

Statements of Legislative Intent:

This section describes the Statements of Legislative Intent (SLI) adopted by the City Council. SLIs provide specific direction to departments on various work plan items for the 2015 Adopted Budget.

Statement of Legislative Intent – Summary by Council Committee 2015 Adopted Budget

#	SLI Number	SLI Title
Budget		
1	120-2-A-1	General Subfund revenue update and proposed plan to address underspend
Council Briefing		
2	75-2-A-2	Statement of Legislative Intent for the Domestic Violence Response Center (DVRC)
Finance and Culture		
3	33-1-A-1	Four-Year Plan to Increase the Balance of OAC's Arts Account Operating Reserve
4	132-1-A-2	Investigate progressive measures like a "millionaires tax" in Seattle
Housing Affordability, Human Services, and Economic Resiliency		
5	21-1-A-1	Development of an Affordable Housing Preservation Program
6	56-1-A-2	Report by HSD and CBO on the cost to maintain existing human service delivery in light of minimum wage progression, including alternatives and assessment of capacity building for non-profit providers
7	69-1-A-1	Report by HSD on actions to respond to the findings of the Washington State Auditor's Office
8	73-1-A-1	Locker Program for People Experiencing Homelessness
9	80-1-A-1	Assessment of City-owned Property for Host Locations for Shelters
10	130-1-A-2	Investigate a capital project and bond sale to build housing
Parks, Seattle Center, Libraries and Gender Pay Equity		
11	47-2-A-2	Develop guidelines and recommendations concerning the Open Space Opportunity Fund

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#	SLI Number	SLI Title
12	54-1-A-2	Lake City Community Center Improvements
13	69-1-B-1	DPR 2014 Dog Off-leash Area Master Plan (From 2014)
Planning, Land Use and Sustainability		
14	28-1-A-1	DPD Planning Division work program development and reporting
Public Safety, Civil Rights and Technology		
15	89-3-A-1	Statement of Legislative Intent requesting the Seattle Police Department to regularly report to Council on hiring, staffing, and overtime
Select Committee on the Minimum Wage and Income Inequality		
16	41-1-A-2	Prepare legislation to increase penalties and remedies for violations of Seattle's labor laws
Transportation		
17	101-2-A-2	Heavy Haul Corridor Implementation

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Budget

1- Statement of Legislative Intent: 120-2-A-1

Budget Action Title: General Subfund revenue update and proposed plan to address underspend

In Green Sheet 120-1-A, the Council took several steps to eliminate the General Subfund (GSF) underspend assumed in the 2015 and 2016 proposed budgets. To follow up on these steps, Council requests that the Mayor provide the Council with the following:

1. A financial update that includes a full accounting of the actual 2014 GSF year-end fund balance and an update of 2015-2016 General Subfund revenue projections;
2. A proposed plan to address the 0.6 percent across-the-board interim cut in GSF appropriations to the departments that receive the largest amounts of GSF. The Council determined that this interim cut was necessary to eliminate the underspend in the proposed 2015 budget; and
3. A proposed budget for 2016 that does not assume a GSF underspend..

Responsible Council Committee(s): Budget

Date Due to Council: Items 1 and 2: March 31, 2015; Item 3: September 30, 2015

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Council Briefing

#2 - Statement of Legislative Intent: 75-2-A-2

Budget Action Title: Statement of Legislative Intent for the Domestic Violence Response Center (DVRC)

This Statement of Legislative Intent (SLI) requests that the Human Services Department (HSD), in coordination with the Seattle Police Department (SPD), and Law Department (LAW), update the City Council on the implementation of its Domestic Violence Response Center (DVRC) strategic plan and identify investments for 2015 and 2016.

Responsible Council Committee(s): Council Briefing

Date Due to Council: No later than March 30, 2015 and August 31, 2015

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Finance and Culture

#3 - Statement of Legislative Intent: 33-1-A-1

Budget Action Title: Four-Year Plan to Increase the Balance of OAC's Arts Account Operating Reserve

The City Council requests that the Office of Arts and Culture (OAC) work with the City Budget Office to develop a plan for increasing the minimum balance of the operating reserve in the Arts Account to \$600,000 by January 1, 2019. The current balance of the reserve is \$400,000. The plan to increase the balance of the reserve should be based on the most recent Admission Tax forecast data available and outline a reasonable, phased approach that could be implemented over the next four years. To the extent possible, implementation of the plan should minimize cuts to OAC's existing programs. The Council requests the plan be submitted to the Council's Finance and Culture Committee by no later than July 1, 2015.

