Jesús Aguirre, Superintendent (206) 684-4075

http://www.seattle.gov/parks/

## **Department Overview**

The Department of Parks and Recreation (Parks) works with all residents to be good stewards of the environment and to provide safe, welcoming opportunities to play, learn, contemplate, and build community. Parks manages a 6,200 acre park system of 465 parks with hundreds of athletic fields, tennis courts, and play areas, extensive natural areas, 120 miles of trails, and more than 25 miles of boulevards. The system comprises about 11% of the City's land area and includes 26 community centers, eight indoor swimming pools, two outdoor (summer) swimming pools, three environmental education centers, two small craft centers, four golf courses, an outdoor stadium, specialty gardens, and much more. The Woodland Park Zoological Society operates the zoo with City financial support, and the Seattle Aquarium Society operates the City-owned Seattle Aquarium.

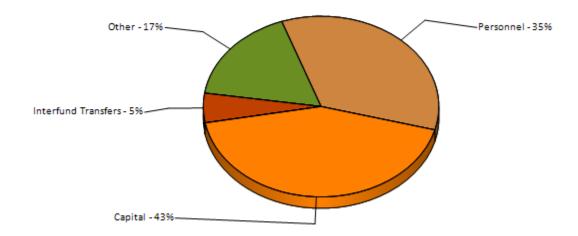
Department employees work hard to develop partnerships with park neighbors, volunteer groups, non-profit agencies, local businesses, and Seattle Public Schools to effectively respond to increasing requests for use of Seattle's park and recreation facilities. Perhaps the most significant partnership is with the Associated Recreation Council (ARC) which provides child care and supports recreation programs at Parks-owned facilities, including community centers and small craft centers. ARC, a non-profit organization, also supports and manages the recreation advisory councils. These advisory councils are made up of volunteer community members who advise Parks' staff on recreation programming at community centers and other facilities. This collaborative relationship with ARC enables the department to offer quality child care and a wide range of recreation programs to the public.

Parks' funding is a combination of tax dollars from the City's General Fund and revenue from a variety of other sources including user fees, rental charges and payments from capital funds for the time staff spend working on capital projects. Funding for new parks facilities has historically come from voter-approved levies, grants, and City real estate excise tax revenue. In 2014, Seattle voters approved the formation of a metropolitan park district. The Seattle Park District provides for a new taxing district and revenue source to fund increased parks and recreation services and capital projects.

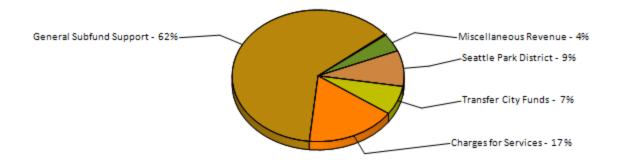
2014 Actuals	2015 Adopted	2016 Endorsed	2016 Adopted
\$88,900,249	\$92,852,624	\$96,498,348	\$96,478,559
\$44,037,680	\$51,378,398	\$56,754,690	\$58,762,752
\$132,937,929	\$144,231,022	\$153,253,038	\$155,241,311
\$44,261,892 <b>\$177,199,821</b>	\$20,719,000 \$164,950,022	\$61,179,000 \$214,432,038	\$54,566,000 <b>\$209,807,311</b>
877.45	908.35	919.35	916.68
	Actuals \$88,900,249 \$44,037,680 \$132,937,929 \$44,261,892 \$177,199,821	Actuals         Adopted           \$88,900,249         \$92,852,624           \$44,037,680         \$51,378,398           \$132,937,929         \$144,231,022           \$44,261,892         \$20,719,000           \$177,199,821         \$164,950,022	Actuals         Adopted         Endorsed           \$88,900,249         \$92,852,624         \$96,498,348           \$44,037,680         \$51,378,398         \$56,754,690           \$132,937,929         \$144,231,022         \$153,253,038           \$44,261,892         \$20,719,000         \$61,179,000           \$177,199,821         \$164,950,022         \$214,432,038

<sup>\*</sup> FTE totals are provided for information purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here.

## 2016 Adopted Budget - Expenditure by Category



## 2016 Adopted Budget - Revenue by Category



## **Budget Overview**

In August 2014, the voters of Seattle passed a ballot measure creating the Seattle Park District. The passage of the park district was the culmination of the Parks Legacy Plan project, led by the Parks Legacy Plan Citizens' Advisory Committee. State statute authorizes the park district to levy and impose various taxes and fees to generate revenues to maintain, operate and improve parks, community centers, pools, and other recreation facilities and programs. The goal of the park district is to provide long-term, stable funding to support recreation programing, parks projects and the critical needs for investment in major and ongoing maintenance.

The park district's taxing authority does not begin until January 1, 2016. As a result, 2016 is the first year of full funding park district programs. Because this is the second year of a biennium budget, these programs were already included in the 2016 Endorsed Budget and are not shown in detail in the budget pages that follow. For more detail on what park district funding is providing, please see the <u>park district website</u> or the <u>2015 Adopted and 2016 Endorsed Budget</u>

In 2016, Parks is chiefly engaged in implementation of the park district programs. Changes to the budget are primarily technical in nature or increasing operational capacity. The latter category includes expanded capital project capacity in the form of new project management software and the re-establishment of the Planning Services Unit; increased funding for policy staff; and technical upgrades to support credit card security upgrades and the City-wide Summit Reimplementation accounting project.

#### **City Council Changes to the Proposed Budget**

The Council increased resources for a feasibility study of land trust strategies and public sector best practices to support community-purpose land uses as well as funds for increased fruit gleaning services. The Council also

provided funds for the Rainier Beach Urban Farm and Wetlands project in the Parks Capital Budget. Council eliminated two Park Ranger positions in order to support other ongoing efforts that seek to achieve similar goals.

## **Performance Measures Budget Book Pilot**

The Department of Parks and Recreation is one of four departments participating in the 2016 Performance Measures Budget Book Pilot Project. This pilot explores potential use of the annual budget book as a venue to discuss and display performance measures for City departments. A more in-depth description of this pilot and its objectives can be found in the 2016 Adopted Budget Executive Summary of this book.

