

# **REGIONAL AFFAIRS UPDATE**

City Light Review Panel Mike Jones | November 22, 2016



# **BONNEVILLE POWER ADMINISTRATION**

- Bonneville Overview
- Columbia River Treaty
- Endangered Species Act
- Focus 2028



# **BPA OVERVIEW**

- BPA serves 142 "preference" public power customers across OR, WA, ID and western MT
- BPA markets generation from the Federal Columbia River Power System (FCRPS) and the Columbia Generating Station (about 1/3 of PNW)
- BPA owns and operates 15,000 miles of transmission (about 80% of PNW)
- Annual budget of \$3.5B
- 3,100 employees across the northwest



### **GEOGRAPHIC FOOTPRINTS**





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# COLUMBIA RIVER TREATY (CRT)

- Treaty provides for sharing of power production benefits from coordinated operations between U.S. and Canada and for flood control
- Flood control provisions will change in 2024
- Power provisions of Treaty were designed to be terminable on ten years' notice
- Formula for sharing benefits is dated
- Seattle supports ecosystem as a "third purpose" in a revised Treaty

# FCRPS AND THE ENDANGERED SPECIES ACT

# Scope

14 Federal hydropower projects
 13 listed species of salmon and steelhead

• ESA requires agencies (BPA, USACE, USBR) to

 Ensure their actions are not likely to jeopardize the continued existence of a listed species, nor result in the destruction of critical habitat

 Agencies prepare Biological Assessment and consult with NOAA Fisheries who drafts a Biological Opinion (BiOp)

#### **COLUMBIA RIVER BASIN**





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# BIOLOGICAL OPINION (BiOp)

- Provides guidance to agencies in operating FCRPS in compliance with the ESA
- Requires a series of mitigation measures called Reasonable and Prudent Alternatives
  - o Sets performance standards of
    - 96% average per dam survival of spring migrants
    - 93% for summer migrating fish
  - Addresses additional actions including habitat, predation management and harvest actions



# ESA BIOP LITIGATION

- Long-standing litigation around federal agency compliance with Endangered Species Act and National Environmental Policy Act
  - Courts have repeatedly found the agencies in noncompliance with NEPA
  - A recent court order directed agencies to consider all reasonable alternatives, including Lower Snake River dam removal
  - Fish and wildlife costs, including foregone revenue, are equivalent to ~ 1/3 of BPA's power costs
  - Multi-year, procedural in nature

## ESA BIOP LITIGATION

# Recent Actions

- May 6, 2016 Federal Court Rejects Salmon/
  Steelhead Recovery Plan; Orders New BiOp By 2018
  - Judge Simon said
    - Current BiOp's standard of "trending toward recovery" is insufficient to ensure recovery
    - Habitat improvement benefits are uncertain
    - NOAA Fisheries' assessment of climate change impacts on recovery do not use the best available science
    - U.S. Army Corps of Engineers and the Bureau of Reclamation must comply with NEPA and assess all RPA's, including breaching lower Snake River dams.



### ESA BIOP LITIGATION

- September 30, 2016 Agencies begin scoping process for Columbia River System Operations EIS
  - Includes 14 public meetings -one in Seattle, Dec. 1st
  - Agencies will present reasonable range of alternatives for long-term system operations and evaluate the potential environmental and socioeconomic impacts on:
    - 1. Electric reliability
    - 2. Flood risk management 6. Cultural resources
    - 3. Fish and wildlife
    - 4. Navigation

- 5. Irrigation
- 7. Recreation
- 8. Power generation



# **FOCUS 2028**

- BPA power contracts expire September 30, 2028
  - o Capital and O&M costs rising faster than inflation
    - Capital maintenance increasing
    - Fish and wildlife costs out-pacing maintenance costs
    - Regional loads are declining
  - BPA engaged in multi-agency effort with USACE and USBR to control rising costs
    - BPA intends to be price competitive in 2028
    - BPA working on long-term rate forecast
  - o SCL needs carbon free, reliable power in 2028





#### **OUR VISION**

To set the standard—to deliver the best customer service experience of any utility in the nation.

#### **OUR MISSION**

Seattle City Light is dedicated to exceeding our customers' expectations in producing and delivering environmentally responsible, safe, low-cost and reliable power.

#### **OUR VALUES**

Excellence, Accountability, Trust and Stewardship.



