



DRAFT ENVIRONMENTAL IMPACT STATEMENT FOR THE SEATTLE COMPREHENSIVE PLAN UPDATE

MAY 4, 2015



# DRAFT ENVIRONMENTAL IMPACT STATEMENT

for the

## SEATTLE COMPREHENSIVE PLAN

Preparation of this EIS is the responsibility of the City of Seattle. As Lead Agency, the City is responsible for SEPA compliance and based on the scoping process has directed the areas of research and analysis that were undertaken in preparation of this EIS. This Draft EIS is not an authorization for an action, nor does it constitute a decision or a recommendation for an action. In its final form—as a Final EIS—it will accompany the Proposed Action and will be considered in making final decisions concerning proposed options for Comprehensive Plan policy and code amendments.

Date of Draft EIS Issuance: May 4, 2015

Date of Draft EIS Public Meeting: May 27, 2015

Please refer to the City's website (www.2035.seattle.gov) or the Fact Sheet of this EIS for the time and location of the meeting.

Date Comments on the Draft EIS are Due: June 17, 2015



City of Seattle Edward B. Murray, Mayor

Seattle Department of Planning and Development Diane M. Sugimura, Director

May 4, 2015

Dear Affected Agencies, Organizations and Interested Parties:

The City of Seattle invites your review of this Draft Environmental Impact Statement (Draft EIS) that examines the potential effects of the City's update of its Comprehensive Plan. The update will consist of text and map amendments to the Comprehensive Plan to influence the location of 70,000 new housing units and 115,000 new jobs in Seattle through 2035. The proposal applies to the entire City of Seattle. The EIS evaluates three action alternatives and one no-action alternative (Alternative 1), each representing different approaches to allocating city-wide growth within the framework of the City's adopted urban village strategy. Alternatives include:

- 1. Continue Current Growth Distribution Trends (No Action)
- 2. Guide Growth to Urban Centers
- 3. Guide Growth to Urban Villages Near Light Rail
- 4. Guide Growth to Urban Villages Near Transit

This Draft EIS identifies environmental impacts and mitigating strategies for each alternative. Elements of the environment evaluated in this Draft EIS include: earth and water quality, air quality and greenhouse gas emissions, noise, land use, relationship to plans and policies, population/employment/ housing, transportation, public services, and utilities. **The public comment period for this Draft EIS continues through June 17, 2015**. Please see the Fact Sheet and the project website <a href="http://2035.seattle.gov">http://2035.seattle.gov</a> for information on options for providing comments. In addition, the City invites your comments at:

#### Comprehensive Plan Update, Draft EIS Open House and Public Hearing Monday, May 27, 2015 at 6:00 pm Seattle City Hall, Bertha Landes Room, 600 Fourth Avenue (enter on 5<sup>th</sup> Avenue)

Additional information concerning the open house and public hearing is provided in the Fact Sheet and on the City's project website at <a href="http://2035.seattle.gov">http://2035.seattle.gov</a>. Following the Draft EIS comment period, a Final EIS will be prepared that addresses comments received during the Draft EIS comment period.

Thank you for your interest in the Comprehensive Plan Update and this Draft EIS. We welcome your comments.

Sincerely Diane M. Sugimura Director

City of Seattle, Department of Planning and Development 700 Fifth Avenue, Suite 2000 P.O. Box 34019, Seattle, WA 98124-4019 An equal employment opportunity, affirmative action employer. Accommodations for people with disabilities provided upon request.

# **Fact Sheet**

## **Name of Proposal**

Seattle Comprehensive Plan Update

## Proponent

The proponent is the City of Seattle

### Location

The area represented by this Draft EIS is the entire City of Seattle. The City encompasses approximately 83 square miles. The City is bounded on the west by Puget Sound, the east by Lake Washington, the north by the cities of Shoreline and Lake Forest Park and the south by unincorporated King County and the cities of Burien and Tukwila.

## **Proposed Action**

The City is considering text and map amendments to the Seattle Comprehensive Plan that may alter the distribution of projected growth of 70,000 housing units and 115,000 jobs in Seattle through 2035, and that would influence the manner in which the City conducts its operations to promote and achieve other goals such as those related to public health, safe-ty, welfare, efficient service delivery, environmental sustainability and equity.

## **Proposed Alternatives**

The EIS considers four alternatives, including a No Action Alternative. All alternatives are based on the same growth assumptions, but vary in the approach to how that growth is distributed. Each alternative is briefly described below.

