## **Longfellow Natural Drainage Systems / Seattle Public Utilities** Concept Review for the Seattle Design Commission





#### **BRIEFING OBJECTIVES:**

Overview of Natural Drainage Systems Partnership Program in Context

Concept Design for Longfellow Natural Drainage Systems Project

#### **CONTEXT // Why we lead with green**

- Best management practice & in some areas, the only cost effective approach
- Higher value per rate payer dollar
- People-centered

Highland Park Community Center Depave & Raingarden Project

Venema Natural Drainage System



\*Improvements to support a healthy environment for all can exacerbate displacement risk in communities of color and low income communities. This must be addressed with cohesive Citywide strategy.

#### **CONTEXT // Stormwater Pollution Is An Urgent Challenge**

Menu The Seattle Times					Environment				
LOCAL	BIZ/TEC	H SPORTS		MENT LIFE	TRAVEL	HOMES	OPINION	1	
	Traffic Lab	Project Home	eless Crime	Local Politic	s <mark>Educatio</mark> r	n Eastside	e Health	Data	

#### Environment | Local News | Northwest | Puget Sound

# Stormwater pollution in Puget Sound streams killing coho before they can spawn

Originally published October 18, 2017 at 7:00 am | Updated October 18, 2017 at 12:27 pm



Coho salmon, including females full of eggs, are dying before they can spawn in Puget Sound streams polluted with stormwater runoff. (NOAA Fisheries)



#### **TOOLS ON PRIVATE LAND**



Garage roof



CISTERNS

PERVIOUS PAVING



COMMERCIAL SCALE





Pervious Parking Lot





## **TOOLS ON PUBLICLAND**

total drainage area 129 ACRES



total drainage area: 435 ACRES



multi-benefit use of the right-of-way

primary project purpose: FLOOD PREVENTION



primary project purpose: FLOOD PREVENTION



multi-benefit use of parcels

#### **GSI Program Manuals**



#### Green Stormwater Infrastructure Manual

#### Volume III: Design Phase





Searche Unline waysourt Green Stormwater Infrastructure Working Together to Protect our Waterways

Green Stormwater Infrastructure Project Manual

Volume II: GSI Options Analysis/Problem Definition

2/21/2014



June 2015

## **Green Stormwater Infrastructure Program History**

Creek protection and salmon recovery



Examples



SEA Street; 110<sup>th</sup> St. Cascade; Pinehurst and Broadview Green Grids; HighPoint Redevelopment Early CSO compliance and Stormwater Code



RainWise program

**GSI** required in Stormwater

development

Code

Citywide policy & code updates and Integrated (CSO/SW) Plan

Investments integrated with open space, transportation, and development



Citywide commitment and target

\$35M Natural Drainage System Partnering Program

\$35M Urban Village Program

North Transfer Station; Fremont Building

# Stormwater is major source of pollutant loading to local water bodies



Puget Sound, Duwamish Waterway, Lake Washington, Lake Union, Ship Canal, creeks

#### **INTEGRATED PLAN // STORMWATER PROJECT ALTERNATIVES**

- Street Sweeping Arterials Expansion of existing program
- South Park Water Quality Facility Stormwater treatments prior to discharge to the Duwamish River
- NDS Partnering Program Natural Drainage Systems and community benefits (mobility, traffic calming)



#### GOALS // Natural Drainage System Partnering Program

#### **Improve Water Quality**

**WHAT:** Prevent 14,275 TONS of total suspended solids (TSS) and associated pollutants from entering Seattle's three major creek watersheds each year.

**HOW:** Construct natural drainage systems within city rights-ofway along approximately four miles (66 short blocks) by 2025, treating runoff from 44 acres of effective impervious area (including a minimum of 24 acres from the ROW).

#### **Deliver Community Co-Benefits through Partnerships**

**WHAT:** Street trees; Traffic calming; Improved pedestrian experience/streetscape; Sidewalks

#### **GUIDING PRINCIPLE**

#### **Greater Value**

Provide **better outcomes at lower costs** via **collaboration** with sister agencies, neighborhood residents, and private sector developers.



