased amount of glazing. See Guidelines A-1, A-2, C-4.

At the Final Recommendation Meeting: See Guidelines A-1, A-2, C-3.

- D-3 Retaining Walls. Retaining walls near a public sidewalk that extend higher than eye level should be avoided where possible. Where higher retaining walls are unavoidable, they should be designed to reduce their impact on pedestrian comfort and to increase the visual interest along the streetscapes.**

At the Early Design Guidance Meeting Guidelines D-2 and D-3 were chosen by the Board as of highest importance and, given public comments regarding the wall along the south property line, a key element of the design that would need to be successfully addressed in design development, whether it was a matter of treatment, or of setting back from the existing driveway, or other resolution.

At the Initial Recommendation Meeting the Board expressed their concern that the planters proposed along the south retaining wall will most likely not work and the vegetation

will die. The Board suggested providing a green wall or screening with ground based landscaping at the edge of the south facing patios. This could screen the retaining wall and provide privacy. See Guideline A-5.

At the Final Recommendation Meeting; See Guideline A-1.

- D-5 Visual Impacts of Parking Structures. The visibility of all at-grade parking structures or accessory parking garages should be minimized. The parking portion of a structure should be architecturally compatible with the rest of the structure and streetscape. Open parking spaces and carports should be screened from the street and adjacent properties.**

At the Early Design Guidance Meeting this was chosen by the Board as a guideline of highest priority, as it related to the “lift” of the building and the resulting inharmonious entry sequence, mal-alignment between entry and sidewalk and awkward interplay of entry and ramp.

At the Initial Recommendation Meeting the Board suggested removing a surface parking space and providing trees and landscaping to soften the impact of the parking.

- D-12 Residential Entries and Transitions. For residential projects in commercial zones, the space between the residential entry and the sidewalk should provide security and privacy for residents and a visually interesting street front for pedestrians. Residential buildings should enhance the character of the streetscape with small gardens, stoops and other elements that work to create a transition between the public sidewalk and private entry.**

At the Early Design Guidance Meeting Although not in a commercial zone, the Board found this guideline most applicable to the proposal and its treatment of the space between the residential entry and the sidewalk and the challenge of manipulating elements to create a pleasant and inviting transition between the sidewalk and the residential entry which in all likelihood would require a relocation of the physical entry and lobby, with special attention given to its relationship with the level of the sidewalk.

At the Initial Recommendation Meeting: See Guideline A-1.

E. Landscaping

- E-2 Landscaping to Enhance the Building and/or Site. Landscaping, including living plant material, special pavements, trellises, screen walls, planters, site furniture, and similar features should be appropriately incorporated into the design to enhance the project.**

At the Initial Recommendation Meeting the Board expressed their concern that the proposal lacked a viable and consistent landscape concept. They would like to see a readable complete landscape plan. Board suggestions, noted in many of the above design guidelines include:

- Terracing the landscaping along California Ave SW instead of a berm. They are concerned a newly planted berm has the potential for soil washing unto the sidewalk.

- Providing screening with ground based landscaping at the edge of the south facing patios.
- Landscaping along the blank wall of the west facing facade at the proposed green roof.
- Removal of a surface parking stall to provide landscaping at the alley.

At the Final Recommendation Meeting the Board was still concerned at the treatment of the landscaping along California Ave SW. There was discussion if it was better to have more concrete with a terraced landscaping solution or a single sloped planting area. The Board recommended and conditioned that the landscaping should either be broken into two terraced planting areas or have a slope of no more than 5 over one.

The Board suggested that the proposed landscaping should include low evergreens and more year round green wide laurels. The landscaping should not include any species that are listed on the City or King County noxious weed list.

E-3 Landscape Design to Address Special Site Conditions. The landscape design should take advantage of special on-site conditions such as high-bank front yards, steep slopes, view corridors, or existing significant trees and off-site conditions such as greenbelts, ravines, natural areas, and boulevards.

At the Early Design Guidance Meeting The Board selected this guideline as being of high priority for this proposal. In doing so the Board noted that 1) a major attempt should be made to soften the project along its southern property line, 2) the project should present a pleasant face to the single family residences across the alley, and 3) serious efforts should be made to integrate the open space areas of the front setback decorously with an inviting residential/pedestrian path and entry and the functional requirements of any needed accessible ramp.

At the Initial Recommendation Meeting: see Guideline E-2.

DEVELOPMENT STANDARD DEPARTURES

The following two departures were requested at the Initial Recommendation Meeting.

- 1. Maximum facade length in Lowrise zones (SMC 23.45.527.B.1):** The code requires the maximum combined length of all portions of facades within 15 feet of a lot line that is neither a rear lot line nor a street or alley lot line to not exceed 65 percent of the length of that lot line. The applicant proposes a structure length of 88' along the 117' south lot line (75%) where code would allow for a 76' length.

The Board indicated that were concerned about this departure and may not support such a departure. They would like the applicant to provide a unified south elevation, using viable landscaping, consistent materials and providing some privacy at the patios. They also suggested removing the southern more surface parking space and provide landscaping at the alley. (Guidelines A-5, A-7, A-8, D-3, D-5, E-2, E-3)

- 2. Driveways (SMC 23.54.030. D.3):** The Code requires that no portion of a driveway exceed a slope of 15%. The applicant is requesting a driveway with a maximum slope of 20%.

The Board is inclined to support this departure, to provide a lower structure height. (Guideline B-1)

DEVELOPMENT STANDARD DEPARTURES

The following departure was requested at the Final Recommendation Meeting.

- 1. Driveways (SMC 23.54.030. D.3):** The Code requires that no portion of a driveway exceed a slope of 15%. The applicant is requesting a driveway with a maximum slope of 20%. The applicant presented their request for the departure that by having the greater slope the building can be lower in height as requested by the Board.

For this reason the Board voted unanimously in favor of this departure. (Guideline B-1)

BOARD RECOMMENDATIONS

The recommendation summarized below was based on the design review packet dated June 13, 2013 and the materials shown and verbally described by the applicant at the June 13, 2013 Design Recommendation Meeting. After considering the site and context, hearing public comment, reconsidering the previously identified design priorities and reviewing the materials the five Design Review Board members recommended APPROVAL of the subject design. The BOARD made the following recommendations. (Authority referred in the letter and number in parenthesis):

1. DPD should work with the applicant to ensure the west elevation design ultimately reaches the goal, using materials and color, to create an elevation that respects the interest of the single family zone to the west. (Guidelines A-1,C-2)
2. The landscaping along California Ave SW should either be broken into two terraced sections or in a berm with a slope of no more than five over one. (Guidelines A-1, E-2)
3. The proposed cement board 'fence' to screen the parking stalls along the alley should be changed to a wood fence either stained or painted. (Guideline C-4)