ALTERNATIVE 1. CONTINUE CURRENT TRENDS (NO ACTION)

Growth will generally follow current market trends. Residential growth will continue in the urban center and urban village neighborhoods that have experienced significant growth in the past 20 years, with a relatively low level of change in other urban villages. New job growth is projected to occur predominantly in Downtown and South Lake Union.

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#### ALTERNATIVE 2. GUIDE GROWTH TO URBAN CENTERS

Urban centers will become magnets that more strongly attract new residents and jobs, faster than over the last 20 years. This change may lead to a significant rise in the number of people walking or biking to work, and a corresponding decline in driving and car ownership. Alternative 2 represents a significantly more concentrated pattern of new growth in the urban centers compared to past trends.

ALTERNATIVE 3: GUIDE GROWTH TO URBAN VILLAGES NEAR LIGHT RAIL

Alternative 3 places an emphasis on growth in urban centers, but also in urban villages near the light rail stations. It also considers boundary adjustments to urban villages with light rail stations to encompass a 10-minute walk to the station. A new urban village could be designated at NE 130th St/Interstate 5, and adjustments in designations and boundaries of other existing urban villages near existing and planned future light rail stations could be made.

ALTERNATIVE 4: GUIDE GROWTH TO URBAN VILLAGES NEAR TRANSIT

Alternative 4 would establish the greatest number of transit-oriented places— served by either bus or rail—that are preferred for growth. In addition to areas covered in Alternative 3, more growth would also be encouraged in other urban villages that currently have very good bus service, including Ballard, West Seattle Junction and Crown Hill. Relatively more urban villages would be subject to increased growth and change.

#### **Lead Agency**

City of Seattle Department of Planning and Development

#### **SEPA Responsible Official**

Diane Sugimura, Director City of Seattle Department of Planning and Development 700 Fifth Avenue, Suite 2000 P.O. Box 34019 Seattle, WA 98124-4019

#### **EIS Contact Person**

Gordon Clowers, Senior Planner City of Seattle Department of Planning and Development 700 Fifth Ave., Suite 1900 Telephone: 206-684-8375 P.O. Box 34019 E-mail: Gordon.Clowers@seattle.gov Seattle, WA 98124-4019

## **Final Action**

Adoption of an updated Comprehensive Plan.

## **Required Approvals and/or Permits**

The following actions would be required for adoption of Comprehensive Plan amendments:

- Identification of a preferred alternative;
- Finalized maps and policy language.

### **Authors and Principal Contributors to this EIS**

This **Comprehensive Plan Update** EIS has been prepared under the direction of the City of Seattle Department of Planning and Development. Research and analysis associated with this EIS were provided by the following consulting firms:

- **3 Square Blocks LLP**—lead EIS consultant; document preparation; environmental analysis
- BERK-Land use, population, employment, housing
- **ESA**—Public services, air quality, noise
- Fehr & Peers—transportation, circulation, parking; greenhouse gas emissions
- SvR—Utilities
- Weinman Consulting—Plans and policies

## **Location of Background Data**

CITY OF SEATTLE, DEPARTMENT OF PLANNING AND DEVELOPMENT

Attn: Gordon ClowersTelephone: 206-684-8375700 Fifth Ave, Suite 1900P.O. Box 34019Seattle, WA 98124-4019Seattle, WA 98124-4019

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## Date of Issuance of this Draft EIS

May 4, 2015

#### **Date Draft EIS Comments Are Due**

June 17, 2015

Written comments are to be submitted to:

Seattle Department of Planning and Development Attn: Gordon Clowers, Senior Planner 700 Fifth Ave, Suite 1900 P.O. Box 34019 Seattle, WA 98124-4019 or via e-mail: Gordon.Clowers@seattle.gov

### **Date of Draft EIS Open House and Public Hearing**

May 27, 2015 Bertha Landes room, Seattle City Hall 600 4th Ave, 2nd Floor Seattle, WA 98104

This meeting will include the following schedule:

- 6:00 pm-6:30 pm Open House;
- 6:30 pm-6:35 pm Introductions;
- 6:35 pm-6:50 pm Draft EIS overview
- 6:50 pm-7:00 pm Overview of the EIS Process;
- 7:00 pm Public Comments Regarding the Draft EIS; and
- Concluding Remarks Following Public Comments.