How do natural drainage systems work?

P

Dirty road runoff flows into a landscaped area and is slowed down as it soaks in through the plants and soil

water passes through fluffy soil and is cleaned

Cleaned water is released to Longfellow Creek

12

## Neighborhood Co-benefits: Water pollution prevention +...









#### PARTNERING TO STRETCH INVESTMENT DOLLAR



#### **EVALUATED OPPORTUNITIES WITH FLOODING PROGRAM**







#### **COORDINATED WITH EXTERNAL PUBLIC PARTNERS - SDOT**

Seattle Department of Transportation

SEATTLE PEDESTRIAN MASTER PLAN 2018-2022 Implementation Plan and Progress Report





#### Safe Routes to School



#### Neighborhood Greenways



#### **IDENTIFY OPPORTUNITIES WITH PRIVATE PARTNERS**

RCW Barrier – restrictions on giving public funds to private partners made this partnership unattractive or infeasible to partners



#### WHAT MAKES A BLOCK 'POTENTIALLY TECHNICALLY FEASIBLE'?

#### There is enough room and it's not too steep





Few Driveways and Wide Planting Strip Area



Wide Shoulder



#### Other opportunities to improve the street



Informal Drainage



Few Street Trees

Flat (<5% Slope)

#### WHAT DISQUALIFIES A BLOCK, TECHNICALLY?

#### It is not safe to infiltrate the water





Shallow Groundwater, Seeps and Poorly Drained Soils Contaminated Sites

#### Other factors that can limit space





## **30<sup>TH</sup> AVE NE SIDEWALK + NDS PROJECT** First joint project under NDS Partnering Program



NDS provides a conveyance system where there is none, in addition to treating arterial water

## NDS PARTNERING PROGRAM: PLANNED PROJECTS FOR 2019/2020 CONSTRUCTION



#### The rain that falls in this area of Seattle drains to Longfellow Creek, then to the Duwamish Waterway, then to Puget Sound.





#### LONGFELLOW NDS PROJECT GOALS



- Water quality treatment of stormwater runoff
- Partnerships to increase
   investment value + lower
   construction disruption
- Reduce flooding + Improve stormwater conveyance
- Provide additional community benefits beyond water quality treatment

## SITE SELECTION PROCESS

Choosing sites was an iterative process **Citywide Integrated Plan** Watersheds prioritized to improve water quality in local creeks and Puget Sound by cleaning the stormwater flowing into them.

## **Local Community Action**



## **Technical Assessment**

Identified blocks that could include natural drainage systems.



#### Partnering

Determined opportunities to provide extra community benefits by partnering with other City departments or community groups.

## **Equity Lens**

Prioritized outreach efforts in the southern portion of the Longfellow Creek watershed.



#### **Resident Survey**

Asked a large pool of residents about interest in these projects.



#### **Final Site Selection**

Selected project sites based on ability to clean water, additional benefits and partnerships, and support from the community.

## IDENTIFY WHERE NDS IS NOT FEASIBLE

- Not adjacent to steep slopes
- No landslides
- No seeps
- No landfills, underground storage tanks, contamination
- Wide enough ROW
- No existing NDS
- Road grade is not too steep
- Groundwater not too high

#### Seattle SPublic Longfellow Natural Drainage Systems Project



## PARTNERING OPPORTUNITIES INVESTIGATED

- SDOT
  - Pedestrian Master Plan
  - Safe Routes to School
  - Neighborhood Greenway
  - Delridge Rapid Ride
- SPU
  - Localized Flooding problems
- DON
  - Neighborhood Matching Fund
- OPCD
  - North Delridge Action Plan
- Community groups
  - Neighborhood Parks & Street Fund
  - Community driven projects
- Developers



## EQUITY

## SPU Equity Planning Toolkit Memo

Task Description	Intended Benefits of Described Task
Traditionally underserved and diverse communities are taken into account when choosing project sites.	Communities that may not have received nor requested the multiple benefits of GSI will have the opportunity to receive the benefits of this service.
Emphasis outreach for projects will be conducted with an eye towards involving underserved populations who may not traditionally engage with standard outreach and siting processes.	Culturally aware and non-traditional outreach methods may result in greater participation from underserved ratepayers.
Provide rating criteria that allows for weighting for RSJ issues when selecting projects.	Increases odds of siting feasible projects in underserved and minority blocks.