Responsible Council Committee(s): Finance and Culture

Date Due to Council: July 1, 2015

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#4 - Statement of Legislative Intent: 132-1-A-2

Budget Action Title: Investigate progressive measures like a "millionaires tax" in Seattle

Council requests the Law Department research the legal possibilities that exist to impose an excise tax on annual individual or household earnings in excess of \$1,000,000. This will prepare council and advocates of progressive revenue sources to draft legislation to institute progressive measures like a millionaires tax in 2016.

It is intended to mitigate the effects of Washington State's tax structure, the most regressive in the United States, which forces the poorest 20% of the population to pay 16.9% of their income in local taxes while the wealthiest 1% pay only 2.8%. An excise tax on households earning \$1,000,000 or more per year could generate revenue to address Seattle's affordable housing crisis, expand human services, which are currently underfunded and facing cuts, and fund mass transportation projects. Households earning less than \$1,000,000 per year would not be affected.

Responsible Council Committee(s): Finance and Culture

Date Due to Council: April 1, 2015

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Housing Affordability, Human Services and Economic Resiliency

#5 - Statement of Legislative Intent: 21-1-A-1

Budget Action Title: Development of an Affordable Housing Preservation Program

The Executive is requested to submit an AHP program plan to the Housing Affordability and Livability Agenda Advisory Committee established in Resolution 31546, no later than March 31, 2015. The Council's Committee on Housing Affordability, Human Services and Economic Resiliency will consider recommendations from the advisory committee in the latter half of 2015.

Responsible Council Committee(s): Housing Affordability, Human Services and Economic Resiliency

Date Due to Council: March 31, 2015

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#6 - Statement of Legislative Intent: 56-1-A-2

Budget Action Title: Report by HSD and CBO on the cost to maintain existing human service delivery in light of minimum wage progression, including alternatives and assessment of capacity building for non-profit providers

The Council requests that the Human Services Department (HSD) and the City Budget Office report to the Council on the cost to maintain current City-funded human services delivery levels with the increased minimum wage. The report should be delivered to Council in two phases.

The first phase report, delivered by June 1, 2015, should quantify the impact of the minimum wage increase on City-funded human services providers, assuming current levels of human service delivery. The Executive is encouraged to complete this work in the context of continued development of HSD's "Outcomes Framework;" the need to prioritize City investments given revenue challenges and declining regional, state and federal revenues for human services; as well as recognition that Seattle alone cannot shoulder the full impacts of minimum wage increases on human services providers. At a minimum this report should include the following:

- An inventory of HSD contracts including services and funding levels, by Human Services Strategic Investment Plan (SIP) program; and
- A quantification by SIP program of the incremental budget increase that would be necessary to maintain existing services with scheduled minimum wage increases in 2016, 2017, and 2018.

The purpose of this first phase analysis is for the City and other funders to understand the cost impacts of the increased minimum wage and any changes in services provided. It is anticipated that this analysis would be done in partnership with human services providers. Data is needed from the providers in order to accurately estimate the cost to maintain existing services.

The second phase report, delivered by September 1, 2015, should examine the broader landscape of human services provision and stability given scheduled minimum wage increases and the changing priorities of other funders. At a minimum this report should include the following:

- An analysis and prioritization of potential service reductions in 2016, if funding levels are not increased to mitigate the impact to current City-funded human services providers of minimum wage increases;
- An analysis by SIP program of how service delivery and contract costs could change based on implementation of the results-based accountability "Outcomes Framework;"
- An analysis of how service delivery and contract costs could change based on the performance-based budgeting, which the Mayor has indicated will inform HSD's proposed budget for 2016; and
- An assessment, based on consultation with other public funders and private philanthropic organizations and entities with expertise in non-profit management and finance, of potential programs, such as capacity building and development of new business models, to help human services providers adapt to the shifting revenue climate.

Both reports should be informed by interviews and information gathered from Schedule 1 and Schedule 2 employers who are current human services providers to the City. The second report should make recommendations for further action to strengthen Seattle's human service providers.

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Responsible Council Committee(s): Housing Affordability, Human Services and Economic Resiliency

Date Due to Council:

First Phase Report - June 1, 2015

Second Phase Report - September 1, 2015

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#7 - Statement of Legislative Intent: 69-1-A-1

Budget Action Title: Report by HSD on actions to respond to the findings of the Washington State Auditor's Office.

The Council requests that the Human Services Department (HSD) report to the Council on progress towards completing short-term and long-term action steps to address the findings of the Washington State Auditor's Office (Auditor) in the *Federal Single Audit Report for the City of Seattle* published on September 30, 2014.