As part of this project, Parks worked with the City Budget Office to

- 1. identify and present service area workload performance measures to be included in the Mayor's 2016 Adopted Budget;
- 2. present actual and estimated achievements for each measure; and
- 3. present specific budgetary appropriations and position authorities associated with each measure, as appropriate.

The following tables present information gathered during the initial pilot phase, and subject to further refinement as this pilot is developed.

Volunteer Program Participation							
Seattle Parks employs Volunteer Programs Coordinators who recruit, register, supply, train and supervise							
volunteers. Additionally, staff at various wo	rk sites support volunteers	s through training, tools, n	naterials, and				
provision of the administrative services volu	nteers need to succeed.						
	2014	2015	2016				
	<u>Actual</u>	<b>Estimated</b>	<u>Estimated</u>				
Number of Volunteer Hours	257,152	260,000	260,000				
Cost to Administer Per Volunteer	¢1 F6	Ć1 FF	Ć1 F4				
Hour	\$1.56	\$1.55	\$1.54				
	2014	2015	2016				
	<u>Actual</u>	<u>Adopted</u>	<u>Adopted</u>				
Total Dollars	\$399,957	\$401,770	\$400,115				
Total Positions (FTEs)	4.0 FTE	4.0 FTE	4.0 FTE				

#### **Grounds Maintenance – Developed Parks**

Geographically-based park district crews handle day-to-day cleaning, maintenance and landscaping of approximately 4,500 acres of developed park spaces in 400 locations throughout Seattle. Parks Resources crews remove litter and garbage, maintain athletic fields and picnic shelters, clean dog off-leash areas, keep grass watered and trimmed, irrigate, landscape and water plants and trees, establish new trees and plants, clean restrooms, keep play areas safe, support volunteer projects, and help prepare for special events. These open spaces and recreational facilities are open to all members of the community and as density increases their use by community is anticipated to increase which will affect future maintenance costs. While the resources required to maintain a specific park is influenced by the park's size, amenities, natural features and usage, this measure averages costs across the system as a whole.

	2014	2015	2016
	<u>Actual</u>	<u>Estimated</u>	<u>Estimated</u>
Cost Per Acre	\$6,789	\$7,064	\$7,259
	2014	2015	2016
	<u>Actual</u>	<u>Adopted</u>	<u>Adopted</u>
Total Budget	\$30,549,162	\$31,790,051	\$32,665,284
Total Positions (FTEs)	234 FTE	243 FTE	243 FTE

#### **Swimming Pool Operations**

Parks and Recreation operates eight indoor pools that operate year-round and two outdoor pools that operate in summer months only. The indoor pools all have six 25-yard long lanes, and two have additional shallow water areas. Use of the indoor pools includes swim and water safety lessons, fitness classes, and time for lap swims and general public swims. There are also various special events, swim team rentals, summer swim team programs, use by Seattle high schools for their swim teams, and other rentals (e.g., scuba classes). Each pool is operated by Parks staff and revenue from swim fees and class registration covers a substantial amount of the staffing, utilities and operating costs of the pools. The cost recovery of an individual pool varies based on the specifics of the facility, the programs and amenities offered and the number of participants utilizing the City's low-income swim fees. This measure averages cost recovery rates across the 10 pool system.

	2014	2015	2016
	<u>Actual</u>	<u>Estimated</u>	<u>Estimated</u>
Swimming Pool Revenues	\$5,020,413	\$5,231,496	\$5,018,100
Swimming Pool Cost Recovery	68.7%	69.6%	68.3%
	2014	2015	2016
	<u>Actual</u>	<u>Adopted</u>	<u>Adopted</u>
Total Budget	\$7,305,597	\$7,521,569	\$7,636,618
Total Positions (FTEs)	46.25	48.25	49.25

#### **Park District Major Maintenance**

The Seattle Parks and Recreation system includes developed parks, forests and green spaces, athletic fields, swimming pools and beaches, golf courses, community centers and a conservatory. Parks has a financial obligation to maintain all of these assets for continued public use and enjoyment.

A major maintenance project is a capital investment intended to preserve a facility. Typically, these projects are expensive and long-lasting, costing at least \$20,000 and designed to function for at least 15 years. Projects can take anywhere between 1-3 years to complete. A backlog exists because the number of projects has historically outpaced funding. In 2014, Seattle voters passed the Seattle Parks District, in which a significant portion of the funding was earmarked to address this major maintenance backlog. Parks plans to establish a planning goal over each of the six year Park District funding cycles to systematically address the major maintenance needs of the system. The backlog is not a finite list of projects, and will continue to change as more facility assessments are completed and project lifecycles exhausted. Because there is not a beginning and end to the major maintenance backlog, Parks has established a six year goal of 126 projects to show progress over the long term. Note that during the 2015 ramp up year, the target number of projects to complete is 3. The number will increase to 24 starting in 2016 when the Park District starts receiving revenue.

	2014	2015	2016
	<u>Actual</u>	<u>Estimated</u>	<u>Estimated</u>
Completed Projects	0	3	24
	2014	2015	2016
	<u>Actual</u>	<u>Adopted</u>	Adopted
Total Budget	\$0	\$843,291	\$16,861,863
Total Positions (FTEs)	n/a	n/a	n/a

#### Golf

Golfers play more than 200,000 rounds at Parks' four public courses, three driving ranges, and the pitch-and-putt course. Revenue from greens fees, driving range fees, restaurants and merchandise sales covers the courses' operating costs and provides for ongoing major maintenance work and major golf improvements. Premier Golf operates the courses while Parks runs the ground maintenance operations.

The Golf program's financial sustainability depends on the City continuing to provide competitive courses and amenities for golfers. Investments made in the Golf Master Plan such as the recently renovated Jefferson Park Clubhouse and driving range, and the driving range and perimeter trail around Jackson course, support the long-term sustainability of the Golf program. The annual revenues received by providing this recreation opportunity to the golf community is vital to sustaining this public amenity.

