Steve Brown, Executive Secretary

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#### http://www.seattle.gov/firepension/

### **Department Overview**

The Firefighters' Pension Fund (FPEN) provides pension and medical benefit services to eligible firefighters, active and retired, and their beneficiaries. FPEN is a closed plan that only covers firefighters who were hired before October 1, 1977. Retiree benefits for firefighters hired more recently are primarily covered through a separate statemanaged plan.

Management of firefighter benefits funds transitioned in the 1970s from local to state control. Prior to that time, the City paid into FPEN to provide for firefighter retiree benefits. In March 1970, the state created the Law Enforcement Officers and Fire Fighters Retirement System Plan 1 (LEOFF 1). Seattle firefighters hired between March 1970 and October 1977 enrolled in LEOFF 1, but also received additional benefit coverage through FPEN. As a result, this group of firefighters receives retiree benefits primarily from the state's LEOFF 1 plan, but also any earned increment from the City's FPEN that exceeds LEOFF 1 coverage. Both FPEN and LEOFF 1 closed to new enrollees in October 1977. Firefighters hired after that date enroll in the state's LEOFF 2 plan and do not receive benefits from FPEN.

The Seattle Firefighters' Pension Board is a five-member quasi-judicial body chaired by the Mayor or his/her designee, which formulates policy, rules on disability applications, and provides oversight of the Firefighters' Pension Fund. Four staff employees of the board handle all of its operational functions. Staff positions associated with Firefighters' Pension Fund are not reflected in the City's position list.

The projections of annual pension and medical benefits, which comprise about 97% of the total annual FPEN budget, are based on the forecasts of an independent actuary. The Firefighters' Pension Fund has two statutory funding sources:

- The first is a component of the City's property tax levy. These revenues are placed in the City's General Fund, which funds the Fire Pension Fund's annual budget.
- The second is the state fire insurance premium tax.

These statutory funding sources are in addition to other smaller funding sources that support the Firefighters' Pension Fund obligations.

The Firefighters' Pension Fund includes two funds: the Fire Pension Fund, which pays current pension, medical, and death benefits; and the Actuarial Account, which was established by <u>Ordinance 117216</u> in 1994 to accumulate a balance sufficient to pay all future pension liabilities of the fund by 2028.

<b>Budget Snapsh</b>	ot				
		2020 Actuals	2021 Adopted	2022 Proposed	
Department Support					
Other Funding - Operatin	g	20,644,722	21,020,461	21,921,588	
	<b>Total Operations</b>	20,644,722	21,020,461	21,921,588	
	Total Appropriations	20,644,722	21,020,461	21,921,588	

Full-Time Equivalents Total\*

4.00 4.00

4.00

\* FTE totals are provided for informational purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here

### **Budget Overview**

The Firefighters' Pension Fund (FPEN) receives almost all of its revenue from the City's General Fund. FPEN's expenditures pay the legally mandated pension and medical benefits, including long-term care, to eligible retired firefighters and qualified beneficiaries. Most of FPEN's retirees are represented by either Local 27 (firefighters' union) or Local 2898 (fire chiefs' union) and their total pension benefits are increased annually with a cost-of-living adjustment (COLA) equal to the negotiated annual wage increases (AWI) for the active union members at the Seattle Fire Department and then offset by benefits paid by the state's LEOFF 1 pension plan which has its own annual growth rate.

In November 2016, Council passed Ordinance 125190 which requires an actuarially determined level payment amount from the City to the FPEN Fund each year to cover pension benefit costs. Any remaining difference between the payment amount and actual pension benefit costs is transferred to the Actuarial Account for FPEN's future pension obligations. The account is invested in a portfolio managed by the Department of Finance and Administrative Services (FAS). The 2022 Proposed Budget assumes an annual rate of return of 5.5% on the investment portfolio and that the returns are continuously reinvested.

The 2022 Proposed Budget increases \$901,127 from the 2021 Adopted Budget. It includes an increase of \$23,127 for centrally adjusted administrative and labor costs and an increase of an estimated \$878,000 to allow for the year-end transfer to the Actuarial Account.