The report should detail steps implemented to address audit findings and any potential one-time or ongoing costs that may be associated with long-term action steps, such as costs associated with separation of job functions and reassignment of staff.

Responsible Council Committee(s): Housing Affordability, Human Services and Economic Resiliency

Date Due to Council: June 1, 2015

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#8 - Statement of Legislative Intent: 73-1-A-1

Budget Action Title: Locker Program for People Experiencing Homelessness

This Statement of Legislative Intent requests that the Human Services Department (HSD) provide a report to the Committee for Housing Affordability, Human Services and Economic Resiliency (CHASER) outlining a strategy for the safe storage of unsheltered people’s belongings in Seattle. This report should include:

- A needs assessment for this storage program;
- Current City of Seattle funding for storage programs that meet this need;
- Alignment between a “safe storage program,” with other City of Seattle investments; and
- A proposed implementation plan that includes staffing, oversight, potential locations, and budget.

Responsible Council Committee(s): Housing Affordability, Human Services and Economic Resiliency

Date Due to Council: June 30, 2015

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#9- Statement of Legislative Intent: 80-1-A-1

Budget Action Title: Assessment of City-owned Property for Host Locations for Shelters

The Council requests the Human Services Department (HSD) work with Finance and Administrative Services (FAS) to assess the FAS annual surplus property list, Department of Parks and Recreation properties, Seattle Center properties, and other City owned properties to determine possible locations to host winter only, year round day and/or year round night shelter.

HSD is requested to share information about how the assessment process was conducted to member organizations of the King County Committee to End Homelessness as a model for other jurisdictions to investigate their publically owned properties.

Responsible Council Committee(s): Housing Affordability, Human Services and Economic Resiliency

Date Due to Council: June 30, 2015

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#10 - Statement of Legislative Intent: 130-1-A-2

Budget Action Title: Investigate a capital project and bond sale to build housing

Council requests the Mayor’s Office, the Office of Policy and Innovation, and the Office of Housing investigate/study a capital project finance by a large public bond sale to build or finance publicly owned or land trust owned high quality housing that is affordable to working people in Seattle on City owned surplus properties. The City has additional bond capacity in excess of \$1,000,000,000 and 133 acres of excess property, 61.5 acres of which are vacant, excess property. The bonds could be paid off and the properties maintained with below market rate rents paid by tenants of these publically owned properties and by progressive taxes.

Responsible Council Committee(s): Housing Affordability, Human Services and Economic Resiliency

Date Due to Council: April 1, 2015

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Parks, Seattle Center, Libraries and Gender Pay Equity

#11 - Statement of Legislative Intent: 47-2-A-2

Budget Action Title: Develop guidelines and recommendations concerning the Open Space Opportunity Fund

Council requests that the City Budget Office and the Department of Parks and Recreation will create an Interdepartmental Team which will include the Department of Finance and Administrative Services, the Department of Neighborhoods, the Office of Sustainability & Environment, the Legislative Department, and other appropriate departments to evaluate the concept and the need for a new Open Space Opportunity Fund.

The Open Space Opportunity Fund is envisioned as a City-managed program that would work with community members or organizations to assist in the purchase or retention of surplus City property for use as publicly accessible “open space” which will be defined here as including greenbelts, wildlife and natural areas, P-Patch sites, or similar real property.

The Council further envisions that the purchase of surplus real property through the OSOF could ultimately be supplemented with funds from those community members or organizations that express interest in or benefit from retaining the property as open space.

This evaluation should include the following:

1. Review current resources of the Parks and Recreation or other departments for property acquisition for open space purposes;
2. Review current surplus property and new property acquisition policies of the Parks and Recreation Department or other City Departments that acquire property for public use or enjoyment;
3. Review of how or whether current City goals related to Urban Forest Stewardship and the Climate Action Plan are considered when the City acquires or determines to surplus property. Should existing surplus property policies be modified to address these goals?
4. Review the open space standards of the City’s Comprehensive Plan and quantify the need for additional resources to acquire open space to meet the standards.
5. Identify new and innovative funding, ownership and management strategies for retaining surplus city property as open space.
6. Identify any legal barriers to the City funding a program which would assist in the purchase or retention of surplus City property by community members or organizations for use as publically accessible open spaces, natural areas, P-Patches or similar uses.