## 2017/2018 ELEMENTARY SCHOOL ATTENDANCE STATS

- Low Income
- Limited English
- Percentage non-white
- West Seattle
- Sanislo
- Highland Park
- Roxhill





## COMMUNITY OUTREACH

- Surveys
- Door-to-door followup
- Drop-in Sessions for Partnering blocks
- Drop-in Sessions for final potential blocks (post survey results)

#### Improving Our Communities with Natural Drainage Systems What Are They and Why Do We Need Them?

When it rains in this part of West Seattle, pollution from our streets runs into Longfellow Creek untreated. This is not healthy for the creek or for people. **The good news is: there is something we can do.** 

9 Public Utilities

Natural drainage systems capture and clean pollutants before they can reach the creek. Seattle Public Utilities (SPU) is planning to build natural drainage systems in your neighborhood in 2019.

These systems are built in the public right-of-way between the street and property line. They capture, clean, and slow down stormwater.



#### **OUTREACH RESULTS**

- 1057 surveys mailed: 10% response rate
- Followed up with door-to-door for non-responders: additional 26% = Total 33% response rate
- Support on your block 77%
- Support in front of house 69%
- Need for language assistance Somali, Spanish, Vietnamese
- Drop-in results: mostly interest in project, concerns over current flooding, parking post-project, safety, fate of items in right-ofway





#### **HOW OUTREACH INFLUENCES SITE SELECTION/DESIGN**

- Confirm partnership blocks have mostly supporting residents
- Confirm that a block is technically feasible from a drainage perspective given on-the-ground resident feedback
- Identify blocks that have the most support + are likely most technically feasible for final block selection
- Identify any concerns that we can try to address in design
- Identify opportunities for creative outreach efforts given who we meet

#### **FURTHER ANALYSIS**

- Geotechnical explorations
- Field technical assessments
- Drop-in sessions at site locations
- Apply ranking criteria





## FINAL SITE SELECTION

## **Ranking Results**

- Top 4 sites:
  - 24<sup>th</sup> Ave SW corridor Barton to Thistle
  - Sylvan triangle
  - Kenyon dead end at 24<sup>th</sup> Ave SW
  - 29<sup>th</sup> Ave SW south of Barton
- Higher scores in:
  - Flooding problems (for one site)
  - Volume of polluted water that can be treated
  - Helps solve a problem to reduce maintenance
  - Service equity
  - Opportunity to reduce costs
  - Multiple benefits
  - Support of on-block residents

#### **DESIGN ELEMENTS IN THE PUBLIC REALM**

- Natural Drainage Systems with side slopes
- Conveyance systems for road runoff stormwater + road edge treatments
- New sidewalks or pathways
- New pedestrian trail bridge
- Potential additional lighting in one site
- Improved intersections (formalized overly wide intersections)
- ADA ramps
- New trees
- Reduced road widths (traffic calming)
- Art



#### NATURAL DRAINAGE SYSTEM WITH SIDE SLOPES



Bioretention with Sloped Sides with Underdrain (Infiltrating or Non-Infiltrating)



## CONVEYANCE SYSTEMS + INFORMAL AREAS ROAD EDGE TREATMENTS





Figure Number 9. 24th Ave SW between SW Trenton St and SW Henderson St Looking North from SW Henderson ST - possible Bioretention Area Eastside (Photo Taken November 14, 2016)



#### POTENTIAL IMPACTS IN THE PUBLIC REALM

- Formalization or changes to public right-of-way parking
- Removal of encroachments when in conflict with sidewalks or natural drainage systems
- Removal of smaller or diseased trees if can not be designed around
- Additional low walls and few steps to meet grade between public right-of-way and private property when necessary

