CITY OF SEATTLE

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UNDER DELEGATION FROM THESERVICE COMMISSION

In the Matter of the Appeal of,

Drucilla A. Hardee, Appellant

V.

Department of Planning and Development, City of Seattle, Respondent CSC No. 04-01-003

PRESIDING OFFICER'S DECISION

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BACKGROUND

Drucilla Hardee, a Housing/Zoning Inspector for the Seattle Department of Planning & Development, appeals the two-day suspension imposed on her in a March 4, 2004 memorandum from Department Director Diane Sugimura. Ms. Hardee's appeal, received by the Civil Service Commission on March 24, 2004, is timely.

The appeal originally came on for hearing on Friday, August 6, 2004, but due to Appellant's illness on that day, the hearing was continued until September 20, 2004. The hearing took place on September 20, lasting one day. Appellant represented herself, and the Seattle Department of Planning & Development ("the Department") was represented by Assistant City Attorney Angelique Davis. The hearing officer left the record open at the conclusion of the hearing in order to receive additional information concerning Exhibit 35, the Department's comparable discipline chart. The Department provided the requested information and a corrected Exhibit 35 on September 23.

ORIGINAL

Department's Position:

The Department contends that Appellant was disciplined appropriately for her failure to follow proper case file handling procedures, and for her lack of integrity, honesty and professionalism in her interactions with her supervisors, including her division director Karen White. Appellant was not able to locate one of her case files, the *Durland* file, when questioned about the file by Ms. White in late July 2003. Although Appellant either had the *Durland* case file in her possession or located it shortly thereafter, Appellant failed to inform Ms. White that she had located the file before leaving on an extended medical leave in mid-August. Ms. White did not obtain access to the file until late August, when a search of Appellant's work area uncovered approximately 20 case files locked inside a drawer in Appellant's file cabinet. The Department contends that Appellant's actions, combined with her prior history of improper or poor case management practices and previous history of not being fully honest with a supervisor, justify the two day suspension.

Appellant's Position:

Appellant admits the basic facts presented by the Department. However, she contends that she did not have the *Durland* file when first questioned about it by Ms. White, claiming that she had transferred the file to Greg LaMont, her former supervisor, at his request. Appellant contends that she located the *Durland* file some time later misfiled in the Department's stacks. Appellant claims that Ms. White was not available when she looked for her to tell her that she had located the file, but has no explanation for why she did not leave a message or email for Ms. White informing her that she had located the file or turn over the file to Ms. White at some point before Appellant left for medical leave.

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Appellant admits locking the case files in her filing cabinet, stating that it was not her usual practice, but that she was late to catch her ferry, and she needed to lock the cabinet because she also kept medicine in another drawer in the same cabinet. Appellant claimed she intended to return to work the next day and finish sorting the files and turning them over to her supervisor before her leave, but that she was prevented from returning to work by her medical condition. She contends that she came into the office to unlock the files as soon as she was able after her operation in late August, but discovered that the file drawer had already been unlocked and the files removed.

Appellant contends the Department's concerns about her prior improper or poor case management practices are unjustified, and that her prior discipline for not being fully honest with a supervisor was unwarranted. She contends that a two day suspension for a first offense of locking files in a cabinet is overly harsh, and that the Department did not give sufficient consideration to her medical condition at the time of the offense.

The Hearing Officer, having heard the testimony of witnesses, including Diane Sugimura, Karen White, Greg LaMont, Clay Thompson, Paula Barrett, Drucilla Hardee, Ed Backmon, and Christine Bruno, and the arguments of the Assistant City Attorney and Appellant, and having considered all the exhibits in the record, including the updated discipline chart submitted with the Declaration of Stacie Bonathan on September 23, 2004, now makes the following findings and conclusions, and decision.

FINDINGS

 Appellant Drucilla Hardee has been a Housing/Zoning Inspector for the City of Seattle Department of Planning & Development (formerly DCLU) since June 12, 1997. Testimony of Appellant, Notice of Appeal. Although Appellant's annual performance appraisals generally

indicated that she met or exceeded expectations in most areas, she had received repeated comments
from different supervisors indicating that she needed continued improvement in case management,
responding promptly to customer calls, timeliness, and dependability. Exhibit 13, 27; Testimony of
Greg LaMont, Karen White.