The purpose of the open house and public hearing is to provide an opportunity for agencies, organizations and individuals to review information concerning the Draft EIS and to present oral comments on the Draft EIS—in addition to submittal of written comments.

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## **Availability of this Draft EIS**

Copies of this Draft EIS have been distributed to agencies, organizations and individuals as established in SMC 25.05. Notice of Availability of the Draft EIS has been provided to organizations and individuals that requested to become parties of record.

The Draft EIS can be reviewed at the following public libraries:

- Seattle Public Library—Central Library (1000 Fourth Avenue)
- Ballard Branch (5614 22nd Avenue NW)
- Beacon Hill Branch (2821 Beacon Avenue S)
- Capitol Hill Branch (425 Harvard Avenue E)
- Columbia Branch (4721 Rainier Avenue S)
- Douglass-Truth (2300 E Yesler Way)
- Greenwood Branch (8016 Greenwood Avenue N)
- High Point Branch (3411 SW Raymond Street)
- Lake City Branch (12501 28th Avenue NE)
- Queen Anne Branch (400 W Garfield Street)
- Rainier Beach Branch (9125 Rainier Avenue S)
- South Park Branch (8604 8th Avenue S, at S Cloverdale Street)
- University Branch (5009 Roosevelt Way NE)

A limited number of complimentary copies of this Draft EIS are available—while the supply lasts—either as a CD or hardcopy from the Seattle Department of Planning and Development Public Resource Center, which is located in Suite 2000, 700 Fifth Avenue, in Downtown Seattle. Additional copies may be purchased at the Public Resource Center for the cost of reproduction.

This Draft EIS and the appendices are also available online at: http://2035.seattle.gov/

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## Acronyms

- **ACS** American Community Survey
- ALS Advanced Life Support
- AMI Area Median Income
- BLS Basic Life Support
- CAP Climate Action Plan
- **CIP** Capital Improvement Program
- CSO Combined Sewer Overflow
- **CPP** King County Countywide Planning Policy
- CPTED Crime Prevention Through Environmental Design
   CTR Commute Trip Reduction
   dBA A-weighted Decibels
   DPD Department of Planning & Development
   EIS Environmental Impact Statement
  - **ECA** Environmentally Critical Area
  - **ESD** Washington Employment Security Department
  - **EMS** Emergency Medical Services
  - **EPA** Environmental Protection Agency
  - FAR Floor Area Ratio
  - **FLUM** Future Land Use Map
  - **FTA** Federal Transportation Administration
  - GHG Greenhouse GasGMA Growth Management Act
  - **GSI** Green Stormwater Infrastructure
  - GTEC Growth & Transportation Efficiency Center
  - HALA Housing Affordability & Livability Agenda
  - HCT High Capacity Transit
  - **HOV** High Occupancy Vehicle
  - **HUD** U.S. Department of Housing & Urban Development
  - I-5 Interstate 5
  - **KCM** King County Metro
  - LEED Leadership in Energy & Environmental Design
  - LOS Level of Service

MFTE	Multi-family Tax Exempt
MIC	Manufacturing/Industrial Center
MPP	Multicounty Planning Policy
MMTCO,e	Million Metric Tons of CO, Equivalent
NAAQS	National Ambient Air Quality Standards
NHTSA	National Highway
	Traffic Safety Administration
OFM	Washington Office
	of Financial Management
PARC	Parking Revenue Control System
PMP	Pedestrian Master Plan
PSCAA	Puget Sound Clean Air Agency
PSRC	Puget Sound Regional Council
RPZ	Restricted Parking Zone
SCL	Seattle City Light
SDOT	Seattle Department of Transportation
SEPA	State Environmental Policy Act
SMC	Seattle Municipal Code
SMP	Shoreline Master Program
SOV	Single Occupancy Vehicle
SPD	Seattle Police Department
SPS	Seattle Public Schools
SPU	Seattle Public Utilities
SR	State Route
ST	Sound Transit
TAP	Toxic Air Pollutant
TMP	Transit Master Plan
TOD	Transit Oriented Development
TSP	Transportation Strategic Plan
VMT	Vehicles Miles Traveled
WAC	Washington Administrative Code
WSDOT	Washington Department of Transportation
WWTP	Wastewater Treatment Plant
UFSP	Urban Forest Stewardship Plan
U.S. EPA	U.S. Environmental Protection Agency
v/c	Volume-to-Capacity