The cost recovery goal for the golf program assumes 5% of total revenues will be used to support general parks and recreation services to the residents of Seattle. Revenues generated in excess of budget are allocated to the Golf Capital Improvement Project to fund future investments in the courses and associated facilities.

	2014	2015	2016
	<u>Actual</u>	<u>Estimated</u>	<u>Estimated</u>
Golf Revenues	\$9,376,868	\$12,169,000	\$12,531,000
Cost Recovery	98%	105%	105%
	2014	2015	2016
	<u>Actual</u>	<u>Adopted</u>	<u>Adopted</u>
Total Budget	\$9,584,006	\$11,560,550	\$11,904,449
Total Positions (FTEs)*	24 FTE	24 FTE	24 FTE

\*FTE total for Golf includes Parks positions only. Additional staff support golf programs as employees of Premier Golf.

# **Incremental Budget Changes**

Department	of Parks and	Recreation
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Department of Parks and Recreation		
	2016	
	Budget	FTE
Total 2016 Endorsed Budget	\$ 153,253,038	919.35
Baseline Changes		
Add Funding to Operate New Parks	\$ 208,186	0.00
Replace Lost Parking Revenue	\$ 0	0.00
Align FTE with Actual Positions	\$ 0	-1.50
Citywide Adjustments for Standard Cost Changes	-\$ 239,971	0.00
Proposed Changes		
Correct Revenues and Expense Related to Seattle Conservation Corps	-\$ 363,247	0.50
Reestablish the Planning Services Unit	\$ 30,020	0.25
Align Work Performed with Appropriate Funding Source	\$ 0	0.00
Sprint Telecom Permit Revenue	\$0	0.00
One-time Use of Fund Balance	\$0	0.00
Reorganize Community Center Supervision Model	-\$ 102,157	0.00
Increase Early Season Lifeguarding at Select Locations	\$0	0.08
Project Management Software	\$ 69,000	0.00
Interim Funding to Operate Boat Moorages	\$ 645,000	0.00
Adjust Magnuson Revenues	\$ 45,370	0.00
Payment Card Industry Compliance	\$ 270,001	1.00
Increased Animal Control in Parks	\$0	-1.00
Add Capacity for Policy and Organizational Development	\$ 374,999	2.00
Citywide Summit Re-Implementation Project	\$ 1,042,000	0.00
Proposed Technical Changes		
Technical Adjustments	-\$ 79,974	-2.00
Council Changes		
Feasibility Study of Land Trust Strategies	\$ 200,000	0.00
Increase Support for Fruit Gleaning Services	\$ 40,000	0.00
Eliminate Two Park Ranger Positions	-\$ <b>1</b> 50,954	-2.00
Technical Adjustment to Job Title	-3 130,934 \$ 0	0.00
rechnical Aujustinent to Job Title	<b>\$</b> U	0.00

Total Incremental Changes \$ 1,988,273 -2.67

2016 Adopted Budget \$ 155,241,311 916.68

#### **Descriptions of Incremental Budget Changes**

#### **Baseline Changes**

#### Add Funding to Operate New Parks - \$208,186

This adjustment adds funding for operations and maintenance at 13 newly acquired or developed park properties. Most of these properties were acquired with 2008 Park Levy funds which did not provide for operations and maintenance. This change is shown on the revenue side of the budget.

#### **Replace Lost Parking Revenue**

In 2016, Parks will develop a park on a land-banked, revenue producing parking lot in the Denny Triangle. The revenue will be lost when the site becomes a park. The adopted budget replaces this lost revenue with General Fund.

#### Align FTE with Actual Positions/(1.50) FTE

This adjustment corrects errors in the budget system to align the legally adopted position count with Parks and Seattle Department of Human Resources records.

#### Citywide Adjustments for Standard Cost Changes - (\$239,971)

Citywide technical adjustments made in the initial planning phase reflect changes in the internal services costs, health care rate reduction, retirement contribution rate reduction, and updates to unemployment and industrial insurance charges. There was also an adjustment made to the 2016 base to recoup savings from a higher-than-expected inflation provided in the 2015 Adopted Budget for non-labor expenses. These adjustments reflect initial assumptions about these costs and inflators early in the budget process.

#### **Proposed Changes**

#### Correct Revenues and Expense Related to Seattle Conservation Corps - (\$363,247)/.50 FTE

This adjustment makes several changes to the Seattle Conservation Corps (SCC) Budget. In general these changes seek to correct discrepancies in the revenue and expense authority within SCC BCL and provide more administrative capacity. This includes:

- 1. Removal of expenditure authority for rent no longer being paid (-\$130,721).
- 2. Removal of expense and revenue authority from the Parks Division to reflect work previously contracted out now being done by SCC (-\$232,526). The revenues will now go to SCC, but no increase to their authority is necessary.
- 3. Addition of a part-time administrative staff assistant to provide more support in the tracking of participants, billing and funding sources and other administrative needs.

#### Reestablish the Planning Services Unit - \$30,020/.25 FTE

The Planning Services unit was eliminated two years ago as a budget reduction. However, the creation of the Seattle Park District has increased the planning needs of the department. To support this minor reorganization,

the adopted budget moves appropriations and five staff members from other units and adds CIP-backed revenues to increase a .75 FTE manager to full-time. The Planning Services unit centralizes capital project planning (the planning, early design and public involvement of projects) and creates a focus and consistency in those planning efforts.

#### Align Work Performed with Appropriate Funding Source

As major maintenance work for the Seattle Park District begins, Parks recognizes that department staff are in many instances the most qualified and effective people to perform much of this work. This affects the Maintenance Services Unit, the Natural Resources Unit and the Parks Resources Unit. This adjustment appropriately reduces General Fund revenues to reflect that some staff time will now be supporting Park District projects. This change is shown on the revenue side of the budget.