- 2. Appellant received a verbal warning in 2001 for lying to her supervisor when questioned about a citizen complaint concerning Appellant's failure to return his phone calls. Exhibit 25. The Department had also had previous complaints from citizens about Appellant not returning phone calls. Testimony of Diane Sugimura; Exhibit 13.
- 3. In July 2003, Code Enforcement Director Karen White received a phone call from a citizen inquiring about the status of his complaint about a property on Durland Avenue. Ms. White checked the Department records, found that the case was assigned to Appellant, and questioned her about the file. Testimony of Karen White, Appellant; Exhibits 23, 30, 31. Appellant told Ms. White that she did not have the file because she had transferred the case to her former supervisor, Greg LaMont, although there was no record noting the transfer in the file itself or the Department computerized case tracking system. Testimony of Karen White, Appellant; Exhibits 12, 32, 33. Greg LaMont did not remember requesting or authorizing such a transfer. Testimony of Greg LaMont; Exhibit 27.
- 4. Appellant later located the *Durland* file, but did not inform Ms. White or anyone else in the Department that she had found the file. Testimony of Appellant, Karen White; Exhibits 30, 31. The file was uncovered during a search after Appellant went out on medical leave for previously scheduled surgery. Testimony of Appellant, Paula Barrett, Clay Thompson; Exhibit 30. The file was located in late August in a locked drawer in the file cabinet near Appellant's desk,

1	along with approximately 19 other case files locked in the same drawer. Testimony of Clay
2	Thompson, Paula Barrett. Appellant had the only key to the file cabinet, and had not left the key
3	with anyone before she went out on medical leave. Testimony of Appellant. The Department had
1	to have a key made so that the file drawers could be unlocked during Appellant's absence.
5	Testimony of Clay Thompson, Paula Barrett; Exhibit 30.
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- 5. The Department did not have a written case file handling procedure directing inspectors not to lock drawers or cabinets containing case files. Testimony of Diane Sugimura, Christine Bruno. It was, however, a clear division-wide workplace requirement that inspectors keep case files organized and accessible to co-workers and supervisors. Testimony of Karen White, Clay Thompson, Greg LaMont, Christine Bruno. Most case files were kept in open stacks where they could be easily located. Housing/Zoning inspectors were allowed to keep the files they were working on in their desk areas, but were required to keep these files organized in such a way that they could be easily accessible to others needing to use them, and were required to post their organization system in a visible location in their work area. Testimony of Karen White, Clay Thompson, Paula Barrett; Exhibit 26. Appellant was aware of this requirement, as well as the need to keep files available and accessible for others in the Department who had questions or need to review them. Testimony of Appellant; Exhibit 36. Appellant testified that it was "common sense" to keep the files available to other inspectors in case they had questions, and that she had never locked case files in a drawer or filing cabinet before the incident in August 2003. Testimony of Appellant.
- 6. Appellant admitted locking the case files in her filing cabinet, stating that the reason she had done so was that she was working on organizing the files in preparation for her upcoming

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medical leave and needed more work space to do so which required her to use the filing cabinet.
When she noticed it was time for her to leave to catch her ferry, she had to close the filing cabinet
quickly, leaving the files inside. She locked the filing cabinet because she had medicines contained
in another drawer in the cabinet. Appellant intended to return to work the next day and complete
the file organization project but was prevented from doing so by her medical condition. Appellant
did not leave a key with someone in the Department, or attempt to contact anyone at her work place
to notify them of the files being locked inside the filing cabinet. Rather, Appellant returned to the
workplace briefly at some point after her surgery to unlock the filing cabinet herself, but discovered
it had already been unlocked and the files removed. Testimony of Appellant. Appellant did not
attempt to discuss the situation with anyone at her workplace until she was questioned about the
missing files after her return from medical leave in October. Testimony of Appellant, Karen White.

7. Upon Appellant's return from medical leave, Karen White investigated the situation, including meeting with Appellant, questioning Paula Barrett, Clay Thompson and Ed Backmon, and having Stacie Bonathan question Greg LaMont as to whether he had ever instructed Appellant to transfer the *Durland* file to him. Testimony of Karen White; Exhibits 23, 27, 28. Based on her investigation, Ms. White determined that Appellant failed to follow proper file handling procedures and had failed to perform her job duties with integrity, honesty and professionalism, as required by Department workplace expectations. Ms. White found that Appellant had not been truthful in her statements about the *Durland* file, and was not professional in failing to turn over the file to Ms. White once it was located, as well as in locking that file and the other files in her filing cabinet before departing on a lengthy medical leave. Ms. White recommended a one or two day disciplinary suspension. Testimony of Karen White.