#### SW KENYON ST & 24<sup>TH</sup> AVE SW



#### ADDED **DESIGN ELEMENTS**

- Natural Drainage Systems
- Replace pedestrian bridge
- Improve pathway
- Improve stormwater outfall
- Trees/plants
- Art

#### **CHANGED ELEMENTS**

- Encroached shed
- Remove a few parking spaces at the dead end

ZONING

#### Low-rise multifamily

Seattle Public Utilities

Types of NDS Projects

#### **KENYON – EXISTING CONDITIONS**



SW Kenyon Street and 24th Ave SW

#### SW KENYON ST & 24<sup>TH</sup> AVE SW – PROPOSED CONCEPT



SW Kenyon Street and 24th Ave SW





SECTION A-A



## **1% FOR ART**

- Kenyon site
- \$112K, Total artwork budget
- Artists invited from ARTS Established Roster
- Seeking site-specific and site integrated permanent artworks within the right-of-way – connecting people to the flow of water and the urban environment
- 29 artists applied
- Panel dates in late Nov. and Dec.
- Artist on board late Jan/early Feb.



#### 24<sup>TH</sup> AVE SW



#### ADDED DESIGN ELEMENTS

- Natural Drainage Systems
- Stormwater conveyance
- Sidewalk + ADA ramps
- Possible railings
- Trees/plants
- Short walls + steps

#### CHANGED ELEMENTS

- Encroachments/fences
- Formalize parking along curb or asphalt-thickened edge
- New driveway aprons
- Trees?
- Road alignment



#### ZONING

Single family residential Urban Village

## **24TH AVE SW SITE – LOCALIZED FLOODING**



## 24<sup>TH</sup> AVE SW BTW SW BARTON PL & SW HENDERSON ST



#### 24<sup>TH</sup> AVE SW BTW SW HENDERSON ST & SW TRENTON ST



#### 24<sup>TH</sup> AVE SW BTW SW TRENTON ST & SW CLOVERDALE ST



#### **SECTION**



#### 24<sup>TH</sup> AVE SW BTW SW CLOVERDALE ST & SW THISTLE ST



48

#### SYLVAN WAY SW & SW ORCHARD ST





#### ADDED DESIGN ELEMENTS

- Natural Drainage System
- Sidewalk
- Curb & gutter
- Formalize intersection
- Trees/plants

CHANGED ELEMENTS

Trees?

ZONING

C1-40 (commercial)

#### **SYLVAN WAY SW & SW ORCHARD ST – EXISTING CONDITIONS**



Figure Number 21. Sylvan Way SW between SW Orchard St and Delridge Way SW Looking east from SW Orchard Street toward Intersection at SW Sylvan St – Potential Bioretention Area (Photo taken November 14, 2016)

 End of the second strength
 Figure Number 22. Sylvan Way SW between SW Orchard St and Delridge Way SW

 Looking SE from SW Orchard Street
 Low Point, 2 gas valves and light pole (Photo taken November 14, 2016)



Figure Number 23. SW Orchard St between SW Delridge Way and Sylvan Way SW Looking NE to SW Orchard Street – Grades lower on north side of the road (Photo taken November 14,2016)

#### SYLVAN WAY SW & SW ORCHARD ST – PROPOSED CONCEPT

#### LEGEND



EXISTING CURB







## 29<sup>TH</sup> AVE SW BTW CAMBRIDGE & BARTON





#### ADDED DESIGN ELEMENTS

- Natural Drainage Systems
- Trees/plants



- De-pave wide road to 25'
- Parking shifted but not removed



#### 29<sup>TH</sup> AVE SW BTW CAMBRIDGE & BARTON – EXISTING CONDITIONS



#### 29<sup>TH</sup> AVE SW BTW CAMBRIDGE & BARTON – PROPOSED CONCEPT



#### **APPLYING LESSONS LEARNED**

- Developing an efficient partnership approach between SPU and SDOT for one City, including the review and approval process by both departments
- Communicate clearly to the community and partner departments that the design changes as it moves through the design process
- Communicate clearly to residents how site will feel including depths – and that the site will change over time as the plants grow

## **QUESTIONS/COMMENTS?**