#### **Sprint Telecom Permit Revenue**

In 2014, Parks finalized the renewal of an existing agreement with Sprint for the use of Parks' right of way under the Burke-Gilman Trail for fiber optic cable. Parks' initial estimate, included in the 2014 Adopted Budget, was \$250,000. The final negotiated amount is \$400,000 annually through 2023. In 2015, the adopted budget added \$150,000 to reflect this revenue, this adjustment adds the revenues to the 2016 Adopted Budget. These revenues will be included in Parks base budget going forward and appear on the revenue side of the budget.

#### **One-time Use of Fund Balance**

Parks has a history of efficiently managing costs and has been able to accumulate fund balance. In 2016, Parks will use \$809,000 of fund balance to reduce the amount of General Fund it needs. This adjustment is reflected on the revenue side of the budget.

#### Reorganize Community Center Supervision Model - (\$102,157)

This item eliminates a vacant recreation program coordinator, senior and reorganizes management into four geographic areas, rather than five. Parks implemented this approach in 2015 and has determined this is an effective and efficient model for community center supervision.

#### Increase Early Season Lifeguarding at Select Locations/.08 FTE

In response to warmer temperatures in early spring in 2015 and the projection for similar weather in spring of 2016, Parks is repurposing existing funds to open two swimming beaches a month early in 2016. East Green Lake and Madrona Beach will have limited lifeguarding beginning Memorial Day weekend in 2016.

#### Project Management Software - \$69,000

The Planning Division is launching a new project management system to help it prepare for the increased number of park district projects. This adjustment adds revenue from the Capital Improvement Program and expenditure authority for the ongoing annual license fee.

#### Interim Funding to Operate Boat Moorages - \$645,000

Parks owns two moorages on Lake Washington. The current operator's contract has come to an end. Parks is taking over operations until it can enter into a long-term agreement with a partner to operate the moorages. This increase in appropriations will allow Parks to operate the moorages and perform needed upkeep and basic repairs and is funded with moorage fee revenues.

#### Adjust Magnuson Revenues - \$45,370

New leases in Building 11 at Magnuson Park will increase Parks revenue by \$195,370 in 2016. Of that amount, \$45,370 will be used for operations and maintenance of the facility. The remaining \$150,000 offsets General Fund, which is shown on the revenue side of the budget.

#### Payment Card Industry Compliance - \$270,001/1.00 FTE

Due to an increasing volume of credit card transactions, the City needs to comply with Level One payment card industry data security standards. This standard requires a higher level of security and stronger policies around receiving credit card payments. Parks requires additional resources to meet the new requirements.

This adjustment adds \$150,000 of one-time funding for hardware required at all Parks sites processing credit cards. It also adds \$120,000 ongoing funding and a business process coordinator to ensure Parks remains compliant with the standards.

#### Increased Animal Control in Parks/(1.00) FTE

The 2016 Endorsed Budget included 2.0 FTE for the Seattle Park District funded initiative: Make Parks Safer. The adopted budget reallocates one of these positions to Finance and Administrative Services (FAS) for an animal control officer to partner with the existing Parks position to patrol parks and enforce leash and scoop laws. This arrangement of combining animal control staff with Parks staff will ensure that interactions with the public find the right balance of enforcement and education. Funding for this initiative was included in the 2016 Endorsed Budget as part of the new Park District.

#### Add Capacity for Policy and Organizational Development - \$374,999/2.00 FTE

Over the last several years, the scope of Parks' work has increased - particularly with the creation of the Seattle Park District. It is important to Parks and its stakeholders to maintain a long-term strategic focus and identify ways to consistently improve. To ensure that Parks can achieve these goals, the budget adds resources to the Superintendent's Office, including funding for two policy advisor positions and increased funding for a third partially-funded position.

#### Citywide Summit Re-Implementation Project - \$1,042,000

This item represents the department's work in support of the Citywide Summit Re-Implementation project. A description of the Summit Re-Implementation project is located within the Department of Finance and Administrative Services.

#### **Proposed Technical Changes**

#### Technical Adjustments - (\$79,974)/(2.00) FTE

Technical adjustments include departmental and City-wide non-programmatic adjustments that do not represent fundamental changes in Parks' service delivery. Parks adjusts revenue and expenses budgets between or within budget control levels (BCLs) to better reflect actual spending patterns.

These technical adjustments make the following changes:

- Moves FTE authority and personnel funding between BCLs to align work and spending with cost centers.
  - Twenty reclassifications, including seven recreation program specialists who submitted a voluntary reclassification request to the Seattle Department of Human Resources.
  - o Moves three positions to BCLs where their actual work takes place.
  - o Increases a recreation leader from part-time to full time by eliminating a vacant part-time

recreation leader position.

- o Reduces a pool maintenance worker from a 1.0 FTE to a .75 FTE.
- Adjustment of expenditures to better align with expected revenues and actual costs.
  - o Moves fleet and fuel costs across BCLs to add funding in areas which increased need, such as park cleaning, and reduce in areas of less need.
  - o Increases aquatics personnel budget by approximately \$180,000 by reallocating budget from non-personnel account groups to align the budget with actual spending.
  - Reallocates funds within the Magnuson Park Administration unit to align budget with expenditures relating to temporary labor and professional services.
- Increase for utility costs of \$266,400. Parks' utility costs continue to rise, particularly driven by increases to Seattle Public Utilities water and drainage rates.
- Reductions to the Out-of-School-Time program by \$134,500 and 2.0 FTE to match expected revenues
  from school district and Families and Education Levy contracts. This funding varies from year to year
  based on actual contracts and changes to grant funding schools have available to them.

#### **Council Changes**

#### Feasibility Study of Land Trust Strategies - \$200,000

The Council added one-time funds to Parks from the 2013 King County Parks Levy to complete a feasibility study of land trust strategies and public sector best practices to support community-purpose land uses including, but not limited to, urban agriculture, open space and environmental learning activities.

#### Increase Support for Fruit Gleaning Services - \$40,000

The Council increased funds for fruit gleaning services to support efforts of community groups to gather, or "glean," fruit so that it can be distributed to food banks and those who could not otherwise afford to pay for the food. This funding is in addition to the \$28,000 already in the Parks budget bringing total support for fruit gleaning to \$68,000.