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8. Diane Sugimura, the Department Director, notified Appellant of the possibility of the two-day suspension in February 2004, and a *Loudermill* hearing was held February 20, 2004. Sugimura Testimony; Exhibits A-1, 34. Ms. Sugimura considered Ms. White's recommendation, Appellant's explanation, and all the facts and circumstances, including Appellant's medical condition at the time, and her prior disciplinary and performance record. Based on all the information before her, Ms. Sugimura concluded that Appellant had violated case handling procedures and departmental workplace expectations, and imposed a two day disciplinary suspension on Appellant. Sugimura Testimony; Exhibit A-2.

CONCLUSIONS

- 1. Based on the testimony of the Department employees, former employee Greg

 LaMont, and Appellant, the Hearing Officer concludes that the Department had sufficient basis for
 doubting Appellant's integrity and honesty with respect to the alleged transfer and location of the

 Durland file.
- 2. Further, locking case files in a filing cabinet and leaving for a lengthy medical leave without notifying anyone in the division of the location of the case files was a clear violation of Department case handling procedures. There is no need for a specific written directive instructing inspectors not to lock case files in drawers, when there is a clear procedure and understanding by all inspectors that case files must be organized and accessible to other departmental members at all times. The Department had justifiable cause to discipline Appellant for her violation of case handling procedures and workplace expectations of integrity, honesty and professionalism. The Department considered Ms. Hardee's medical condition at the time of the improper conduct, but was not required to ignore the conduct because of the medical condition, or reduce or suspend the

1	proposed discipline. Considering previous discipline imposed in other situations, the Department's
2	two day suspension of Appellant was reasonable and justified, and does not violate the City's
3	Personnel ordinance.
4	<u>DECISION</u>
5	Based upon a consideration of the whole record, the Hearing Officer finds there is sufficient
6	evidence in the record to support the Department's decision, and concludes the Department had
7	justifiable cause to impose a two day disciplinary suspension on Appellant. The Department's
8	March 4, 2004 disciplinary decision is affirmed.
9 10 11 12 13 14 15 16 17	Dated this May of October, 2004 Jennifer S. Divine, Hearing Officer City of Seattle Civil Service Commission
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20 21	CONCERNING FURTHER REVIEW
22 23 24	It is the responsibility of the person seeking to appeal the Hearing Officer's decision to consult Code sections and other appropriate sources to determine applicable rights and responsibilities.
25 26 27 28 29 30	The decision of the Hearing Officer in this case is subject to review by the Civil Service Commission. To be timely, the petition for review must be filed with the Civil Service Commission no later than ten (10) days following the date of issuance of this decision, as provided in Civil Service Commission Rules 7.01 and 7.03 (per Commission Rules adopted 12/10/2002).
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32 33 34	cc: Drucilla Hardee Angelique M. Davis, Assistant City Attorney, Employment Section

BEFORE THE CITY OF SEATTLE CIVIL SERVICE COMMISSION

Drucilla A. Hardee Appellant

Vs.

Department of Planning and Development City of Seattle, Respondent DISMISSAL ORDER
CSC APPEAL No. 04-01-003

The Executive Director of the City of Seattle, Civil Service Commission hereby enters the following

DISMISSAL ORDER

WHEREAS Presiding Officer, Jennifer Divine issued a Decision regarding the appellant's appeal, on October 7, 2004.

WHEREAS the Appellant did not file a Petition for Review of the Presiding Officer decision (due no later than October 18, 2004).

WHEREAS the Commission reviewed, discussed and voted to affirm the Presiding Officer's decision, at its November 18, 2004 meeting.

The Civil Service Commission hereby dismisses this appeal with prejudice.

Issued this 23rd day of November, 2004

FOR THE CITY OF SEATTLE CIVIL SERVICE COMMISSION

Glenda J. Graham-Walton, Executive Director

Note: Commission decisions are final and conclusive unless a party of record makes application for a writ of review to the Superior Court of the State of Washington for King County within fourteen days of issuance

CITY OF SEATTLE CIVIL SERVICE COMMISSION

Affidavit of Service By Mailing

STATE OF WASHINGTON COUNTY OF KING

TERESA R. JACOBS, deposes and states as follows:

That on the 23rd day of November, 2004, I deposited in the U.S. mail, postage prepaid, a copy of **Dismissal Order** to:

Drucilla A. Hardee 11361 Ogle Road NE Poulsbo WA, 98370-7915

And copies of same via interdepartmental and U.S. mail addressed to:

Norma McKinney, Director, Personnel Angelique M. Davis, Assistant City Attorney Jennifer S. Divine, Hearing Officer, CSC

In the appeal of:

Drucilla A. Hardee v. Department of Planning and Development

CSC Appeal No. 04-01-003

DATED this 23rd day of November,2004

TERESA R. JACOBS