If the evaluation leads to a recommendation to create a new Open Space Opportunity Fund, the SLI response should address the following questions:

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7. What are the criteria for selecting properties to be eligible for purchase through the OSOF, and how would those properties be prioritized?
8. What policies or strategies would help to ensure administration of an OSO fund in a fair and equitable fashion throughout the city?
9. What are the options for funding the OSOF?
10. How should the appropriate level of financial contribution from community members or organizations toward the purchase of a given property be determined, and should the contribution levels be uniform or should they vary based on geographic and/or demographic conditions?
11. If some level of community contribution is required as part of the OSOF purchase of surplus property, what is the appropriate course of action if the community contribution levels are not met in a timely manner? What is an appropriate timeline for requiring any such contribution?
12. What options exist for final disposition of purchased surplus property? Should the property remain under City ownership and management, or should the property be transferred to a third party for the purpose of conserving that property as an open space or natural area? What are the pros and cons of each approach?
 - a. If a third party is more appropriate, what if any restrictive covenants should run with the property? What guidelines should exist concerning the sale of the property, and with whom might potential partnerships be formed concerning the purchase and maintenance of the property?
13. How would ongoing maintenance and operations of these properties be funded or assured?
14. What options exist concerning public outreach to neighborhoods who may wish to participate in this program? What partnerships might help facilitate the implementation of those options?
15. What entity would most appropriately serve as the managing entity for the OSOF, and what staffing would be required for that entity?

Responsible Council Committee(s): Parks, Seattle Center, Libraries and Gender Pay Equity

Date Due to Council: July 31, 2015

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#12 - Statement of Legislative Intent: 54-1-A-2

Budget Action Title: Lake City Community Center Improvements

The Council requests the Department of Parks and Recreation (DPR) to prepare a report that outlines the next steps for improvements at the Lake City Community Center. The report should include:

1. Any proposed changes in the use of the Lake City Community Center that are recommended by Community Center Strategic Plan scheduled for completion in 2015.
2. Alternatives (including a preferred alternative) for rehabilitation or rebuilding of the Lake City Community Center including an alternative for construction of a new facility.
3. Costs and financing options for the preferred alternative, including the option of using Limited Tax General Obligation Bonds to finance the project.
4. A schedule for implementing the preferred alternative.

The Council requests that capital funds for the preferred alternative be included in the proposed 2016 Budget and 2016-2021 Capital Improvement Program even if it means deferring other DPR capital priorities.

Responsible Council Committee(s): Parks, Seattle Center, Libraries and Gender Pay Equity

Date Due to Council: June 1, 2015

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#13 – (2014) Statement of Legislative Intent: 69-1-B-1

Budget Action Title: DPR 2014 Dog Off-leash Area Master Plan

The City Council requests that the Department of Parks and Recreation (DPR) work in conjunction with the Citizens for Off Leash Areas (COLA) and other stakeholders, to create a Dog Off-leash Area (OLA) Master Plan and present the plan to the Council's Parks and Neighborhoods Committee (or its equivalent) by October 1, 2014. The purpose of the OLA Master Plan is to identify a long-term plan for the City's existing 14 OLAs, as well as for maintenance, acquisition, and expansion of OLA projects.

Responsible Council Committee(s): Parks, Seattle Center, Libraries and Gender Pay Equity

Date Due to Council: October 15, 2015

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Planning, Land Use and Sustainability

#14 - Statement of Legislative Intent: 28-1-A-1

Budget Action Title: DPD Planning Division work program development and reporting

Council requests that the Department of Planning and Development (DPD) report to the Council periodically on work program development for the Planning Division. Among other things, the Planning Division contains functions in DPD that develop policy and regulations that are incorporated into the Comprehensive Plan, the Land Use Code, and other policy and regulatory documents that govern development of the built environment.

In the 2014 adopted budget, the Council included Statement of Legislative Intent (SLI) 43-1-A-1 that directed DPD to prepare a work program that could be used as a shared tool by the Council and Mayor to prioritize resources among projects in the Planning Budget Control Level (BCL). Consistent with SLI 43-1-A-1, the Planning Director reports quarterly on work program development and briefs the Planning, Land Use and Sustainability (PLUS) Committee on proposed new projects.

This budget action continues the required work program reporting.

Frequency of Report:

Written reports should be provided quarterly to the Council in advance of the quarterly supplemental budget and grant acceptance ordinances and never later than March 31, June 30, September 30, and December 31, 2015. Reports may be provided concurrently with regularly scheduled reports by the DPD Director to the PLUS Committee.

Contents of Report:

Each report shall contain the following:

- An up-to-date work program;
- A narrative description of any new or changed projects proposed by the Executive or Council;
- Approximate FTE assignments by project; and
- A summary table identifying by project and fund source all anticipated resources likely to flow from quarterly grant acceptance and supplemental budget ordinances or from any other sources not required to be appropriated through a supplemental budget ordinance.