#### Eliminate Two Park Ranger Positions - (\$150,954)/(2.00) FTE

The Council eliminated two Park Ranger positions which will leave five full-time and two part-time Park Rangers. The Park Ranger program began in 2008. The original goals of the program included: deter negative behavior in the parks, serve as ambassadors to the City, build relationships with and provide assistance to park visitors, support human services organizations assisting people in need of help and issue trespass warnings and exclusions as needed. Many different efforts have been implemented in recent years to accomplish the same or similar goals including: increased police emphasis patrols, the Law Enforcement Assisted Diversion Program, the Multi-Disciplinary Outreach Team and programming in downtown parks. The Council believes these efforts are better poised to achieve the desired goals than the Park Ranger program. Therefore, the Council is proposing to begin to reduce the Park Ranger program in favor of supporting these other ongoing efforts.

#### **Technical Adjustment to Job Title**

This action corrects the job title of an abrogated position. The abrogated position is now correctly identified as a Manager 1, Parks & Rec - FT rather than a Rec Prgm Coord, Sr - FT.

## **City Council Provisos**

The City Council adopted the following budget proviso:

• Of the appropriation in the 2016 budget for the Department of Parks and Recreation's Recreation Facilities and Programs BCL, \$25,000 is appropriated solely for awarding funds to sports organizations serving low-income youth to defray the costs of their participation in those organizations and may be spent for no other purpose.

Expenditure Overview						
Appropriations	Summit Code	2014 Actuals	2015 Adopted	2016 Endorsed	2016 Adopted	
Environmental Learning and Programs Budget Control Level	K430A	1,453,843	1,109,594	1,131,714	1,106,828	
Facility and Structure Maintenance Budget Control Level	K320A	15,466,793	16,888,837	17,997,271	17,597,970	
Finance and Administration Budget Control Level	K390A	8,099,784	10,358,225	12,429,737	14,294,669	
<b>Golf Budget Control Level</b>	K400A	9,583,965	11,560,548	11,904,448	11,904,447	
Judgment and Claims Budget Control Level	K380A	652,212	384,598	710,693	710,693	
Natural Resources Management Budget Control Level	K430B	7,539,640	8,536,469	9,210,151	9,124,929	
Park Cleaning, Landscaping, and Restoration Budget Control Level	K320B	30,549,601	31,790,049	32,665,281	32,702,663	
Planning, Development, and Acquisition Budget Control Level	К370С	5,700,586	6,918,320	6,969,790	7,415,078	
Policy Direction and Leadership Budget Control Level	К390В	7,780,660	3,870,315	4,115,167	4,460,102	
Recreation Facilities and Programs Budget Control Level	K310D	24,407,532	27,410,216	28,573,590	28,000,660	
Regional Parks and Strategic Outreach Budget Control Level	K440A	0	4,393,146	5,348,504	6,146,850	
Seattle Aquarium Budget Control Level	K350A	2,451,118	299,999	1,079,998	1,079,998	
Seattle Conservation Corps Budget Control Level	K320C	3,361,784	4,122,534	4,171,356	4,080,475	
Swimming, Boating, and Aquatics Budget Control Level	K310C	9,213,398	9,664,355	9,821,934	9,537,806	
Woodland Park Zoo Budget Control Level	K350B	6,677,014	6,923,817	7,123,404	7,078,143	

Department Total 132,937,929 144,231,022 153,253,038 155,241,311

Department Full-time Equivalents Total\* 877.45 908.35 919.35 916.68

## **Revenue Overview**

#### **2016 Estimated Revenues**

Summit Code	Source	2014 Actuals	2015 Adopted	2016 Endorsed	2016 Adopted
441710	Sales of Merchandise	133,878	24,884	24,884	27,284
441990	Miscellaneous Charges and Fees	41,527	259,026	259,026	26,500
443870	Resource Recover Revenues	6,325,296	3,504,084	3,504,082	3,264,282
447300	Recreational Activity Fees	9,358,091	12,250,943	12,612,943	12,612,941
447350	Recreation Shared Revenues -	500,739	851,605	851,605	851,605
447450	Recreation admission fees	2,312,706	2,128,256	2,128,256	2,057,670
447500	Exhibit Admission Fees	32,394	378,972	378,972	378,972
447550	Athletic Facility Fees	2,917,403	2,752,568	2,752,568	2,752,568
447600	Program Fees	3,506,234	2,846,153	2,846,153	3,602,818
462300	Parking Fees	54,957	104,792	104,792	44,892
469990	Miscellaneous Revenue	286,779	125,360	145,033	125,899
543970	Charges to Other City Departments	1,810,415	338,986	338,986	338,986
569990	Miscellaneous Revenue	58,042	0	0	20,000
	Total Charges for Services	27,338,461	25,565,629	25,947,300	26,104,418
587001	General Subfund Support	88,900,249	92,852,622	96,498,347	96,478,558
	Total General Subfund Support	88,900,249	92,852,622	96,498,347	96,478,558
434010	State Grants	118,136	0	0	0
439090	Private Contributions	133,406	452,400	452,400	452,400
	Total Intergovernmental	251,542	452,400	452,400	452,400
462400	ST Space Facilities Rentals	5,121,400	5,179,359	5,179,359	4,472,662
462500	LT Space/Facilities Leases	535,526	698,741	698,741	1,345,441
462800	Concession Proceeds	42,398	80,000	80,000	80,000
462900	Rents and Use Charges	1,002,446	1,162,235	412,235	547,629
469100	Salvage Sales	18,406	0	0	0
469400	Judgments & Settlements	30,117	0	0	0
469970	Telephone Commission Revenue	404	1,300	1,300	1,300
499999	Miscellaneous Revenue	14,353	0	0	0
562500	Interfund Building/Other Space Rental	92,000	72,000	72,000	72,000
562900	Interfund Other Rent and Use	121,173	255,000	255,000	255,000
	Total Miscellaneous Revenue	6,978,223	7,448,635	6,698,635	6,774,032

<sup>\*</sup> FTE totals are provided for information purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here.