## **Incremental Budget Changes**

### **Firefighter's Pension**

	Dollars	FTE
2021 Adopted Budget	21,020,461	4.00
Baseline		
Citywide Adjustments for Standard Cost Changes	23,127	-
Proposed Operating		
Adjustments for Actuarial Fund Transfer	878,000	-
Total Incremental Changes	\$901,127	-
Total 2022 Proposed Budget	\$21,921,588	4.00

## **Description of Incremental Budget Changes**

	<u>Baseline</u>
Citywide Adjustments for Standard Cost Changes	
Expenditures	\$23,127
Citywide technical adjustments made in the baseline	e phase reflect changes to internal services cos

Citywide technical adjustments made in the baseline phase reflect changes to internal services costs, including rates from the Department of Finance & Administrative Services, Seattle Information Technology Department, Seattle Department of Human Resources, and for healthcare, retirement and industrial insurance charges for the department. These adjustments reflect initial assumptions about these costs and inflators early in the budget process.

	Proposed Operating
Adjustments for Actuarial Fund Transfer	
Expenditures	\$878,000
Revenues	\$901,127

This change increases appropriation authority in the Firefighters' Pension Fund (61040) and revenues in the Firefighters' Actuarial Account (61050) to ensure sufficient authority to make the expected end-of-year transfer in accordance with Ordinance 125190. If necessary, this transfer will be funded by use of existing fund balance.

# **Expenditure Overview**

Appropriations	2020 Actuals	2021 Adopted	2022 Proposed
FPEN - BO-FP-R2F01 - Firefighters Pension			
61040 - Fireman's Pension Fund	20,644,722	21,020,461	21,921,588
Total for BSL: BO-FP-R2F01	20,644,722	21,020,461	21,921,588
Department Total	20,644,722	21,020,461	21,921,588
Department Full-Time Equivalents Total*	4.00	4.00	4.00

\* FTE totals are provided for informational purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here

# **Budget Summary by Fund Firefighter's Pension**

	2020 Actuals	2021 Adopted	2022 Proposed
61040 - Fireman's Pension Fund	20,644,722	21,020,461	21,921,588
Budget Totals for FPEN	20,644,722	21,020,461	21,921,588

# **Revenue Overview**

2022 Estin	nated Revenues			
Account Code	Account Name	2020 Actuals	2021 Adopted	2022 Proposed
335130	Fire Insur Premium Tax	1,153,408	1,161,000	1,161,000
360430	Employr Pnsn Contributions	19,121,362	19,099,362	19,099,362
360900	Miscellaneous Revs-Other Rev	468,720	478,064	478,064
Total Reve Fund	enues for: 61040 - Fireman's Pension	20,743,490	20,738,426	20,738,426
400000	Use of/Contribution to Fund Balance	-	282,035	1,183,162
Total Reso Fund	ources for:61040 - Fireman's Pension	20,743,490	21,020,461	21,921,588
397010	Operating Transfers In	-	230,000	878,000
Total Reve Actuarial	enues for: 61050 - Fireman's Pension	-	230,000	878,000
400000	Use of/Contribution to Fund Balance	-	(230,000)	(878,000)
Total Resc Actuarial	ources for:61050 - Fireman's Pension	-	-	-
Total FPEN	N Resources	20,743,490	21,020,461	21,921,588

# Appropriations by Budget Summary Level and Program

#### FPEN - BO-FP-R2F01 - Firefighters Pension

The purpose of the Firefighters' Pension Budget Summary Level is to provide benefit services to eligible active and retired firefighters and their lawful beneficiaries.

Program Expenditures	2020 Actuals	2021 Adopted	2022 Proposed
Death Benefits	12,000	19,000	19,000
Leadership and Administration	851,462	926,461	949,588
Long-Term Care	1,718,116	-	-
Medical Benefits	9,257,558	12,250,000	12,250,000
Pensions	8,805,586	7,825,000	8,703,000
Total	20,644,722	21,020,461	21,921,588
Full-time Equivalents Total*	4.00	4.00	4.00

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The following information summarizes the programs in Firefighters Pension Budget Summary Level:

#### **Death Benefits**

Expenditures/FTE	2020	2021	2022
	Actuals	Adopted	Proposed
Death Benefits	12,000	19,000	19,000

#### Leadership and Administration

Expenditures/FTE	2020 Actuals	2021 Adopted	2022 Proposed
Leadership and Administration	851,462	926,461	949,588
Full Time Equivalents Total	4.00	4.00	4.00

#### Long-Term Care

_	2020	2021	2022
Expenditures/FTE	Actuals	Adopted	Proposed
Long-Term Care	1,718,116	-	-

#### **Medical Benefits**

Expenditures/FTE	2020	2021	2022
	Actuals	Adopted	Proposed
Medical Benefits	9,257,558	12,250,000	12,250,000

Pensions

	2020	2021	2022
Expenditures/FTE	Actuals	Adopted	Proposed
Pensions	8,805,586	7,825,000	8,703,000