Responsible Council Committee(s): Planning, Land Use and Sustainability

Date Due to Council: March 31, 2015

June 30, 2015

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September 30, 2015
December 31, 2015

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Public Safety, Civil Rights and Technology

#15 - Statement of Legislative Intent: 89-3-A-1

Budget Action Title: Statement of Legislative Intent requesting the Seattle Police Department to regularly report to Council on hiring, staffing, and overtime

Hiring, staffing, and overtime are important aspects of the Seattle Police Department's operations. They impact the number of sworn officers that are available to maintain the public's safety and the costs associated with it. Hiring new police officers to keep up with levels of attrition and grow the force has been a challenge. Likewise, maintaining a consistently adequate number of officers assigned to the precincts has also been difficult. SPD overtime has been an issue for years and was recently highlighted as an ongoing problem.

The City Council is concerned about each of these issues and their impact on SPD and the budget. This Statement of Legislative Intent (SLI) requests that the Seattle Police Department provide regular written reports on several important aspects of its operation to the Public Safety, Civil Rights and Technology Committee as follows:

Hiring Process and Progress Update

Provide a quarterly written report containing the following:

- Progress on examining and retooling the department's hiring process completed during the quarter
And
- The quarterly hiring and staffing update that includes the updated quarterly and annual hiring forecast.

Precinct Staffing

Provide a quarterly written report on the following:

- The number of sworn officers assigned to 9-1-1 response per precinct (as currently provided) and
- A table depicting the sworn officer on loan numbers by precinct and the unit on loan to.

Overtime

Provide a monthly written update on the following:

- The overtime overview and training process
And
- Overtime spent by resource code for the previous month and year-to-date.

Responsible Council Committee(s): Public Safety, Civil Rights and Technology

Date Due to Council: Report on Hiring and Staffing quarterly and Overtime monthly

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Select Committee on the Minimum Wage and Income Inequality

#16 - Statement of Legislative Intent: 41-1-A-2

Budget Action Title: Prepare legislation to increase penalties and remedies for violations of Seattle's labor laws

Council requests the Mayor's Office prepare legislation to be discussed in the Select Committee on the Minimum Wage and Income Inequality or successor select committee to increase the penalties levied on employers who violate labor law in Seattle, and to increase the remedies for the workers who are the victims of these crimes. Wage theft is a serious and widespread problem in Seattle, and the 2014 audit of paid safe and sick leave found a lack of effective enforcement.

Council has not had a discussion about penalties and remedies to dissuade labor law scofflaws. The enforcement language in the minimum wage legislation was described as a "placeholder," but that language was not amended by the proposed legislation to enact the new Office of Labor Standards. This SLI would provide Council with the opportunity to discuss those remedies and penalties.

Responsible Council Committee(s): Select Committee on the Minimum Wage and Income Inequality

Date Due to Council: April 1, 2015

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Transportation

#17 - Statement of Legislative Intent: 101-2-A-2

Budget Action Title: Heavy Haul Corridor Implementation

This Statement of Legislative Intent requests SDOT to prepare a written report on the proposed Heavy Haul Corridor that includes the following information:

1. An analysis of the costs associated with transporting oversized container loads between the Port of Seattle's container terminals and the rail yards on City streets. The report should identify who pays the direct cost of trucking equipment modifications related to oversized container loads and describe any cost impacts to drayage drivers operating between the container terminals and the rail yards.
2. Identification of the policy rationale for a City contribution to developing a Heavy Haul Corridor and an explanation of why the City should pay any of the costs related to creation of the Corridor.
3. Identification of the core principles framing cost sharing negotiations between the Port of Seattle and the City of Seattle with regards to:
 - a. the proportionate responsibility for capital investment on streets included in the Heavy Haul Corridor, and
 - b. the proportionate responsibility for operating and capital costs associated with enforcing equipment and haul regulations along the Heavy Haul Corridor.
4. Detailed reporting of the proposed Heavy Haul Corridor enforcement and inspection process including a description of the anticipated enforcement activities, any anticipated capital requirements supporting enforcement, any estimates of potential on-going operating costs related to enforcement, and an analysis of potential permit fee revenues.
5. Evaluation of how the proposed Heavy Haul Corridor capital improvements and operating elements are linked to or reflected in the Freight Master Plan.
6. Descriptions and timing of anticipated Council actions related to the planning and implementation of the Heavy Haul Corridor.
7. Identification of the proposed Heavy Haul Corridor routes and discussion of the process and rationale that justifies the specific routing structure.

Council requests that a written report be submitted to the Council's Transportation Committee by April 3, 2015.

Responsible Council Committee(s): Transportation

Date Due to Council: April 3, 2015