587900	Seattle Parks District	0	7,536,398	13,613,159	13,613,159
	<b>Total Seattle Park District</b>	0	7,536,398	13,613,159	13,613,159
587900	Transfers from CRS & Parks Levy	8,060,055	9,931,227	9,949,087	11,009,636
	Total Transfer City Funds	8,060,055	9,931,227	9,949,087	11,009,636
Total R	evenues	131,528,529	143,786,911	153,158,928	154,432,203
379100	Use of Fund Balance	1,409,400	444,111	94,110	809,108
	<b>Total Use of Fund Balance</b>	1,409,400	444,111	94,110	809,108
Total R	esources	132,937,929	144,231,022	153,253,038	155,241,311

## Appropriations By Budget Control Level (BCL) and Program

#### **Environmental Learning and Programs Budget Control Level**

The purpose of the Environmental Learning and Programs Budget Control Level is to deliver and manage environmental stewardship programs and the City's environmental education centers at Discovery Park, Carkeek Park, Seward Park, and Camp Long. The programs are designed to encourage Seattle residents to take actions that respect the rights of all living things and environments, and to contribute to healthy and livable communities.

	2014	2015	2016	2016
Program Expenditures	Actuals	Adopted	Endorsed	Adopted
Environmental Learning and Programs	1,453,843	1,109,594	1,131,714	1,106,828
Total	1,453,843	1,109,594	1,131,714	1,106,828
Full-time Equivalents Total*	14.77	11.10	11.10	11.10

<sup>\*</sup> FTE totals are provided for information purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here.

#### **Facility and Structure Maintenance Budget Control Level**

The purpose of the Facility and Structure Maintenance Budget Control Level is to repair and maintain park buildings and infrastructure so that park users can have safe, structurally sound, and attractive parks and recreational facilities.

	2014	2015	2016	2016
Program Expenditures	Actuals	Adopted	Endorsed	Adopted
Facility and Structure Maintenance	15,466,793	16,888,837	17,997,271	17,597,970
Total	15,466,793	16,888,837	17,997,271	17,597,970
Full-time Equivalents Total*	115.56	131.05	133.05	127.30

<sup>\*</sup> FTE totals are provided for information purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here.

#### Finance and Administration Budget Control Level

The purpose of the Finance and Administration Budget Control Level is to provide the financial, technological, and business development support for the Department.

	2014	2015	2016	2016
Program Expenditures	Actuals	Adopted	Endorsed	Adopted
Finance and Administration	8,099,784	10,358,225	12,429,737	14,294,669
Total	8,099,784	10,358,225	12,429,737	14,294,669
Full-time Equivalents Total*	43.00	43.00	44.00	44.00

<sup>\*</sup> FTE totals are provided for information purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here.

#### **Golf Budget Control Level**

The purpose of the Golf Budget Control Level is to manage the City's four golf courses at Jackson, Jefferson, West Seattle, and Interbay to provide top-quality public golf courses that maximize earned revenues.

	2014	2015	2016	2016
Program Expenditures	Actuals	Adopted	Endorsed	Adopted
Golf	9,583,965	11,560,548	11,904,448	11,904,447
Total	9,583,965	11,560,548	11,904,448	11,904,447
Full-time Equivalents Total*	24.00	24.00	24.00	24.00

<sup>\*</sup> FTE totals are provided for information purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here.

#### **Judgment and Claims Budget Control Level**

The Judgment and Claims Budget Control Level pays for judgments, settlements, claims, and other eligible expenses associated with legal claims and suits against the City. Premiums are based on average percentage of Judgment/Claims expenses incurred by the Department over the previous five years.

	2014	2015	2016	2016
Program Expenditures	Actuals	Adopted	Endorsed	Adopted
Judgment and Claims	652,212	384,598	710,693	710,693
Total	652,212	384,598	710,693	710,693

#### **Natural Resources Management Budget Control Level**

The purpose of the Natural Resources Management Budget Control Level is to provide centralized management for the living assets of the Department of Parks and Recreation. Direct management responsibilities include greenhouses, nurseries, the Volunteer Park Conservatory, landscape and urban forest restoration programs, sport field turf management, water conservation programs, pesticide reduction and wildlife management, and heavy equipment support for departmental operations and capital projects.

	2014	2015	2016	2016
Program Expenditures	Actuals	Adopted	Endorsed	Adopted
Natural Resources Management	7,539,640	8,536,469	9,210,151	9,124,929
Total	7,539,640	8,536,469	9,210,151	9,124,929
Full-time Equivalents Total*	59.74	69.91	74.91	74.24

<sup>\*</sup> FTE totals are provided for information purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here.

### Park Cleaning, Landscaping, and Restoration Budget Control Level

The purpose of the Park Cleaning, Landscaping, and Restoration Budget Control Level is to provide custodial, landscape, and forest maintenance and restoration services.

	2014	2015	2016	2016
Program Expenditures	Actuals	Adopted	Endorsed	Adopted
Park Cleaning, Landscaping, and Restoration	30,549,601	31,790,049	32,665,281	32,702,663
Total	30,549,601	31,790,049	32,665,281	32,702,663
Full-time Equivalents Total*	234.04	243.10	243.10	243.77

<sup>\*</sup> FTE totals are provided for information purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here.

### Planning, Development, and Acquisition Budget Control Level

The purpose of the Planning, Development, and Acquisition Budget Control Level (BCL) is to acquire, plan, design, and develop new park facilities, and make improvements to existing park facilities to benefit the public. This effort includes providing engineering and other technical services to solve maintenance and operational problems. This BCL also preserves open spaces through a combination of direct purchases, transfers, and consolidations of City-owned lands and resolution of property encroachment issues.

	2014	2015	2016	2016
Program Expenditures	Actuals	Adopted	Endorsed	Adopted
Planning, Development, and Acquisition	5,700,586	6,918,320	6,969,790	7,415,078
Total	5,700,586	6,918,320	6,969,790	7,415,078
Full-time Equivalents Total*	42.65	47.85	47.85	48.85

<sup>\*</sup> FTE totals are provided for information purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here.

