INCENTIVE ZONING UPDATE

Presented by OPCD Strategic Advisor Brennon Staley to the Seattle Planning Commission

June 28, 2018



Agenda

- Existing Program
- Benefits to Date
- Goal of Update
- Update Process
- Initial Proposal



Incentive Zoning Overview

- Property owners may gain *extra floor area* beyond the *base development limit* up to a *maximum development limit* by providing *public benefits*
- Was implemented as part of past rezones.
 Additional development provided by rezone must be earned through incentive zoning.
- Voluntary program; development can build to base without providing public benefits
- Specific provisions vary substantially by area and zone

Geographic Area

- After MHA implementation, IZ will be available:
 - Downtown (implemented in 1980s, 2001, 2006)
 - South Lake Union (2013)
 - University District (2017)
 - Uptown (2017)
 - North Rainier (2017)
- Council is debating whether there will be incentive zoning in First Hill after MHA implementation



Public Benefits Options

Public Benefits Structure South Downtown Example



TDR & Amenities options:

- Open space
- Green Street Improvement
- Other Amenities (hill climb assists, public bathrooms, human service uses)
- Transfer Development Rights (TDR) from historic buildings, open space, or vulnerable masonry structures

Public Benefits since 2004

- 1.5M square feet of TDR transferred from Benaroya, Sculpture Park, and 12 historic buildings
- 410 regional development credits preserving 2,000 acres of farm land
- 4 open spaces
- 4 green street improvements
- 1 hill climb assists
- Child care facilities: \$18M and one on-site facility



Update Goal

- □ Goals of update is to:
 - create a clear and consistent program;
 - achieve better outcomes for the public benefits provided; and
 - improve the City's permitting, tracking, and enforcement processes.
- Not changing development capacity
- Not changing geographic area

Update Process

- December 2017 April 2018: Program Analysis and Development of Initial Draft Proposal
- June September 2018: Public Engagement on Initial Proposal
- September 2018 January 2019: Develop Ordinance and Director's Report
- February 2019: Comment period on updated proposal and ordinance
- Spring 2019: Submit legislation to Council for Review and Approval



Green Building Standard

Existing standard

- Applies in all IZ areas except North Downtown
- Projects must be 15% better than energy code minimum and met LEED Gold, Built Green 4-star, or Passive House

Proposed update

- Apply standard to North Downtown
- Add following requirements:
 - No fossil fuel use for space heating
 - No electric resistance heating in commercial buildings and common areas of multi-family structures

Transfer of Development Rights

Existing program

- Separate TDR and TDP markets
- Complex rules on sending and receiving sites
- Few sales in Belltown, Pioneer Sq, and Chinatown/ID
- Proposed update
 - Merge multiple TDR/TDP markets
 - Allow projects meeting 2030 Challenge to sell more TDR
 - Remove within-block TDR
 - Update Landmark TDR calculation



Transfer of Development Rights

Proposed Landmark TDR Calculation =

- Development capacity
- existing floor area
- TDR/TDP previously sold
- Impact
 - Commercial Core: minimal change
 - Belltown: significantly increases ability to sell TDR
 - Waterfront: very large buildings will have less to sell; others will not see change
 - South Downtown: More TDR generally, but less for some lots with large existing buildings; commercial and residential uses treated consistently
 - Uptown, UDistrict, N Rainier: no change

Open Space & Amenities



Proposal

- Consolidate multiple open space options
- Update open space standards
- Remove shopping corridors and public atrium
- Consider a cultural space option
- Require commercial projects on lots over 30,000 sq ft to set aside 15% at ground level, even if they don't use incentive zoning

Open Space & Amenities

Updated open space standards

- Have specific standards for location, access, layout, seating, and landscaping
- Allow smaller open spaces
- Allow more flexibility to accommodate movable chairs and tables on larger sites
- Allow more flexibility to allow cafes and other activities that would activate the space
- Implement minimum standards for lighting
- Require that the spaces must be open to the general public from 6 am to 10 pm (same as public parks)

Open Space & Amenities

Cultural Space Option

- Must be occupied by not-for-profit organizations dedicated to the creation, display, performance, or screening of art by or for members of the public
- Tenants would have to be approved by the Office of Arts and Culture to ensure their mission is consistent with the allowed uses
- City would not be involved in the setting of rent prices
- Space must have a dedicated entrance at the street level or from a multipurpose lobby.
- Cultural space would be provided for life of the building

Child Care

 Must provide facility on-site or off-site or pay into fund



- Proposal
 - Update performance and payment amounts based on updated study of need created by development; amounts would vary by use, but payments would increase for most uses
 - Remove off-site performance option

Questions of Comments

Brennon Staley OPCD Strategic Advisor 684-4625 <u>brennon.staley@seattle.gov</u>

<u>www.seattle.gov/opcd/ongoing-initiatives/incentive-</u> <u>zoning-update</u>