#### Policy Direction and Leadership Budget Control Level

The purpose of the Policy Direction and Leadership Budget Control Level is to provide policy guidance within the Department and outreach to the community on policies that have the goal of enabling the Department to offer outstanding parks and recreation opportunities to Seattle residents and our guests. It also provides leadership in establishing new partnerships or strengthening existing ones in order expand recreation services.

	2014	2015	2016	2016
Program Expenditures	Actuals	Adopted	Endorsed	Adopted
Policy Direction and Leadership	7,780,660	3,870,315	4,115,167	4,460,102
Total	7,780,660	3,870,315	4,115,167	4,460,102
Full-time Equivalents Total*	42.75	29.50	29.50	31.50

<sup>\*</sup> FTE totals are provided for information purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here.

#### **Recreation Facilities and Programs Budget Control Level**

The purpose of the Recreation Facilities and Programs Budget Control Level is to manage and staff the City's neighborhood community centers and Citywide recreation facilities and programs, which allow Seattle residents to enjoy a variety of social, athletic, cultural, and recreational activities.

	2014	2015	2016	2016
Program Expenditures	Actuals	Adopted	Endorsed	Adopted
Recreation Facilities and Programs	24,407,532	27,410,216	28,573,590	28,000,660
Total	24,407,532	27,410,216	28,573,590	28,000,660
Full-time Equivalents Total*	189.57	210.32	211.32	208.82

<sup>\*</sup> FTE totals are provided for information purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here.

#### **Regional Parks and Strategic Outreach Budget Control Level**

The purpose of the Regional Parks and Strategic Outreach Division Budget Control Level (BCL) is to provide centralized management for Seattle Parks and Recreation's regional parks such as Magnuson, Discovery, Gas Works, Lincoln, Seward, Green Lake, Alki, and Myrtle Edwards and major partners such as the golf program operator, Woodland Park Zoological Society, Seattle Aquarium Society, Seattle Public Schools, Friends of the Waterfront, and the Olympic Sculpture Park.

	2014	2015	2016	2016
Program Expenditures	Actuals	Adopted	Endorsed	Adopted
Regional Parks and Strategic Outreach	0	4,393,146	5,348,504	6,146,850
Total	0	4,393,146	5,348,504	6,146,850
Full-time Equivalents Total*	0.00	20.50	22.50	23.50

<sup>\*</sup> FTE totals are provided for information purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here.

#### **Seattle Aquarium Budget Control Level**

The purpose of the Seattle Aquarium Budget Control Level is to provide exhibits and environmental educational opportunities with the goal of expanding knowledge of, inspiring interest in, and encouraging stewardship of the aquatic wildlife and habitats of Puget Sound and the Pacific Northwest.

	2014	2015	2016	2016
Program Expenditures	Actuals	Adopted	Endorsed	Adopted
Seattle Aquarium	2,451,118	299,999	1,079,998	1,079,998
Total	2,451,118	299,999	1,079,998	1,079,998
Full-time Equivalents Total*	36.50	0.00	0.00	0.00

<sup>\*</sup> FTE totals are provided for information purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here.

#### Seattle Conservation Corps Budget Control Level

The purpose of the Seattle Conservation Corps Budget Control Level is to provide training, counseling, and employment to homeless and unemployed people with the goal that they acquire skills and experience leading to long-term employment and stability.

	2014	2015	2016	2016
Program Expenditures	Actuals	Adopted	Endorsed	Adopted
Seattle Conservation Corps	3,361,784	4,122,534	4,171,356	4,080,475
Total	3,361,784	4,122,534	4,171,356	4,080,475
Full-time Equivalents Total*	18.55	18.55	18.55	19.05

<sup>\*</sup> FTE totals are provided for information purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here.

#### Swimming, Boating, and Aquatics Budget Control Level

The purpose of the Swimming, Boating, and Aquatics Budget Control Level is to provide a variety of structured and unstructured water-related programs and classes so participants can enjoy and develop skills in a range of aquatic activities.

	2014	2015	2016	2016
Program Expenditures	Actuals	Adopted	Endorsed	Adopted
Swimming, Boating, and Aquatics	9,213,398	9,664,355	9,821,934	9,537,806
Total	9,213,398	9,664,355	9,821,934	9,537,806
Full-time Equivalents Total*	56.32	59.47	59.47	60.55

<sup>\*</sup> FTE totals are provided for information purposes only. Changes in FTEs resulting from City Council or Human Resources Director actions outside of the budget process may not be detailed here.

#### **Woodland Park Zoo Budget Control Level**

The purpose of the Woodland Park Zoo Budget Control Level is to provide funds to contract with the non-profit Woodland Park Zoological Society to operate and manage the Woodland Park Zoo. This BCL includes the City's support for Zoo operations. The purpose of the Zoo is to provide care for animals and offer exhibits, educational programs, and visitor amenities so Seattle residents and visitors have the opportunity to enjoy and learn about animals and wildlife conservation.

	2014	2015	2016	2016
Program Expenditures	Actuals	Adopted	Endorsed	Adopted
Woodland Park Zoo	6,677,014	6,923,817	7,123,404	7,078,143
Total	6,677,014	6,923,817	7,123,404	7,078,143

Parks and Recreation Fund Table					
Park and Recreation Fund (10200)					
	2014 Actuals	2015 Adopted	2015 Revised	2016 Endorsed	2016 Adopted
Beginning Fund Balance	4,242,000	2,331,281	2,832,600	1,887,170	2,588,489
Accounting and Technical Adjustments	0	0	0	0	0
Plus: Actual and Estimated Revenues	131,528,529	143,786,911	143,786,911	153,158,928	154,432,203
Less: Actual and Budgeted Expenditures	132,937,929	144,231,022	144,231,022	153,253,038	155,241,311
Plus: Projected Underspend			200,000		500,000
Ending Fund Balance	2,832,600	1,887,170	2,588,489	1,793,060	2,279,381
Ongoing Reserves	642,000	746,000	669,000	659,000	659,000
Planning Reserve		579,000	465,000	1,888,000	1,612,000
Total Reserves	642,000	1,325,000	1,134,000	2,547,000	2,271,000
Ending Unreserved Fund Balance	2,190,600	562,170	1,454,489	-753,940	8,381

## **Capital Improvement Program Highlights**

The 2016 Capital Improvement Program (CIP) reflects a wide range of projects. The primary funding source is the Seattle Park District which provides \$34.2 million. Additionally, the Cumulative Reserve Subfund (CRS) provides approximately \$14.7 million, through a combination of \$14.3 million in REET I and REET II, and \$400,000 in unrestricted funds. Approximately \$2.54 million of the total CRS funding is budgeted for debt service, and \$0.3 million is for Aquarium projects as the final portion of the City's \$8 million capital commitment authorized by Ordinance 123205 which transferred operations and maintenance of the aquarium to the Seattle Aquarium Society.

Parks' 2016 CIP maintains a strong commitment to asset preservation. As such, the projects for REET are prioritized consistent with Parks' asset management criteria. Ongoing major maintenance projects, such as environmental remediation, landscape and forest restoration, irrigation system repair, pavement restoration, and replacing major roof and HVAC systems address basic infrastructure needs across the Parks system. The 2016 CIP also provides REET for capital maintenance at Bell Harbor Marina (\$1 million), algae reduction treatment at Green Lake (\$1.2 million), and moorage improvements (\$2 million).

The Seattle Park District capital funding levels remain the same as the 2016 Endorsed Budget. Together these initiatives total more than \$34.2 million annually starting in 2016. Significant Park District investments for 2016 include:

- working to address the major maintenance backlog (\$16.8 million);
- community center rehabilitation projects (\$4.3 million); making progress on the Green Seattle

Partnership goal of restoring 2500 acres of urban forestland by 2025 (\$2.2 million); and

begin development of new parks at land-banked sites (\$5 million).

Reductions from the 2016 Endorsed CIP are in two main areas:

- 1. The Adopted CIP reduces 2016 spending on Smith Cove from \$6 million to \$550,000. The total budget of the project remains \$6 million, however the CIP is adjusted to distribute that over three years, which better reflects the spending plan. Funding in 2016 comes from an interfund loan with later spending coming from cash on hand or other sources. This project will be ultimately funded by the park district.
- 2. The Adopted CIP reduces spending on Parks-related waterfront projects by \$440,000 to reflect changes in the timeline and overall prioritization of project resources for this City-wide project.

Parks will continue to use federal Community Development Block Grant funds for the Seattle Conservation Corps in 2016. The Seattle Conservation Corps (SCC) executes park improvement projects in low to moderate-income neighborhoods while at the same time providing training and employment for formerly homeless adults. In 2016, \$808,000 will be used to fund the SCC to improve approximately 20 parks through the Parks Upgrade Program.

The 2008 Parks and Green Spaces Levy projects comprised a significant portion of Parks CIP for the past six years. While there are no new allocations in 2016, spending will continue for a few more years as final projects wrap up.

#### **City Council Changes**

The City Council redirected 2013 King County Parks Levy funds to two separate projects and backfilled each with other fund sources.

First, the Council transferred \$200,000 of King County Park Levy funds from the Play Area Renovations CIP to the Parks Operating Fund for a feasibility study of land trust strategies. Council then replaced this Levy funding with REET II and general fund dollars so there is no change to total spending in the Play Area Renovations project.

Second, the Council redirected \$348,000 of 2013 King County Park Levy funds from the Play Area Renovations project to Opportunity Fund to support the Rainier Beach Urban Farm and Wetlands Project. Council then replaced this Levy funding with REET II so there is no change to total spending in the Play Area Renovations project. As part of the change, Council created a new BCL, the Opportunity Fund Development BCL, for development projects identified by neighborhood and community groups. The funding for the Rainier Beach Urban Farm will be used to expand the farm, make improvements to the site, and make it a premier educational facility for sustainable community urban agriculture.

#### **Capital Improvement Program Appropriation**

Budget Control Level	2016 Endorsed	2016 Adopted
Ballfields/Athletic Courts/Play Areas: K72445		
2013 King County Parks Levy	1,000,000	452,000
Cumulative Reserve Subfund - REET I Subaccount (00163)	0	150,000
Cumulative Reserve Subfund - REET II Subaccount (00161)	150,000	488,000
General Subfund	0	60,000
Subtotal	1,150,000	1,150,000

**Building Component Renovations: K72444** 

25,188,000 <b>25,188,000</b> 0 1,995,000 88,000	25,188,000 <b>25,188,000</b> 1,995,000 0 88,000
<b>25,188,000</b> 0	25,188,000
25,188,000	25,188,000
<b>0.</b> 100 005	<b>0.</b> 400 000
10,785,000	7,372,000
	0
	300,000
3,000,000	4,800,000
6,200,000	2,247,000
25,000	25,000
2,937,000	4,332,000
171,000	171,000
1,961,000	1,560,000
805,000	2,601,000
1,030,000	1,237,000
1,030,000	207,000
0	1,030,000
14,798,000	3,348,000
	9,348,000
	0 9,348,000
6 000 000	0
1,400,000	1,700,000
140,000	140,000
600,000	0
0	900,000
660,000	660,000
	0 600,000 140,000 1,400,000 6,000,000 8,798,000 14,798,000 1,030,000 1,030,000 1,961,000 1,71,000 2,937,000 25,000 6,200,000

Maintaining Parks and Facilities - CIP: K720301

Parks Capital Fund	200,000	200,000
Subtotal	200,000	200,000
Opportunity Fund: K720041		
2013 King County Parks Levy	0	348,000
Subtotal	0	348,000
Parks Infrastructure: K72441		
Community Development Block Grant Fund	808,000	808,000
Cumulative Reserve Subfund - REET I Subaccount (00163)	700,000	800,000
Cumulative Reserve Subfund - REET II Subaccount (00161)	100,000	0
Subtotal	1,608,000	1,608,000
Total Capital Improvement Program Appropriation	61,179,000	54,566,000